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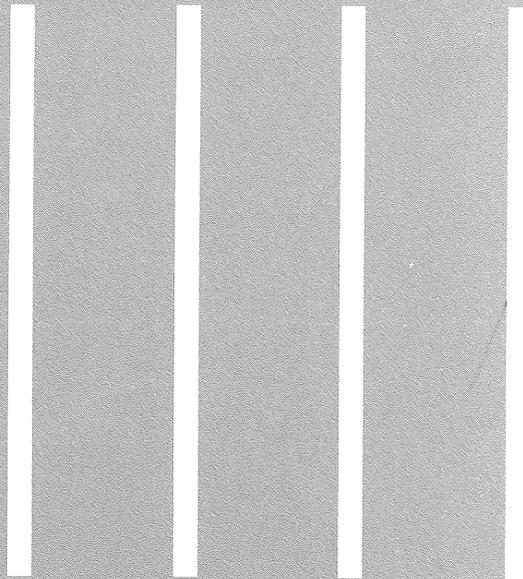
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METROPOLITAN
COUNCIL
REPORT

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LAND USE TRENDS IN THE METROPOLITAN URBAN SERVICE AREA



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LAND USE TRENDS
in the
METROPOLITAN URBAN SERVICE AREA
1970 - 1978

July 1981

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St. Paul, Minnesota 55101

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ABOUT THIS REPORT

This report analyzes land use trends in the urban and developing portion of the Twin Cities Metropolitan Area between 1970 and 1978. The trends examined in this report deal with residential, commercial, industrial, and public/recreational land uses, as well as vacant land being "consumed" for these urban uses.

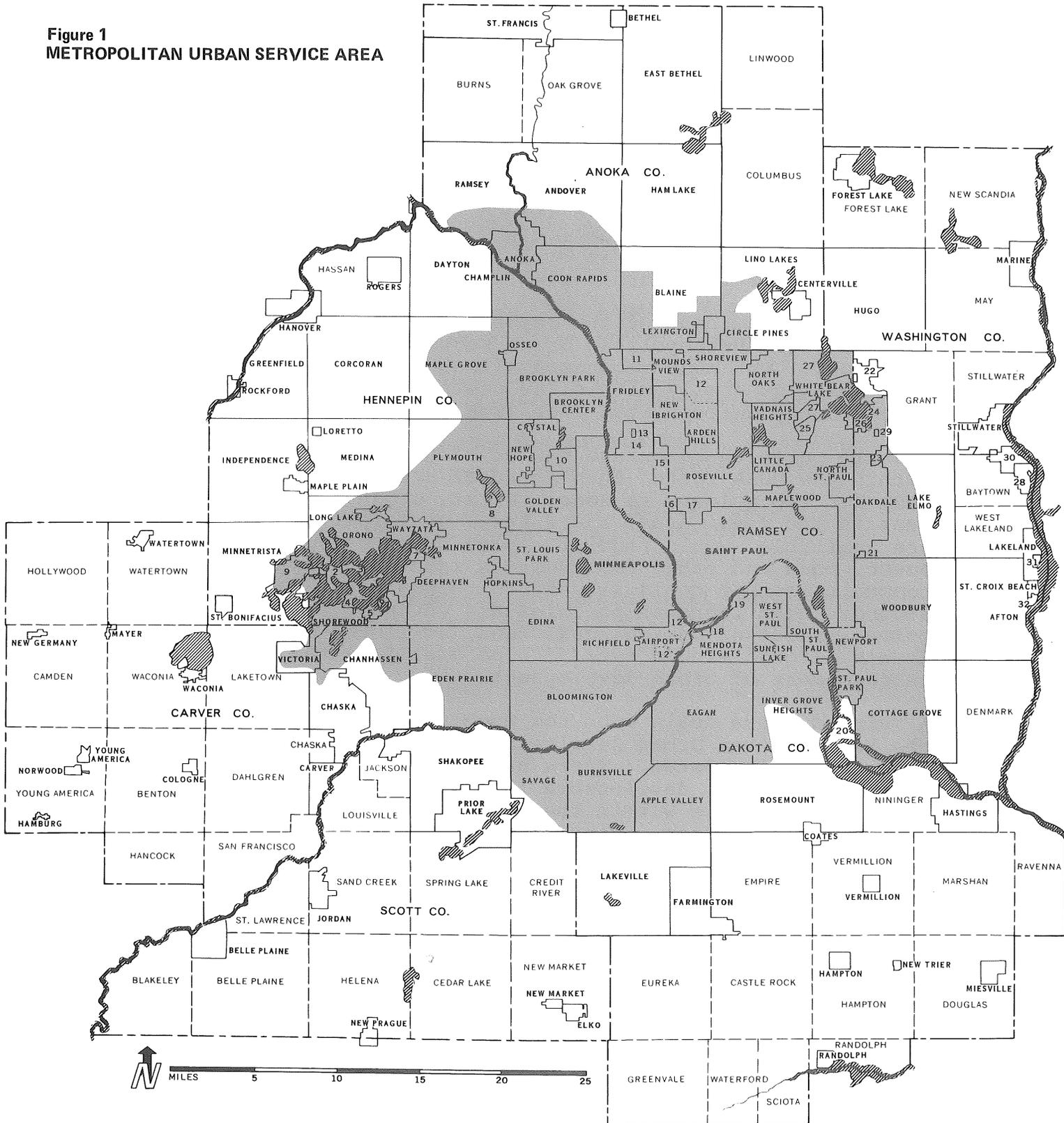
The geographic focus of the report is what the Metropolitan Council calls Metropolitan Urban Service Area, or "MUSA," for short. The MUSA comprises all or part of 82 communities lying generally within the central portion of the Seven-County Metropolitan Area (see Figure 1).

Council policies encourage new development to take place within the MUSA rather than in rural areas outside the MUSA for two primary reasons. First, urban-type development in the rural area, where fewer municipal services are available, would require expensive extensions of sewer, road and other improvements into sparsely developed communities that could ill afford to pay for them. Second, Council growth policies are intended to protect prime, producing agricultural land, still the Metropolitan Area's largest single type of land use, from the encroachment of urban development.

A related issue deals with how much vacant land remains in the Metropolitan Urban Service Area after existing land uses are accommodated. There needs to be a sufficient supply of vacant, developable land if future development is expected to locate within the MUSA rather than in the Region's rural areas. Historically, the supply of vacant land around the Region's urban core was an important factor in determining the size and shape of the MUSA, defined in the Metropolitan Council's Development Framework, its regional growth plan. The MUSA was envisioned to contain an adequate supply of vacant, developable land served by a fairly complete range of urban services to support new, urban development. Consequently, the extent to which new development consumes remaining available vacant land can affect the need to expand the MUSA to ensure an adequate land supply.

Monitoring land use trends, particularly the supply of vacant land, is also helpful in determining where and when future development will occur. The timing and location of such development is important in planning the extension of major regional systems, such as sewers, highways and parks.

**Figure 1
METROPOLITAN URBAN SERVICE AREA**



- | | | | |
|--------------------|---------------------|-------------------|---------------------|
| 1 SPRING PARK | 9 MOUND | 17 FALCON HEIGHTS | 25 GEN LAKE |
| 2 ORONO | 10 ROBBINSDALE | 18 MENDOTA | 26 BIRCHWOOD |
| 3 MINNETONKA BEACH | 11 SPRING LAKE PARK | 19 LILYDALE | 27 WHITE BEAR |
| 4 TONKA BAY | 12 U. S. GOVT. | 20 GREY CLOUD | 28 BAYPORT |
| 5 EXCELSIOR | 13 HILLTOP | 21 LANDFALL | 29 WILLERNIE |
| 6 GREENWOOD | 14 COLUMBIA HEIGHTS | 22 DELLWOOD | 30 OAK PARK HEIGHTS |
| 7 WOODLAND | 15 ST. ANTHONY | 23 PINE SPRINGS | 31 LAKELAND SHORES |
| 8 MEDICINE LAKE | 16 LAUDERDALE | 24 MAHOMETI | 32 ST. MARY'S POINT |

ANOKA — County Boundary
ORONO — Municipal Boundary
CAMDEN — Township Boundary

In some communities, mostly those in the Region's fully developed area, there are concerns about the supply of vacant land. Monitoring can detect land use changes in these communities and provide a basis for a community's land use decisions. Although the amount of vacant land in such cases is usually small, it is important because it usually develops at fairly high densities.

This report consists of eight major sections. The first is a summary of the report. The section "Major Findings" summarizes the most significant land use trends between 1970 and 1978. "The Metropolitan Urban Service Area: A General Perspective" analyzes growth and land use trends within the Region's MUSA; "The Fully Developed Area," within the Region's 22 older cities; and "Municipal Land Use Trends," within the MUSA's 82 communities. The report also examines land use trends in subregional sectors and rings, and discusses trends in residential land consumption and land use impacts of housing construction.

A NOTE ABOUT THE DATA

The Metropolitan Urban Service Area (MUSA), the subject of this report, contains all or part of some 81 cities and one township in the seven-county Region. As Figure 1 shows, 15 of these communities, lying on the fringe of the MUSA, are split by the MUSA boundary so that some parts lie outside the MUSA. However, land use data is generally available for whole communities only, so, for these "divided" communities, it is not possible to distinguish between land use trends inside and outside the MUSA. This means that most of the data in this report, with a few exceptions, deals with the area comprising the MUSA, plus that portion of the MUSA cities and townships lying outside the MUSA boundary. This more inclusive area is referred to as the "study area" (see Figure 2).

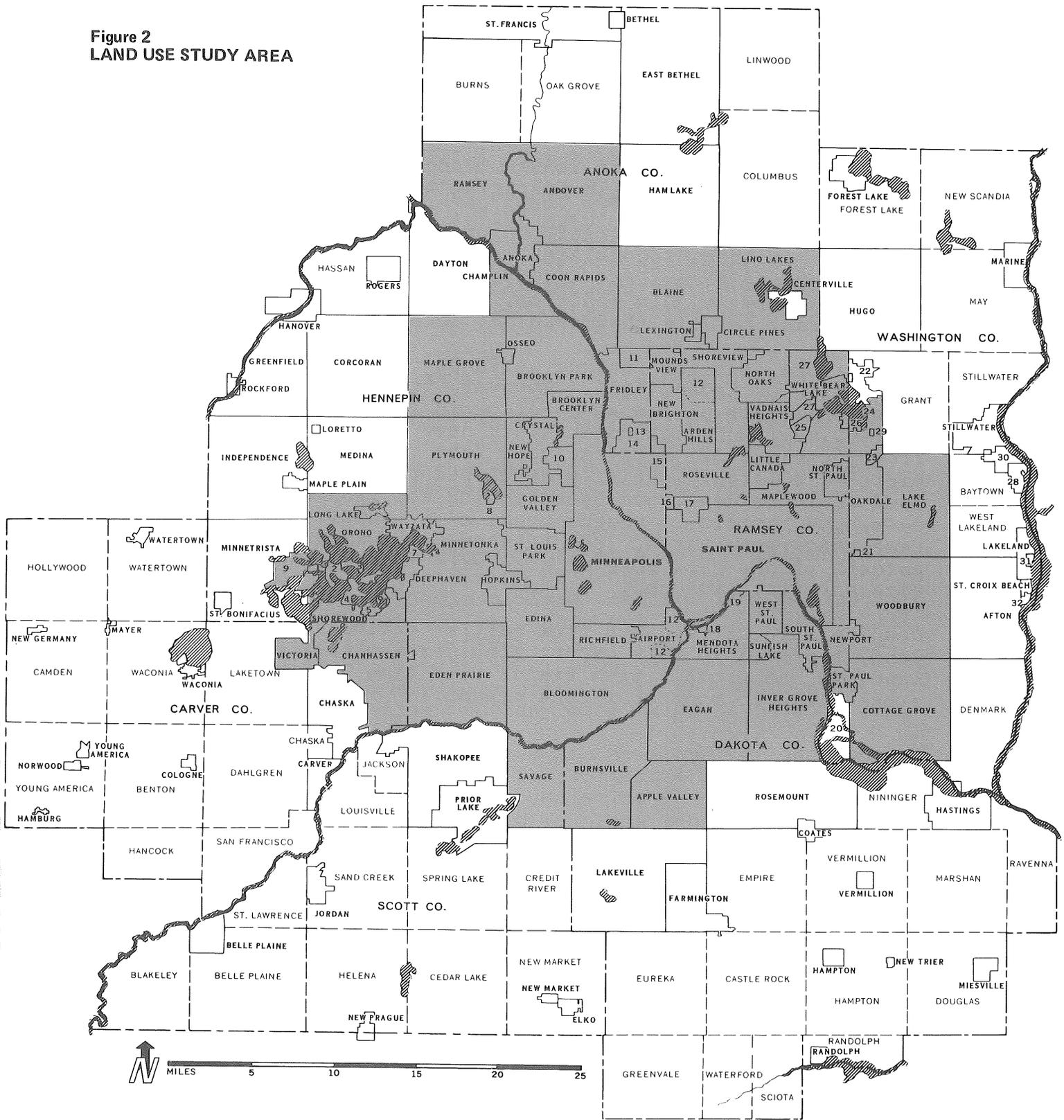
The study area consists of 667,885 acres, of which 575,000 acres is included in the MUSA. The portion of the study area lying outside the MUSA accounted for only 11 percent of that area's new residential development, one percent of new commercial and three percent of new industrial growth between 1970 and 1978. Consequently, the study area, though not precisely identical to the MUSA, serves as valid and useful basis for analyzing trends within the MUSA.

The study used as a basis for this report relied on background land use data collected in the early 1960s and analysis of Metropolitan Council aerial photographs taken in 1970, 1974, 1975 and 1978. The type of use in a land parcel was usually evident by inspecting the type of structures shown in the aerial photo. When it was not, other data (building permits reports, reverse directories, etc.) were consulted to identify the structure and their attendant land use.

The kind of vacant land referred to in this report is called "measured" vacant land. This means that aerial photos were measured for the amount of vacant or agricultural land they showed. This procedure produces a reliable, though conservative, estimate of usable vacant land.

Another method of estimating vacant land is to study municipal land use records to determine the amount of land devoted to all urban land uses, then subtract that total from the entire land area of a community. The result is called "residual" vacant land. Residual vacant land was not used to calculate the total amount of remaining vacant land in the MUSA because it includes much land that is not suitable or available for development. However, it was

**Figure 2
LAND USE STUDY AREA**



- | | | | |
|--------------------|---------------------|-------------------|---------------------|
| 1 SPRING PARK | 9 MOUND | 17 FALCON HEIGHTS | 25 GEM LAKE |
| 2 ORONO | 10 ROBBINSDALE | 18 MENDOTA | 26 BIRCHWOOD |
| 3 MINNETONKA BEACH | 11 SPRING LAKE PARK | 19 LILYDALE | 27 WHITE BEAR |
| 4 TONKA BAY | 12 U. S. GOVT. | 20 GREY CLOUD | 28 BAYPORT |
| 5 EXCELSIOR | 13 HILLTOP | 21 LANDFALL | 29 WILLERNIE |
| 6 GREENWOOD | 14 COLUMBIA HEIGHTS | 22 DELLWOOD | 30 OAK PARK HEIGHTS |
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ANOKA — County Boundary
ORONO — Municipal Boundary
CAMDEN — Township Boundary

estimated for the study to provide a general comparison with estimates calculated for measured vacant land, the type of vacant land used in this report.

Determining the amount of vacant land in the Metropolitan Area was a major factor in preparing the Council's Development Framework. In doing so, the Council used a relatively restricted definition of vacant land. It excluded wetlands, floodplains, bedrock areas and steep slopes because such areas are not typically suitable for urban development. In addition, the Council counted only those vacant parcels that were one acre or larger.

This report does not include wetlands or floodplains in the definition of vacant land. However, it includes bedrock areas and steep slopes as developable land because, historically, environmental constraints have not kept development from these areas. Also excluded from the definition are parts of a larger, partially developed plat, although this land could be developed by extending the land use on developed parcels to vacant ones, or by subdividing the remaining vacant area. For this report, vacant land parcels of one-half acre or more were inventoried, smaller size parcels, excluded.

Despite such differences from earlier definitions of vacant land, the data in this report provides a useful picture of land use and urbanization trends over time, and can provide a base line to monitor future trends.

SUMMARYVACANT LAND REMAINING IN THE
METROPOLITAN URBAN SERVICE AREA

Twin Cities Area land use trends between 1970 and 1978 show there will be an ample supply of developable land in the Region's Metropolitan Urban Service Area for many decades to come. The Metropolitan Urban Service Area, or "MUSA," comprises the central portion of the Seven-County Metropolitan Area, consisting of 67 cities and parts of another 15.

The data shows that, at the current rate of development, the MUSA has a developable land supply that will meet the Region's needs for about 40 years. This calculation is based on the amount of land only. Other important factors--such as building densities and the need to assemble land into sizeable parcels--can also affect the pace of development.

The measure of new development in this report is land "consumption"--the conversion of vacant land to urban uses. "Urban" land includes land used for residential, commercial or industrial purposes, public and recreational land, and streets and alleys. Only a small percentage of land in public and recreational uses requires urban services, like roads and sewers, but these uses generally preclude using the land for any other kind of development.

Two factors determine how long the developable land supply in the MUSA will last. One is the amount of vacant, developable land remaining at a given point in time, and the other is the rate at which it is being consumed. The rate of land consumption, in turn, depends on the rate of new construction and its density. The higher the density, the less land is consumed.

RATE OF LAND CONSUMPTION

The data show that 32,100 acres in MUSA communities was urbanized between 1970 and 1975, and another 12,395 from 1975 to 1978. That rate of urbanization averages out to be 6,420 acres per year during the earlier period, and 4,132 in the later one. The decline in the annual average was due mainly to a sharp drop in conversion of land for public and recreational use. This shift probably means no further large-scale conversions of MUSA land to public uses will take place in future years, primarily because of the increasingly developed character of any MUSA communities.

The rate of land consumption has important implications for the Council's Development Framework. If it is accelerating, the Council may have to consider expanding the MUSA outward sooner than anticipated. On the other hand, a slowdown raises other questions: Is it because of a general regional slowdown in growth? Is growth taking place at higher densities? Or, is a greater share of the growth going in the rural area?

Other data shows that rural area growth has been declining fairly steadily since 1973 as a percentage of all growth in the Region. About a third of all single-family housing units built in the Region in 1973 were located in the rural area, but the percentage in the first eight months of 1980 was under 12 percent. One theory is that, as urban development is discouraged in the Region's rural area, it will jump to counties outside the Region, but available data does not show this happening. Development trends in counties adjacent to the Metropolitan Area have generally followed those in this Region's rural areas. Thus, the land use data for most of the 1970s shows that, although the MUSA continues to capture most new development, there remains a sufficient supply of vacant, developable land for new growth.

AMOUNT OF VACANT LAND

The entire MUSA--developed and undeveloped land--contains a total of about 575,000 acres. In 1978, about 34 percent--197,400 acres--was classed as vacant. Of that total, 149,400 acres was considered suitable for development. The remaining vacant land was considered unsuitable for development because it was a part of a partially developed platted area or because it consisted of wetlands or floodplains.

That amount of vacant land represents an abundant supply generally throughout the MUSA. By geographic sector (wedge-shaped areas radiating from the Region's urban core), it ranges from 25 years' worth in the sector northwest of Minneapolis to 139 years in the sector southeast of St. Paul. These figures assume that the MUSA will experience the same land consumption rate in the future as it did between 1975 and 1978.

The data shows that, in 1978, the 10 MUSA communities with the most vacant land suitable for development were Eagan (12,304 acres), Woodbury (10,154), Inver Grove Heights (9,186), Cottage Grove (8,273), Eden Prairie (7,747), Brooklyn Park (6,897), Plymouth, (6,674), Maple Grove (6,673), Burnsville (6,279) and Apple Valley (5,842).

MIX OF LAND USES

The data shows that the mix of land uses in the MUSA is changing in one significant way. Between 1970 and 1975, public/recreational and residential uses accounted for the overwhelming percentage of newly urbanized land--36 percent and 40 percent, respectively. From 1975 to 1978, on the other hand, public/recreational land uses represented only about six percent of land converted to urban use, while residential development jumped to 60 percent.

The data shows that land consumption for new housing remained strong throughout the eight-year period, despite the deep 1974-75 recession. Moreover, land used for single-family housing increased its share of all housing.

That means more land was consumed for each new housing unit built in the MUSA during the study period, representing a relative decline in overall housing density. These lower densities are factored into the Council's calculation of how many years supply of vacant land there is left in the MUSA.

The high cost of housing has had a mixed impact on development patterns. It could very well have pushed some people out to lower-cost new housing in the rural area. At the same time, it has resulted in a stronger housing market for existing housing in the older, central parts of the Region.

Despite these cost pressures, though, the vast majority of new residential development--predominantly single-family--has taken place in the suburbs.

MUNICIPAL TRENDS

On a community-by-community basis, the data shows some shifts. Between 1975 and 1978, the five MUSA communities with the most vacant land developed for all urban uses were, in order, Apple Valley, Plymouth, Brooklyn Park, Eden Prairie and Bloomington. By comparison, the top five in the 1970-75 period were, in order, Eagan, Lino Lakes, Ramsey, Apple Valley and Inver Grove Heights.

TRENDS IN THE FULLY DEVELOPED AREA

The two time periods also showed marked differences in development trends within the Region's fully developed area. This area developed at an average of 810 acres per year between 1970 and 1975. In sharp contrast, the annual figure was approximately 340 acres in the 1975-1978 period.

This trend is consistent with the nearly fully developed character of the area, and a continued decline is expected in land consumption in this part of the Region.

MAJOR FINDINGSGENERAL

1. A total of 11,335 acres of vacant or agricultural land in the Region's Metropolitan Urban Service Area (MUSA) was converted to urban uses--residential, commercial, industrial or public/recreational, street and alleys--between 1975 and 1978. The MUSA, which comprises a total of about 575,000 acres, consists of the central portion of the Seven-County Metropolitan Area where urban services are concentrated.
2. The boundary of the MUSA splits several outlying communities so that some parts lie inside and others outside the MUSA. If the portion of those communities lying outside the MUSA is included, the total amount of vacant land converted to urban uses was 12,395 acres between 1975 and 1978, and 32,100 acres between 1970 and 1975.
3. Within the MUSA proper, the 1975-78 average rate of land consumption--the conversion of vacant land to urban uses--was 3,778 acres per year--an area larger than either South St. Paul or Crystal.
4. In the area comprising all portions of MUSA communities, the average annual rate of land consumption was 6,420 acres between 1970 and 1975, or an area the size of Fridley. Between 1975 and 1978, the annual average was 4,132 acres, an area the size of the city of Anoka.
5. If the MUSA continues to develop at the 1975-1978 rate, there would be enough developable land with the MUSA to last approximately 40 years.
6. About 75 percent of all vacant land in the MUSA in 1978 was considered developable. The figure excludes wetlands, floodplains and areas that are part of a larger, partially developed plat. A total of 150,000 acres was suitable for development, about 40,000 not suitable, and approximately 8,000 acres were part of an already existing platted area.
7. During the 1970-75 period, public and recreational land accounted for the largest share (42 percent) of land consumption; residential development, the second highest (37 percent).

8. Between 1975 and 1978, residential uses accounted for the largest share (62 percent) of land consumption; industrial development and streets/alleys tied for second place (13 percent).

SUBREGIONAL SECTOR TRENDS

9. More vacant land was converted to urban use in every sector of the MUSA from 1970 to 1975 than in the subsequent three years. Sectors are wedge-shaped areas within the MUSA that fan out from the central cities of Minneapolis and St. Paul.
10. The land consumption rate was highest between 1975 and 1978 in the sector made up of Robbinsdale, Crystal, New Hope, Plymouth, Maple Grove, Brooklyn Center, Brooklyn Park, Osseo and Champlin. It was lowest in the sector comprising White Bear Lake area communities, plus Oakdale, Lake Elmo, North St. Paul and Landfall.
11. The sector that includes Eden Prairie, Edina, Bloomington and Richfield led in the amount of land converted to residential development between 1975 and 1978. This sector also led in commercial land consumption in both time periods.
12. The sector that includes 10 Anoka County cities, two Ramsey County communities and St. Anthony in Hennepin was first in residential land consumption between 1970 and 1975. The primary reason was the extensive housing development in the Anoka County communities of Ramsey and Andover, most of it outside the MUSA.
13. The sector comprising Eagan, Inver Grove Heights and five other northern Dakota County communities led in industrial land consumption in the 1975-78 period, accounting for one-third of all industrial land developed in that time period. This sector also placed among the top three sectors in the preceding five years.
14. The annual average rate of land consumption was also lower for all sectors during the 1975-78 time period than for the 1970-75 period, except in the case of the sector consisting of Robbinsdale, Crystal, New Hope, Brooklyn Center, Brooklyn Park, Plymouth, Maple Grove and Osseo.

15. In 1978, the sector comprising Eagan, Inver Grove Heights and five other northern Dakota County communities had the most vacant, developable land in the MUSA of any MUSA sector. The sector with the least amount was that consisting of White Bear Lake area communities, plus Oakdale, Lake Elmo, North St. Paul and Landfall.

DEVELOPMENT RING TRENDS

16. The developing ring of communities that surround the central cities and their older, developed suburbs increased slightly its share of land converted to urban uses from 1970-75 to 1975-78, despite the fact that less land was urbanized in the second period than in the first. This was true for all five urban land uses, except public/recreational land.
17. In the approximately 26 suburbs immediately adjacent to Minneapolis and St. Paul, called the "inner ring" of communities, commercial land made up only 4.5 percent of all urban land in 1978. However, it accounted for 12 percent of all land consumed between 1970 and 1978. This differential is the highest for any type of land use in the inner ring.
18. In the developing ring of suburbs, public and recreational land accounted for 23.6 percent of existing land uses in 1977. But between 1970 and 1975, it accounted for 51.3 percent of all new urbanized land, the widest divergence of any land use in the developing ring.

FULLY DEVELOPED AREA TRENDS

19. In the MUSA's fully developed area, the annual average rate of land consumption dropped off sharply from the 1970-75 period to the 1975-78 period. In the former, it was 840 acres per year; in the latter, 340.
20. Residential land uses and public/recreational uses accounted for nearly 60 percent of land consumed in the fully developed area between 1970 and 1975. In the 1975-78 period, residential and industrial development were the leaders (46 and 28 percent, respectively).

MUNICIPAL TRENDS

21. Between 1975 and 1978, the five MUSA communities with the most vacant land developed for all urban uses were, in order, Apple Valley, Plymouth, Brooklyn Park, Eden Prairie and Bloomington. By comparison, the top five in the 1970-75 period were, in order, Eagan, Lino Lakes, Ramsey, Apple Valley and Inver Grove Heights.
22. In 1978, Eagan, Woodbury, Inver Grove Heights and Cottage Grove had the most vacant, developable land of any MUSA communities, largely because much of the Region's new growth has taken place in western Twin Cities suburbs. The leading 10 communities contained about half of the MUSA's vacant, developable land in 1978.
23. The MUSA communities with the least amount of vacant, developable land tend to be those cities that are very small, very developed or both. They include Willernie (3 acres), Lauderdale (10), Lilydale and Mendota combined (12), Richfield (17), Osseo (18) and St. Anthony (19).
24. The four communities with the most land converted to residential development between 1975 and 1978 were Hennepin County suburbs--Bloomington, Brooklyn Park, Plymouth and Eden Prairie.
25. Between 1975 and 1978, Burnsville had the most newly urbanized land devoted to commercial purposes, Apple Valley, the most for industrial and public/recreational uses.

ZONING

26. Between 1975 and 1978, the mix of land use reflected in a MUSA community's newly urbanized land comes close to the mix of the community's zoned land use. It does not appear, therefore, that communities are "overzoning" for industrial and commercial land, except possibly in some developing suburbs.

HOUSING

27. Land consumption for new housing remained strong throughout the 1970-78 period, despite the deep 1974-75 recession. During the eight-year period, single-family housing increased its share of all housing, resulting in a decline in overall housing densities.

THE METROPOLITAN URBAN SERVICE AREA:
A GENERAL PERSPECTIVE

LAND USE CHANGES, 1970-1978

The average annual rate of vacant land consumption during the period 1975-1978 in the study area* was 4,132 acres (6.5 square miles). This is equivalent to adding a city the size of Anoka to the urbanized area every year. The average annual rate of land consumption for the same area for the period 1970-1975 was 6,420 acres (10.0 square miles), or an area the size of Fridley.

The total amount of land consumed during the 1975-1978 period was 12,395 acres (19.4 square miles), while 32,100 acres (50 square miles) were consumed during the five-year period from 1970-1975. At the current rate of consumption, the supply of mapped suitable vacant land within the MUSA will last for about 40 years. Considering all vacant land, the supply would be adequate for nearly 80 years.

The period 1970-1975 was marked by the massive acquisition of park lands, primarily by developing suburban communities (see Table 1). Average annual land consumption for residential, commercial and industrial purposes ("built-on" land) between 1975 and 1978 was 3,359 acres; for the 1970-1975 period, 3,106 acres. Table 1 lists land use changes, by type for both time periods, while Figures 3 and 4 show graphically the changes in composition of the land used during each of the time periods.

Slightly more than three percent of the vacant/agricultural land in the study area was developed for urban purpose between 1975 and 1978. During the 1970-1975 period, more than 8.5 percent was consumed.

Table 2 shows the total acres of vacant land used for the various types of urban usage for the periods 1970-1975 and 1975-1978.

The largest user of vacant land between 1975 and 1978 was residential construction, with 62.3 percent (7,722 acres) of the total, followed by industrial uses and streets and alleys with 12.7 percent each. Public and recreational land use led during the 1970-1975 period, with 41.9 percent (13,406 acres), followed by residential, with 36.6 percent (11,694).

* See definition of "study area" in Figure 2.

Table 1
 LAND USE CHANGE IN STUDY AREA*, 1970-1975 and 1975-1978

	<u>Residential</u>	<u>Commercial</u>	<u>Industrial</u>	<u>Public and Recreation</u>	<u>Streets and Alleys</u>	<u>Water</u>	<u>Vacant</u>	<u>Total</u>
1970	97,484	7,757	30,384	44,945	66,894	42,743	375,091	665,298
1975	109,162	2,495	32,507	58,373	70,027	42,743	342,991	665,298
1978	116,943	10,277	34,084	59,592	71,643	43,183	332,133	667,855**
Change 1970-1975	11,678	1,738	2,123	13,428	3,133	--	32,100	--
Change 1975-1978*	7,722	782	1,573	749	1,569	--	12,395	--

* Includes Central Cities.

** The study area increased between 1975 and 1978 due to annexation of land by Victoria during this period.

Figure 3
PERCENT OF LAND CONVERTED TO URBAN USES,
BY TYPE, 1970-1975

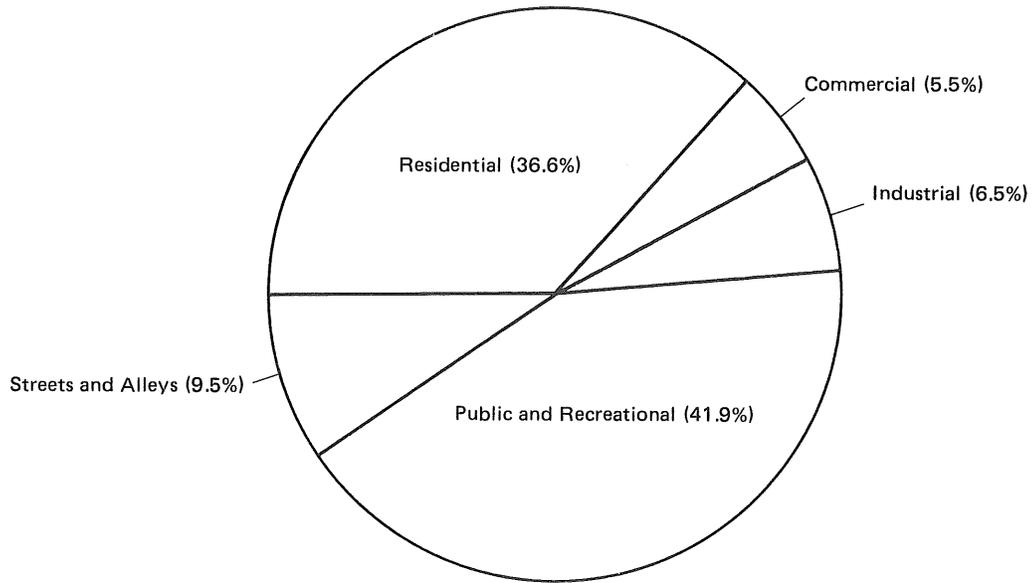


Figure 4
PERCENT OF LAND CONVERTED TO URBAN USES,
BY TYPE, 1975-1978

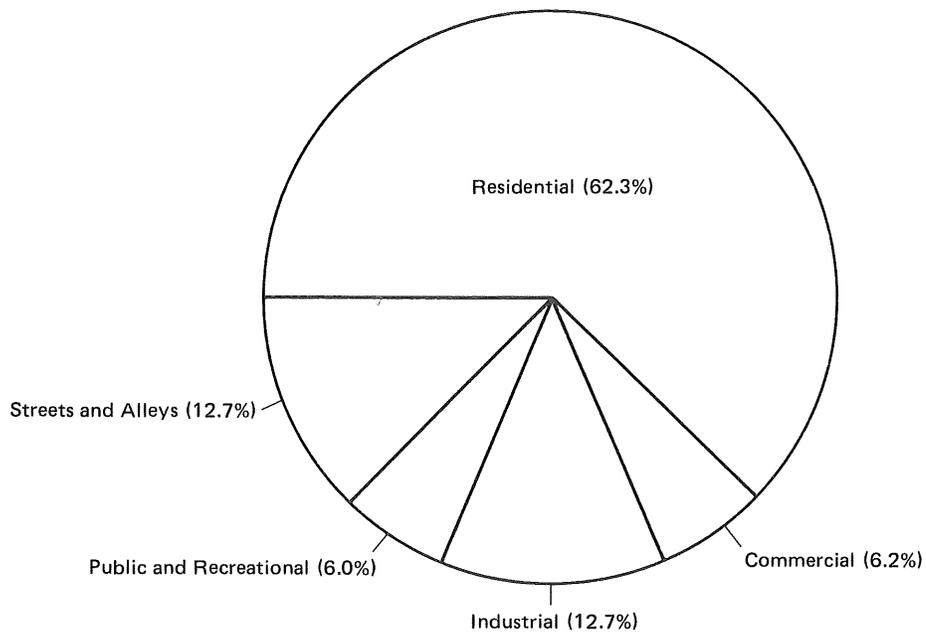


Table 2
ACRES OF LAND USED FOR URBAN PURPOSES, BY TYPE, IN STUDY AREA,*
1970-1975 and 1975-1978

	<u>Residential</u>	<u>Commercial</u>	<u>Industrial</u>	<u>Public and Recreation</u>	<u>Streets and Alleys</u>	<u>Total</u>
1970-1975						
Total	11,694	1,768	2,068	13,406	3,035	31,971
Percent	36.6%	5.5%	6.5%	41.9%	9.5%	100%
Annual Rate	2,339	354	414	2,682	607	6,394
1975-1978						
Total	7,722	782	1,573	749	1,569	12,395
Percent	62.3%	6.3%	12.7%	6.0%	12.7%	100%
Annual Rate	2,574	261	524	250	523	4,132

*Does not include central cities.

AMOUNT OF VACANT LAND, 1978

In 1978, there were 197,443 acres (209 square miles) of measured vacant land within the MUSA itself (see Table 3). Of these, 149,580 acres (23 square miles) were considered suitable for urban development. Table 3 shows the breakdown between land suitable for development, land not suitable for development, and land which is vacant but part of a plat of land that is partially developed. Seventy-five percent of the vacant land in the study is deemed suitable for development, according to the general criteria applied in this study.* This ratio is the same inside the MUSA as well as in those few rural communities located within the study area. Platted land, which is not considered in the supply of vacant land, constitutes only a small share of the remaining vacant land, 14 percent.

Table 3
AMOUNT OF VACANT LAND IN STUDY AREA, 1978

	<u>Inside</u> <u>MUSA</u>	<u>Outside</u> <u>MUSA</u>	<u>Total</u>
Measured Vacant Land			
Suitable	149,482	72,918	222,500
Not Suitable	40,166	23,018	63,184
Part of Plat	7,695	1,335	9,030
Total	197,443	97,271	294,714
Residual Vacant Land			332,133

A total of 11,335 acres of vacant land was consumed during the 1975-1978 period, for an annual consumption rate of 3,778 acres. At this rate of consumption, the vacant land within the MUSA would be adequate for just about 40 years. Measured vacant land by community is shown in Table 12. Exact location of vacant land is shown for communities in the Fully Developed Area** with proportional squares representing the area of vacant land shown for the remainder of the communities in the study area. A map of measured vacant land can be seen in Figure 6.

* In this study, only wetlands and floodplains were classified as not suitable for development and in areas of intensive urban activity such as in the Fully Developed Area communities, even somewhat swampy parcels were classified as developable because of land values and urban pressure.

** See definition on page 19.

THE FULLY DEVELOPED AREA

LAND USE CHANGES, 1970-1978, AND AMOUNT OF VACANT LAND

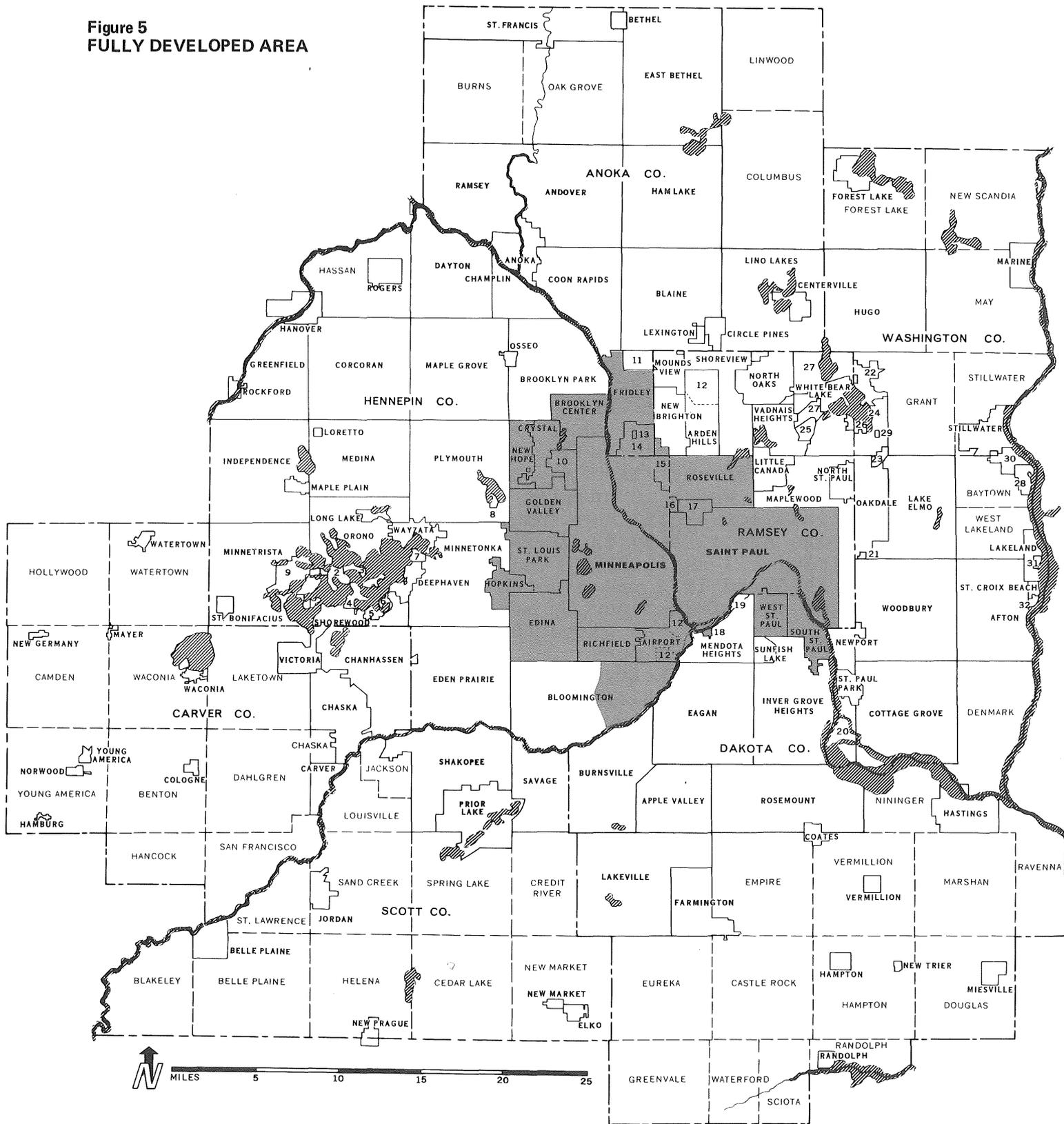
The Fully Developed Area (FDA) is one of five policy areas defined in the Council's Development Framework plan. It consists of the central cities and contiguous suburbs where little vacant land (less than 10 percent of the total area) remains for new development. The FDA is shown in Figure 5. Land use data for the FDA is shown in Table 4.

Given the limited amount of vacant land remaining in this area, it is not surprising that the amount of land developed dropped sharply between the 1970-1975 period and the 1975-1978 period. This shift represents a change in the annual average land consumption from 814 acres per year in the former to 340 in the latter period. This rate of land consumption could continue for 50 years, given the current supply of land. This is undoubtedly an overstatement since much of this land may not be on the market. However, new "vacant" land may be created through redevelopment, which is usually used more intensively for residential, commercial and industrial uses because most of the streets are already in place and public land needs are also fairly well satisfied. Only 12 percent of the land between 1975 and 1978 was devoted to these two uses. Because of the limited supply of land, new development in the FDA generally takes place at higher densities. These factors, coupled with potential for redevelopment of obsolete or low-intensity uses, give the FDA significant opportunities for development and redevelopment.

ZONING OF VACANT LAND

Within the Fully Developed Area suburbs, vacant land has been classified by zoning category. This is shown in Tables 5 and 6. The comparison between vacant land available by zoning type and amount of land consumed by various land uses indicates a fairly close correspondence, particularly during the 1975 to 1978 period. The only deviation occurs in the public/open land zoning category. However, this deviation probably does not represent any real incompatibility between zoning and development. Considerable public/open land is classified as unsuitable for development. It may, however, be quite suitable for "development" as park or recreation land. It is quite likely that much of the extensive development of public and recreation land occurring between 1970 and 1975 actually occurred on land classified as not suitable.

**Figure 5
FULLY DEVELOPED AREA**



- | | | | |
|--------------------|---------------------|-------------------|---------------------|
| 1 SPRING PARK | 9 MOUND | 17 FALCON HEIGHTS | 25 GEM LAKE |
| 2 OROHO | 10 ROBBINSDALE | 18 MENDOTA | 26 BIRCHWOOD |
| 3 MINNETONKA BEACH | 11 SPRING LAKE PARK | 19 LILYDALE | 27 WHITE BEAR |
| 4 TONKA BAY | 12 U. S. GOVT. | 20 GREY CLOUD | 28 BAYPORT |
| 5 EXCELSIOR | 13 HILLTOP | 21 LANDFALL | 29 WILLERNIE |
| 6 GREENWOOD | 14 COLUMBIA HEIGHTS | 22 DELLWOOD | 30 OAK PARK HEIGHTS |
| 7 WOODLAND | 15 ST. ANTHONY | 23 PINE SPRINGS | 31 LAKELAND SHORES |
| 8 MEDICINE LAKE | 16 LAUDERDALE | 24 MAHTOMEDI | 32 ST. MARY'S POINT |

ANOKA — County Boundary
ORONO — Municipal Boundary
CAMDEN — Township Boundary

Table 4
 ACRES OF LAND IN MAJOR LAND-USE GROUPS
 FOR THE FULLY DEVELOPED AREA,*
 1970-1975 and 1975-1978

	<u>Residential</u>	<u>Commercial</u>	<u>Industrial</u>	<u>Public and Recreation</u>	<u>Streets and Alleys</u>	<u>Water</u>	<u>Vacant</u>	<u>Total</u>
1970	52,960	5,488	17,865	22,464	33,251	5,232	22,288	159,548
1975	54,341	5,910	18,501	23,440	33,906	5,232	18,218	159,548
1978	54,809	6,051	18,785	23,512	33,960	5,232	17,199	159,548
Change 1970-1975	1,381	422	636	976	655	---	-4,070	---
Change 1975-1978	468	141	284	72	54	---	-1,019	---

PERCENT OF TOTAL LAND

1978	34.4%	3.8	11.8	14.7	21.3	3.3	10.8	100.0%
Change 1970-1975	34.9%	10.4	15.6	24.0	16.0	0.0	-100.0	0.0%
Change 1975-1978	45.9%	13.8	27.9	7.0	5.2	0.0	-100.0	0.0%

* Includes Central Cities.

These findings run somewhat contrary to the assumption that the Region is overzoned for industrial and commercial land. This may still be the case in the developing suburbs, but it appears that as communities fill up, their remaining vacant land is zoned quite consistently with development trends or needs. Given the availability of land in all zoning categories in most FDA suburbs, it is not reasonable to argue that the zoning is determining the mix of development occurring in these communities.

Table 5
 VACANT LAND AND LAND CONSUMED IN THE
 FULLY DEVELOPED AREA SUBURBS, BY ZONING CLASSIFICATION,
 1970-1975 and 1975-1978
 (in acres)

	<u>Residential</u>		<u>Commercial</u>		<u>Industrial</u>		<u>Public/Open</u>		<u>Other</u>		<u>Total</u>	
	<u>Suitable</u>	<u>Not Suitable</u>	<u>Suitable</u>	<u>Not Suitable</u>	<u>Suitable</u>	<u>Not Suitable</u>	<u>Suitable</u>	<u>Not Suitable</u>	<u>Suitable</u>	<u>Not Suitable</u>	<u>Suitable</u>	<u>Not Suitable</u>
Total in FDA Suburbs*	2,331	974	581	129	1,590	1,128	265	1,031	31	466	4,798	3,728
Percent of Suitable Land	48.6%		12.1%		33.1%		5.5%		.6%		100%	
Percent of Unsuitable Land		26.1%		3.5%		30.3%		27.7%		12.5%		100%
Land Consumed, 1975 - 1978	468		141		284		72				965**	
Percent of Total Consumed	48.5%		14.6%		29.4%		7.5%				100%	
Land Consumed, 1970 - 1978	1,381		422		636		976				3,415**	
Percent of Total Consumed	40.4%		12.4%		18.6%		28.6%				100%	

* Minneapolis and St. Paul not included.

**Excludes streets and alleys.

Table 6
 ZONING OF VACANT LAND IS FULLY
 DEVELOPED AREA SUBURBS, 1970
 (in acres)

City	Zoning Classification										Total	
	Residential		Commercial		Industrial		Public/Open		Other		Suitable	Not Suitable
	Suitable	Not Suitable	Suitable	Not Suitable	Suitable	Not Suitable	Suitable	Not Suitable	Suitable	Not Suitable		
Bloomington (East)	132	0	148	0	64	0	152	1,005	0	0	496	1,005
Brooklyn Center	173	37	76	13	176	29	17	12	0	0	442	91
Columbia Heights and Hilltop	25	0	0	0	0	0	0	0	0	0	25	0
Crystal	63	32	3	0	60	6	0	0	7	0	133	38
Edina	411	358	37	0	52	87	0	0	0	0	500	445
Falcon Heights	34	0	4	8	0	0	0	0	0	293	38	301
Fridley	99	11	18	0	357	283	10	0	0	0	484	294
Golden Valley	132	30	28	15	206	128	76	0	22	12	464	185
Hopkins	52	74	0	42	77	23	0	0	0	58	129	197
Lauderdale	0	4	0	0	0	0	10	8	0	0	10	12
Mendota	12	23	0	0	0	0	0	0	0	0	12	73
New Hope	33	18	31	25	172	176	0	0	0	0	236	219
Richfield	5	0	12	0	0	0	0	0	0	0	17	0
Robbinsdale	57	51	0	0	0	0	0	6	0	0	57	57
Roseville	394	35	87	0	128	56	0	0	2	0	611	91
St. Anthony	19	1	0	0	0	5	0	0	0	31	19	37
St. Louis Park	262	84	89	26	197	59	0	0	0	72	548	241
South St. Paul	44	110	10	0	65	253	0	0	0	0	119	363
West St. Paul	384	56	38	0	36	23	0	0	0	0	458	79
TOTAL*	2,331	974	581	129	1,590	1,128	265	1,031	31	466	4,798	3,728

*Minneapolis and St. Paul not included.

MUNICIPAL LAND USE TRENDS

LAND USE CHANGES, 1970-1978

Ranked in Tables 7 through 11 below are the 10 communities with the highest rates of land consumption in each of the land use categories. Table 12, which follows the rankings, contains a complete listing of data for all communities in the study area.

Apple Valley leads in two of the four land use categories-- industrial and public/recreational--as well as in total amount consumed. Only Plymouth appears on all five rankings. In all, 25 different cities appear on the five tables. Comparing the rankings for 1975-1978 to the previous period shows considerable changes in the rankings. The greatest consistency over time occurs in the industrial category, where eight of the 1975 to 1978 leaders were also on the 1970 to 1975 list. The greatest shift occurred in the public and recreational category, where only three cities appeared in the top 10 for both time periods.

Table 7
COMMUNITIES WITH MOST VACANT LAND
CONVERTED TO RESIDENTIAL USES, 1975-1978

<u>1975-1978</u> Rank	<u>Community</u>	<u>Acres</u>	<u>1970-1975</u> Rank
1	Bloomington	693	6
2	Brooklyn Park	636	8
3	Plymouth	502	10
4	Eden Prairie	494	-
5	Apple Valley	483	5
6/7	Burnsville	373	2
6/7	Ramsey	373	1
8	Maple Grove	368	-
9	Coon Rapids	256	-
10	Shoreview	227	-
	Total	4,410	
	Study Area Total	7,722	
	Top 10 as percent of Study Area		57.1%

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Table 8
COMMUNITIES WITH MOST VACANT LAND
CONVERTED TO COMMERCIAL USES, 1975-1978

<u>1975-1978</u> <u>Rank</u>	<u>Community</u>	<u>Acres</u>	<u>1970-1975</u> <u>Rank</u>
1	Burnsville	118	6
2	Woodbury	61	-
3	Eden Prairie	50	5
4	Coon Rapids	30	-
5	St. Louis Park	28	-
6/7/8	Andover	27*	-
6/7/8	Minnetonka	27	3
6/7/8	Plymouth	27	-
9	Maplewood	25	2
10	Bloomington	<u>24</u>	1
	Total	417	
	Study Area Total	782	
	Top 10 as percent of Study Area		53.3%

* Primarily addition to storage yard for auto salvage operation.

Table 9
COMMUNITIES WITH MOST VACANT LAND
CONVERTED TO INDUSTRIAL USES, 1975-1978

<u>1975-1978</u> <u>Rank</u>	<u>Community</u>	<u>Acres</u>	<u>1970-1975</u> <u>Rank</u>
1	Apple Valley	357*	3
2	Plymouth	217	4
3	Eden Prairie	118	6
4	Minnetonka	104	9
5	Inver Grove Heights	72	5
6	Brooklyn Park	71	8
7	Shoreview	62	-
8	New Hope	56	10
9	Golden Valley	54	-
10/11	Blaine	52	-
10/11	Burnsville	<u>52</u>	7
	Total	1,163	
	Study Area Total	1,573	
	Top 10 as percent of Study Area		73.9%

*Gravel extraction operations.

Table 10
COMMUNITIES WITH MOST VACANT LAND CONVERTED
TO PUBLIC AND RECREATIONAL USES, 1975-1978

<u>1975-1978</u> <u>Rank</u>	<u>Community</u>	<u>Acres</u>	<u>1970-1975</u> <u>Rank</u>
1	Apple Valley	331	6
2	Lilydale/Mendota	218	-
3	Lake Elmo	30	-
4	Fridley	27	-
5	North St. Paul	26	-
6	New Hope	24	-
7	Coon Rapids	18	3
8	Plymouth	14	-
9	St. Paul Park	11	-
10	Maple Grove	<u>10</u>	10
	Total	709	
	Study Area Total	749	
	Top 10 as percent of Study Area		94.7%

*Gravel extraction operations.

Table 11
COMMUNITIES WITH MOST VACANT LAND
CONVERTED TO ALL URBAN PURPOSES, 1975-1978

<u>1975-1978</u> <u>Rank</u>	<u>Community</u>	<u>Acres</u>	<u>1970-1975</u> <u>Rank</u>
1	Apple Valley	1,324	4
2	Plymouth	970	-
3	Brooklyn Park	922	-
4	Eden Prairie	822	-
5	Bloomington	724	-
6	Burnsville	550	6
7	Ramsey	517	1
8	Maple Grove	499	10
9	Minnetonka	431	-
10	Eagan	<u>334</u>	2
	Total	7,093	
	Study Area Total	12,395	
	MUSA Total	11,368	
	Top 10 as percent of Study Area		57.2%
	Top 10 as percent of MUSA*		60.3%

*Ramsey, which is largely outside the MUSA, is replaced by Coon Rapids in this calculation, and minor adjustments for non-MUSA development in Eden Prairie, Maple Grove and Plymouth are made.

Table 12
ACRES OF LAND IN MAJOR LAND USE GROUPS, BY CITY,
1970-1975 AND 1975-1978

City		Residential	Commercial	Industrial	Public & Recreational	Streets & Alleys	Water	Vacant and/or Agricultural	Total
Andover	1970	650	20	26	645	1,476	575	19,755	23,147
	1975	1,400	33	37	647	1,593	575	18,862	23,147
	1978	1,598	60	44	647	1,628	575	18,595	23,147
	Change 1970-1975	750	13	11	2	117	--	-893	--
	Change 1975-1978	198	27	7	--	35	--	-267	--
Anoka	1970	850	48	212	310	498	289	1,123	3,330
	1975	938	53	263	700	519	289	1,706	4,468
	1978	1,038	53	263	700	525	289	1,600	4,468
	Change 1970-1975	88	5	51	390	21	--	-583	1,138
	Change 1975-1978	100	--	--	--	6	--	-106	--
Apple Valley	1970	803	35	359	142	484	130	9,119	11,072
	1975	1,326	64	466	812	609	130	7,665	11,072
	1978	1,814	85	823	1,143	736	130	6,341	11,072
	Change 1970-1975	523	29	107	670	125	--	-1,459	--
	Change 1975-1978	488	21	357*	331	127	--	1,324	--
Arden Hills	1970	409	17	892	1,465	507	498	2,495	6,283
	1975	554	25	897	1,484	537	498	2,288	6,283
	1978	612	35	909	1,484	538	498	2,198	6,283
	Change 1970-1975	145	8	5	19	30	--	-207	--
	Change 1975-1978	67	10	12	--	1	--	-90	--
Birchwood	1970	73	1	--	5	36	--	98	213
	1975	89	1	--	5	38	--	80	213
	1978	103	1	--	5	38	--	66	213
	Change 1970-1975	16	--	--	--	2	--	-18	--
	Change 1975-1978	14	--	--	--	--	--	-14	--
Blaine	1970	1,537	78	2,141	658	1,738	40	15,623	21,815
	1975	1,907	201	2,162	787	1,842	40	14,876	21,815
	1978	2,115	213	2,214	793	1,877	40	14,563	21,815
	Change 1970-1975	370	123	21	129	104	--	-747	--
	Change 1975-1978	175	12	52	6	35	--	-280	--
Bloomington	1970	5,826	662	962	4,263	2,820	869	8,890	24,292
	1975	6,308	846	1,030	4,321	2,905	869	8,013	24,292
	1978	7,001	870	1,037	4,301	2,925	869	7,289	24,292
	Change 1970-1975	482	184	68	58	85	--	-877	--
	Change 1975-1978	693	24	7	-20	20	--	-724	--

* Gravel pits

Table 12 (cont.)
 ACRES OF LAND IN MAJOR LAND USE GROUPS, BY CITY,
 1970-1975 AND 1975-1978

City		Residential	Commercial	Industrial	Public & Recreational	Streets & Alleys	Water	Vacant and/or Agricultural	Total
Brooklyn Center	1970	2,036	365	112	653	1,219	--	1,049	5,434
	1975	2,127	419	170	702	1,237	--	779	5,434
	1978	2,148	442	188	704	1,245	--	707	5,434
	Change 1970-1975	91	54	58	49	18	--	-270	--
	Change 1975-1978	21	23	18	2	8	--	-72	--
Brooklyn Park	1970	1,942	60	160	386	1,187	--	13,250	16,985
	1975	2,361	117	255	459	1,287	--	12,506	16,985
	1978	2,997	138	326	463	1,547	--	11,514	16,985
	Change 1970-1975	419	57	95	73	100	--	-744	--
	Change 1975-1978	636	21	71	4	260	--	-922	--
Burnsville	1970	1,770	87	520	348	1,408	1,255	11,002	16,390
	1975	2,458	183	616	728	1,598	1,255	9,552	16,390
	1978	2,831	301	668	735	1,598	1,255	9,002	16,390
	Change 1970-1975	688	96	96	380	190	--	-1,450	--
	Change 1975-1978	373	118	52	7	--	--	-550	--
Champlin	1970	471	12	13	685	250	38	4,074	5,543
	1975	734	12	13	793	332	38	3,621	5,543
	1978	807	35	13	797	363	38	3,490	5,543
	Change 1970-1975	263	--	--	108	82	--	-453	--
	Change 1975-1978	73	23	--	4	31	--	-131	--
Chanhassen	1970	583	27	70	664	501	1,548	11,409	14,802
	1975	634	31	70	908	514	1,548	11,097	14,802
	1978	689	31	73	908	529	1,548	11,024	14,802
	Change 1970-1975	-51	4	--	244	13	--	-312	--
	Change 1975-1978	-55	--	3	--	15	--	-73	--
Circle Pines	1970	294	10	13	51	140	76	678	1,262
	1975	304	10	13	57	140	76	662	1,262
	1978	314	10	13	57	140	76	652	1,262
	Change 1970-1975	10	--	--	6	--	--	-16	--
	Change 1975-1978	10	--	--	--	--	--	-10	--
Columbia Heights and Hilltop	1970	954	75	168	211	556	189	177	2,330
	1975	961	76	210	211	556	189	127	2,330
	1978	962	77	210	212	556	189	124	2,330
	Change 1970-1975	7	1	42	--	--	--	-50	--
	Change 1975-1978	1	1	--	1	--	--	-3	--

Table 12 (cont.)
 ACRES OF LAND IN MAJOR LAND USE GROUPS, BY CITY,
 1970-1975 AND 1975-1978

City		Residential	Commercial	Industrial	Public & Recreational	Streets & Alleys	Water	Vacant and/or Agricultural	Total
Coon Rapids	1970	2,066	123	357	620	1,401	117	9,971	14,655
	1975	2,347	142	363	1,675	1,485	117	8,526	14,655
	1978	2,603	172	377	1,693	1,495	117	8,198	14,655
	Change 1970-1975	281	19	6	1,055	84	--	-1,445	--
	Change 1975-1978	256	30	14	18	10	--	-328	--
Cottage Grove	1970	874	69	335	110	834	512	19,751	22,305
	1975	1,311	120	391	772	964	512	18,235	22,305
	1978	1,508	123	417	774	1,009	512	17,962	22,305
	Change 1970-1975	437	51	56	662	130	--	-1,336	--
	Change 1975-1978	197	3	26	2	45	--	-273	--
Crystal	1970	1,711	134	430	211	708	60	458	3,712
	1975	1,734	147	435	214	708	60	414	3,712
	1978	1,741	150	439	214	708	60	400	3,712
	Change 1970-1975	23	13	5	3	--	--	-44	--
	Change 1975-1978	7	3	4	--	--	--	-14	--
Deephaven	1970	574	11	21	73	157	1,144	690	2,670
	1975	574	11	21	73	157	1,144	690	2,670
	1978	582	11	21	73	159	1,144	680	2,670
	Change 1970-1975	--	--	--	--	--	--	--	--
	Change 1975-1978	8	--	--	--	2	--	-10	--
Eagan	1970	947	49	469	842	934	888	17,692	21,821
	1975	1,544	99	613	2,589	1,039	888	15,049	21,821
	1978	1,767	109	658	2,589	1,095	888	14,715	21,821
	Change 1970-1975	597	50	144	1,747	105	--	-2,643	--
	Change 1975-1978	223	10	45	--	56	--	-334	--
Eden Prairie	1970	811	27	530	395	1,054	1,840	17,803	22,460
	1975	1,034	132	627	859	1,235	1,840	16,733	22,460
	1978	1,528	182	745	860	1,394	1,840	15,911	22,460
	Change 1970-1975	223	105	97	464	181	--	-1,070	--
	Change 1975-1978	494	50	118	1	159	--	-822	--
Edina	1970	3,692	326	653	1,824	1,710	121	1,742	10,068
	1975	4,100	398	697	1,885	1,870	121	997	10,068
	1978	4,226	420	711	1,889	1,870	121	831	10,068
	Change 1970-1975	408	72	44	61	160	--	-745	--
	Change 1975-1978	126	22	14	4	--	--	-166	--

Table 12 (cont.)
ACRES OF LAND IN MAJOR LAND USE GROUPS, BY CITY,
1970-1975 AND 1975-1978

City		Residential	Commercial	Industrial	Public & Recreational	Streets & Alleys	Water	Vacant and/or Agricultural	Total
Excelsior	1970	153	17	23	57	105	294	93	742
	1975	153	17	23	57	105	294	93	742
	1978	153	22	23	57	105	294	93	742
	Change 1970-1975	--	--	--	--	--	--	--	--
	Change 1975-1978	--	5	--	--	--	--	--	--
Falcon Heights	1970	320	44	53	980	223	--	78	1,698
	1975	324	44	53	980	223	--	74	1,698
	1978	325	44	53	981	223	--	72	1,698
	Change 1970-1975	4	--	--	--	--	--	-4	--
	Change 1975-1978	1	--	--	1	--	--	-2	--
Fridley	1970	1,554	141	794	367	1,071	232	2,621	6,780
	1975	1,733	157	948	376	1,105	232	2,229	6,780
	1978	1,760	170	981	403	--	232	2,129	6,780
	Change 1970-1975	179	16	154	9	34	--	-392	--
	Change 1975-1978	27	13	33	27	1,105	--	-100	--
Gem Lake, White Bear Lake, White Bear Twp.	1970	2,101	98	186	478	1,402	4,037	5,164	13,466
	1975	2,217	125	213	770	1,427	4,037	4,677	13,466
	1978	2,345	138	213	769	1,434	4,037	4,530	13,466
	Change 1970-1975	116	27	27	292	25	--	-487	--
	Change 1975-1978	128	13	--	-1	7	--	-147	--
Golden Valley	1970	1,901	201	660	1,469	1,216	96	1,189	6,732
	1975	1,947	269	693	1,493	1,225	96	1,009	6,732
	1978	2,013	285	747	1,493	1,236	96	862	6,732
	Change 1970-1975	46	68	33	24	9	--	-180	--
	Change 1975-1978	66	16	54	--	11	--	-147	--
Greenwood, Minnetonka Beach, Shorewood, Tonka Bay	1970	677	38	9	189	355	3,112	3,704	8,084
	1975	751	39	9	189	365	3,112	3,619	8,084
	1978	829	39	9	189	370	3,112	3,536	8,084
	Change 1970-1975	74	1	--	--	10	--	-85	--
	Change 1975-1978	78	--	--	--	5	--	-83	--
Hopkins	1970	673	96	347	457	397	--	599	2,569
	1975	766	96	361	463	402	--	481	2,569
	1978	780	97	363	470	406	--	453	2,569
	Change 1970-1975	93	--	14	6	5	--	-118	--
	Change 1975-1978	14	1	2	7	4	--	-28	--

Table 12 (cont.)
ACRES OF LAND IN MAJOR LAND USE GROUPS, BY CITY,
1970-1975 AND 1975-1978

<u>City</u>		<u>Residential</u>	<u>Commercial</u>	<u>Industrial</u>	<u>Public & Recreational</u>	<u>Streets & Alleys</u>	<u>Water</u>	<u>Vacant and/or Agricultural</u>	<u>Total</u>
Inver Grove Heights	1970	1,081	88	498	216	1,075	990	15,510	19,458
	1975	1,357	132	603	1,174	1,151	990	14,051	19,458
	1978	1,550	135	675	1,175	1,203	990	13,730	19,458
	Change 1970-1975	276	44	105	958	76	--	-1,459	--
	Change 1975-1978	193	3	72	1	52	--	-255	--
Lake Elmo	1970	562	46	94	2,293	684	1,135	11,326	16,140
	1975	576	49	100	2,293	687	1,135	11,300	16,140
	1978	638	51	100	2,323	687	1,135	11,206	16,140
	Change 1970-1975	14	3	6	--	3	--	-26	--
	Change 1975-1978	62	2	--	30	--	--	-94	--
Lauderdale	1970	137	16	39	25	33	--	26	276
	1975	137	16	39	25	33	--	26	276
	1978	137	16	39	25	33	--	26	276
	Change 1970-1975	--	--	--	--	--	--	--	--
	Change 1975-1978	--	--	--	--	--	--	--	--
Lexington	1970	146	9	13	21	132	--	99	420
	1975	151	10	13	21	132	--	93	420
	1978	156	10	13	21	132	--	88	420
	Change 1970-1975	5	1	--	--	--	--	-6	--
	Change 1975-1978	5	--	--	--	--	--	-5	--
Lilydale and Mendota	1970	95	15	35	5	29	96	333	608
	1975	107	15	41	5	31	96	313	608
	1978	50	8	21	223	16	103	187	608
	Change 1970-1975	12	--	6	--	2	--	-20	--
	Change 1975-1978	-57	-7	-20	218	-15	7	-126	--
Lino Lakes	1970	420	9	50	172	691	3,797	16,131	21,270
	1975	501	10	64	2,472	714	3,797	13,712	21,270
	1978	772	12	64	2,478	719	3,797	13,428	21,270
	Change 1970-1975	81	1	14	2,300	23	--	-2,419	--
	Change 1975-1978	271	2	--	6	5	--	-284	--
Little Canada	1970	378	30	115	146	458	248	1,468	2,834
	1975	489	85	116	153	473	248	1,279	2,834
	1978	507	55	122	153	473	248	1,253	2,834
	Change 1970-1975	111	87	1	7	15	--	-189	--
	Change 1975-1978	18	2	6	--	--	--	-26	--

Table 12 (cont.)
ACRES OF LAND IN MAJOR LAND USE GROUPS, BY CITY,
1970-1975 AND 1975-1978

<u>City</u>		<u>Residential</u>	<u>Commercial</u>	<u>Industrial</u>	<u>Public & Recreational</u>	<u>Streets & Alleys</u>	<u>Water</u>	<u>Vacant and/or Agricultural</u>	<u>Total</u>
Long Lake and Orono	1970	1,342	62	145	936	741	3,544	8,464	15,234
	1975	1,459	72	155	1,003	781	3,544	8,220	15,234
	1978	1,526	72	155	1,003	783	3,544	8,151	15,234
	Change 1970-1975	117	10	10	67	40	--	-244	--
	Change 1975-1978	67	--	--	--	2	--	-69	--
Mahtomedi	1970	246	12	--	80	185	85	1,478	2,086
	1975	251	12	--	157	185	85	1,396	2,086
	1978	261	28	--	157	185	85	1,370	2,086
	Change 1970-1975	5	--	--	77	--	--	-82	--
	Change 1975-1978	10	16	--	--	--	--	-26	--
Maple Grove	1970	660	36	1,793	887	1,090	988	16,842	22,296
	1975	997	62	1,833	1,443	1,216	988	15,757	22,296
	1978	1,365	81	1,835	1,453	226	988	15,258	22,296
	Change 1970-1975	337	26	40	556	126	--	-1,085	--
	Change 1975-1978	368	19	2	10	100	--	-499	--
Maplewood	1970	1,883	186	304	884	1,332	440	6,411	11,440
	1975	2,133	334	382	1,112	1,372	440	5,667	11,440
	1978	2,175	359	410	1,112	1,372	440	5,572	11,440
	Change 1970-1975	250	148	78	228	40	--	-744	--
	Change 1975-1978	42	25	28	--	--	--	-95	--
Medicine Lake	1970	75	--	--	5	28	--	4	112
	1975	76	--	--	5	28	--	3	112
	1978	76	--	--	5	28	--	3	112
	Change 1970-1975	1	--	--	--	--	--	-1	--
	Change 1975-1978	--	--	--	--	--	--	--	--
Mendota Heights	1970	711	17	169	935	640	546	3,366	6,384
	1975	806	48	174	976	656	546	3,178	6,384
	1978	852	48	175	963	656	546	3,144	6,384
	Change 1970-1975	95	31	5	41	16	--	-188	--
	Change 1975-1978	46	--	1	-13	--	--	-34	--
Minnetonka	1970	4,950	160	320	565	2,090	782	9,116	17,983
	1975	5,181	296	411	609	2,196	782	8,508	17,983
	1978	5,375	323	515	617	2,294	782	8,077	17,983
	Change 1970-1975	231	136	91	44	106	--	-608	--
	Change 1975-1978	194	27	104	8	98	--	-431	--

Table 12 (cont.)
ACRES OF LAND IN MAJOR LAND USE GROUPS, BY CITY,
1970-1975 AND 1975-1978

City		<u>Residential</u>	<u>Commercial</u>	<u>Industrial</u>	<u>Public & Recreational</u>	<u>Streets & Alleys</u>	<u>Water</u>	<u>Vacant and/or Agricultural</u>	<u>Total</u>
Mound	1970	616	34	71	152	199			
	1975	664	35	71	182	213	528	858	2,458
	1978	672	35	71	182	213	528	765	2,458
	Change 1970-1975	48	1	--	30	14	--	757	2,458
	Change 1975-1978	8	--	--	--	--	--	-93	--
Moundsvew	1970	937	18	23	138	396	20	1,398	2,930
	1975	1,087	24	44	138	464	20	1,153	2,930
	1978	1,138	37	44	138	470	20	1,083	2,930
	Change 1970-1975	150	6	21	--	68	--	-245	--
	Change 1975-1978	51	13	--	--	6	--	-70	--
New Brighton	1970	1,332	42	338	242	683	372	1,741	4,750
	1975	1,483	68	378	245	741	372	1,463	4,750
	1978	1,535	87	392	245	754	372	1,365	4,750
	Change 1970-1975	151	26	40	3	58	--	-278	--
	Change 1975-1978	52	19	14	--	13	--	-98	--
New Hope	1970	1,172	62	233	310	602	11	910	3,300
	1975	1,264	88	318	343	653	11	623	3,300
	1978	1,314	92	374	367	658	11	484	3,300
	Change 1970-1975	92	26	85	33	51	--	-287	--
	Change 1975-1978	50	4	56	24	5	--	-139	--
Newport	1970	178	21	127	21	241	126	1,782	2,496
	1975	187	21	151	21	244	126	1,746	2,496
	1978	205	21	155	21	246	126	1,722	2,496
	Change 1970-1975	9	--	24	--	3	--	-36	--
	Change 1975-1978	18	--	4	--	2	--	-24	--
North Oaks	1970	555	2	47	233	273	767	3,608	5,485
	1975	807	2	47	266	282	767	3,314	5,485
	1978	868	--	47	266	292	767	3,243	5,485
	Change 1970-1975	252	--	--	33	9	--	-294	--
	Change 1975-1978	61	2	--	--	10	--	-71	--
North St. Paul	1970	566	34	100	136	496	134	557	2,023
	1975	596	69	104	136	501	134	483	2,023
	1978	656	72	104	162	506	134	389	2,023
	Change 1970-1975	30	35	4	--	5	--	-74	--
	Change 1975-1978	60	3	--	26	5	--	-94	--
Oakdale/Landfall	1970	512	26	30	141	390	160	5,485	6,744
	1975	716	33	30	161	427	160	5,217	6,744
	1978	786	35	30	166	432	160	5,135	6,744
	Change 1970-1975	204	7	--	20	37	--	-268	--
	Change 1975-1978	70	2	--	5	5	--	-82	--

Table 12 (cont.)
ACRES OF LAND IN MAJOR LAND USE GROUPS, BY CITY,
1970-1975 AND 1975-1978

City		Residential	Commercial	Industrial	Public & Recreational	Streets & Alleys	Water	Vacant and/or Agricultural	Total
Osseo	1970	184	43	39	77	95	--	37	475
	1975	190	44	41	77	95	--	28	475
	1978	199	44	41	78	95	--	18	475
	Change 1970-1975	6	1	2	--	--	--	-9	--
	Change 1975-1978	9	--	--	1	--	--	-10	--
Pine Springs	1970	15	--	1	--	78	78	378	550
	1975	15	--	1	--	78	78	378	550
	1978	31	--	1	--	78	78	362	550
	Change 1970-1975	--	--	--	--	--	--	-16	--
	Change 1975-1978	16	--	--	--	--	--	-16	--
Plymouth	1970	2,196	86	499	388	1,454	1,535	16,773	22,841
	1975	2,501	106	606	508	1,566	1,535	16,019	22,841
	1978	3,003	133	823	522	1,776	1,535	15,049	22,841
	Change 1970-1975	395	20	107	120	112	--	-754	--
	Change 1975-1978	502	27	217	14	210	--	-970	--
Ramsey	1970	461	16	114	551	819	200	17,655	19,826
	1975	1,951	26	137	567	1,052	200	14,755	18,688
	1978	2,324	36	150	573	1,167	--	14,238	18,688
	Change 1970-1975	1,490	10	23	16	233	--	-2,910	-1,138
	Change 1975-1978	373	10	13	6	115	--	-517	--
Robbinsdale	1970	867	69	32	211	438	80	211	1,908
	1975	869	70	32	216	438	80	203	1,908
	1978	869	70	33	216	438	80	202	1,908
	Change 1970-1975	2	1	--	5	--	--	-8	--
	Change 1975-1978	--	--	1	--	--	--	-1	--
Roseville	1970	2,389	248	833	582	1,623	321	2,788	8,784
	1975	2,545	290	878	1,187	1,650	321	1,913	8,784
	1978	2,647	306	922	1,187	1,665	321	1,736	8,784
	Change 1970-1975	156	42	45	605	27	--	-875	--
	Change 1975-1978	102	16	44	--	15	--	-177	--
Richfield	1970	2,454	164	97	600	1,199	--	116	4,627
	1975	2,459	165	99	630	1,199	--	78	4,627
	1978	2,463	165	99	630	1,199	--	74	4,627
	Change 1970-1975	5	1	2	30	--	--	-38	--
	Change 1975-1978	4	--	--	--	--	--	-4	--

Table 12 (cont.)
ACRES OF LAND IN MAJOR LAND USE GROUPS, BY CITY,
1970-1975 AND 1975-1978

<u>City</u>		<u>Residential</u>	<u>Commercial</u>	<u>Industrial</u>	<u>Public & Recreational</u>	<u>Streets & Alleys</u>	<u>Water</u>	<u>Vacant and/or Agricultural</u>	<u>Total</u>
St. Anthony (part) Ramsey County	1970	113	79	31	10	22	117	61	433
	1975	141	80	32	11	22	117	30	433
	1978	142	80	32	11	22	117	29	433
	Change 1970-1975	28	1	1	1	--	--	-31	--
	Change 1975-1978	1	--	--	--	--	--	-1	--
St. Anthony (part) Hennepin County	1970	449	29	20	381	209	--	31	1,119
	1975	450	29	20	381	223	--	16	1,119
	1978	450	29	29	381	223	--	7	1,119
	Change 1970-1975	1	--	--	--	14	--	-15	--
	Change 1975-1978	--	--	9	--	--	--	-9	--
St. Louis Park	1970	2,556	274	720	885	1,332	22	1,006	6,795
	1975	2,618	307	758	901	1,340	22	849	6,795
	1978	2,634	335	766	901	1,340	22	797	6,795
	Change 1970-1975	62	33	38	16	8	--	-157	--
	Change 1975-1978	16	28	8	--	--	--	-52	--
St. Paul Park	1970	305	13	175	74	231	88	702	1,588
	1975	309	13	181	89	231	88	675	1,588
	1978	314	15	187	100	231	88	653	1,588
	Change 1970-1975	4	2	6	15	--	--	-27	--
	Change 1975-1978	5	--	6	11	--	--	-22	--
Savage	1970	172	25	255	27	263	226	9,450	10,418
	1975	225	26	302	612	277	226	8,750	10,418
	1978	295	31	314	612	277	226	8,710	10,418
	Change 1970-1975	53	1	47	585	14	--	-700	--
	Change 1975-1978	70	5	12	--	--	--	-40	--
Shoreview	1970	819	28	134	135	603	1,006	5,335	8,060
	1975	1,038	39	152	1,010	651	1,006	4,164	8,060
	1978	1,265	39	214	1,010	682	1,006	3,844	8,060
	Change 1970-1975	219	11	18	875	48	--	-1,171	--
	Change 1975-1978	227	--	62	--	31	--	-320	--
Spring Lake Park	1970	361	12	19	57	258	84	547	1,338
	1975	386	15	43	59	263	84	488	1,338
	1978	399	24	43	59	263	84	466	1,338
	Change 1970-1975	25	3	24	2	5	--	-59	--
	Change 1975-1978	13	9	--	--	--	--	-22	--

Table 12 (cont.)
ACRES OF LAND IN MAJOR LAND USE GROUPS, BY CITY,
1970-1975 AND 1975-1978

City		Residential	Commercial	Industrial	Public & Recreational	Streets & Alleys	Water	Vacant and/or Agricultural	Total
Spring Park	1970	115	15	16	17	76	203	36	478
	1975	121	18	16	17	76	203	27	478
	1978	121	21	16	17	76	203	24	478
	Change 1970-1975	6	3	--	--	--	--	-9	--
	Change 1975-1978	--	3	--	--	--	--	-3	--
South St. Paul	1970	1,449	66	476	204	683	214	588	3,680
	1975	1,460	66	481	205	747	214	507	3,680
	1978	1,466	66	513	205	748	214	468	3,680
	Change 1970-1975	11	--	5	1	64	--	-81	--
	Change 1975-1978	6	--	32	--	1	--	-39	--
Sunfish Lake	1970	118	2	--	1	63	87	797	1,068
	1975	119	2	--	1	63	87	796	1,068
	1978	123	2	--	1	64	87	791	1,068
	Change 1970-1975	1	--	--	--	--	--	-1	--
	Change 1975-1978	4	--	--	--	1	--	-5	--
Vadnais Heights	1970	769	38	4	854	556	536	2,435	5,192
	1975	795	51	16	855	557	536	2,382	5,192
	1978	883	74	16	855	584	536	2,244	5,192
	Change 1970-1975	26	13	12	1	1	--	-53	--
	Change 1975-1978	88	23	--	--	27	--	-138	--
Victoria	1970	88	6	21	210	49	167	1,244	1,785
	1975	122	12	21	210	55	167	1,198	1,785
	1978	231	12	25	680	110	607	2,677	4,342
	Change 1970-1975	34	6	--	--	6	--	-46	--
	Change 1975-1978	50	--	--	--	8	--	-58	--
Wayzata	1970	345	67	58	130	150	103	1,260	2,113
	1975	375	76	59	130	221	103	1,149	2,113
	1978	388	76	59	130	221	103	1,136	2,113
	Change 1970-1975	30	9	1	--	71	--	-111	--
	Change 1975-1978	13	--	--	--	--	--	-13	--
West St. Paul	1970	1,043	117	58	450	476	32	1,034	3,210
	1975	1,119	158	70	456	530	32	845	3,210
	1978	1,145	172	79	462	534	32	786	3,210
	Change 1970-1975	76	41	12	6	54	--	-189	--
	Change 1975-1978	26	14	9	6	4	--	-59	--

Table 12 (cont.)
ACRES OF LAND IN MAJOR LAND USE GROUPS, BY CITY,
1970-1975 AND 1975-1978

City		<u>Residential</u>	<u>Commercial</u>	<u>Industrial</u>	<u>Public & Recreational</u>	<u>Streets & Alleys</u>	<u>Water</u>	<u>Vacant and/or Agricultural</u>	<u>Total</u>
Willernie	1970	47	5	1	1	15	3	8	80
	1975	47	5	1	1	15	3	8	80
	1978	47	5	1	1	15	3	8	80
	Change 1970-1975	--	--	--	--	--	--	--	--
	Change 1975-1978	--	--	--	--	--	--	--	--
Woodbury	1970	616	22	107	101	734	594	20,699	22,873
	1975	825	40	168	383	788	594	20,075	22,873
	1978	877	101	172	385	820	594	19,924	22,873
	Change 1970-1975	209	18	61	282	54	--	-624	--
	Change 1975-1978	52	61	4	2	32	--	-151	--
Woodland	1970	55	1	1	25	30	713	274	1,099
	1975	55	1	1	25	30	713	274	1,099
	1978	55	1	1	25	30	713	274	1,099
	Change 1970-1975	--	--	--	--	--	--	--	--
	Change 1975-1978	--	--	--	--	--	--	--	--
Airport-Ft. Snelling	1970	11	13	2,093	1,730	309	184	--	4,340
	1975	11	13	2,093	1,730	309	184	--	4,340
	1978	11	13	2,093	1,730	309	184	--	4,340
	Change 1970-1975	--	--	--	--	--	--	--	--
	Change 1975-1978	--	--	--	--	--	--	--	--
TOTAL	1970	72,651	5,218	20,824	34,782	48,650	39,322	370,741	592,188
	1975	84,345	6,986	22,892	48,188	51,685	39,322	338,770	592,188
	1978	92,126	7,768	24,465	49,407	53,301	39,763	327,912	594,745
	Change 1970-1975	11,694	1,768	2,068	13,406	3,035	--	-31,971	--
	Change 1975-1978	7,722	782	1,573	749	1,569	--	-12,395	--

AMOUNT OF VACANT LAND, 1978

The leading municipalities in terms of vacant land within the MUSA are shown in Table 13. Eagan, Woodbury, Inver Grove Heights and Cottage Grove are the leaders in the amount of vacant land. Given the predominance of growth on the west side of the Region, it is understandable that vacant land would abound on the east, where these communities are located.

Unsuitable vacant land is most prevalent in Blaine, Eden Prairie, Brooklyn Park and Lino Lakes. The prominence of northern suburbs is evident, due to their extensive areas of low, marshy areas. South and southwest Minneapolis suburbs also show up prominently because of their many wetlands, caused by glaciation. Although these lands are not developable in their present condition, this has not historically prevented development. Increasing local, state and federal environmental protection regulations make it less likely that substantial development will occur in these areas, although where wetlands are abundant or the location is exceptional, some development may still occur. This would likely be affected, at least at the regional level, by lack of development in areas of steep slopes, woodlands, or bedrock, which cannot be readily detected from aerial photography and do preclude development, although they have greatly reduced its density.

Platted land, although a minor source of vacant land regionally, can be significant in a given city. Such land may never be developed, but often allows for major expansion of the firm owning the land. When such land is primarily residential (large lots), as in Mendota Heights, further development is unlikely. In Arden Hills (where the arsenal is located) and Falcon Heights (where the University's agricultural campus is located), no development is foreseen at the present time. However, in Maplewood (3M), Plymouth (Union Gospel Mission and Minneapolis Work Farm), or Eagan (Univac and Blue Cross), development on this land at some point is likely.

The leading ten communities contain about half (49.8 percent) of the MUSA's vacant land. Greater concentration is exhibited for each of three suitability categories, ranging from 53.5 percent of suitable land to 78.3 percent of platted land. These figures are close to but slightly under the degree of concentration among the leaders in terms of development. As previously noted, 60 percent of the MUSA's development occurred in the ten leading cities between 1975 and 1978.

A detailed breakdown of measured municipal vacant land data is provided in Table 14 and mapped in Figure 6 (foldout map in back pocket).

Table 13
CITIES WITHIN MUSA WITH GREATEST AMOUNT OF VACANT LAND, 1978

Rank	<u>Suitable</u>		<u>Not Suitable</u>		<u>Platted</u>		<u>Total</u>	
	<u>Community</u>	<u>Acres</u>	<u>Community</u>	<u>Acres</u>	<u>Community</u>	<u>Acres</u>	<u>Community</u>	<u>Acres</u>
1	Eagan	12,304	Blaine	4,177	Eagan	1,372	Eagan	13,795
2	Woodbury	10,154	Eden Prairie	3,469	Arden Hills	1,150	Eden Prairie	11,216
3	Inver Grove Heights	9,186	Brooklyn Park	3,460	Plymouth	1,119	Woodbury	11,039
4	Cottage Grove	8,273	Lino Lakes	3,023	Maplewood	505	Brooklyn Park	10,492
5	Eden Prairie	7,747	Burnsville	2,529	Apple Valley	428	Inver Grove Hghts..	9,348
6	Brooklyn Park	6,897	Minnetonka	2,078	Cottage Grove	418	Plymouth	9,328
7	Plymouth	6,674	Bloomington	1,974	Falcon Heights	301	Cottage Grove	9,130
8	Maple Grove	6,673	Coon Rapids	1,674	Mendota Heights	269	Burnsville	9,037
9	Burnsville	6,279	Plymouth	1,535	Fridley	233	Maple Grove	7,492
10	Apple Valley	5,842	Shoreview	1,467	Burnsville	229	Coon Rapids	7,390
Total		80,029		25,359		6,024		98,267
Percent of MUSA Area		53.5%		63.1%		78.3%		49.8%

Table 14
ACRES OF VACANT LAND IN STUDY AREA, BY CITY, 1978

City	Measured Vacant									
	Residual Vacant	Inside MUSA				Outside MUSA				
		Suitable	Not Suitable	Platted	Total	Suitable	Not Suitable	Platted	Total	TOTAL
Andover	18,595	1,984	488	0	2,472	1,998	3,789	0	15,778	18,250
Anoka	1,600	918	26	0	944	0	0	0	0	944
Apple Valley	6,341	5,842	0	428	6,270	0	0	0	0	6,270
Arden Hills	2,198	730	290	1,150	2,170	0	0	0	0	2,170
Birchwood	66	46	0	0	46	0	0	0	0	46
Blaine	14,563	2,385	4,177	0	6,562	1,624	4,811	0	6,435	12,997
Bloomington	7,289	3,252	1,974	44	5,270	0	0	0	0	5,270
Brooklyn Center	707	442	49	42	533	0	0	0	0	533
Brooklyn Park	11,514	6,897	3,460	135	10,492	0	0	0	0	10,492
Burnsville	9,002	6,279	2,529	229	9,037	0	0	0	0	9,037
Champlin	3,490	2,456	237	44	2,737	0	0	0	0	2,737
Chanassen	11,024	4,151	777	5	4,933	3,587	1,050	0	4,637	9,570
Circle Pines	652	222	321	0	543	0	0	0	0	543
Columbia Heights and Hilltop	124	25	0	0	25	0	0	0	0	25
Coon Rapids	8,198	5,695	1,647	48	7,390	0	0	0	0	7,390
Cottage Grove	17,962	8,273	439	418	9,130	8,581	134	0	8,715	17,845
Crystal	400	133	7	31	171	0	0	0	0	171
Deephaven	680	650	38	0	688	0	0	0	0	688
Eagan	14,715	12,304	119	1,372	13,795	0	0	0	0	13,795
Eden Prairie	15,911	7,747	3,469	0	11,216	2,408	975	0	3,383	14,599
Edina	831	500	358	87	945	0	0	0	0	945
Excelsior	93	82	6	0	88	0	0	0	0	88
Falcon Heights	972	38	0	301	339	0	0	0	0	339
Fridley	2,129	484	61	233	778	0	0	0	0	778
Gem Lake, White Bear Lake, and White Bear Twp.	4,530	2,882	1,053	0	3,935	0	0	0	0	3,935
Golden Valley	862	464	78	107	649	0	0	0	0	649
Greenwood, Minnetonka Beach, Shorewood, and Tonka Bay	3,536	3,200	463	27	3,690	0	0	0	0	3,690
Hopkins	453	129	197	0	326	0	0	0	0	326
Inver Grove Heights	13,730	9,186	162	0	9,348	3,506	0	701	4,207	13,555

Table 14 (Cont.)
ACRES OF VACANT LAND IN STUDY AREA, BY CITY, 1978

City	Measured Vacant									
	Residual Vacant	Inside MUSA				Outside MUSA				TOTAL
		Suitable	Not Suitable	Platted	Total	Suitable	Not Suitable	Platted	Total	
Lake Elmo	11,206	2,582	75	0	2,657	5,643	100	0	5,743	8,400
Lauderdale	26	10	0	12	22	0	0	0	0	22
Lexington	88	93	0	0	93	0	0	0	0	93
Lilydale and Mendota	187	12	160	7	179	0	0	0	0	179
Lino Lakes	13,428	2,521	3,023	0	5,544	2,500	5,482	0	7,982	13,526
Little Canada	1,253	1,094	0	60	1,154	0	0	0	0	1,154
Long Lake and Orono	8,151	3,517	1,354	0	4,871	886	500	0	0	6,257
Mahtomedi	1,370	976	21	0	997	0	0	0	0	997
Maple Grove	15,258	6,673	819	0	7,492	6,080	1,515	0	7,595	15,087
Maplewood	5,572	3,689	67	505	4,261	0	0	0	0	4,261
Medicine Lake	3	-	3	0	3	0	0	0	0	3
Mendota Heights	3,144	1,550	664	269	2,483	0	0	0	0	2,483
Minnetonka	8,077	2,613	2,078	191	4,882	0	0	0	0	4,882
Mound	757	112	140	0	252	0	0	0	0	252
Mounds View	1,083	1,142	0	0	1,142	0	0	0	0	1,142
New Brighton	1,365	494	149	57	700	0	0	0	0	700
New Hope	484	236	33	186	455	0	0	0	0	455
Newport	1,722	1,129	128	0	1,257	0	0	0	0	1,257
North Oaks	3,243	1,967	1,276	0	3,243	0	0	0	0	3,243
North St. Paul	389	338	0	0	338	0	0	0	0	338
Oakdale and Landfall	5,135	2,559	1,018	139	3,716	0	0	0	0	3,716
Osseo	18	18	0	0	18	0	0	0	0	18
Pine Springs	362	328	0	0	328	0	0	0	0	328
Plymouth	15,049	6,674	1,535	1,119	9,328	2,495	747	0	3,242	12,570
Ramsey	14,238	846	103	0	949	10,537	2,313	0	12,850	13,799
Richfield	74	17	0	0	17	0	0	0	0	17
Robbinsdale	202	57	38	19	114	0	0	0	0	114
Roseville	1,736	611	51	40	702	0	0	0	0	702
St. Anthony	36	19	0	37	56	0	0	0	0	56
St. Louis Park	797	548	89	80	789	0	0	0	0	789
St. Paul Park	653	522	106	0	628	0	0	0	0	628
Savage	8,710	1,915	671	0	2,586	3,246	1,353	634	5,233	7,819
Shoreview	3,844	2,055	1,467	61	3,583	0	0	0	0	3,583
Spring Lake Park	466	239	23	0	262	0	0	0	0	262
Spring Park	24	24	0	0	24	0	0	0	0	24

Table 14 (Cont.)
ACRES OF VACANT LAND IN STUDY AREA, BY CITY, 1978

City	Residual Vacant	Measured Vacant								
		Inside MUSA				Outside MUSA				
		Suitable	Not Suitable	Platted	Total	Suitable	Not Suitable	Platted	Total	TOTAL
South St. Paul	468	119	264	99	482	0	0	0	0	482
Sunfish Lake	791	715	0	0	715	0	0	0	0	715
Vadnais Heights	2,244	1,249	995	0	2,244	0	0	0	0	2,244
Victoria	2,677	1,050	19	0	1,069	1,162	0	0	1,162	2,231
Wayzata	1,136	1,015	152	0	1,167	0	0	0	0	1,167
West St. Paul	786	458	43	36	537	0	0	0	0	537
Willernie	8	3	5	0	8	0	0	0	0	8
Woodbury	19,924	10,154	880	5	11,039	8,665	258	0	8,923	19,962
Woodland	274	243	31	0	274	0	0	0	0	274
Airport and Fort Snelling	0	0	0	0	0	0	0	0	0	0
TOTAL*	327,912	149,582	40,166	7,695	197,443	72,918	23,018	1,335	97,271	294,714

*Minneapolis and St. Paul not included.

LAND USE TRENDS IN SUBREGIONAL SECTORS

LAND USE CHANGES, 1970-1978

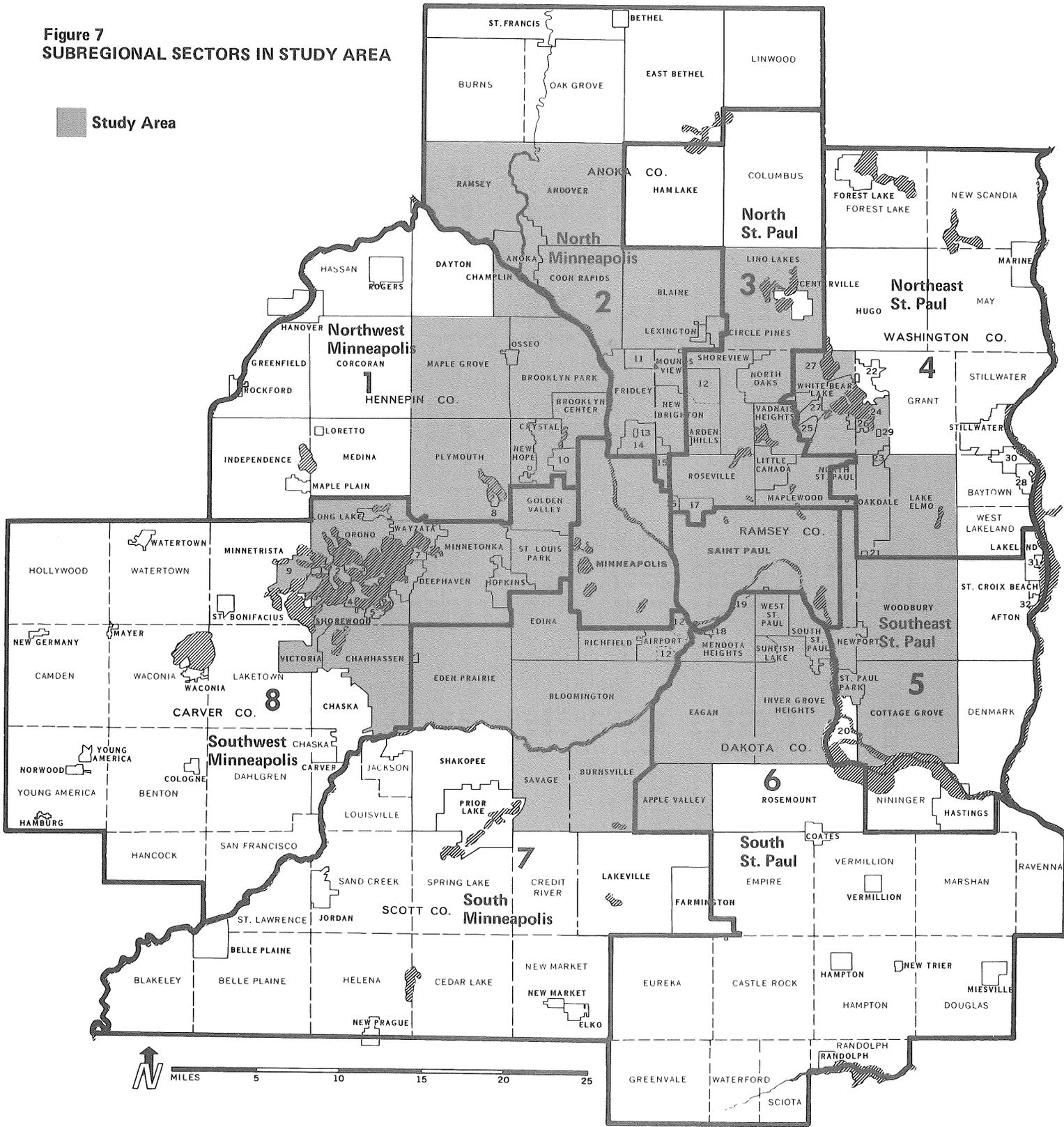
Sectors were first used in the Council's Development Framework planning to ensure that the Framework plan allowed a sufficient supply of serviced land in all directions from the central cities for new development. Minneapolis and St. Paul are not included in this analysis because their changes in land use acreage were slight and difficult to identify. Considerable redevelopment has occurred, but often without a change in land use. Figure 7 shows the geographical location of the sectors.

Table 15 lists the amount of land in each type of land use by sector for 1970, 1975 and 1978, with the change between the periods 1970-1975 and 1975-78. Figure 8 shows the total land use for each sector for each of the two time periods.

Table 16 shows the average annual amount of vacant land consumed by sector within the study area by land use type for the periods 1970-75 and 1975-78. The same information is shown graphically in Figure 9. During the period 1975-78, Sector 1 (Northwest Minneapolis) led in land consumption, with 2,828 acres (22.8 percent of the total), followed by Sector 7 (South Minneapolis), with 2,353 acres (19.0 percent) and Sector 6 (South St. Paul), with 2,235 acres (18.0 percent). In the earlier period, Sector 2 (North Minneapolis) had the greatest amount of vacant land converted to urban use with 6,504 acres (20.3 percent), followed by Sector 6 (South St. Paul), with 6,035 acres (18.9 percent) and Sector 3 (North St. Paul), with 4,898 acres (15.3 percent). Sector 7 (South Minneapolis) was close behind, with 4,880 acres (15.3 percent). Comparing the two periods, Sector 1 was the only sector that increased its annual average land consumption after 1975.

In terms of type of land consumed, Sector 7 (South Minneapolis) was the leader in residential land from 1975 to 1978. In the previous period, Sector 2 (North Minneapolis) was the leader, primarily due to a large amount of residential development in Ramsey and Andover, most of which was outside the MUSA. Sector 1 (Northwest Minneapolis) ranked second in both time periods, and was the only sector to increase its residential land consumption from that of the first time period. Sector 7 (South Minneapolis) was also the leader in commercial construction in both time periods, followed by Sector 3 (North St. Paul) in the 1970 to 1975 period, and Sector 2 (North Minneapolis) in the following period. Sectors 1, 2 and 6 consumed the most industrial land from 1970 to 1975.

**Figure 7
SUBREGIONAL SECTORS IN STUDY AREA**



- | | | | |
|--------------------|---------------------|-------------------|---------------------|
| 1 SPRING PARK | 9 MOUND | 17 FALCON HEIGHTS | 25 GEN LAKE |
| 2 ORONO | 10 ROBBINSDALE | 18 MENDOTA | 26 BIRCHWOOD |
| 3 MINNETONKA BEACH | 11 SPRING LAKE PARK | 19 LILYDALE | 27 WHITE BEAR |
| 4 TONKA BAY | 12 U. S. GOVT. | 20 GREY CLOUD | 28 BAYPORT |
| 5 EXCELSIOR | 13 HILLTOP | 21 LANDFALL | 29 WILLERIE |
| 6 GREENWOOD | 14 COLUMBIA HEIGHTS | 22 DELLWOOD | 30 OAK PARK HEIGHTS |
| 7 WOODLAND | 15 ST. ANTHONY | 23 FIRE SPRINGS | 31 LAKELAND SHORES |
| 8 MEDICINE LAKE | 16 LAUDERDALE | 24 MAHTOMEDI | 32 ST. MARY'S POINT |

ANOKA — County Boundary
ORONO — Municipal Boundary
CAMDEN — Township Boundary

Table 15
ACRES OF LAND IN MAJOR LAND USE GROUPS, BY SECTOR,
1970-1975 and 1975-1978

Sector		Residential	Commerical	Industrial	Public and Recreational	Streets and Alleys	Water	Vacant and/or Agricultural	Total
Sector 1	1970	11,224	867	3,311	3,813	7,071	2,712	53,608	82,606
	1975	12,853	1,065	3,703	4,760	7,560	2,712	49,953	82,606
	1978	14,519	1,185	4,072	4,819	8,174	2,712	47,125	82,606
	Change 1970-1975	1,629	198	392	947	489	--	-3,655	--
	Change 1975-1978	1,666	120	369	59	614	--	-2,828	--
Sector 2	1970	11,704	700	4,269	4,262	9,399	2,311	71,490	104,135
	1975	15,239	924	4,663	5,875	10,137	2,311	64,986	104,135
	1978	16,533	1,068	4,805	5,933	10,357	2,311	63,128	104,135
	Change 1970-1975	3,535	224	394	1,613	738	--	-6,504	--
	Change 1975-1978	1,294	144	142	58	220	--	-1,858	--
Sector 3	1970	6,988	516	2,146	5,045	5,559	7,395	35,584	63,233
	1975	7,986	794	2,207	8,411	5,754	7,395	30,686	63,233
	1978	8,840	872	2,359	8,418	5,843	7,395	29,506	63,233
	Change 1970-1975	998	278	61	3,366	195	--	-4,898	--
	Change 1975-1978	854	78	152	7	89	--	-1,180	--
Sector 4	1970	4,122	222	412	3,134	3,286	5,632	24,494	41,302
	1975	4,507	294	449	3,523	3,358	5,632	23,539	41,302
	1978	4,867	330	449	3,583	3,375	5,632	23,066	41,302
	Change 1970-1975	385	72	37	389	72	--	-955	--
	Change 1975-1978	360	36	--	60	17	--	-473	--
Sector 5	1970	2,927	211	1,030	712	2,762	1,538	48,180	57,360
	1975	3,832	282	1,289	2,371	2,949	1,538	45,099	57,360
	1978	4,128	346	1,329	2,386	3,028	1,538	44,605	57,360
	Change 1970-1975	905	71	259	1,659	187	--	-3,081	--
	Change 1975-1978	296	64	40	15	79	--	-494	--
Sector 6	1970	6,247	389	2,064	2,795	4,384	2,983	48,439	67,301
	1975	7,838	584	2,448	6,218	4,826	2,983	42,404	67,301
	1978	8,767	625	2,944	6,761	5,052	2,983	40,169	67,301
	Change 1970-1975	1,591	195	384	3,423	442	--	-6,035	--
	Change 1975-1978	929	41	496	543	226	--	-2,235	--
Sector 7	1970	14,736	1,304	5,110	9,187	8,763	4,495	49,000	92,595
	1975	16,595	1,763	5,464	10,765	9,393	4,495	44,120	92,595
	1978	18,355	1,982	5,667	10,757	9,572	4,495	41,767	92,595
	Change 1970-1975	1,859	459	354	1,578	630	--	-4,880	--
	Change 1975-1978	1,760	219	203	-8	179	--	-2,353	--

Table 15 (Cont.)
 ACRES OF LAND IN MAJOR LAND USE GROUPS, BY SECTOR,
 1970-1975 and 1975-1978

<u>Sector</u>		<u>Residential</u>	<u>Commercial</u>	<u>Industrial</u>	<u>Public and Recreational</u>	<u>Streets and Alleys</u>	<u>Water</u>	<u>Vacant and/or Agricultural</u>	<u>Total</u>
Sector 8	1970	14,703	1,009	2,482	5,834	7,426	12,256	39,946	83,656
	1975	15,495	1,280	2,669	6,265	7,708	12,256	37,983	83,656
	1978	16,117	1,361	2,844	6,750	7,900	12,696	38,545	86,213
	Change 1970-1975	792	271	187	431	282	--	-1,963	--
	Change 1975-1978	563	80	171	15	145	--	-974	--
All Sectors*	1970	72,651	5,218	20,824	34,782	48,650	39,322	370,741	592,188
	1975	84,345	6,986	22,892	48,188	51,685	39,322	338,770	592,188
	1978	92,126	7,768	24,465	49,407	53,301	39,763	327,912	594,745
	Change 1970-1975	11,694	1,768	2,068	13,406	3,035	--	31,971	--
	Change 1975-1978	7,722	782	1,573	749	1,569	--	12,395	--

* Does not include central citities.

Figure 8
LAND CONVERTED TO URBAN USES, BY SECTOR,
1970-1975 and 1975-1978

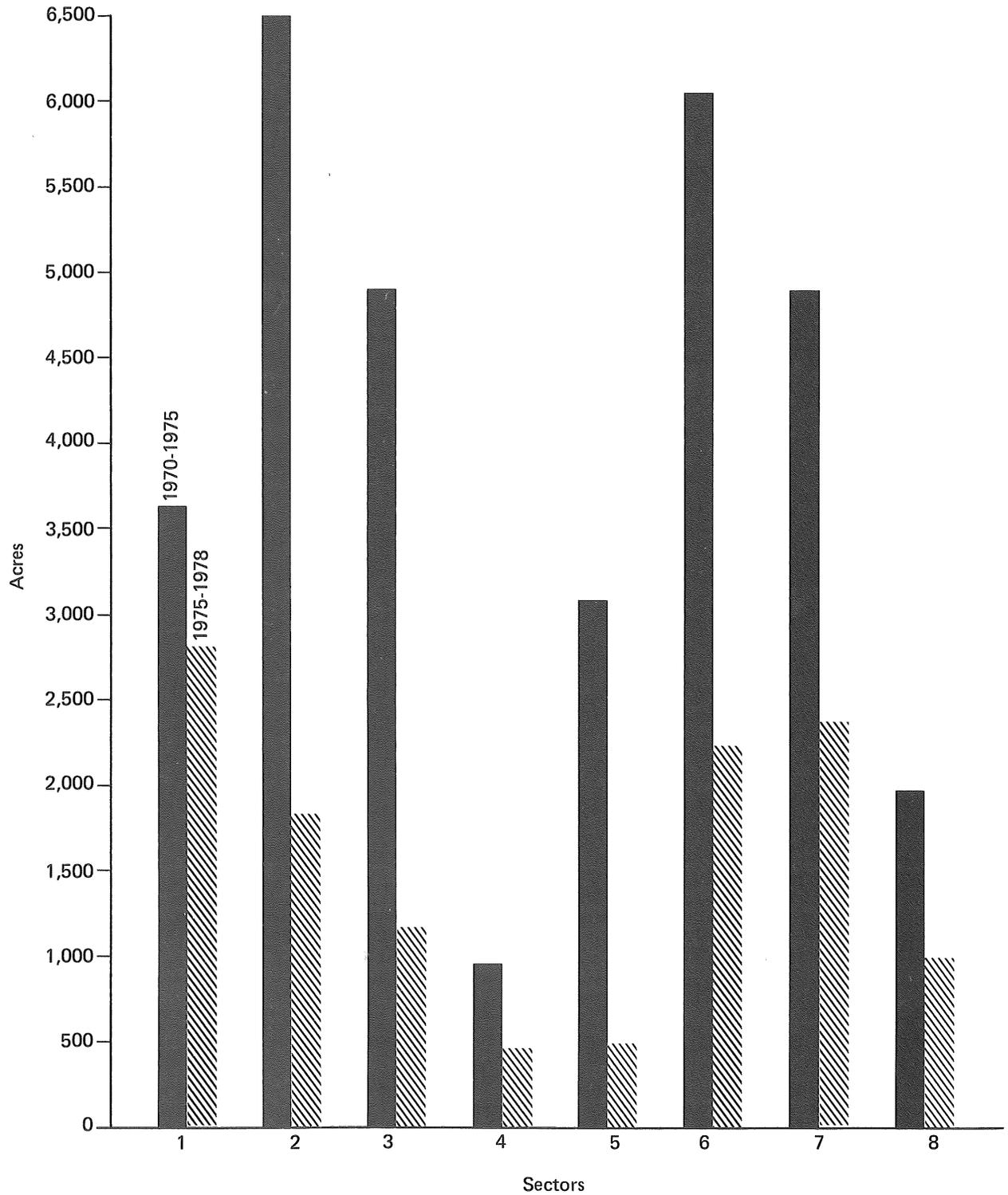


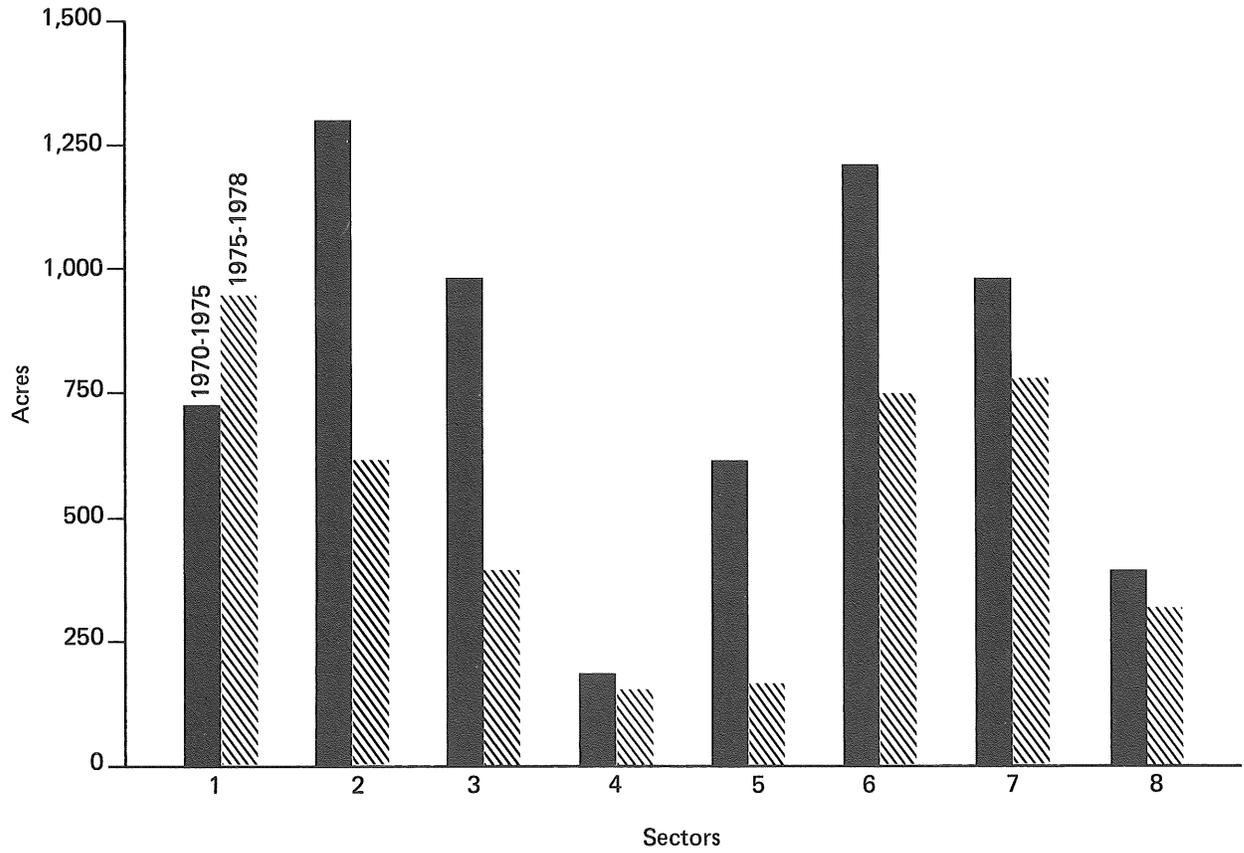
Table 16
 ANNUAL AVERAGE AMOUNT OF VACANT LAND CONVERTED
 TO URBAN USE, BY SECTOR IN STUDY AREA,*
 1970-1975 and 1975-1978
 (in acres)

<u>Sector</u>		<u>Residential</u>	<u>Commerical</u>	<u>Industrial</u>	<u>Public and Recreation</u>	<u>Streets and Alleys</u>	<u>Total** Average Annual</u>
Sector 1	1970-1975	326	40	78	189	98	731
	1975-1978	555	40	123	20	205	943
Sector 2	1970-1975	707	45	79	323	148	1,302
	1975-1978	431	48	47	19	73	618
Sector 3	1970-1975	200	56	12	673	39	980
	1975-1978	285	26	51	2	30	394
Sector 4	1970-1975	77	14	7	78	14	190
	1975-1978	120	12	0	20	6	158
Sector 5	1970-1975	181	14	52	332	37	616
	1975-1978	99	21	13	5	26	164
Sector 6	1970-1975	318	39	77	685	88	1,207
	1975-1978	310	14	165	181	75	745
Sector 7	1970-1975	372	92	71	316	126	977
	1975-1978	587	73	68	-3	60	785
Sector 8	1970-1975	158	54	37	86	56	391
	1975-1978	188	27	57	5	48	325
Total	1970-1975	2,339	354	413	2,682	606	6,394
	1975-1978	2,575	261	524	249	523	4,132

* Does not include Central Cities.

** Do not always match figures in other tables because of rounding.

Figure 9
ANNUAL CONSUMPTION OF VACANT LAND, BY SECTOR,
1970-1975 and 1975-1978



After 1975, Sector 6 increased its industrial land consumption to lead all others, accounting for nearly one-third of the study area's industrial land developed in the period. Sector 6 also led in public land consumed in both time periods. Sector 4 (Northeast St. Paul) was last among the eight sectors in land consumed for all categories in both time periods, except for public and recreation land in the 1975 to 1978 period.

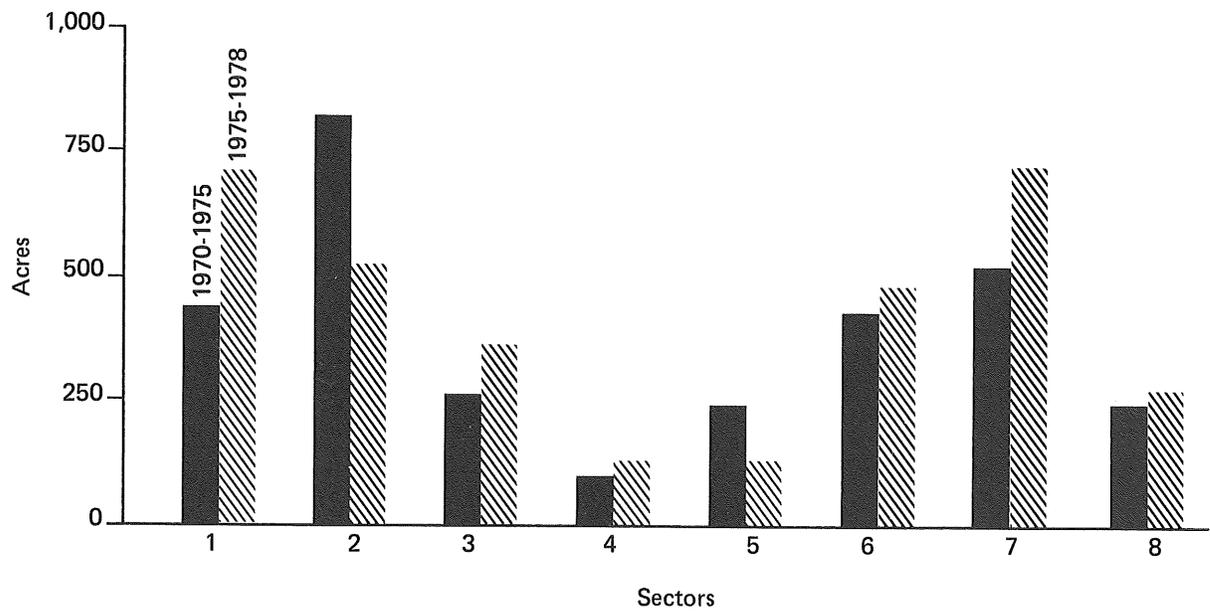
Table 17 shows the distribution of vacant land used for residential, commercial and industrial purposes during 1970-1975 and 1975-1978, by sector. For the 1975-1978 period, Sectors 1 and 7 exchanged places in ranking from those in Table 4, with Sector 7 leading in the latter period in consumption with 2,182 acres (21.6 percent). Sector 1 was a close second, with 2,155 acres (21.4 percent). Sectors 2 and 5 were the only sectors that decreased, in annual terms, in additional "built on" land from 1970-1975 to 1975-1978. Figure 10 shows annual consumption of "built on" land graphically.

AMOUNT OF VACANT LAND, 1978

The amount of measured vacant land remaining in each sector and its suitability status is shown in Table 18 (in the study area) and Table 19 (inside the MUSA). From a monitoring perspective, Table 19 is of most interest. Sector 6 (South St. Paul), shows the greatest amount of both vacant land and suitable vacant land. It is followed closely by Sector 1 (Northwest Minneapolis). Table 20 converts the remaining supply of land to years of supply, assuming average annual consumption rates of the 1975 to 1978 period would continue. This indicates that Sector 4 (Northeast St. Paul), with the least amount of suitable land, has the second longest supply period, 65 years. Sector 5 (Southeast St. Paul), with its slow development rate in the mid 1970s and vast amount of suitable open space, leads all sectors with a 139-year supply of land. This might also reflect an atypically low growth rate for the 1975 to 1978 period in this sector or could reflect constraints on developing the vacant land in this sector. This will have to be monitored over time.

Sector 8 (Southwest Minneapolis) has a 56 year supply, while Sector 1 (Northwest Minneapolis) with 25 years, and Sector 7 (South Minneapolis), with 26 years, have the shortest supply of land within the MUSA. Sector 7's supply is understated because of the presence of several Freestanding Growth Centers adjacent to the serviced area, namely Lakeville, Shakopee and Prior Lake. This is not the case in Sector 1, where the supply of land is least in terms of

Figure 10
ANNUAL CONSUMPTION OF "BUILT-ON" LAND,* BY SECTOR,
1970-1975 and 1975-1978



*"Built-on" land is land with residential, commercial and industrial uses.

Table 17
 AMOUNT OF VACANT LAND CONVERTED TO "BUILT ON"* URBAN USE,
 BY SECTOR, IN THE STUDY AREA
 1970-1975 AND 1975-1978

Sector	Time Period	Residential, Commercial, Industrial	Annual Average
		Acres	
1	1970-75	2,219	444
	1975-78	2,155	718
2	1970-75	4,153	831
	1975-78	1,580	527
3	1970-75	1,337	267
	1975-78	1,084	361
4	1970-75	494	99
	1975-78	396	132
5	1970-75	1,235	247
	1975-78	400	133
6	1970-75	2,170	434
	1975-78	1,466	489
7	1970-75	2,672	534
	1975-78	2,182	727
8	1970-75	1,250	250
	1975-78	814	271
Total	1970-75	15,530	3,106
	1975-78	10,077	3,359

* Residential, commercial and industrial.

remaining years. This sector also has considerable rural growth beyond the study area that the Metropolitan Council would like to see occur within the MUSA. Any major change in the rate or density of development would, of course, have a significant effect on the number of years supply of land remaining.

A comparison of "measured" versus "residual" vacant land is provided for each sector in Table 21. In all sectors, measured vacant land is less than the residual vacant calculations. Major differences are in Sector 4 (Northeast St. Paul), 23 percent, and Sector 8 (Southwest Minneapolis), 19.9 percent.

Table 18
ACRES OF VACANT LAND, BY SECTOR, IN STUDY AREA, 1978

<u>Sector</u>	<u>Suitable</u>	<u>Unsuitable</u>	<u>Platted</u>	<u>Total</u>
1	32,161	8,443	1,576	42,180
2	38,686	17,899	345	56,930
3	14,739	12,597	1,792	29,128
4	15,357	2,272	139	17,768
5	39,068	2,257	790	42,115
6	33,692	1,412	2,912	38,016
7	25,364	11,329	994	37,687
8	23,433	6,975	482	30,890
Total in Study Area	222,500	63,184	9,030	294,714

Table 19
ACRES OF VACANT LAND, BY SECTOR,
IN METROPOLITAN URBAN SERVICE AREA, 1978

<u>Sector</u>	<u>Suitable</u>	<u>Unsuitable</u>	<u>Platted</u>	<u>Total</u>
1	23,586	6,181	1,576	31,343
2	14,527	6,995	345	21,867
3	12,239	7,115	1,792	21,146
4	9,714	2,172	139	12,025
5	21,822	1,865	790	24,477
6	30,186	1,412	2,211	33,809
7	19,710	9,001	360	29,071
8	17,798	5,425	482	23,705
Total in MUSA	149,582	40,166	7,675	197,443

Table 20
 AVERAGE ANNUAL CONSUMPTION OF VACANT LAND, BY SECTOR,
 IN METROPOLITAN URBAN SERVICE AREA, 1975-1978

<u>Sector</u>	<u>Measured Suitable Land 1978</u>	<u>Average Annual Consumption 1975-1978</u>	<u>Years Supply Remaining</u>
1	23,586	933	25
2	14,527	408	36
3	12,239	320	38
4	9,724	149	65
5	21,822	157	139
6	30,186	723	42
7	19,710	770	26
8	17,798	319	56
Total within MUSA	149,582	3,779	40

Table 21
 COMPARISON OF MEASURED AND RESIDUAL
 VACANT LAND, BY SECTOR, 1978

<u>Sector</u>	<u>Residual Vacant</u>	<u>Percent Difference</u>	<u>Measured Vacant</u>
1 Northwest Minneapolis	47,125	-10.5%	42,180
2 North Minneapolis	63,128	- 9.2	56,930
3 North St. Paul	29,506	- 1.3	29,128
4 Northeast St. Paul	23,066	-23.0	17,768
5 Southeast St. Paul	44,605	- 5.6	42,115
6 South St. Paul	40,169	- 5.4	38,016
7 South Minneapolis	41,767	- 9.8	37,687
8 Southwest Minneapolis	38,545	-19.9	30,890
Total*	327,912	-10.1%	294,714

*Minneapolis and St. Paul not included.

LAND USE TRENDS IN DEVELOPMENT RINGSLand Use Changes, 1970-1978

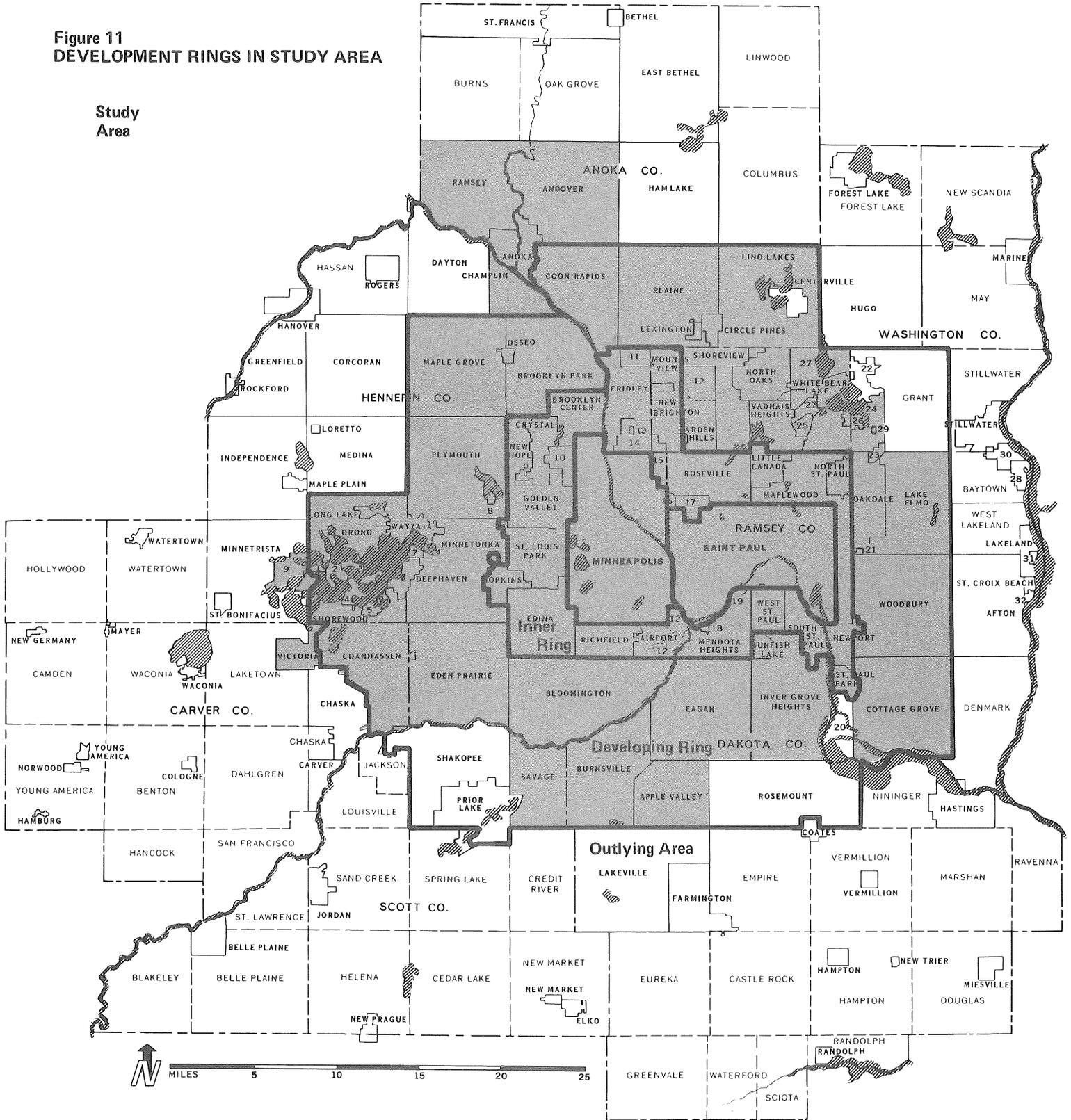
Concentric development rings were conceived for use initially in Development Framework planning and correspond generally to levels of development of suburban and rural communities. The rings correspond to municipal boundaries, making them useful for time-series analysis. The three rings, excluding the central cities, consist of the Inner Ring, Developing Ring and Outlying Area. Their boundaries, as they apply to the study area, are shown in Figure 11.

Table 22 lists the total acres in the various land use categories for 1970, 1975 and 1978, along with the 1970-1975 and 1975-1978 change in these categories for development rings. Table 23 lists the vacant land by ring. In 1978, the developing ring had 70.9 percent of the study area's land and 79.4 percent of its vacant land. As might be expected, most (78.2 percent) of the new development between 1975 and 1978 occurred in the Developing Ring. This is an increase from 71.4 percent of the study area's vacant land consumed in the 1970 to 1975 period. This amounted to 9,691 acres, or slightly over 15 square miles. The Inner Ring shows 1,617 acres developed during this period, and the Outlying Area, represented by only six communities in the study area, had 1,087 acres developed. Both of these areas declined in their share of land consumed between the two time periods. Their rates of annual consumption dropped, while that for the developing ring increased. Although much less land was consumed in the Inner Ring suburbs, its rate of vacant land consumed is much higher, 16.1 percent of the remaining land between 1970 and 1975, and 5.8 percent between 1975 and 1978. In the Developing Ring, the respective figures were 7.8 and 3.7 percent.

The increasing share of development shifting to the Developing Ring, as indicated in land consumption trends between the two time periods, is reflected in all land uses except public and recreation land (see Table 24). Changes in land use in the Inner Ring are not greatly different from the existing land use mix, with the exception of much less new land devoted to streets and alleys. Commercial development is the major benefactor, with over 12 percent of land consumed in both time periods, compared to only 4.5 percent of the 1978 existing land use base. In the Developing Ring, streets and alleys also show up less prominently in the change than in the current base.

**Figure 11
DEVELOPMENT RINGS IN STUDY AREA**

**Study
Area**



- | | | | |
|--------------------|---------------------|-------------------|---------------------|
| 1 SPRING PARK | 9 MOUND | 17 FALCON HEIGHTS | 25 GEM LAKE |
| 2 ORONO | 10 ROBBINSDALE | 18 MENDOTA | 26 BIRCHWOOD |
| 3 MINNETONKA BEACH | 11 SPRING LAKE PARK | 19 LILYDALE | 27 WHITE BEAR |
| 4 TONKA BAY | 12 U. S. GOVT. | 20 GREY CLOUD | 28 BAYTOWN |
| 5 EXCELSIOR | 13 HILLTOP | 21 LANDFALL | 29 WILLERIE |
| 6 GREENWOOD | 14 COLUMBIA HEIGHTS | 22 DELLWOOD | 30 OAK PARK HEIGHTS |
| 7 WOODLAND | 15 ST. ANTHONY | 23 PINE SPRINGS | 31 LAKELAND SHORES |
| 8 MEDICINE LAKE | 16 LAUDERDALE | 24 MAHTOMEDI | 32 ST. MARY'S POINT |

ANOKA — County Boundary
 ORONO — Municipal Boundary
 CAMDEN — Township Boundary

Table 22
ACRES OF LAND IN MAJOR LAND USE GROUPS, BY DEVELOPMENT RING
1970-1975 and 1975-1978

Development Ring		Residential	Commerical	Industrial	Public and Recreational	Streets and Alleys	Water	Vacant and/or Agricultural	Total
Inner Ring	1970	32,090	2,891	9,215	14,173	18,772	3,833	33,221	114,195
	1975	34,211	3,566	9,962	15,318	19,428	3,833	27,877	114,195
	1978	34,927	3,771	10,285	15,632	19,487	3,833	26,260	114,195
Change 1970-1975		2,121	675	747	1,145	656	--	-5,344	--
Change 1975-1978		716	205	323	314	59	--	-1,617	--
Developing Ring	1970	37,425	2,191	11,151	18,056	26,587	33,693	292,801	421,904
	1975	44,325	3,249	12,387	29,771	28,493	33,693	296,986	421,904
	1978	50,529	3,766	13,617	30,196	29,808	33,693	260,295	421,904
Change 1970-1975		6,900	1,058	1,236	11,715	1,906	--	-22,815	--
Change 1975-1978		6,204	517	1,230	425	1,315	--	- 9,691	--
Outlying Area (portion in Study Area)									
	1970	3,136	136	457	2,553	3,291	1,797	44,719	56,089
	1975	5,809	171	542	3,099	3,764	1,797	40,907	56,089
	1978	6,670	231	566	3,579	4,006	2,237	41,357	58,646
Change 1970-1975		2,673	35	85	546	473	--	-3,812	--
Change 1975-1978		802	60	20	10	195	--	-1,807	--
Total Study Area (excluding Mpls. and St. Paul)									
	1970	72,651	5,218	20,823	34,782	48,650	39,323	370,741	592,188
	1975	84,345	6,986	22,891	48,188	51,685	39,323	338,770	592,188
	1978	92,126	7,768	24,468	49,407	53,301	39,763	327,912	594,745
Change 1970-1975		11,694	1,768	2,068	13,406	3,035	--	-31,971	--
Change 1975-1978		7,722	782	1,573	749	1,569	--	-12,395	--

Table 23
 CONVERTED LAND IN DEVELOPMENT RINGS AS PERCENTAGE
 OF EACH LAND USE TYPE, 1970-1975 and 1975-1978

<u>Development Ring</u>	<u>Residential</u>	<u>Commercial</u>	<u>Industrial</u>	<u>Public and Recreational</u>	<u>Streets and Alleys</u>	<u>Water</u>	<u>Vacant and/or Agricultural</u>	<u>Total</u>
Inner Ring 1978	37.9%	48.5%	42.0%	31.6%	36.6%	9.6%	8.0%	19.2%
Change 1970-1975	18.1	38.2	36.1	8.5	21.6		16.7	
Change 1975-1978	9.3	26.2	20.5	41.9	3.8		13.0	
Developing Ring 1978	54.8	48.5	55.7	61.1	55.9	84.7	79.4	70.9
Change 1970-1975	59.0	59.8	59.8	87.4	62.8		71.4	
Change 1975-1978	80.3	66.1	78.2	56.7	83.8		78.1	
Outlying Area 1978	7.2	3.0	2.3	7.2	7.5	5.6	12.7	9.9
Change 1970-1975	22.9	2.0	4.1	4.1	15.6		11.9	
Change 1975-1978	10.4	7.7	1.3	1.3	12.4		8.8	

Table 24
 LAND USES AS A PERCENTAGE OF DEVELOPMENT RING TOTALS, 1978

<u>Development Ring</u>	<u>Residential</u>	<u>Commercial</u>	<u>Industrial</u>	<u>Public and Recreational</u>	<u>Streets and Alleys</u>	<u>Water</u>	<u>Vacant and/or Agricultural</u>
Inner Ring							
1978 (percent of developed)	41.5%	4.5%	12.2%	18.6%	23.2%	-	100.0%
Change 1970-1975	39.7	12.6	14.0	21.4	12.3	-	-100.0
Change 1975-1978	44.3	12.7	20.0	19.4	3.7	-	-100.0
Developing Ring							
1978 (percent of developed)	39.5	2.9	10.6	23.6	23.3	-	100.0
Change 1970-1975	30.2	4.6	5.4	51.3	8.4	-	-100.0
Change 1975-1978	64.0	5.3	12.7	4.4	13.6	-	-100.0
Outlying Area							
1978 (percent of developed)	44.3	1.5	3.8	23.8	26.7	-	100.0
Change 1970-1975	70.1	.9	2.2	14.3	12.4	-	-100.0
Change 1975-1978	73.8	5.5	1.8	.9	17.9	-	-100.0

In the 1970 to 1975 periods, public and recreation land, with 51.3 percent of the change, had the greatest divergence from the existing land use base. In the 1975 to 1978 period, residential was the major Developing Ring land consumer, with 64 percent. This compares to a 1978 base percentage of only 39.5 percent.

In those few communities in the outlying portion of the study area, residential is the largest land user, as it is in the rest of the study area. In terms of change, residential use is even more dominant, accounting for over 70 percent of the land consumed since 1970.

AMOUNT OF VACANT LAND, 1978

Data on acres of measured vacant land by development ring is shown in Table 25. "Measured" vacant land is shown by suitability categories, whether inside or outside the MUSA, and is compared to "residual" vacant land. Over half of the measured vacant land is within the MUSA, most of which is in the Developing Ring. The residual vacant land is higher in each of the three rings, with the greatest deviation in the Inner Ring, where the measured vacant land was 26 percent below the residual figure.

The supply of vacant land, by ring, is provided in Table 26. The ring figures are also broken down by sector. Sectors within each development ring are shown in Figure 12. At 1975 to 1978 rates of consumption, the supply of suitable land would last for 45 years in the six Outlying Area communities in the study area, 27 years in the Inner Ring and 42 years in the Developing Ring. The only areas where the supply of suitable land for development is less than 17 years are in the Inner Ring, in Sectors 1, 4, 7 and 8, ranging from nine years in Sector 7 (South Minneapolis), to 15 years in Sector 8 (Southwest Minneapolis).

Table 25
ACRES OF VACANT LAND, BY DEVELOPMENT RING, 1978

	RESIDUAL VACANT	MEASURED VACANT								TOTAL
		Inside MUSA				Outside MUSA				
		Suitable	Not Suitable	Platted	Total	Suitable	Not Suitable	Platted	Total	
Inner Ring	26,260	14,499	2,565	2,280	19,344	-	-	-	-	19,344
Developing Ring	260,295	127,295	36,588	5,371	169,676	49,221	16,925	1,335	67,481	237,157
Outlying Area	41,357	7,366	1,013	44	8,423	23,697	6,093	0	29,790	38,213
Total*	327,912	149,582	40,166	7,695	197,443	72,918	23,018	1,335	97,271	294,714

* Minneapolis and St. Paul not included.

Table 26
ACRES OF VACANT LAND BY SECTOR AND RING IN MUSA, 1978

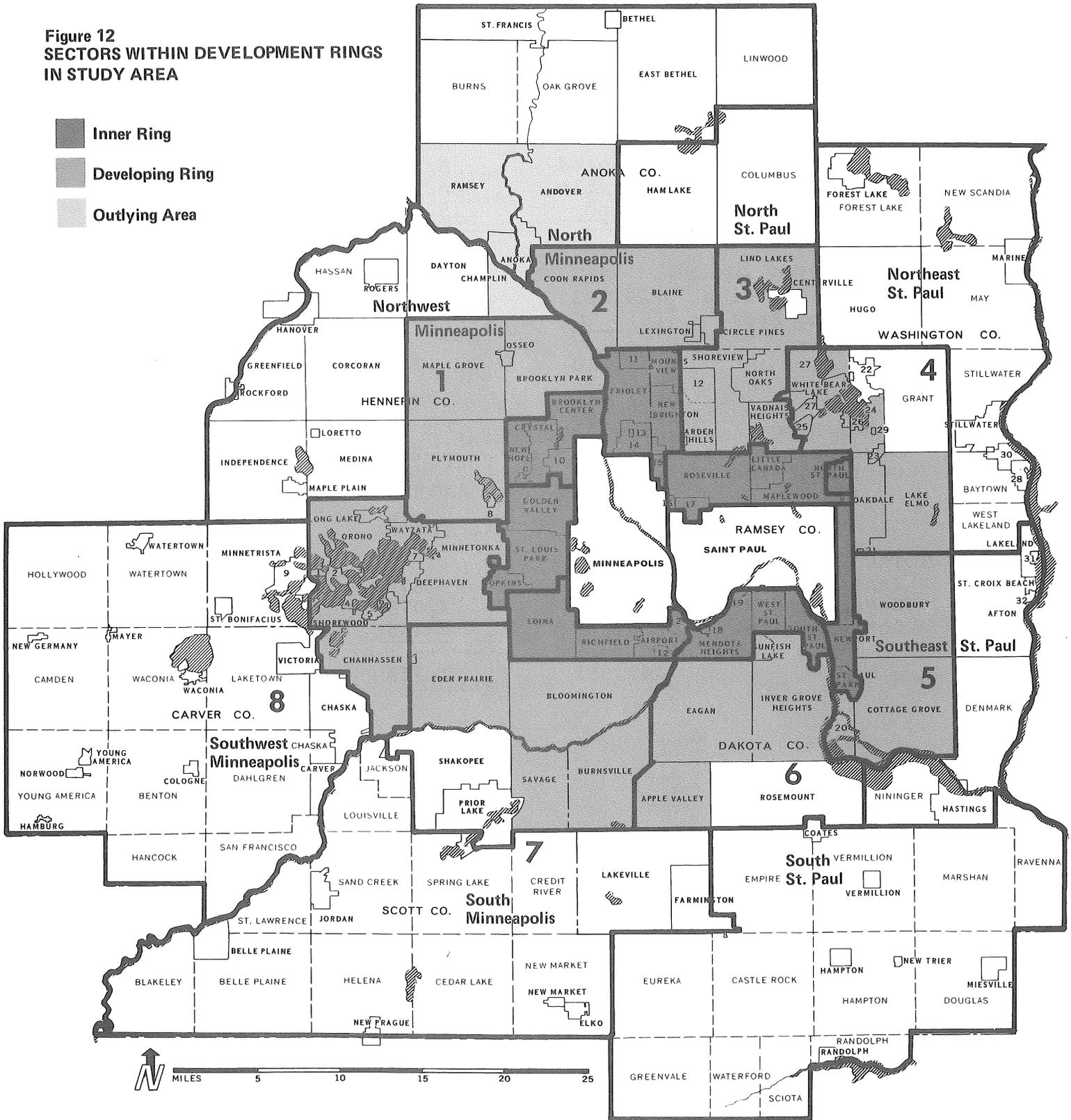
<u>Sector and Ring</u>	<u>Measured Suitable Land</u>	<u>Average Annual Consumption 1975-1978</u>	<u>Years Supply Remaining</u>
Sector 1			
Inner Ring	868	75	12
Developing Ring	20,262	814	25
Outlying Area	<u>2,456</u>	<u>44</u>	<u>56</u>
	23,586	933	25
Sector 2			
Inner Ring	2,384	101	24
Developing Ring	8,395	209	40
Outlying Area	<u>3,748</u>	<u>99</u>	<u>38</u>
	14,527	408	36
Sector 3			
Inner Ring	3,717	92	40
Developing Ring	8,522	228	37
Outlying Area	<u>0</u>	<u>0</u>	<u>0</u>
	12,239	320	38
Sector 4			
Inner Ring	338	31	11
Developing Ring	9,376	118	79
Outlying Area	<u>0</u>	<u>0</u>	<u>0</u>
	9,714	149	65
Sector 5			
Inner Ring	3,395	23	148
Developing Ring	18,427	134	138
Outlying Area	<u>0</u>	<u>0</u>	<u>0</u>
	21,822	157	139
Sector 6			
Inner Ring	2,139	84	25
Developing Ring	28,047	639	44
Outlying Area	<u>0</u>	<u>0</u>	<u>0</u>
	30,186	723	26

Table 26 (Cont.)
ACRES OF VACANT LAND BY SECTOR AND RING IN MUSA, 1978

<u>Sector and Ring</u>	<u>Measured Suitable Land</u>	<u>Average Annual Consumption 1975-1978</u>	<u>Years Supply Remaining</u>
Sector 7			
Inner Ring	517	57	9
Developing Ring	19,193	713	27
Outlying Area	<u>0</u>	<u>0</u>	<u>0</u>
	19,710	770	26
Sector 8			
Inner Ring	1,141	76	15
Developing Ring	15,495	227	68
Outlying Area	<u>1,162</u>	<u>22</u>	<u>53</u>
	17,798	319	56
TOTAL			
Inner Ring	14,499	539	27
Developing Ring	127,717	3,075	42
Outlying Area	<u>7,366</u>	<u>165</u>	<u>45</u>
	149,582	3,779	40

Figure 12
SECTORS WITHIN DEVELOPMENT RINGS
IN STUDY AREA

- Inner Ring
- Developing Ring
- Outlying Area



- | | | | |
|--------------------|---------------------|-------------------|---------------------|
| 1 SPRING PARK | 9 MOUND | 17 FALCON HEIGHTS | 25 GEM LAKE |
| 2 ORONO | 10 ROBBINSDALE | 18 MENDOTA | 26 BIRCHWOOD |
| 3 MINNETONKA BEACH | 11 SPRING LAKE PARK | 19 LLYDALE | 27 WHITE BEAR |
| 4 TONKA BAY | 12 U. S. GOVT. | 20 GREY CLOUD | 28 BAYPORT |
| 5 EXCELSIOR | 13 HILLTOP | 21 LANDFALL | 29 WILLERNIE |
| 6 GREENWOOD | 14 COLUMBIA HEIGHTS | 22 DELLWOOD | 30 OAK PARK HEIGHTS |
| 7 WOODLAND | 15 ST. ANTHONY | 23 PINE SPRINGS | 31 LAKELAND SHORES |
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- ANOKA — County Boundary
- ORONO — Municipal Boundary
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RESIDENTIAL LAND CONSUMPTION AND HOUSING CONSTRUCTION

This section of the report relates residential land consumption--the major use of urban land--to residential construction. These relationships are shown by ring and sector in Table 27.

Within the study area, the rate of residential land consumption has remained fairly constant since 1970, despite the housing slumps of the mid 1970s. This is due to an increase in the proportion of single-family housing and a consequent decline in overall density. Within the study area, density dropped from 5.7 houses per acre in the 1970-1974 period to four per acre for 1975-1977. For the same periods, single-family housing went from 78.4 percent of the houses built to 67.8 percent.

This same pattern occurred most clearly in the Developing Ring. In the Inner Ring, despite a large increase in the percent of single-family housing, the density did not drop appreciably. In the six outlying cities in the study area, the density increased, despite a slight increase in the percent of single-family housing. The same trend also occurred in the fully developed suburbs.

The general pattern of decreasing density and an increasing single-family percentage was also true in most of the subregional sectors. The single-family percentage went up in all eight sectors, and substantially so in all cases. Density declined in all but two sectors: Sector 2 (North Minneapolis) and Sector 5 (Southeast St. Paul). These two had the lowest densities in the 1970-1975 period.

Since there are no apparent land supply problems in any of the sectors at this time, there is no particular concern with the short-term decrease in density. However, single-family construction has continued strong since 1978, and if it persists, land supplies could be consumed faster than expected. This is why regular monitoring of land supply and residential construction is essential.

Data for individual cities is shown in Table 28. Because of abundant land supply within the MUSA in all sectors, there is no special need to be concerned with land supply constraints in particular cities. Monitoring will be done of vacant land by city, however, to determine whether there are constraints on their vacant land supplies. Questions regarding suitability, price, ownership, access, and other factors would be investigated in these cases.

Table 27
RESIDENTIAL CONSTRUCTION AND RESIDENTIAL LAND CONSUMPTION,
BY SECTOR AND RING, 1970-1975 and 1975-1978*

Area	Residential Permits 1970-1974	Residential Land Consumed in Acres 1970-1975	Density Houses /Acre	Percent Single Family	Residential Permits 1975-1977	Residential Land Consumed in Acres 1975-1978	Density Homes /Acre	Percent Single Family
Study Area excl. Central Cities	66,282	11,606**	5.7	38.4	30,794	7,722**	4.0	67.8
Central Cities	16,189	72	-	9.2	4,018	n.a.	-	25.3
Remainder of Region	14,930	n.a.	-	70.1	8,454	n.a.	-	79.8
Regional Total	97,401			38.4	43,266			66.2
Sector								
1. NW Mpls.	10,628	1,629	6.5	46.1	7,132	1,666	4.3	76.5
2. North Mpls.	12,615	3,535	3.6	50.8	4,683	1,294	3.6	74.4
3. No. St. Paul	7,629	998	7.6	27.8	3,438	854	4.0	58.2
4. NE St. Paul	3,018	385	7.8	45.7	1,430	360	4.0	75.4
5. SE St. Paul	2,505	905	2.8	58.1	1,119	296	3.8	97.1
6. So. St. Paul	8,963	1,591	5.6	32.5	2,937	929	3.2	79.1
7. So. Mpls.	13,505	1,859	7.3	28.5	6,826	1,760	3.9	50.3
8. SW Mpls.	7,419	792	9.4	32.5	3,229	563	5.7	62.4
Development Rings								
Inner Ring Suburbs	22,468	2,121	10.6	26.7	7,395	716	10.3	47.8
Developing	39,244	6,900	5.7	40.9	21,583	6,204	3.5	73.1
Outlying (Part)	4,570	2,673	1.7	84.2	1,816	802	2.3	86.3
Fully Developed Area Suburbs excluding Bloomington	15,800	1,356**	11.7	22.0	5,476	454**	12.1	36.4

* The land base inventory covers the period from April 1970 to April 1975, and April 1975 to April 1978. The permit data is aggregated in whole years to best match these periods.

** Minneapolis and St. Paul have been excluded because most of their residential development has not resulted in a change of land use, but has been due to increased density, as figures above indicate.

*** Excludes all of Bloomington. All of Bloomington is excluded because almost all of its residential development has occurred in West Bloomington outside the FDA. Only 25 acres of residential land was consumed between 1970 and 1975 and 14 acres between 1975 and 1978,

Table 28
RESIDENTIAL CONSTRUCTION AND RESIDENTIAL LAND CONSUMPTION,
BY MUNICIPALITY, IN THE STUDY AREA, 1970-1975 AND 1975-1978

City	Residential Permits 1970-1974	Acres Used 1970-1975	Density	Percent Single-Family	Residential Permits 1975-1977	Acres Used 1970-1975	Density	Percent Single-Family
Andover	1,020	750	1.36	98%	309	198	1.56	100%
Anoka	792	88	9.00	36	383	100	3.83	37
Apple Valley	2,363	523	4.52	48	1,228	488	2.52	85
Arden Hills	302	145	2.08	37	327	67	4.88	41
Birchwood	46	16	2.88	100	35	14	2.50	100
Blaine	1,886	370	5.10	50	931	175	16.10	61
Bloomington	3,478	482	7.22	29	2,191	693	3.16	51
Brooklyn Center	1,283	91	14.10	18	188	21	8.95	59
Brooklyn Park	2,946	419	7.03	32	2,126	636	3.34	87
Burnsville	4,821	688	7.01	30	1,376	373	3.69	62
Champlin	952	263	3.62	82	299	73	4.10	100
Chanhassen	381	51	7.47	59	211	55	3.84	98
Circle Pines	90	10	9.00	100	36	10	3.60	100
Columbia Heights and Hilltop	319	7	45.57	30	224	1	224.00	43
Coon Rapids	2,141	281	7.62	38	856	256	3.34	67
Cottage Grove	1,199	437	2.74	83	648	197	3.29	100
Crystal	326	23	14.17	56	192	7	27.43	53
Deephaven	82	0	0	99	64	8	8.00	100
Eagan	3,053	597	5.11	30	759	223	3.40	69
Eden Prairie	1,336	223	5.99	38	1,417	494	2.87	71
Edina	3,523	408	8.63	16	1,503	126	11.93	18
Excelsior	260	0	0	2	7	0	0	100
Falcon Heights	100	4	25.00	11	12	1	12.00	83
Fridley	2,160	179	12.07	23	708	27	26.22	53
Gem Lake, White Bear Lake, and White Bear Twp.	866	116	7.47	52	397	128	3.10	96
Golden Valley	690	46	15.00	46	273	46	5.93	52
Greenwood, Minnetonka Beach, Shorewood, and Tonka Bay	151	74	2.04	79	227	78	2.91	89
Hopkins	1,750	93	18.82	1	166	14	11.86	8
Inver Grove Heights	1,811	276	6.56	14	440	193	2.28	66

Table 28 (Cont.)
 RESIDENTIAL CONSTRUCTION AND RESIDENTIAL LAND CONSUMPTION,
 BY MUNICIPALITY, IN THE STUDY AREA, 1970-1975 AND 1975-1978

City	Residential Permits 1970-1974	Acres Used 1970-1975	Density	Percent Single-Family	Residential Permits 1975-1977	Acres Used 1970-1975	Density	Percent Single-Family
Lake Elmo	551	14	39.36	30%	199	62	3.21	48%
Lauderdale	17	0	0	100	5	0	0	100
Lexington	40	5	8.00	73	35	5	7.00	49
Lilydale and Mendota	94	12	7.83	3	-20	-57	0	0
Lino Lakes	169	81	2.09	98	172	271	.63	100
Little Canada	1,570	111	14.14	5	332	18	18.44	31
Long Lake and Orono	272	117	2.32	63	182	67	2.72	98
Mahtomedi	92	5	18.40	84	50	10	5.00	98
Maple Grove	1,347	337	4.00	70	1,979	368	5.38	74
Maplewood	1,649	250	6.60	28	278	42	6.62	2
Medicine Lake	13	1	13.00	85	3	0	0	100
Mendota Heights	361	95	3.80	63	203	46	4.41	96
Minnetonka	1,649	231	7.14	46	1,208	194	6.23	68
Mound	491	48	10.23	94	276	8	34.50	96
Mounds View	1,174	150	7.83	42	246	51	4.82	92
New Brighton	999	151	6.62	66	365	52	7.02	94
New Hope	650	92	7.07	68	356	50	7.12	30
Newport	192	9	21.33	58	65	18	3.61	100
North Oaks	204	252	.81	100	136	61	2.23	100
North St. Paul	318	30	10.60	90	365	60	6.08	64
Oakdale and Landfall	1,129	204	5.53	31	356	70	5.09	72
Osseo	82	6	13.67	17	36	9	4.00	100
Pine Springs	0	0	0	0	22	16	1.38	100
Plymouth	2,823	395	7.15	45	1,789	502	3.56	81
Ramsey	1,273	1,490	.85	100	507	373	1.36	100
Richfield	110	5	22.00	55	165	4	41.25	25
Robbinsdale	206	2	103.00	39	164	0	0	29
Roseville	1,702	156	10.91	27	810	102	7.94	43
St. Anthony (part) (Hennepin)	38	1	38.00	97	13	0	0	85
St. Anthony (part) (Ramsey)	424	28	15.14	2	9	1	9.00	100
St. Louis Park	1,231	62	19.85	7	371	16	23.19	14
St. Paul Park	54	4	13.50	52	24	5	4.80	100
Savage	237	53	4.47	100	174	70	2.49	90
Shoreview	1,538	219	7.02	34	1,000	227	4.41	65
Spring Lake Park	259	25	10.36	65	61	13	4.69	100

Table 28 (Cont.)
 RESIDENTIAL CONSTRUCTION AND RESIDENTIAL LAND CONSUMPTION,
 BY MUNICIPALITY, IN THE STUDY AREA, 1970-1975 AND 1975-1978

City	1970-1975				1975-1978			
	Residential Permits	Acres Used	Density	Percent Single-Family	Residential Permits	Acres Used	Density	Percent Single-Family
Spring Park	169	6	28.17	4%	28	0	0	4%
South St. Paul	464	11	42.18	32	123	6	20.50	82
Sunfish Lake	12	1	12.00	100	10	4	2.50	100
Vadnais Heights	347	26	13.35	20	352	88	4.00	41
Victoria	42	34	1.24	90	42	50	.84	71
Wayzata	241	30	8.03	6	168	13	12.92	11
West St. Paul	805	76	10.59	27	194	26	7.46	81
Willnerie	16	0	0	25	6	0	0	100
Woodbury	1,060	209	5.07	30	382	52	7.35	92
Woodland	10	0	0	100	6	0	0	100
Airport-Fort Snelling	0	0	0	0	0	0	0	0
TOTAL	66,251	11,845	5.59		30,780	7,774	3.96	

DEFINITIONS

LAND-USE CATEGORIES

For the sake of consistency, land-use categories remained unchanged through the various studies carried out by the Metropolitan Council.

Residential Includes all permanent single-family and multiple housing units along with mobile home courts.

Commercial Includes all retail sales, services (including professional), and all of those recreational services that are predominantly privately owned and operated for profit (for example, theaters, bowling alleys). This does not include golf courses, which are classified as recreation/open space. Also included in "commercial" is SIC 80* with the exception of SIC 806 (hospitals). SIC 80 includes private institutions such as convalescence homes and rest homes in which medical or surgical services are not a main function of the institution.

Industrial Includes the SIC categories 019 and 14 through 50, which include the following: horticultural specialities (with the exception of sod farms), mining and quarrying of non-metallic minerals (except fuels), general contractors (building construction and all nonbuilding construction), manufacturing of all kinds, transportation of all kinds, communications and utilities and wholesale trade.

Public and Semi-Public Buildings and Recreation Open Space

Includes the buildings and land adjacent to schools, both public and private, hospitals, churches and all facilities of local, state and federal governments, including convalescent homes, mental institutions and penal facilities maintained by any level of government. Also included are parks, playgrounds, athletic facilities, golf courses and similar areas.

*SIC = Standard Industrial Classification

Streets and Alleys

Includes all land used for highways, streets and alleys and related easements.

Residual Vacant and/or Agricultural

Includes all land not being used for any of the urban uses listed above. This is the residual after all urban land uses and water area are subtracted from the total area.

Measured Vacant and/or Agricultural

Includes only that portion of the vacant and/or agricultural land in a community that can be identified from aerial photographs as being vacant or unused for anything other than agriculture.

GEOGRAPHIC AREASMetropolitan Urban Service Area (MUSA)

That portion of the Twin Cities Metropolitan Area that has metropolitan sewer service available. Shown in Figure 1.

Land Use Study Area

All of those cities either wholly or partially within the Metropolitan Urban Service Area. Shown in Figure 2.

Fully Developed Area

Those inner ring suburbs having little vacant land left for development and the central cities. A map of the area is shown in Figure 5.

Central Cities

Minneapolis and St. Paul.

OTHER TERMSPlatted

An area of measured vacant land adjacent to a developed area of urban land use, both of which are located on a single parcel of land. This measured vacant land is considered vacant but unavailable for development. It could be used for expansion by the present owner or replatted and sold.