

INDEPENDENT AUDIT REPORT

Chief Casey Jansky
Belgrade/Brooten Police Department
417 Washburn Ave., Box 172
Belgrade, MN 56312

Dear Chief Jansky:

An independent audit of the Belgrade/Brooten Police Department's Portable Recording System (body-worn cameras (BWCs)) was conducted on September 27, 2024. The objective of the audit was to verify Belgrade/Brooten Police Department's compliance with Minnesota Statutes §§13.825 and 626.8473.

Data elements the audit includes:

Minnesota Statute §13.825

- Data Classification
- Retention of Data
- Access by Data Subjects
- Inventory of Portable Recording System Technology
- Use of Agency-Issued Portable Recording Systems
- Authorization to Access Data
- Sharing Among Agencies

Minnesota Statute §626.8473

- Public Comment
- Body-worn Camera Policy

The Belgrade/Brooten Police Department is located in Stearns and Pope Counties and employs three (3) full-time and three (3) part-time peace officers. The Belgrade/Brooten Police Department utilizes Motorola WatchGuard body-worn cameras and Evidence Library software. BWC data is stored in the Motorola Solutions WatchGuard Cloud. The audit covers the time period October 25, 2022, through August 31, 2024.

Audit Requirement: Data Classification

Determine if the data collected by BWCs are appropriately classified.

BWC data is presumptively private. All BWC data collected during the audit period is classified as private or non-public data. The Belgrade/Brooten Police Department had no instances of the discharge of a firearm by a peace officer in the course of duty, use of force by a peace officer that resulted in substantial bodily harm, requests from data subjects for the data to be made accessible to the public, or court orders directing the agency to release the BWC data to the public.

No discrepancies noted.

Audit Requirement: Retention of Data

Determine if the data collected by BWC's are appropriately retained and destroyed in accordance with statutes.

The Belgrade/Broten Police Department utilizes the General Records Retention Schedule for Minnesota Cities and agency specified retention periods in WatchGuard. At the conclusion of a BWC recording, a WatchGuard category type is assigned. Each WatchGuard category type has an associated retention period. Upon reaching the retention date, data is systematically deleted.

Event log reports of all BWC data collected and deleted during the audit period were produced. Records from the purged event log report were reviewed and the date the data was collected was verified against the delete date. Several records with a category of Test/Delete were deleted in less than the ninety (90) days required by statute during the first several months of use. The retention period was increased and all remaining records with the Test/Delete category were retained for at least the minimum ninety (90) days required by statute. All other records were deleted in accordance with the record retention schedule and maintained for at least the minimum ninety (90) days required by statute.

Active BWC data is accessible in the WatchGuard Evidence Library. The cloud event log maintains a listing of all active and deleted BWC data with associated meta data.

The Belgrade/Broten Police Department had received no requests from data subjects to retain BWC data beyond the applicable retention period.

The Chief of Police monitors BWC data for proper categorization to ensure BWC data are appropriately retained and destroyed.

Discrepancy noted.

Audit Requirement: Access by Data Subjects

Determine if individuals who are the subject of collected data have access to the data, and if the data subject requests a copy of the data, other individuals who do not consent to its release must be redacted.

BWC data is available to data subjects and access may be requested by submission of a Records Request Form. During the audit period, the Belgrade/Broten Police Department had received no requests to view BWC data but did receive and fulfill requests for copies of BWC video from data subjects. Data subjects who had not consented to the release of the data were redacted.

No discrepancies noted.

Audit Requirement: Inventory of Portable Recording System Technology

Determine the total number of recording devices owned and maintained by the agency; a daily record of the total number of recording devices actually deployed and used by officers, the policies and procedures for use of portable recording systems by required by section 626.8473; and the total amount of recorded audio and video collected by the portable recording system and maintained by the agency, the agency's retention schedule for the data, the agency's procedures for destruction of the data, and that the data are available to the public.

Belgrade/Brooten Police Department's BWC inventory consists of two (2) devices. Device inventory is maintained in WatchGuard Evidence Library.

The Belgrade/Brooten Police Department BWC policy governs the use of portable recording systems by peace officers while in the performance of their duties. The policy requires officers to conduct a function test of their issued BWC at the beginning of each shift to make sure the device is operating properly. Officers noting malfunctions during testing, or any other time, are required to notify their supervisor.

Peace officers were trained on the use of BWCs through WatchGuard training videos during implementation. Newly hired officers are trained as part of their field training program.

Randomly selected calls for service were verified against the event log reports and confirmed that BWCs are being deployed and officers are wearing and activating their BWCs. A comparison between the total number of BWC videos created per quarter and total calls for shows a consistent collection of BWC data.

The total amount of active BWC data is accessible in the WatchGuard Evidence Library. Total amount of active and deleted data is detailed in the cloud event log reports.

Belgrade/Brooten Police Department utilizes the General Records Retention Schedule for Minnesota Cities and agency specified retention in WatchGuard. BWC video is fully deleted upon reaching the scheduled deletion date. Meta data is maintained on the cloud server. BWC data is available upon request, and access may be requested by submission of a Records Request Form.

No discrepancies noted.

Audit Requirement: Use of Agency-Issued Portable Recording Systems

Determine if peace officers are only allowed to use portable recording systems issued and maintained by the officer's agency.

Belgrade/Brooten Police Department's BWC policy states that officers may use only department-issued BWCs in the performance of official duties for the agency or when otherwise performing authorized law enforcement services as an employee of the department.

No discrepancies noted.

Audit Requirement: Authorization to Access Data

Determine if the agency complies with sections 13.05, Subd. 5, and 13.055 in the operation of portable recording systems and in maintaining portable recording system data.

The Chief of Police conducts reviews of BWC data to ensure BWC data is properly labeled and that BWCs are being used in compliance with policy.

Nonpublic BWC data is only available to persons who work assignment reasonably requires access to the data. User access to BWC data is managed by the assignment of group roles and permissions in WatchGuard. Permissions are based on staff work assignments. Roles and permissions are administered by Stearns County IT under the direction of the Chief of Police. Access to WatchGuard Evidence Library is password protected and requires dual authentication.

The BWC policy governs agency access to BWC data. Agency personnel may access BWC data only when there is a legitimate business need for doing so. Agency personnel are prohibited from accessing BWC data for non-business reasons and from sharing the data for non-law-enforcement-related purposes. Access to data is captured in the audit log. The BWC policy states the unauthorized access to, or disclosure of portable recording system data may constitute misconduct and subject individuals to disciplinary action and criminal penalties pursuant to Minn. Stat. § 13.09.

When BWC data is deleted, its contents cannot be determined. Belgrade/Brooten Police Department has had no security breaches. A BCA CJIS Security Audit was conducted of Stearns County IT in April of 2024.

No discrepancies noted.

Audit Requirement: Sharing Among Agencies

Determine if nonpublic BWC data is shared with other law enforcement agencies, government entities, or federal agencies.

Belgrade/Brooten Police Department's BWC policy allows for the sharing of data with other law enforcement agencies, prosecutors, courts and other criminal justice entities as provided by law. Belgrade/Brooten Police Department requires a written request from a law enforcement agency seeking access to BWC data. Sharing of data is documented in WatchGuard Cloud Share.

No discrepancies noted.

Audit Requirement: Biennial Audit

Determine if the agency maintains records showing the date and time the portable recording

system data were collected, the applicable classification of the data, how the data are used, and whether data are destroyed as required.

The WatchGuard Evidence Library and the cloud event log reports document the date and time portable recording system data was collected and deleted. All BWC data collected during the audit period is classified as private or nonpublic data. The WatchGuard Cloud Share report and the audit logs document how the date are used and shared.

No discrepancies noted.

Audit Requirement: Portable Recording System Vendor

Determine if portable recording system data stored in the cloud, is stored in accordance with security requirements of the United States Federal Bureau of Investigation Criminal Justice Information Services Division Security Policy 5.4 or its successor version.

Belgrade/Brooten Police Department's BWC data is stored in the Motorola Solutions Cloud. A Motorola Solutions CJIS Compliance White paper outlines the specific security policies and practices for Motorola Solutions and how they are compliant with the CJIS Security Policy. Motorola has performed statewide CJIS-related vendor requirements in Minnesota. Motorola maintains CJIS certification for personnel who are required to complete Level 4 CJIS Security Training upon assignment and annually thereafter.

No discrepancies noted.

Audit Requirement: Public Comment

Determine if the law enforcement agency provided an opportunity for public comment before it purchased or implemented a portable recording system and if the governing body with jurisdiction over the budget of the law enforcement agency provided an opportunity for public comment at a regularly scheduled meeting.

Belgrade/Brooten Police Department solicited for public comment by posting on the City's website and Facebook. A joint powers Police Board consisting of members from the Belgrade and Brooten City Councils has jurisdiction over the Belgrade/Brooten Police Department. The public hearing was held at the November 16, 2021 meeting.

No discrepancies noted.

Audit Requirement: Body-worn Camera Policy

Determine if a written policy governing the use of portable recording systems has been

established and is enforced.

The Belgrade/Brooten Police Department's BWC policy is not posted on the agency's website. The policy was compared to the requirements of Minn. Stat. § 626.8473. The policy includes all of the minimum requirements of Minn. Stat. § 626.8473, Subd. 3(b), with the exception of 3(b) (3), (4), and (5). The policy was updated prior to completion of the final audit report to include all of the minimum requirements.

Discrepancy noted.

This report was prepared exclusively for the Belgrade/Brooten Police Board and the Belgrade/Brooten Police Department by Lynn Lembcke Consulting. The findings in this report are impartial and based on information and documentation provided and examined.

Dated: November 17, 2024

Lynn Lembcke Consulting

Lynn Lembcke

Lynn Lembcke