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Annual Actuarial Valuation December 31, 1994

HD 7116 .F52 A87b 1994 Gabriel, Roeder, Smith & Company Actuaries and Consultants

Pursuant to Minn. Stat. 69.77

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### **Table of Contents**

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PAGE	Ітем			
1	Signature Page			
A-1	Comments			
A-2	Contribution Rate			
A-3	Present Actuarial Condition			
A-5	Comparative Contribution Schedule			
A-6	Contribution Work Sheet			
B-1	Retirant and Beneficiary Data			
B-4	Active Member Data			
B-6	Brief Summary of Benefits			
C-1	Valuation Method and Assumptions			
D-1	Pension Benefit Obligation Schedule (for GASB 5 compliance)			

Appendix I Financial Principles and Operational Techniques

Appendix II Meaning of Unfunded Accrued Liabilities

1000 Town Center • Suite 1000 • Southfield, Michigan 48075 • 810-799-9000

June 28, 1995

**Board of Trustees** Austin Firemen's Relief Association Austin, Minnesota

Submitted in this report are the results of the December 31, 1994 actuarial valuation of the assets, actuarial values and contribution requirements associated with the benefits provided by the Austin Firemen's Relief Association.

The valuation results contained in Section A provide the actuarial information needed to determine the employer's "minimum obligation" effective January 1, 1996. Section A also contains comments regarding the valuation results.

The valuation was based upon information furnished by the Association concerning benefits, financial transactions, active members, terminated members, retirants and beneficiaries. Data was checked for year to year consistency but was not otherwise audited by us. This information is summarized in Section B.

A description of the actuarial funding method and the risk experience assumptions used is contained in Section C. The economic risk experience assumptions, as well as the actuarial funding method to be used, are established by state law.

Information needed to comply with Statement No. 5 of the Governmental Accounting Standards Board is contained in Section D.

The actuarial valuation was prepared using generally accepted actuarial principles and practices based upon the methods, assumptions, summary of plan provisions and the member and financial data described in this report.

Respectfully submitted,

Daniel Petersen Mary Ann Vitale J. Daniel Petersen Mary Ann Vitale

# SECTION A

**Valuation Results** 

### **Comments**

#### **Economic Assumptions and Financing Method**

The economic assumptions of 6% annual investment return and 4% annual salary increases are established by state law. State law also specifies that the annual minimum obligation of the municipality shall be determined by adding (i) the employer normal cost percent times covered payroll to (ii) the level dollar amount required to amortize the unfunded actuarial accrued liability by December 31, 2010.

It is worth noting that when the same assumptions and methods are applied to plans which differ in nature, the valuation results may not be comparable. Caution should be exercised when attempting to assess the financial condition of one Association relative to another on the basis of valuation results produced using the assumptions and methods mandated by state law.

#### **Change in Benefit Provisions**

The December 31, 1994 actuarial valuation reflects a change in benefit provisions to include spouse's benefits upon re-marriage and medical insurance coverage for eligible spouses of retired members to the retired member's attainment of age 65. The effect of this change was an increase in normal cost of 0.27% of payroll, an increase in the unfunded actuarial accrued liability of \$64,345 and an increase in the amortization payment of \$6,434.

# CONTRIBUTION RATE TO PROVIDE BENEFITS Member portion & Employer portion Effective January 1, 1996

	If Paid Equally Throughout Year Normal Cost				
Contributions for	Normal Cost % of Active <u>Payroll for 1996</u>	+	UAAL Dollars		
Normal cost of annuities:					
Age & service: to members* Age & service: to survivors Disability Death before retirement Refunds of member contributions Total Normal Cost	14.09% 2.83 2.62 2.23 <u>0.31</u> 22.08%				
Amortization of unfunded actuarial accrued liabilities (UAAL) (15 year level dollar payment)					
Retired lives Active members Total			\$468,627 <u>22,767</u> 491,394		
Total Cost of Benefits	22.08%	+	\$491,394		
Member contributions	8.00%				
COMPUTED EMPLOYER RATE:					
<ul><li>(a) If Paid Equally Throughout Year</li><li>(b) IF PAID AT CALENDAR YEAR END</li></ul>	14.08% 14.43%	+ +	\$491,394 \$503,529		

\* Includes 0.54% for medical insurance for retired members until attainment of age 65 and their eligible spouses.

### **Present Actuarial Condition**

The Association's accrued actuarial assets were in excess of \$6.6 million on December 31, 1994 -- a considerable sum of money if unencumbered and allocated among a small group of persons. This is not the case with the Association's assets.

The following schedule puts the \$6.6 million into perspective by showing the relationship between accrued actuarial assets, actuarial accrued liabilities, and the number of persons with actual and potential claims on the Association's assets.

	Accrued Actuarial Assets	Actuarial Accrued Liabilities	Unfunded Actuarial Accrued Liabilities	Percent Funded
Retirants and Beneficiaries Retired Members (35) Surviving Spouses (11) Surviving Children (0)		\$10,005,348 1,285,116 0		
Total (46)	\$6,603,825	\$11,290,464	\$4,686,639	58.5%
Deferred Members (0)	0	0	0	0.0
Active Members (1)	<u> </u>	263,838	227,687	13.7
Total	\$6,639,976	\$11,554,302	\$4,914,326	57.5%

Actuarial accrued liabilities represent the value, computed as of December 31, 1994 of:

- (i) retirement allowances likely to be paid the 46 retirants and beneficiaries; and
- (ii) the contributions assumed to have been made for the 1 active member from entry into the plan until December 31, 1994.

The value of retirement allowances likely to be paid the 46 retirants and beneficiaries, discounted for investment earnings and mortality, was computed to be \$11,290,464 as of December 31, 1994. To put this amount in perspective, the \$11,290,464, together with investment earnings, will just be sufficient to pay the 46 retirants and beneficiaries their allowances for their remaining lifetimes. This assumes the 46 retirants and beneficiaries live and die according to the assumed mortality and the \$11,290,464 is invested to yield an average annual return of 6.0% over the remaining lifetimes of the retirants and beneficiaries.

With respect to the active members, the actuarial accrued liability of \$263,838 represents the amount that would have been accumulated by December 31, 1994. This assumes the normal cost (which is expressed as a level percentage of pay) had been contributed from the date of hire until December 31, 1994 for the 1 active, and that these amounts had earned 6.0% interest. It also assumes that the members in the past have lived, died, withdrawn, retired and received salary increases according to the actuarial assumptions shown in this report.

Valuation Date December 31	Actuarial Accrued Liabilities	Accrued Actuarial Assets	Percent Funded
1985	\$8,212	\$3,221	39.2%
1986	8,304	3,776	45.5
1987	8,476	4,171	49.2
1988	8,579	4,642	54.1
1989	8,963	5,243	58.5
1990	9,258	5,640	60.9
1991	9,362	6,142	65.6
1992*#	10,391	6,593	63.5
1993	11,362	6,800	59.8
1994	11,490	6,640	57.8
1994#	11,554	6,640	57.5

### Historical Funding Ratio Schedule (\$ in thousands)

\* After change in actuarial assumptions.

# After change in benefit provisions.

	Ended <u>ber 31</u> n Fiscal	Total Normal Cost as a Percent of Valuation Payroll*	Contribution For Unfunded Actuarial Accrued Liabilities
1985 1987		28.47%	\$352,951
1986	1988	28.45	327,559
1987	1989	28.37	319,142
1988	1990	28.31	299,651
1989	1991	27.24	291,265
1990	1992	26.96	292,134
1991	1993	26.21	268,819
1992	1994**#	23.47	352,007
1993	1995	21.79	438,420
1994	1996	21.81	484,960
1994	1996#	22.08	491,394

### **Computed Contributions - Comparative Schedule**

- \* Includes employee contributions.
- \*\* After change in actuarial assumptions.
- # After change in benefit provisions.

### **Contribution for Calendar Year Effective January 1, 1996**

For any period of time the percent-of-payroll contribution rate is converted to dollars. The amount of dollars for any calendar year depends upon the results of the last actuarial valuation, and the timing of contributions within the year. The later the contribution date, the greater the dollar amount will be.

The municipality's dollar contribution for the year may be determined as follows:

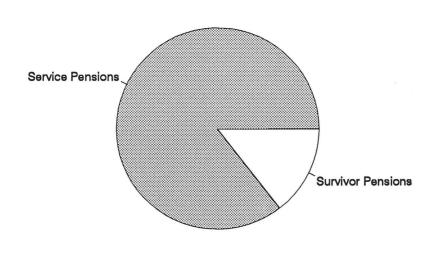
(1)	Estimated covered payroll for 1996		\$	
(2)	Total normal cost % from page A-2		22.08%	
(3)	Total normal cost (Line 1 times line 2)			\$
(4)	x 1.035 1994 Administrative expenses paid from the Special Fund			
(5)	Amortization payment on UAAL from page A-2			491,394
(6)	Total contributions required (Line 3 plus line 4 plus line 5)			
(7)	Employee contributions (Line 1 times 8%)		\$	
(8)	<ul> <li>(a) State amortization aid based on 12/31/78 UAAL of \$3,196,546</li> <li>(b) State amortization aid based on 1984 legislation</li> </ul>	\$48,108 _8,630		
	(c) Total State amortization aid	_0,050	56,738	
(9)	Estimated insurance premium aid			
(10)	Estimated total contributions from other sources (Line 7 plus line 8 plus line 9)			
(11)	Employer's Minimum Obligation if payment is made in equal installments throughout the year (Line 6 minus line 10)			\$
(12)	Employer's Minimum Obligation If Payment Is Made at Year End (Line 11 times 1.0247)			•
				\$

# **SECTION B**

# Valuation Data and Summary of Benefit Provisions

# Retirants and Beneficiaries December 31, 1994 By Type of Annuity Being Paid

<u>Type of Annuity Being Paid</u>	No.	Monthly <u>Amounts</u>	Computed Actuarial Accrued <u>Liabilities</u>
Retirants receiving: Age & Service Disability	35 0	\$58,748.50 0.00	\$10,005,348 0
Totals	35	58,748.50	10,005,348
Beneficiaries receiving: Spouse Child	11 0	10,973.88 0.00	1,285,116 0
Totals	<u>11</u>	<u>10,973.88</u>	1,285,116
Totals	46	\$69,722.38	\$11,290,464



Monthly Amount Paid by Benefit

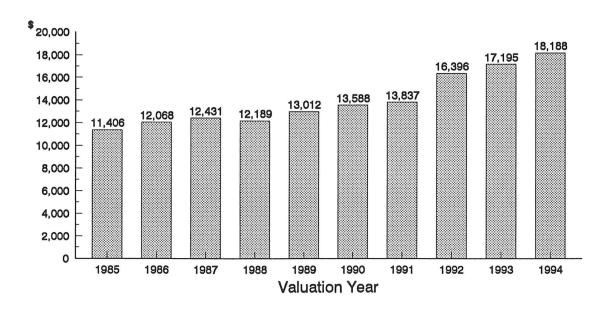
# Retirants and Beneficiaries December 31, 1994 By Attained Ages

	Number					
Attained Ages	Age & Service	Disability	Death Before Retirement			
50-54	9					
55-59	6					
60-64	4					
65-69	5		1			
70-74	9					
75-79	5					
80-84	2		1			
85-89	2					
90-94	<u>2</u> 44		_			
Total	44		2			

# Retirants and Beneficiaries Added to and Removed from Rolls Comparative Statement

Valuation			Rolls F	End of Year	
Date <u>December 31</u>	No. Added to Rolls	No. Removed from Rolls	<u>No.</u>	Annual <u>Allowances</u>	Discounted Value of Total Allowances
1985	2		32	\$365,003	\$5,426,292
1986		2	30	362,042	5,283,228
1987			30	372,919	5,220,276
1988	3	2	31	377,848	5,026,908
1989	4	2	33	429,390	5,869,416
1990	2	1	34	461,981	6,194,664
1991	2	1	35	484,295	6,382,140
1992	1	1	35	573,865*	7,243,176
1993	10		45	773,773	10,706,568
1994	2	1	46	836,669	11,290,464

\* Based on the salary of a first class <u>police patrol officer</u> as provided as of 1/1/93.



#### **Average Annual Allowances**

# Active Members December 31, 1994 By Attained Age and Years of Service

		Years of Service to Valuation Date							Totals
Attained Age	0-4	5-9	10-14	15-19	20-24	25-29	30 Plus	No. Valuation	
50-54						1		1	\$39,905
Totals						1		1	\$39,905

While not used in the financial computations, the following group averages are computed and shown because of their general interest.

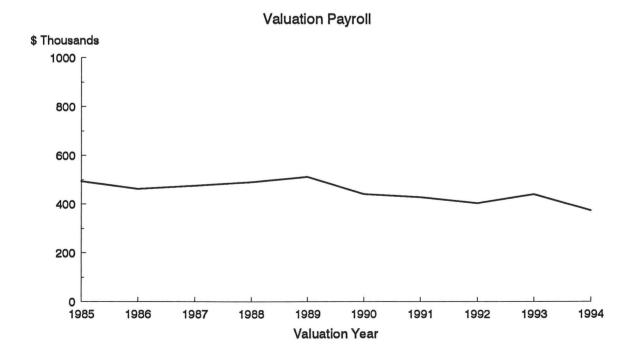
**Group Averages:** 

Age: 50.0 years Service: 25.3 years Annual Pay: \$39,905

## Comparative Schedule Of Active Members

Valuation Date		Valuation		Avera	ge	
December 31	<b>Active Members</b>	Payroll	Age	Service	Pay	% Incr.
1985	18	\$463,626	48.2 yrs.	19.8 yrs.	\$25,757	4.2%
1986	18	476,982	49.2	20.8	26,499	2.9
1987	18	491,382	50.2	21.8	27,299	3.0
1988	18	513,144	51.2	22.8	28,508	4.4
1989	15	442,470	51.7	23.9	29,498	3.5
1990	14	429,492	52.4	24.7	30,678	4.0
1991	13	404,664	53.3	26.1	31,128	1.5
1992	12	441,564	53.5	26.3	36,797*	18.2
1993	1	37,421	49.0	24.3	37,421	1.7
1994	1	39,905	50.0	25.3	39,905	6.6

\* Change in the definition of base pay to be the salary of a first class <u>police patrol officer</u> as provided as of 1/1/93.



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# Brief Summary (12/31/94) of Benefit Provisions Evaluated and/or Considered

#### AGE & SERVICE RETIREMENT

*Eligibility.* 20 years of service and 50 years of age.

<u>Amount</u>. 50% of base pay at retirement. For each year over 25, an additional 1/2% of base pay is added to the benefit. (The additional benefit is not subject to the post-retirement adjustment provisions.)

PAY USED FOR PLAN PURPOSES. "Base pay" means the salary of a first class police patrol officer.

#### **DISABILITY RETIREMENT**

<u>Eligibility</u>. Disabled to the extent that no longer able to perform duties of a fireman before being eligible for age & service retirement.

Amount. 50% of base pay.

#### MEMBER'S DEATH WHILE ACTIVE, OR IN DEFERRED STATUS, OR RETIRED

#### <u>Eligibility</u>.

<u>Spouse</u>. Legally married to member at separation from service and residing with member at time of death. If married after member terminated active employment, must have been legally married for 3 years prior to member's death. If former spouse predeceases the member, current legal married spouse will be eligible for a benefit upon member's death. Benefits are payable for life.

*<u>Child.</u>* Younger than age 18.

#### <u>Amount</u>.

Spouse. 30% of base pay.

*<u>Child.</u>* \$300 each per year.

Maximum Family Benefit. 50% of base pay.

<u>VESTED DEFERRED</u>. 20 years of service and separated before age 50. Payment beginning is deferred to attainment of age 50.

**POST-RETIREMENT ADJUSTMENTS ("ESCALATOR").** Each time base pay is changed, retired member and surviving spouse benefits are simultaneously changed by the same percent that base pay changes. Children's benefits are not escalated.

<u>MEMBER CONTRIBUTIONS</u>. 8% of base pay. Total member contributions are refundable without interest if no monthly benefit is payable upon separation from service.

MEDICAL INSURANCE COVERAGE. \$130 per month for single and \$260 for family coverage for eligible retirants and their eligible spouses payable to the retirant's attainment of age 65 (or becoming eligible for Medicare benefits).

# SECTION C

# Valuation Methods and Assumptions

### **Valuation Methods and Assumptions**

The Entry Age Normal Cost method was used to determine the normal cost of all benefits. The rate of investment return (interest) as required by state law used in making the valuation was 6.0 percent per annum, compounded annually. Age & service retirement was assumed to occur at age 58, attained age if older.

	Pr	Single Lif esent Value					
Sample	Leve For L		Increa 3.5%	0	Future Life Expectancy (Years)		
Ages	Men	Women	<u>Men</u>	Women	Men	Women	
45	¢150.00	¢160.04	¢2(1,00	¢201.24	20.50	24.00	
45 50	\$159.22 147.95	\$168.84 159.22	\$261.90 231.75	\$291.24 261.90	29.50 25.20	34.00 29.50	
55	135.09	139.22	201.37	231.75	25.20	25.20	
60	120.76	135.09	171.29	201.37	17.42	21.16	
65	105.49	120.76	142.51	171.29	14.05	17.42	
70	89.88	105.49	115.81	142.51	11.09	14.05	
75	74.14	89.88	91.34	115.81	8.52	11.09	
80	59.37	74.14	70.19	91.34	6.39	8.52	

\* UP-1984 Table set forward 2 years for males and set back 3 years for females.

# Sample Rates of Separating from Active Employment Before Retirement, Death or Disability

Sample Ages	% of Active Members Separating within Next Year			
20	1.50%			
25	1.25			
30	1.00			
35	0.75			
40	0.50			
45	0.25			
50+	0.00			

Sample <u>Ages</u>	Present Pay Resulting in <u>Pay of \$1,000 at Age 60</u>	Present Increase in Pay <u>During Next Year</u>
20	\$ 208	4.0%
25	253	4.0
30	308	4.0
35	375	4.0
40	456	4.0
45	555	4.0
50	676	4.0
55	822	4.0
60	1,000	4.0

### Pay Adjustment Factor Used To Project Current Pays

Use of the pay adjustment factor illustrated above is required by state law.

### **Anticipated Disability Retirements**

Sample Ages	% of Active Members Becoming Disabled within Next Year
20	0.08%
25	0.08
30	0.08
35	0.08
40	0.20
45	0.26
50	0.49
55	0.89

# **SECTION D**

The Pension Benefit Obligation and Certain Other Disclosures Required by Statement No. 5 of the Governmental Accounting Standards Board

### **Pension Benefit Obligation**

The amount shown below as the "pension benefit obligation" is a standardized disclosure measure of the present value of pension benefits, adjusted for the effects of projected salary increases, estimated to be payable in the future as a result of employee service to date. The measure is the actuarial present value of credited projected benefits and is intended to (i) help users assess the plan's funding status on a going-concern basis, (ii) assess progress being made in accumulating sufficient assets to pay benefits when due, and (iii) allow for comparisons among public employee retirement plans. The measure is independent of the actuarial funding method used to determine contributions to the plan.

The pension benefit obligation was determined as part of an actuarial valuation of the plan as of December 31, 1994. Significant actuarial assumptions used in determining the pension benefit obligation include (a) a rate of return on the investment of present and future assets of 6.0% per year compounded annually, (b) projected salary increases of 4.0% per year compounded annually, attributable to inflation, and (c) the assumption that benefits will increase 4.0% per year after retirement.

At December 31, 1994, the unfunded pension benefit obligation was \$4,951,369, determined as follows:

Pension Benefit Obligation:

Retirants and beneficiaries currently receiving benefits and terminated employees not yet receiving benefits	\$11,290,464
Current employees	
Accumulated employee contributions including allocated investment income	36,151
Employer financed	206,931
Total Pension Benefit Obligation	\$11,533,546
Net assets available for benefits, at cost (market value was \$6,755,573)	6,582,177
Unfunded Pension Benefit Obligation	\$ <u>4,951,369</u>

The total pension benefit obligation as of January 1, 1994 was \$11,344,519. During the year, the plan experienced a net change of \$189,027 in the pension benefit obligation. Of this change, \$65,087 was attributable to a change in benefit provisions.

### **Contributions Required and Contributions Made**

The Association's funding policy provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are designed to accumulate sufficient assets to pay benefits when due. The normal cost and actuarial accrued liability are determined using an entry-age actuarial funding method. Unfunded actuarial accrued liabilities are being amortized as a level dollar amount over a period of 15 years.

During the year ended December 31, 1994, contributions totaling \$406,958 -- \$403,827 employer and \$3,131 employee -- were made in accordance with contribution requirements determined by an actuarial valuation of the plan as of December 31, 1992. The employer contributions consisted of \$68,310 for normal cost and \$335,517 for amortization of the unfunded actuarial accrued liability. Employer contributions represented 91.45% of covered payroll.

Significant actuarial assumptions used to compute contribution requirements were the same as those used to compute the standardized measure of the pension benefit obligation.

Fiscal Year December 31	Valuation Date December 31	Contribution RatesNormal Cost% of ValuationUAALPayrollDollars		Valuation Payroll		ontribution <u>cal Year</u> d Actual
1987	1985	20.47%	\$352,951	\$463,626	\$447,855	\$462,966
1988	1986	20.45	327,559	476,982	425,102	431,748
1989	1987	20.37	319,142	491,382	419,237	454,490
1990	1988	20.31	299,651	513,144	403,871	426,209
1991	1989	19.24	291,265	442,470	376,396	381,690
1992	1990	18.96	292,134	429,492	373,566	375,018
1993	1991	18.21	268,819	404,664	342,508	399,720
1994#*	1992	15.47	352,007	441,564	420,317	403,827
1995	1993	13.79	438,420	37,421	443,580	
1996#	1994	14.08	491,394	39,905	497,013	

### **Computed Contribution Comparative Schedule**

\* After change in actuarial assumptions.

# After change in benefit provisions.

Valuation Date December 31	(1) Net Assets Available for Benefits	(2) Pension Benefit Obligation (PBO)	(3) Percent Funded (1)/(2)	(4) Unfunded PBO (2)-(1)	(5) Annual Covered Payroll	(6) Unfunded PBO as a Percentage of Covered Payroll (4)/(5)
1007	A	<b>A A A Z Z A A A</b>	<b>FO</b> 1 <b>M</b>	<b>.</b>	<b>*</b> 404, <b>202</b>	0.40.0.7
1987	\$4,215,023	\$ 8,356,322	50.4%	\$4,141,299	\$491,382	842.8%
1988	4,674,711	8,460,444	55.3	3,785,733	513,144	737.8
1989	5,169,042	8,859,339	58.3	3,690,297	442,470	834.0
1990	5,628,551	9,160,054	61.4	3,531,503	429,492	822.3
1991	5,917,378	9,273,683	63.8	3,356,305	404,664	829.4
1992	6,347,911	10,227,158	62.1	3,879,247	441,564	878.5
1993	6,549,047	11,344,519	57.7	4,795,472	37,421	12,814.9
1994	6,582,177	11,533,546	57.1	4,951,369	39,905	12,407.9

# Required Supplementary Information Analysis of Funding Progress

Analysis of the dollar amounts of net assets available for benefits, pension benefit obligation, and unfunded pension benefit obligation in isolation can be misleading. Expressing the net assets available for benefits as a percentage of the pension benefit obligation provides one indication of the plan's funded status on a going-concern basis. Analysis of this percentage over time indicates whether the system is becoming financially stronger or weaker. Generally, the greater this percentage, the stronger the plan. The unfunded pension benefit obligation and annual covered payroll are both affected by inflation. Expressing the unfunded pension benefit obligation as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids analysis of the progress being made in accumulating sufficient assets to pay benefits when due. Generally, the smaller this percentage, the stronger the plan.

## **APPENDICES**

### Appendix I

### **Financial Principles and Operational Techniques**

<u>Promises Made, and Eventually Paid</u>. As each year is completed, the plan in effect hands an "IOU" to each member then acquiring a year of service credit -- the "IOU" says: "The Pension Plan owes you a portion of your retirement benefits, payments to be made in cash, commencing when you qualify for retirement."

The related key financial questions are: Which generation of taxpayers contributes the money to cover the IOU? The present taxpayers, who receive the benefit of the member's present year of service? Or the future taxpayers, who happen to be in town paying taxes at the later time when the IOU becomes a cash demand?

A sound principle of sound retirement plan financing is to have this year's taxpayers contribute the money to cover the IOUs being handed out this year. By following this principle, THE CONTRIBUTION RATE WILL REMAIN APPROXIMATELY LEVEL FROM GENERATION TO GENERATION -- our children and grandchildren will contribute the same percents of active payroll we contribute now.

### **A Pension Plan Becomes Closed**

The diagram in this appendix shows two important activities which occur after a plan has been closed to employees hired in the future.

Cash benefits paid continue to increase for decades, while active member payroll begins to decrease to zero.

*<u>Funding Method</u>*. A funding method is the long-term, planned pattern for employer contributions.

For an open plan (a plan covering future employees), the level-percent-of-active-member payroll funding method is the basic funding method.

The level-percent funding method can also be applied to a closed plan. However, the resulting contribution percent usually jumps to a high rate, because the number of covered active members is decreasing.

A preferred funding method for a closed plan consists of: level-percent funding for normal cost (the cost of members' service now being rendered); plus a level dollar contribution for unfunded actuarial accrued liabilities over a limited period of years. The period of years must be limited so that plan assets don't become zero while benefits are still payable.

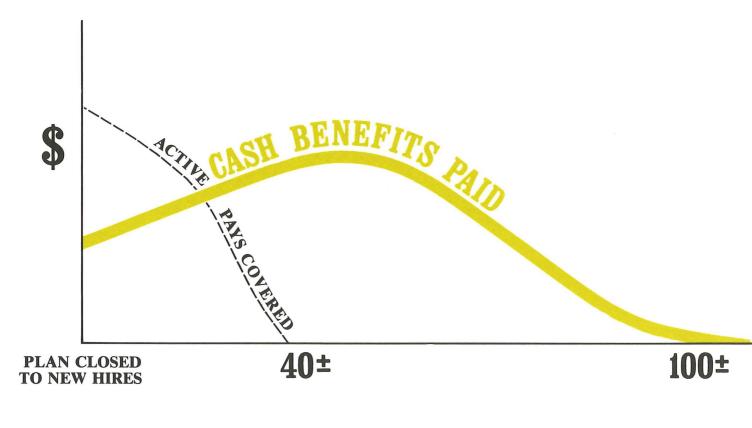
<u>Computing Contributions To Support Plan Benefits</u>. From a given schedule of benefits and from the employee data and asset data furnished him, the actuary determines the contribution rates to support the benefits by means of an actuarial valuation and a funding method.

In making an actuarial valuation, assumptions must be made regarding anticipated financial experiences for the next year and for decades in the future. Only the subsequent actual experience of the plan can indicate the degree of accuracy of the assumptions.

<u>Reconciling Differences Between Assumed Experience and Actual Experience</u>. Once actual experience has occurred and been observed, it will not coincide exactly with assumed experience, regardless of the wisdom of the assumptions or the skill of the actuary and the millions of calculations he made. The future can be predicted with considerable but not 100% precision, except for inflation which seems to defy reliable prediction.

A well-managed plan copes with these continually changing differences by having periodic actuarial valuations. Each actuarial valuation is a complete recalculation of assumed future experience, taking into account all past differences between assumed and actual experience. The result is continuing adjustment in financial position.

# **A CLOSED PENSION PLAN**



# **YEARS OF TIME**

<u>A plan becomes closed</u> when no new hires are admitted to active membership. The persons covered by the plan at the time of closing continue their normal activities and continue to be covered by the plan, until the last survivor dies.

CASH BENEFITS LINE. After a pension plan becomes closed, the usual pattern is for cash benefits to continue to increase for decades of time. Eventually the cash benefits will peak, and then gradually decrease over more decades of time, ultimately to zero. The last cash benefit is likely to occur a century after the time the plan is closed.

The precise amounts of cash benefits cannot be known now, and must be estimated by assumptions of future experiences in a variety of financial risk areas.

### **Appendix II**

### Meaning of Unfunded Accrued Liabilities

Almost every pension plan (public or private) has "unfunded accrued liabilities", so whatever they are, they aren't rare. Since the term is not part of everyday conversation, it needs some definition.

"Accrued liabilities" are the present value \$ of plan promises to pay benefits in the future based upon service already rendered - - - a liability has been established ("accrued") because the service has been rendered, but the resulting monthly cash benefit may not be payable until years in the future. Accrued liabilities \$ are the result of complex mathematical calculations, which are made by the plan's actuary (which is the name given to the specialist who makes such calculations).

If "accrued liabilities" at any time exceed the plan's accrued assets (cash & investments), the difference is "unfunded accrued liabilities". This is the common condition. If the plan's assets equalled the plan's "accrued liabilities", the plan would be termed "fully funded". This is a rare condition.

Each time a plan adds a new benefit which applies to service already rendered, an "accrued liability" is created, which is also an "unfunded accrued liability" because the plan can't print instant cash to cover the accrued liability. Payment for such unfunded accrued liabilities is spread over a period of years, commonly in the 20-40 year range.

Unfunded accrued liabilities can occur in another way: If actual financial experience is less favorable than assumed financial experience, the difference is added to unfunded accrued liabilities. In plans where plan benefits are directly related to an employee's pay near time of retirement (a common plan provision) rather than his average pay throughout his working career, unfunded accrued liabilities have been increasing in recent years because unexpected rates of pay increase have created additional accrued liabilities which could not be matched by reasonable investment results. Some of these unexpected pay increases are the direct result of inflation, which is a very destructive force on financial stability.

The existence of unfunded accrued liabilities is not bad, then (any more than a mortgage on your house is "bad"), but the changes from year to year in amount of unfunded accrued liabilities are important - - - "bad" or "good" or somewhere in between.

Nor are unfunded accrued liabilities a bill payable immediately (your food costs are payable immediately), but it is important that policy-makers prevent the amount from becoming unreasonably high and it is vital that your plan have a sound method for making payments toward them so that they are controlled.

The existence of large amounts of unfunded accrued liabilities indicates that total contributions in past years were less than level - - - an almost certain history if retired life liabilities are not fully funded now.