

ST. ANTHONY FALLS HERITAGE BOARD

BIENNIAL REPORT 2010-2011

TO: MINNESOTA LEGISLATURE

FROM: St. Anthony Falls Heritage Board

Laws of Minnesota for 1988, Chapter 684, Article 1, Sections 13-18 [138.761] established in Minnesota Statute (138.761-766) the St. Anthony Falls Heritage Interpretive Zone encircling the Mississippi River in downtown Minneapolis as well as a St. Anthony Falls Heritage Board with the purpose of developing “a comprehensive plan to interpret historical resources in that area to start the process of encouraging development of that area’s historical resources.” Sections 13-17 charge the Board with developing and implementing a comprehensive interpretive plan for the St. Anthony Falls area, complementing existing planning and development activities on the riverfront by using state, federal and local funding for historic preservation.

The St. Anthony Falls Heritage Board hereby issues this report, as required in Section 15, Subdivision 1. This is the twelfth biennial report to be filed.

St. Anthony Falls Heritage Board Membership

The Laws of Minnesota for 1988, Chapter 684, Article 1, Section 15, as amended in 1996, states that the St. Anthony Falls Heritage Board be comprised of 22 members from the following entities: Minnesota Historical Society, Mayor of Minneapolis, Minneapolis Park and Recreation Board, Hennepin County Board of Commissioners, Minnesota House of Representatives, Minnesota State Senate, Minneapolis City Council, Minnesota State Review Board, Minneapolis Heritage Preservation Commission, Hennepin County History Museum, and citizen appointees by the Park Board (one) and by the Chair of the Board (two).

Members of the St. Anthony Falls Heritage Board:

2010:

Nina Archabal, Director, Minnesota Historical Society
R. T. Rybak, Mayor, City of Minneapolis
Mike Opat, Chair of Hennepin County Board of Commissioners
Liz Wielinski, President, Minneapolis Park and Recreation Board
Jon Gurban, Superintendent, Minneapolis Park and Recreation Board
Representative Phyllis Kahn
Representative Bobby Champion
Senator Linda Higgins
Senator Lawrence Pogemiller
Sandy Colvin Roy, Member, Minneapolis City Council
Diane Hofstede, Member, Minneapolis City Council

Peter McLaughlin, Hennepin County Board of Commissioners
Mark Stenglein, Hennepin County Board of Commissioners
Scott Vreeland, Member, Minneapolis Park and Recreation Board
Bob Fine, Member, Minneapolis Park and Recreation Board
Linda Mack, State Historic Preservation Office
Kevin Kelley, Minneapolis Heritage Preservation Commission
Bob Glancy, Board Member, Hennepin History Museum
Michael Fox, Minnesota Historical Society
Stephanie Gruver, Appointee, Minneapolis Park And Recreation Board
John Sarna, Appointee, Minnesota Historical Society
Kathleen Clarke Anderson, Appointee, Minnesota Historical Society

2011:

D. Stephen Elliott, Director, Minnesota Historical Society
R. T. Rybak, Mayor, City of Minneapolis
Mark Stenglein (Opat's Designee), Chair of Hennepin County Board of Commissioners
John Erwin, President, Minneapolis Park and Recreation Board
Jayne Miller, Superintendent, Minneapolis Park and Recreation Board
Representative Phyllis Kahn
Representative Bobby Champion
Senator Linda Higgins
Senator Lawrence Pogemiller
Sandy Colvin Roy, Member, Minneapolis City Council
Diane Hofstede, Member, Minneapolis City Council
Peter McLaughlin, Hennepin County Board of Commissioners
Randy Johnson, Hennepin County Board of Commissioners
Scott Vreeland, Member, Minneapolis Park and Recreation Board
Liz Wielinski, Member, Minneapolis Park and Recreation Board
Linda Mack, State Historic Preservation Office
Christina Harrison, Minneapolis Heritage Preservation Commission
Jada Hansen, Board Member, Hennepin History Museum
Pat Gaarder, Minnesota Historical Society
Stephanie Gruver, Appointee, Minneapolis Park And Recreation Board
John Sarna, Appointee, Minnesota Historical Society
Kathleen Clarke Anderson, Appointee, Minnesota Historical Society

**Summary of meetings and actions taken by the St. Anthony Falls Heritage Board,
2010 – 2011.**

February 22 2010

Meeting Location: Minneapolis City Hall, Room 333

Approved the minutes from the meeting of December 14, 2009.

John Crippen, Board Secretary, provided an update on the St. Anthony Falls Interpretive Plan briefings held to date.

The Heritage Board recommended that the 3-Year Action plan be revised and prioritized into a shorter list of action items in December 2009. The Technical Advisory Committee (TAC) condensed the list of action items down to seven steps. Sandy Colvin Roy moved that the 3-Year Action plan be approved. Bob Fine seconded.

Laura Salvesson provided an overview of the 2010 budget and the individual funding proposals.

- Board members asked a number of questions about the East Bank Connections project. Nina Archabal noted the potential conflict of interest with the number of people that serve as board members of both the St. Anthony Falls Heritage Board and the Minneapolis Riverfront Corporation. Sandy Colvin Roy moved that when an organization that is not a member of the St. Anthony Falls Heritage Board makes a request for funding, any board member of that organization that is also on the St. Anthony Falls Heritage Board should not vote on that project. Mark Stenglein seconded. The motion carried.
- Board members discussed the East Bank A Mill Tunnel Historic Infrastructure project. Mark Stenglein moved that the Heritage Board accept Schafer Richardson as an eligible grantee for the East Bank A Mill Tunnel Historic Infrastructure project. Kathleen Anderson seconded. The motion carried.

Bob Fine moved that the Heritage Board approve the entire slate of proposed projects, except for East Bank Connections. Mark Stenglein seconded. The motion carried.

The Heritage Board then reconsidered the East Bank Connections project, with Minneapolis Riverfront Corporation board members Bob Fine, Scott Vreeland, and Diane Hofstede, recusing themselves. Kevin Kelley moved that the Heritage Board approve the project in the amount recommended by staff of \$25,000. Mark Stenglein seconded. The motion carried.

The 2010 calendar year budget and work plan was reviewed and approved. Projects receiving funding were:

- \$52,000 for Saint Anthony Falls Historic District Design Guidelines
- \$25,000 to East Bank Connections
- \$30,000 to East Bank A Mill Tunnel Historic Infrastructure
- \$25,000 to Cloudy Waters: Dakota Reflections on the River
- \$18,000 to Boom Island/B.F. Nelson Interpretive Development
- \$5,000 for signage update
- \$5,000 for Spring Meet Minneapolis Promotion
- \$4,800 for Dakota At The Falls: Movies and Music

Nina Archabal thanked outgoing members Don Nikkola, Barbara Johnson, Jon Olson, and Walt Dziedzic for their years of service.

June 28, 2010

Meeting Location: Mill City Museum, ADM Conference Room

Approved the minutes for the meeting of February 22, 2010.

Nina Archabal introduced Laura Salvesson, Mill City Museum Director, as the new Secretary of the Heritage Board.

John Crippen provided an update on the St. Anthony Falls Interpretive Plan Briefings to Member Entities.

Brian Schaffer of Minneapolis Community Planning and Economic Development gave a presentation on the CPED initiative to develop and update a set of design guidelines for the Heritage Zone. CPED hopes to have a contract in place by November and a new set of approved guidelines by May, 2011.

The following progress reports and project updates were heard:

- *First People, First Stories* (Laura Salvesson, MHS)
- *Indigenous Music and Movies* (Laura Salvesson, MHS)
- *Greening the Riverfront Series* (Laura Salvesson, MHS)
- *Riverfront Promotion* (Michael Rainville, Meet Mpls)
- *East Bank Coordination and Fuji Ya Site* (Cordelia Pierson, MRC & Tom Meyer, MS&R)
- *Other: Closing of West River Parkway Plank Road.* Nick Eloff (Minneapolis Parks and Recreation Board) and Scott Vreeland presented the background on the Park Board's decision to remove the plank road. The road was intended to evoke the historical spirit of the platform that originally covered the west side water canal, but became a maintenance, noise, and safety issue almost immediately after its installation. The current plan is to replace the road bed with concrete but retain the railroad ties and plank sidewalks as interpretive elements.

Ms. Archabal announced her retirement—effective January 4, 2011—as Minnesota Historical Society Director, and, subsequently, as Chair of the Heritage Board. Ms. Archabal also announced the planned retirement of MHS Deputy Director Michael Fox in March 2011, and thanked him for his many years of service to MHS and the Heritage Board.

Board members were encouraged to view Mill City Museum's Original Green exhibit after the meeting.

December 6, 2010

Meeting Location: Mill City Museum, ADM Conference Room

Approved the minutes for the meeting of June 28th, 2010.

Mary deLaittre of Groundwork reported on a design competition addressing Minneapolis' Upper Riverfront. The competition is sponsored by Minneapolis Park and Recreation Board (MPRB) and Minneapolis Parks Foundation, with partners The University of Minnesota College of Design and Walker Art Center. The winner will be announced in February 2011.

Kathryn Klatt, Project Associate with Schaffer Richardson, introduced consultants hired to document the Pillsbury A Mill tunnels, per a Heritage Board grant approved in February. Jennifer Yoos and Vincent James of VJAA Architects, along with professional architectural photographer Dan Pratt, provided background on the project and its goals.

The following progress reports and project updates were heard:

- *Greening The Riverfront Series* (Laura Salveson, MHS)
- *East Bank Coordination* (Cordelia Pierson, Mpls Riverfront Corp)
 1. East Bank Falls (Nick Eoloff, MPRB)
 2. East Bank Mills (David Frank, Schaffer Richardson)
 3. Dakota Conference and Consultation (Laura Salveson, MHS)
- *Timeline for Historic District Design Guidelines* (Brian Schaffer, CPED)

A farewell reception was held for departing SAFHB Chair, Nina Archabal. Remarks were given by board members past and present, including Council Member Barb Johnson and former Minneapolis Mayor Sharon Sayles Belton.

March 7, 2011

Meeting Location: Minneapolis City Hall, Room 333

Approved the minutes for the meeting of December 6th, 2010.

Michael Fox welcomed new board members Pat Gaarder, Christina Harrison and Jayne Miller.

Liz Wielinski provided an overview of the design competition and selection process for the Minneapolis Riverfront Design Competition. TLS/KVA was announced as the winner,

The following project updates were heard:

- *Cloudy Waters project*: an installation taking place in Mill City Museum's courtyard this July (Laura Salveson)
- *Historic District Design Guidelines*: team has been selected and public meetings will commence in April, with a goal to have the project wrapped up by the end of

2011. The Guidelines will be used by the Heritage Preservation Commission as a regulation for new and remodeling/improvement projects (Brian Schaffer)

Laura Salvesson noted the City's current 2011 budget does not include funding for the Heritage Board. She then gave an overview of the individual funding proposals for 2011.

The 2011 calendar year budget and work plan was reviewed and approved. Projects receiving funding were:

- \$6,000 for Mill Ruins Archeological Preservation and Maintenance Planning
- \$35,000 for Mill Ruins Excavation and Program Planning
- \$7,450 for Dakota at the Falls: Movies and Music
- \$8,500 for Visitor Map and Electronic Marketing Campaign
- \$9,920 for Inventory and Digital Mapping of Interpretive Features
- \$15,000 for Electric Art. Proposal to wrap 20 utility boxes in the Heritage Zone with interpretive art, with a focus on American Indian artists and subject matter.

ADDENDUM, 4/20/11

The Board did not have a quorum present at the March 7th meeting. Absent Board members were asked to vote on the 2011 Heritage Board via e-mail, and Jada Hansen, Linda Higgins, and Phyllis Kahn all replied and voted in favor of the budget. Votes from members present at the meeting will stand as originally counted.

August 29, 2011

Meeting Location: Minneapolis City Hall, Room 333

Pat Gaarder introduced D. Stephen Elliott as the new Historical Society Director and St. Anthony Falls Heritage Board Chair. Mr. Elliott, in turn, introduced Pat Gaarder as the permanent Historical Society Deputy Director of Programs. Mr. Elliott also welcomed Jada Hansen, Executive Director of Hennepin History Museum, to her first board meeting and introduced new staffer Bruce Chamberlain, Assistant Superintendent of Planning, Minneapolis Park and Recreation Board.

Approved the minutes for the meeting of March 7, 2011

Diane Hofstede gave introductions for the two new developers that are purchasing the Pillsbury site, and both developers presented their plans to the Board. Dominion is purchasing all of the historic buildings on the site, with plans to convert the buildings into 250 artist live-work apartments, all of which will be affordable housing. Doran is purchasing the remaining land on the site between 5th and 6th Avenues Southeast, planning to erect two multi-story apartment buildings with 375 total units.

Diane Hofstede suggested asking the East Bank Task Force to renew its efforts to develop a master plan for the East Bank. The SAFHB will consider giving the Task Force a

defined role and charge at its next meeting, and also recommended that the Task Force report back to the Board at the next meeting.

Bruce Chamberlain provided information on the background and current status of the Fuji-Ya site. MPRB currently has an interested donor willing to support planning for the site. A preliminary visioning and design study will be presented soon.

The following progress reports and project updates were heard:

- *Cloudy Waters: Dakota Reflections on the River*: now installed in Mill City Museum's Ruin Courtyard (Laura Salveson)
- *The Washburn-Crosby Elevator No. 1 Preservation project*: interior cleaning will be done this summer and preservation/construction to be started in spring. (Laura Salveson)

November 21, 2011

Meeting Location: Minneapolis City Hall, Room 333

Diane Hofstede made a motion to amend the minutes from August 29, 2011. The change can be found in the last paragraph of the minutes, which now states that the Heritage Board would hear from the East Bank Task Force at the next meeting. On a motion by Scott Vreeland, seconded by Mark Stenglein, the minutes of August 29th, 2011 were adopted as amended.

Laura Salveson, Board Secretary, presented the 2012 Budget Process and Review of 3-Year Action Steps. Solicitation for funding proposals will go out in December for projects for the upcoming budget year. She also noted that we are entering the final year of the 3-Year Action Steps. Diane Hofstede proposed two updates to the 3-Year Action Steps. She made a motion to add the Pillsbury A Mill Complex, Granary Road, and the Water Works Site to the examples listed in Action Steps item #1. This motion was seconded by Scott Vreeland. Her second motion was to revise the final sentence of item #4 to read (edits/additions in bold), "Examples of opportunities include the Clean Water, Land and Legacy Amendment and partnerships with other organizations and broad constituencies such as the Minneapolis Riverfront Partnership." The motion was seconded by Mark Stenglein. Both motions were adopted by the Board.

The following project updates were heard:

- *Water Works Park*: Mary deLaittre and Tom Meyer gave a brief update on the Preliminary Visioning and Implementation Study of the Water Works (Fuji-Ya) site, which is being led by the Minneapolis Parks Foundation in partnership with the Minneapolis Park & Recreation Board.
- *East Bank/Pillsbury A Mill project updates*: Ann Calvert updated the board.. Some preliminary documentation of the tunnel has been done, but analysis of its historic and structural condition is needed to assess its reusability. The total cost

of the condition study is \$334,000, including \$220,000 for prep work to make the system safe and \$124,000 for the study itself. CPED is requesting \$23,000 from the Board for the historical assessment portion of the study. CPED will also request a Legacy grant for the remainder of the project funding, including prep work, structural assessment, etc. In addition, Dominion is contributing \$15,000 and staff expertise towards the preparatory work. The Board considered making the \$23,000 grant contingent upon first receiving the \$31,000 annual Board funding from the City for 2011. But the Board ultimately decided that the tunnel is a critically important historic resource that warrants attention and funding, which should be considered independently of the of the City's 2011 funding contribution to the Heritage Board.

Liz Wielinski made a motion, seconded by Jayne Miller, that the Board make a formal request (in the form of a letter) to the Mayor and City Council for Heritage Board funding for 2011 and 2012. The Board voted to approve this motion, with Sandy Colvin Roy abstaining.

After motions duly made and seconded, the Board approved funding the historic assessment of the East Bank/Pillsbury Tunnel System using \$23,000 of the existing \$93,000 already allocated for East Bank planning.

- *Historic Design Guidelines*: Brian Schaffer provided an update on Design Guidelines

This report is respectfully submitted on May 13, 2012:

D. Stephen Elliot, Chair
St. Anthony Falls Heritage Board

Laura Salveson, Coordinator
St. Anthony Falls Heritage Board