

Rondo Avenue Land Bridge Feasibility Study Final Report



Prepared for:
ReConnectRondo, Inc.
Saint Paul, Minnesota

July 2020

Feasibility Study Final Report

Prepared for:
ReConnectRondo, Inc.



In Partnership with:
Minnesota Department of Transportation



and

City of Saint Paul, Minnesota



Prepared by:



EXECUTIVE SUMMARY



This Feasibility Study has been developed for ReConnectRondo, Inc. to evaluate the potential land bridge above Interstate I-94 (I-94), adjacent to Victoria Street, in the historic Rondo neighborhood of Saint Paul, Minnesota.

In the 1930s, Rondo Avenue was at the heart of Saint Paul, Minnesota's largest African American neighborhood. The 1960s brought the construction of I-94, which severed this once tight-knit neighborhood in half, displacing thousands and essentially erasing a neighborhood identity. Since the 1980s, advocacy efforts have sought solutions that provide social unification and restoration of the neighborhood's assets.

As a means to address the detrimental impacts of I-94 to the Rondo community, the idea of a land bridge to reconnect the neighborhood became the focus of discussion. In response, numerous studies have been conducted on the visioning and conception of a Rondo land bridge (RLB). In 2016, the ReConnectRondo community development organization (herein referred to as 'RCR') was founded with a mission to "build a land bridge upon the spirit of Rondo in order to maximize opportunities for business and wealth creation, jobs, economic and social development, health, wellness and environmental justice, cultural and historic enrichment and affordable housing without gentrification." In 2018, RCR, in cooperation with the Minnesota Department of Transportation (MnDOT) and the City of Saint Paul, decided to investigate the potential of a RLB. The intent of the investigation, the Rondo Land Bridge Feasibility Study (herein referred to as 'Feasibility Study'), is to further advance the concept of a land bridge through the next step of the project development process and provide decision makers with the information necessary to make feasible and reasonable decisions.

An initial review of the fundamental themes of the land bridge, in coordination with a SWOT analysis, fostered development of the following goals for this Feasibility Study. These goals are intended to be consistent with RCR's in trying to accomplish the implementation of a land bridge:



- **Neighborhood Reconnection** – Physically, reconnect the neighborhood on both sides of I-94 in ways that serve as a catalyst for wider community-wide initiatives; alternatively, socially, create a cultural connection that promotes community leadership.
- **Affordable Housing** – Provide mechanisms to minimize barriers, and provide financial incentives, to promote the production and preservation of a diverse, safe, healthy, and affordable housing stock for residents to build wealth.
- **Equitable Development** – Create a framework for inclusive economic opportunity for an equitable community, as a result of collaboration and sustainable wealth-building.
- **Public Health/Green Space** – Improve public health disparities by providing access to green space and outdoor opportunities.
- **Community Leadership** – Strategize to keep this project a “community led” initiative and work closely with state, regional and city officials to implement regulatory and policy solutions, as appropriate, to maximize community involvement and to minimize involuntary displacements and moderate gentrification.

As a result of researching other land bridge projects and public engagement efforts, numerous concepts have been developed for the RLB. These concepts are primarily centered on Victoria Street, as it represents the approximate center of the Rondo area and has been the focal point of past efforts. However, the location of the land bridge could shift to other locations within the broader Rondo area. The concepts are detailed in various documents completed by public and private entities. Consistent among the various documents were seven (7) basic concepts, with varying amenities and design differences.

An evaluation process was developed to screen the 7 concepts down to a smaller number for detailed evaluation. This process provided a rational framework to screen the concepts and eliminate those with discernable complications or unlikely reparable conditions. Based on an understanding of the project and the potential impacts through the review of previous studies, windshield surveys, and public engagement efforts, the process started with a review of the community, environmental, and transportation existing conditions within the study area, and a preliminary economic and market analysis of the Rondo neighborhood. Once aware of what existed within the study area, the project team then performed an initial screening, based on the project goals, to determine which concepts would be further reviewed. As a result of the initial screening, three (3) concepts - Concepts 1, 2/3, and 5 - were recommended to be evaluated in further detail as part of the last step in the evaluation process, which was referred to as the feasibility analysis. As part of this analysis, multiple engineering, environmental, and economic criteria were established by the project team to evaluate the three remaining concepts. The goal of this analysis was to identify financially feasible concepts that reasonably satisfied engineering and economic criteria while minimizing environmental impacts.

A review of the feasibility of the concepts was then conducted, based on results of the feasibility analysis. For purposes of this Feasibility Study, feasibility is defined as the achievability of a concept’s implementation without consequential technical or civic impedance through the lens of each criterion. The following provides a graphical and narrative comparative summary of this analysis:



Table ES-1: Comparison of Concepts against Evaluation Criteria

Criteria	Concepts		
	1: Street/Bridge Expansion (Short)	2/3: Simple Lid with Development Potential (Medium)	5: Lid with 1-2 Story Buildings (Long)
Feasibility Study Goals	Meets 3/5	Meets 4/5	Meets 5/5
Evaluation Criteria	<i>Impacts</i>		
Engineering/Traffic	Low	Medium	High
Network/Modal Connectivity	Low	Medium	High
Environment/Health	Low	Medium	High
Economic Opportunities	Low	High	Medium
Cost	\$	\$\$	\$\$\$
Feasibility	Feasible	Likely Feasible	Potentially Feasible

Notes:

Low: Evaluated as having the least amount of impact for the criterion.

Medium: Evaluated as neither the least nor most amount of impact for the criterion.

High: Evaluated as having the most amount of impact for the criterion.

\$ - \$\$\$: Representative of total probable construction costs, plus total O&M costs, with '\$' suggesting the lowest amount of costs and '\$\$\$' the highest amount of costs.

Concept 1: Feasible – Concept 1 is feasible, because it meets the overall project goals to reconnect the Rondo neighborhood and to provide suitable development opportunities; it’s the least costly in both initial capital costs and long term operations and maintenance cost; it very likely is the fastest to implement; and it provides the least impact to the environment/health of the community.

Under Concept 1, the engineering and traffic impacts - while high relative to regional infrastructure projects - is lowest in terms of cost and complexity. It is likely construction could be completed in one phase, coordination and conflicts with stakeholders is the lowest among the three concepts, and resulting contingencies are proportionally lower; thus, Concept 1 is feasible from a technical perspective. The prospect of reconnecting local streets across I-94 is low in Concept 1. Additionally, from a technical perspective, it is unlikely any Concept 1 design would result in additional connectivity beyond a minimal additional quantity of pedestrian and bicycle access points. The relative detrimental impact on the health and environment in Concept 1 is low due to its limited footprint, also resulting in low accessibility to beneficial green infrastructure, park space, and other environmental and health amenities.

The economic opportunities available in Concept 1 exhibit relatively limited capacity for commercial and residential use. However, the market analysis suggests the amount of capacity is anticipated to be below the demand, resulting in a high utilization and efficient economic use of the developed areas. Therefore, Concept 1 is feasible from a social perspective, albeit with minimum relative additional benefit.

Concept 2/3: Feasible – Concept 2/3 is feasible, because it meets most of the overall project goals; it provides greater potential for economic opportunities; it provides more flexibility in development and park use on the land bridge; it provides the greatest opportunity for expansion in the future, while limiting the capital expenditures up front; and while it has some impact on the environment, it provides greater benefit to health concerns with more green space and reduced air quality.

The engineering and traffic impacts in Concept 2/3 are moderate in cost relative to the other concepts, at a cost approximately one-third of Concept 5, and three times that of Concept 1. It is likely that construction could be completed in one to two phases, and that coordination and conflicts with stakeholders and relative contingencies are potentially high. The prospect of reconnecting local streets across I-94 is moderate in Concepts 2/3. One to two roadways may be reconnected in addition to several

pedestrian and bicycle accesses; providing a relative moderate benefit. Therefore, from a technical perspective, Concept 2/3 is feasible, albeit with increased complexity. The relative detrimental impact on the health and environment in Concept 2/3 is moderate due to its relative footprint, also resulting in sizeable accessibility to beneficial green infrastructure, park space, and other environmental and health amenities.

The economic opportunities available in Concepts 2/3 exhibit a relatively moderate amount of capacity for commercial and residential use. The capacity provided is anticipated to meet the demand, resulting in an appropriate utilization and efficient economic use of the developed areas. As such, from a social perspective, Concept 2/3 is feasible.

Concept 5: Feasible – Concept 5 is feasible, because it meets all of the overall project goals; it provides the largest reconnection of the Rondo neighborhood; it provides the greatest capacity for benefit for the neighborhood and city as a whole, in terms of residential and commercial development; it results in the greatest number of jobs created, both temporary construction jobs and permanent jobs; it provides the largest total market value of the development at full build out and the largest tax potential (both property and income taxes); and it provides the greatest potential for new gathering spaces, cultural and historic interpretive opportunities and green space.

Concept 5 includes long-term or phased build-outs associated with high costs, complex coordination, and the greatest amount of potential or risk. This concept would require additional studies, in particular, regarding interaction with major utilities, to better determine its feasibility. The prospect of reconnecting local streets across I-94 is highest in Concept 5. This indicates that Concept 5 is feasible from a technical perspective, albeit with significant complexity. The relative detrimental impact on the health and environment in Concept 5 is relatively high due to its large footprint, also resulting in high accessibility to beneficial green infrastructure, park space, and other environmental and health amenities. Additional studies regarding the detrimental environmental impacts, as well as specification of green infrastructure and utility hubs to be included in the design of the land bridge, are required to more effectively assess Concept 5.

The economic opportunities available in Concept 5 exhibit a high amount of capacity for commercial and residential use. However, the market analysis indicates this amount of capacity currently exceeds the demand for commercial space. Due to the lower demand, a long built-out timeframe would be anticipated, which may result in delays in residential and affordable housing build-out timeframes as well. Therefore, Concept 5 is feasible from a social perspective, albeit with unknown implications to be assessed through additional studies and design.

This Feasibility Study is the first step in a longer process to design and build a land bridge in the Rondo neighborhood. To assure the RLB can move to what is determined to be the most appropriate and immediate next step, from a design/engineering and planning perspective – Phase I studies – a series of activities are necessary. These activities (i.e. next steps) are suggested to include:

Design/Engineering Activities

- Determine/Define Ownership/Maintenance of the Land Bridge
- Commence Other Studies
- Life Cycle Cost Aspects of a Land Bridge
- Preliminary and Final Design
- Construction



- Opening and Operation

Planning Activities

- Establish Milestones with Key Stakeholders (Public Engagement)
- Develop/Adopt an RCR Land Bridge Community Preferred Concept/Master Plan
- Incorporate Rondo Land Bridge into relevant Planning Documents
- Health Impact Assessment (HIA)
- Sustainability Study
- Healthy Communities Initiative Steps
- Gentrification Study
- Establish Rondo as its own District Council

Pre-Construction/Management Activities

- Proposal Submission
- Review and Approval
- Legal Contracts
- Regulatory Requirements
- Maintenance and Operational Plans
- Land Bridge Management Plan



Page intentionally left blank.



Table of Contents

1.0	INTRODUCTION	1
1.1	Background	2
1.2	Project Description.....	2
1.3	Study Area for the Feasibility Study.....	2
1.4	Data Inventory	3
1.5	Peer Review	3
2.0	EXISTING CONDITIONS.....	5
2.1	Land Use and Community Profile	6
2.2	Demographic Profile	12
2.3	Environmental Overview	24
2.4	Transportation Overview	32
2.5	Travel Characteristics.....	36
3.0	PRELIMINARY MARKET & ECONOMIC ANALYSIS	39
4.0	GOALS, ISSUES, AND OPPORTUNITIES.....	43
4.1	Themes.....	44
4.2	SWOT Analysis.....	44
4.3	Goals	45
5.0	CONCEPTS AND INITIAL SCREENING.....	47
5.1	Concepts.....	48
5.2	Initial Screening.....	49
5.3	Evaluation Criteria.....	54
6.0	FEASIBILITY ANALYSIS.....	57
6.1	Engineering and Cost Analysis	58
6.2	Network/Modal Connectivity	61
6.3	Environment/Health	62
6.4	Economic Opportunities	63
6.5	Feasibility Assessment	65
7.0	NEXT STEPS	71
7.1	Recommendation and Implementation Strategies.....	72
7.2	Potential Challenges and Opportunities.....	75
7.3	Possible Funding Sources.....	75

List of Tables

Table 2-1: Recently-Completed and Planned Development Projects Adjacent to the Study Area	8
Table 2-2: Zoning Districts within the Study Area.....	9
Table 2-3: Community Facilities within the Study Area.....	10
Table 2-4: Population and Age.....	15
Table 2-5: Race.....	17
Table 2-6: Educational Attainment	17
Table 2-7: Income	19
Table 2-8: Housing	21
Table 2-9: Employment.....	23
Table 2-10: Federally Threatened and Endangered Species in Ramsey County, Minnesota	25
Table 2-11: Minority Communities	28
Table 2-12: Low-Income Communities	30
Table 2-13: Roadway Characteristics within the Study Area.....	32
Table 2-14: I-94 Structures within the Study Area.....	33
Table 2-15: Traffic Conditions for Collector and Arterial Roads within the Study Area	33
Table 2-16: I-94 Traffic Volumes for Ramps within the Study Area.....	33
Table 2-17: Crash History for I-94 Interchanges within the Study Area	34
Table 2-18: Bicycle Facilities	36
Table 5-1: Summary of Initial Screening of Concepts against Feasibility Study Goals	54
Table 5-2: Initial Proposed Evaluation Criteria	54
Table 6-1: Utilities within Project Area	60
Table 6-2: Prototype Capacity Analysis.....	65
Table 6-3: Economic Impacts Summary.....	65
Table 6-4: Comparison of Concepts against Evaluation Criteria.....	66
Table 6-5: Feasibility Analysis Evaluation Criteria Matrix	69
Table 7-1: Non-Traditional Funding Sources	77

List of Figures

Figure 1-1: Study Area.....	3
Figure 2-1: Land Use within the Study Area	7
Figure 2-2: Community Facilities.....	11
Figure 2-3: Study Area Census Tracts and Block Groups	13
Figure 2-4: Age Distribution of Population within the Study Area	14
Figure 2-5: Ethnicity Distribution of the Study Area.....	16
Figure 2-6: Educational Attainment for Population 25 and Older	16
Figure 2-7: Annual Household Income.....	18
Figure 2-8: Poverty Level (based off income in the past 12 months).....	18
Figure 2-9: Occupancy Status of Housing Units.....	20
Figure 2-10: Distribution of Renter and Owner Occupied Housing Units.....	20
Figure 2-11: Employment Status.....	22
Figure 2-12: Distribution of Employment by Category within the Study Area	22
Figure 2-13: Potentially Contaminated Concerns within the Study Area	26
Figure 2-14: Minority Block Groups per Environmental Justice Analysis	29
Figure 2-15: Low-Income Block Groups per Environmental Justice Analysis	31
Figure 2-16: Bus Routes within the Study Area	35
Figure 2-17: Distribution of Travel Means to Work.....	36
Figure 2-18: Distribution of Travel Time to Work.....	37
Figure 5-1: Concept 1 Schematic	52
Figure 5-2: Concept 2/3 Schematic.....	53
Figure 5-3: Concept 5 Schematic	53

List of Appendices

Appendix A: Figures (11x17)
Appendix B: Data Inventory
Appendix C: Land Bridge Projects Peer Review
Appendix D: City of Saint Paul Zoning Maps
Appendix E: Cultural Resources
Appendix F: Potentially Contaminated Concerns
Appendix G: Rondo Land Bridge Elements Matrix
Appendix H: Engineering Cost Estimates



Page intentionally left blank.

1.0 INTRODUCTION



1.1 Background

In the 1930s, Rondo Avenue was at the heart of Saint Paul, Minnesota's largest African American neighborhood. The 1960s brought the construction of Interstate 94 (I-94), which severed this once tight-knit neighborhood in half, displacing thousands and essentially erasing a neighborhood identity. However, those that remained continued to maintain a strong local identity.

In the 1980s, neighborhood leaders began to reclaim this past thriving neighborhood, as a means to address the detrimental impacts of I-94 to the Rondo community. Early efforts consisted of Rondo Days¹ and other public outreach events. The fundamental goal of these events was to trigger a renaissance of sorts and create a blank canvas which others – artists, organizations, and all sort of dreamers could draw upon without having to go back to square one.

In 2016, neighborhood leaders fostered the establishment of ReConnectRondo (RCR); a community development organization established to maximize opportunities for business, economic, and social development in the Rondo neighborhood. One of RCR's early efforts included meeting with leadership of the Friendly Streets Initiative (FSI) to encourage Rondo residents to engage in transportation issues involving their community. From these meetings, the idea to reconnect the Rondo neighborhood with a land bridge originated. RCR's mission is the realization of a Rondo Land Bridge (RLB) to reconnect communities proximate to I-94 in the Rondo neighborhood of Saint Paul. RCR's goal is to persuasively shape policy for the RLB to create opportunities that uplift the public health, economic, housing and social conditions of the Rondo communities. RCR's motto, that the RLB "is more than a bridge" signifies RCR intends the RLB to be a space where: the community can come together to engage in activities that lead to a shared vision; collaboration and partnerships to solve the issues and problems that confront the residents of Rondo are possible; and, to maintain the strong local identity that neighborhood leaders have worked tirelessly for years to accomplish.

1.2 Project Description

Since the establishment of RCR and the idea of a land bridge, studies from numerous organizations have been conducted on the visioning and conception of a RLB. RCR, in cooperation with the Minnesota Department of Transportation (MnDOT) and the City of Saint Paul, are now investigating the potential for a land bridge across I-94 to reconnect the Rondo neighborhood. The intent of this document, the Rondo Land Bridge Feasibility Study (herein referred to as 'Feasibility Study'), is to further advance the concept of a land bridge through the next step of the project development process, and provide decision makers with the information necessary to make feasible and reasonable decisions.

1.3 Study Area for the Feasibility Study

For purposes of this study, a specifically defined study area representing the Rondo neighborhood was established. The study area is bounded by University Avenue to the north, Western Avenue to the east, Selby Avenue to the south, and Hamline Avenue to the west. The study area includes portions of the following neighborhoods: Rondo, Frogtown, Cathedral Hill, Summit-University, and Lexington-Hamline North. The study area is shifted west of the Urban Land Institute (ULI) *Advisory Services Panel Report*² (herein referred to as 'ULI Report') study area, the last report completed to discuss the RLB, to encompass an equitable assessment of the transportation aspects of the proposed land bridge location. The *ULI*

¹ An annual festival held the third Saturday in July in Saint Paul, Minnesota that commemorates the Rondo Neighborhood.

² ULI Advisory Services Panel Report, Saint Paul Minnesota, The Rondo Community Land Bridge, March 18-23, 2018. This report summarized the findings and recommendations of a multidisciplinary Technical Advisory Panel regarding the community, economic, and future possibilities of several prospective areas for land bridge projects.

Report study area included University Avenue to the north, Rice Street to the east, Selby Avenue to the south, and Lexington Parkway to the west. The *ULI Report* also noted the potential land bridge limits, at a minimum, should extend approximately 300 feet west of North Chatsworth Street and then east to 150 feet east of Grotto Street North. Figure 1-1 depicts the study area for this Feasibility Study and the *ULI Report* study area, as well as the RLB proposed location parameters.

Figure 1-1: Study Area



1.4 Data Inventory

This Feasibility Study, when possible, utilized available data presented in previously completed reports. An inventory of collected data sources was created and includes the following: *Rethinking I-94*³ (August 2018), the *ULI Report*⁴ (March 2018), and the RCR engagement efforts. Appendix B depicts a complete list of data inventoried, to date, by the project team.

1.5 Peer Review

Appendix C details a review of “cap”, “lid”, or “land bridge” projects in other states, with particular emphasis on those projects that created a connection. These projects provided guidance and ‘lessons learned’ in the development of this Feasibility Study. The peer review was delineated between completed projects and projects under development.

³ <http://www.dot.state.mn.us/i-94minneapolis-stpaul/>, accessed August 2018.

⁴ ULI Advisory Services Panel Report, Saint Paul Minnesota, The Rondo Community Land Bridge, March 18-23, 2018.



Page intentionally left blank.

2.0 EXISTING CONDITIONS



To analyze the feasibility of the RLB, an evaluation process was developed. This process provided a rational framework to screen concepts and eliminate those concepts with discernable complications or unlikely reparable conditions. Based on an understanding of the project and the potential impacts through the review of previous studies, windshield surveys, and public engagement efforts, the process started with a review of the community, environmental, and transportation existing conditions within the study area.

2.1 Land Use and Community Profile

Figure 2-1 depicts land use in the study area in 2016, per MetCouncil’s MetroGIS DataFinder service.⁵

The study area is defined primarily by residential uses, which includes single-family and multi-family residences. Retail, institutional, and recreational uses are predominant in the western portion of the study area (west of Lexington Parkway). The primary retail and commercial corridors in the study area include University Avenue and Selby Avenue.

2.1.1 Development

Upon reviewing the Ramsey County Assessor’s Office, 2018 Edition – Ramsey County Development Projects, there are no recently-completed or planned development projects located within the study area.⁶ As depicted in Table 2-1, there are six projects located adjacent to the study area. The most prominent project is Allianz Stadium, located west of the study area on the southeast corner of Snelling Avenue and University Avenue, a new soccer stadium currently under construction on a 35-acre site.

⁵ MetCouncil MetroGIS DataFinder, <https://www.metrogis.org/get-data/data-finder.aspx>, accessed September 2018.

⁶ Ramsey County Assessor’s Office, 2018 Edition – Ramsey County Development Projects, <https://www.ramseycounty.us/sites/default/files/2018%20RC%20Development%20Projects%20NEW.PDF>, accessed September 2018.

Figure 2-1: Land Use within the Study Area

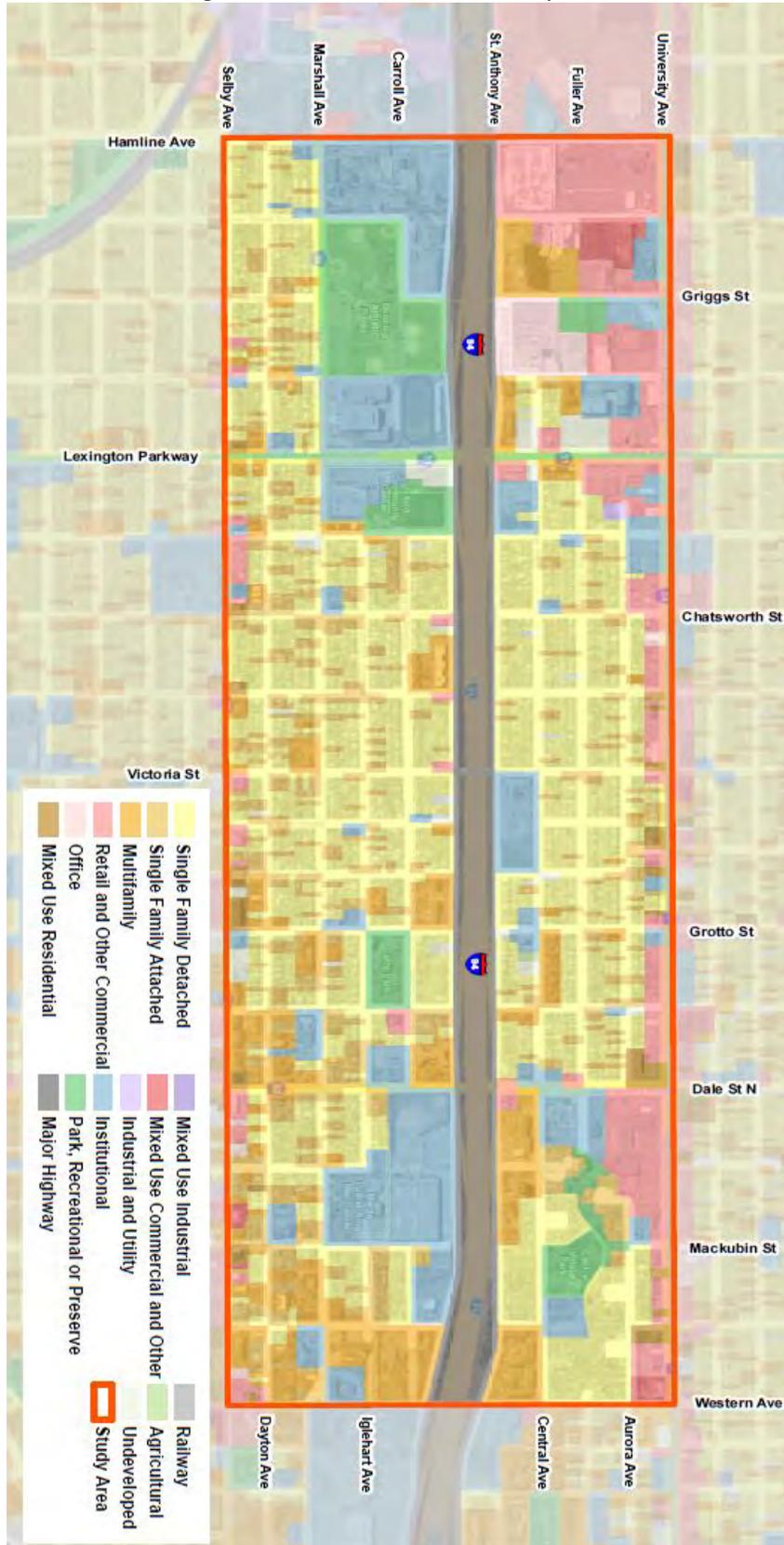


Table 2-1: Recently-Completed and Planned Development Projects Adjacent to the Study Area

Name	Location	Use	Sponsoring Entity	Description
Recently Completed				
The BROWNstone	839-849 W. University Ave.	Mixed-Use	Model Cities of Saint Paul	Four-story building; 35 apartment units and 20,400 sq. ft. of commercial space. Features a reading room dedicated to history of the Pullman railroad workers.
Western U Plaza	370 W. University Ave.	Mixed-Use	N/A	Redeveloped the historic Old Home Dairy Building to 68 apartments. Constructed a two-story, 16,000 sq. ft. building with commercial space and apartments.
Planned				
Central Exchange	773-785 W. University Ave.	Residential	Model Cities of Saint Paul	Affordable Housing
Sears "Capitol View"	425 Rice Street	N/A	Seritage Growth Properties	The entity is marketing to lease or redevelop this site.
Allianz Field	SE Quadrant of Snelling and University	Commercial	Private	Will house the Minnesota United Soccer team, providing 19,400 seats.
Saxon-Ford Dealership Site	253-255 W. University Ave.	N/A	N/A	Site marketed by City of Saint Paul and Local Initiatives Support Coalition. Hmong American Partnership and JB Realty Company have submitted a proposal, which is under review.

N/A – Not Available

Source: Ramsey County Assessor's Office, 2018 Edition – Ramsey County Development Projects

2.1.2 Zoning

Generally, the study area is primarily zoned low-density residential, with areas of medium density zoning and traditional neighborhood zoning along the eastern and western borders, respectively.⁷ Table 2-2 identifies the zoning districts within the study area. Zoning in the study area is depicted in the City of Saint Paul zoning maps (Panels 14 and 15) in Appendix D.

⁷ City of Saint Paul, Minnesota, Zoning Panel Maps, Panels 14 and 15. <https://www.stpaul.gov/departments/planning-economic-development/maps-and-data/maps>, accessed August 2018.

Table 2-2: Zoning Districts within the Study Area

District	Use/Zone Type	Lot Size Minimum (Area: Square Feet)
R4	One-family	5,000
RT1	Two-family	3,000
RT2	Townhouse	2,500
RM1	Multiple-family	2,000
RM2	Multiple-family	1,500
RM3	Multiple-family	800
T2	Traditional Neighborhood	3,500 (family dwelling)/2,000 (family/townhouse)
T3	Traditional Neighborhood	3,500 (family dwelling)/2,000 (family/townhouse)
T4	Traditional Neighborhood	N/A
OS	Office-service	N/A
B1	Local Business District	N/A
B2	Community Business district	N/A
B3	General Business district	N/A
VP	Vehicular Parking	4,000

N/A – Not Applicable

Source: City of Saint Paul, Minnesota, Zoning Code, Chapter 66.⁸

2.1.3 Community Facilities

Community facilities are distributed throughout the study area. The study area consists of eight (8) schools (includes Concordia University – Saint Paul), two (2) medical facilities, one (1) library, 20 religious facilities, and six (6) recreational facilities (i.e. parks, recreation buildings/fields, community garden). In addition to the extensive pedestrian network within the study area, which includes street sidewalks and four pedestrian bridges over I-94, the designated bikeways (i.e. bike lane or bike boulevard) within the study area include Western Avenue, Griggs Street, and Marshall Avenue (starting at Lexington Avenue and west to the western boundary of the study area).⁹ Table 2-3 lists the community facilities located within the study area, and Figure 2-2 graphically depicts the location of these facilities.

⁸ City of Saint Paul Zoning Code, https://library.municode.com/mn/st_paul/codes/code_of_ordinances?nodeId=PTIILECO_TITVIIIIZOCO_CH66ZOCOONDIUSDEDIST, accessed August 2018.

⁹ City of Saint Paul, Bike Map, December 8, 2017, <https://www.stpaul.gov/sites/default/files/Media%20Root/Public%20Works/2017%2012%20Saint%20Paul%20Bike%20Map.pdf>, accessed August 2018.

Table 2-3: Community Facilities within the Study Area

Map No.	Name	Address	Amenities
S1	Gordon Parks High School/ALC Evening High	1212 University Avenue	Saint Paul Public Schools (SPPS); Grades 11-12
S2	High School for the Recording Arts	1166 University Avenue	Public Charter School; Grades 9-12
S3	St. Peter Claver Catholic School	1060 Central Avenue W.	Private; Grades K-8
S4	Hubbs Lifelong Learning Center	1030 University Avenue	SPPS Adult Basic Education
S5	Maxfield Elementary	380 Victoria Street N.	SPPS; Grades PreK-5
S6	Rondo Education Center	560 Concordia Avenue	SPPS; PreK
S6	Capitol Hill Gifted & Talented Magnet	560 Concordia Avenue	SPPS; Grades 1-8
S6	Benjamin E. Mays International Magnet	560 Concordia Avenue	SPPS; Grades PreK to 5
S7	Central Senior High School	275 Lexington Parkway N.	SPPS; Grades 9-12
S8	Concordia University Saint Paul	275 Syndicate Street N.	Private; Post Secondary
M1	HealthPartners Midway Clinic Saint Paul	451 Dunlap Street	
M2	Central Medical Clinic	393 Dunlap Street LL34	
L1	Rondo Community Library	461 North Dale Street	Saint Paul Public Library
RF1	Hmong Peace Assembly of God	1088 University Avenue W.	
RF2	St. Peter Claver Church	375 Oxford Street N.	
RF3	Emmanuel Karen Baptist Church	400 Oxford Street N.	
RF4	New Birth Missionary Baptist	983 Central Avenue W.	
RF5	Pilgrim Baptist Church	732 Central Avenue W.	
RF6	St. Albans Church of God	678 Aurora Avenue	
RF7	St. James AME Church	624 Central Avenue W.	
RF8	Oromo American Twhid Islamic Community of Saint Paul	430 Dale Street N.	
RF9	Camphor Memorial United Methodist Church	585 Fuller Avenue	
RF10	Minnesota Dawah Institute	478 University Avenue W.	
RF11	Mt. Olivet Baptist Church	451 Central Avenue W.	
RF12	Dayton Avenue Presbyterian Church	217 North Mackubin Street	
RF13	Lutheran Church of the Redeemer	285 Dale Street N.	
RF14	Morning Star Missionary Church	739 Selby Avenue	
RF15	Gospel Temple Church of God	247 Grotto Street N.	
RF16	New Jerusalem Baptist Church	315 North Fisk Street	
RF17	First Trinity Church of God	981 Marshall Avenue	
RF18	Saint Paul Apostolic Church and Hmong UPCI	207 Lexington Parkway N.	
RF19	Peace Tabernacle AG	1162 Marshall Avenue	
RF20	The WHEREhouse Church	1259 Carroll Avenue	
RC1	Central Village Park	457 Central Avenue W.	Active; City of Saint Paul; trail/walking path
RC2	Martin Luther King Recreation Center	271 Mackubin Street	Active; City of Saint Paul
RC3	Carty Park	705 Iglehart Avenue	Active; City of Saint Paul
RC4	Victoria Community Garden	318 North Victoria Street	Urban Farm and Garden Alliance
RC5	Oxford Community Center/Jimmy Lee Recreation Center	270 Lexington Parkway N.	Active; City of Saint Paul
RC6	Dunning Recreation Center	1221 Marshall Avenue	Active; City of Saint Paul; trail/walking path

S# - School, MF# – Medical Facility, L# - Library, RF# – Religious Facility, RC# – Recreation Facility

Sources: Google Maps, www.google.com/maps, accessed August 2018.

Ramsey County Interactive Property Map, <https://www.ramseycounty.us/residents/property/maps-surveys/interactive-map-gis>, accessed August 2018.

Rethinking I-94, MnDOT, <http://www.dot.state.mn.us/i-94minneapolis-stpaul/>, accessed August 2018.

Saint Paul Parks and Recreation, <http://parkfinder.stpaul.gov/mobile#page-map>, accessed August 2018.

Figure 2-2: Community Facilities



2.2 Demographic Profile

Data from the U.S. Census Bureau American Community Survey (ACS) 2012-2016 5-Year Estimates were used to determine various demographic data to complete the demographic profile. The ACS is an ongoing survey that provides data on age, sex, race, family and relationships, income and benefits, health insurance, education, veteran status, disabilities, where people work and how they get there, where people live, and how much people pay for various essentials. The purpose of the ACS is to provide an annual data set that enables communities, state governments, and federal programs to plan investments and services.¹⁰ In general, ACS estimates are period estimates that describe the average characteristics of population and housing over a period of data collection. A series of monthly samples produce annual estimates for the same small areas (census tracts and block groups) formerly surveyed via the decennial census long-form sample.¹¹

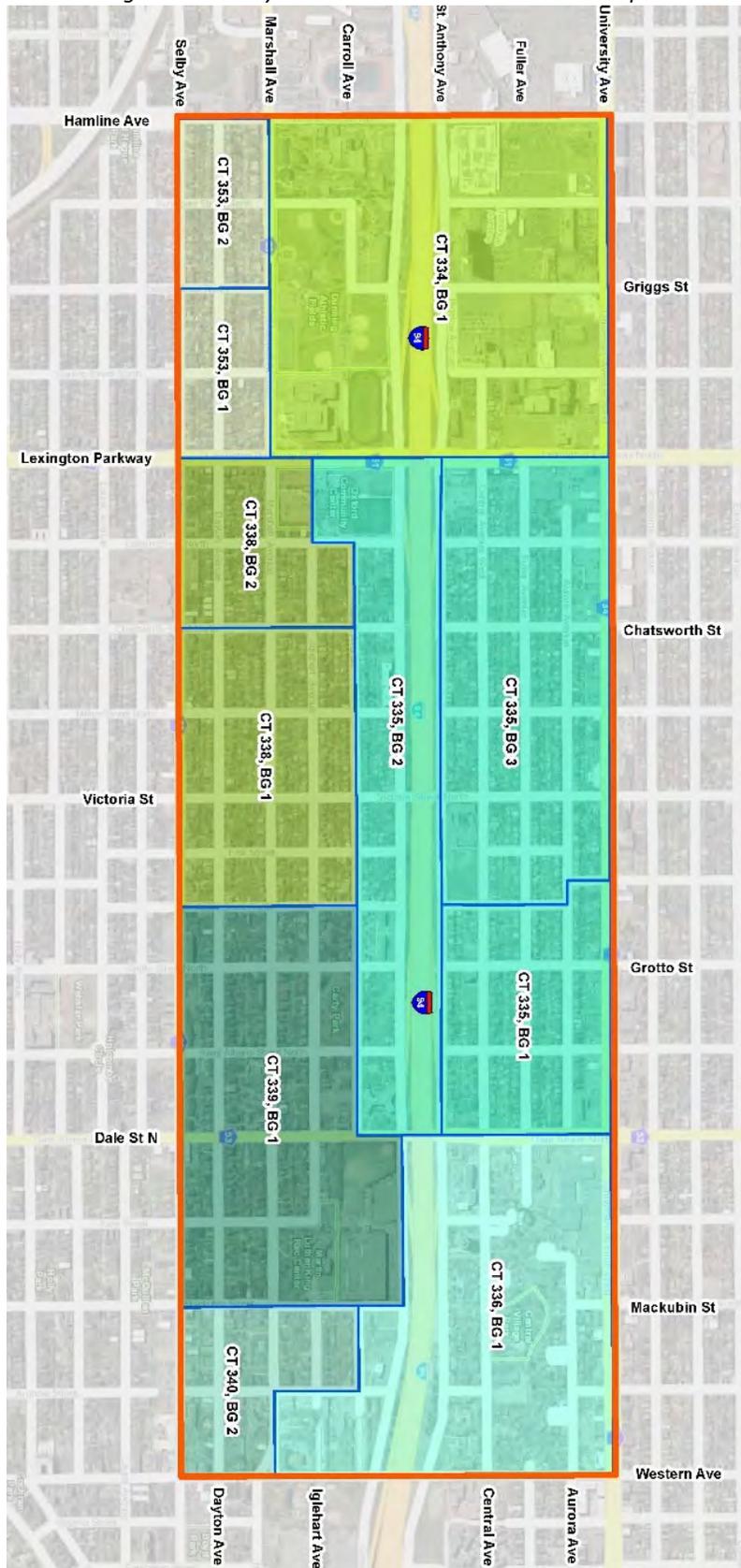
The following demographic profile is based on ACS data gathered at the state (Minnesota), county (Ramsey County), city (City of Saint Paul), and study area (Land Bridge Feasibility Study Existing Conditions TM) levels. The study area is comprised of the following 11 block groups that correspond most closely to the study area's boundaries: **Census Tract (CT) 334, Block Group (BG) 1**; CT 335, BGs 1, 2, 3; CT 336, BG 1; CT 338, BGs 1 and 2; CT 339, BG 1; CT 340, BG 2; and **CT 353, BGs 1 and 2**. The bolded block groups extend beyond the study area boundary extents; however, data from the complete block group were included for consistency. Figure 2-3 graphically depicts the study area census tracts and block groups that comprise the study area.

¹⁰ US Census Bureau, "What is the American Community Survey?" Available at <https://www.census.gov/programs-surveys/acs/about.html>.

¹¹ American Community Survey Methodology. Available at <https://www.census.gov/programs-surveys/acs/methodology.html>.



Figure 2-3: Study Area Census Tracts and Block Groups



2.2.1 Population and Age

The study area population totals approximately 13,905 (Table 2-4); the amount of males and females are relatively the same. The top three age cohorts in the study area include 18-29 year olds (nearly 50 percent), 30-49 year olds (approximately 25 percent), and 5-17 year olds (19 percent). Figure 2-4 further delineates the study area population, depicting the age distribution of the population within the study area, per 5-year age cohorts by gender.

Figure 2-4: Age Distribution of Population within the Study Area

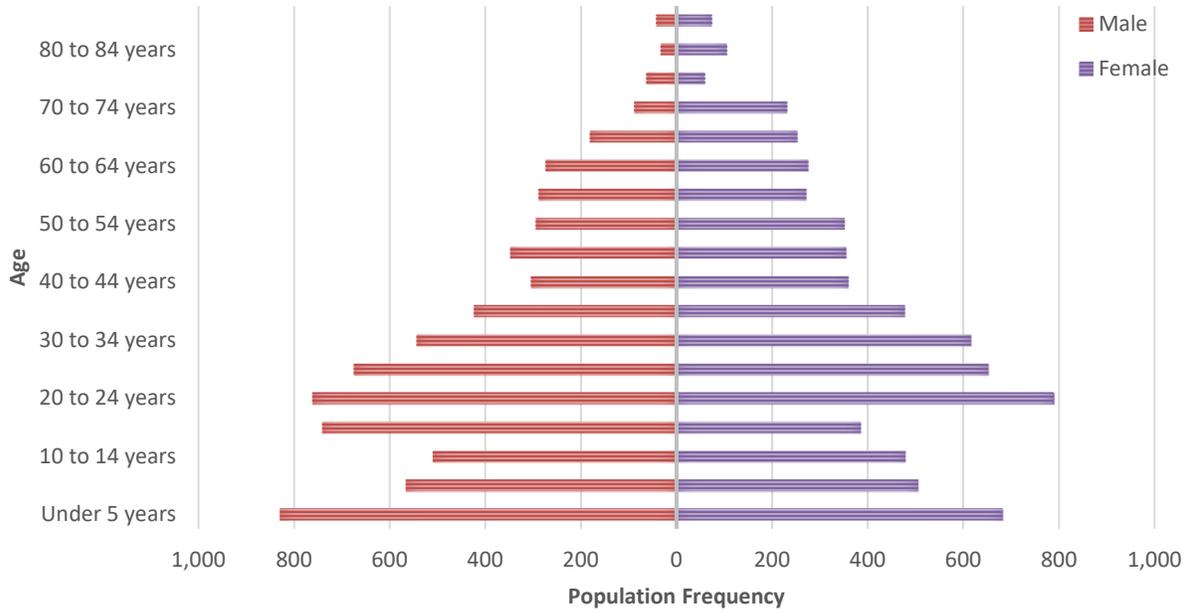


Table 2-4: Population and Age

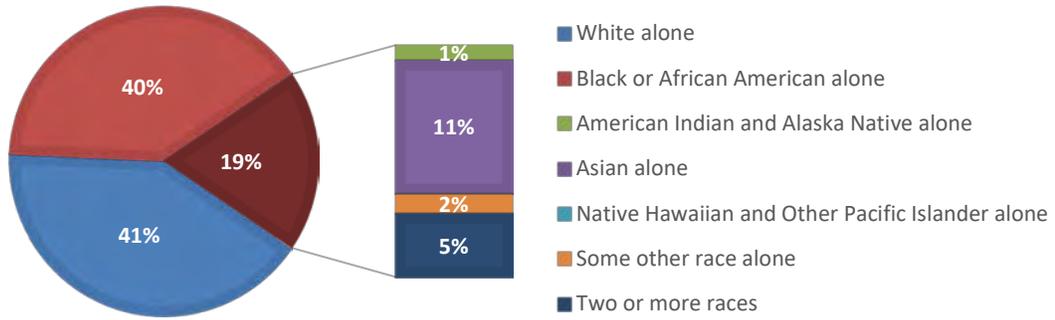
Category	RCR Land Bridge Feasibility Study Project Area														Total Study Area	City of Saint Paul	Ramsey County	State of Minnesota
	Census Tract																	
	334	335	336	338	339	340	353	Block Group										
1	1	2	3	1	1	2	1	1	2	1	2	1	2	1	2			
Population	1,458	1,401	825	1,711	1,639	1,751	504	1,628	772	1,132	1,084	13,905	297,160	531,528	5,450,868			
Age																		
Total Male	700	883	401	842	772	845	229	720	371	573	640	6,976	146,704	258,733	2,710,157			
Under 5	88	163	44	70	133	103	13	62	19	19	116	830	11,857	19,250	178,239			
5-17	98	197	62	279	270	189	7	122	45	74	86	1,429	27,065	44,346	477,154			
18-29	309	265	69	163	96	223	143	128	121	155	154	1,826	32,340	51,003	444,064			
30-49	91	185	106	163	174	200	33	211	98	154	206	1,621	39,366	67,161	711,443			
50-64	77	39	120	105	46	81	21	127	44	135	63	858	24,106	47,853	551,350			
65-84	37	34	-	51	50	45	12	58	38	29	15	369	10,669	25,724	308,342			
85+	-	-	-	11	3	4	-	12	6	7	-	43	1,301	3,396	39,565			
Total Female	758	518	424	869	867	906	275	908	401	559	444	6,929	150,456	272,795	2,740,711			
Under 5	62	10	54	109	98	128	39	127	10	45	-	682	11,254	18,326	170,561			
5-17	70	127	89	113	201	198	5	211	33	36	75	1,158	25,061	42,258	456,144			
18-29	352	104	137	171	123	202	122	156	111	90	86	1,654	33,044	52,430	428,063			
30-49	158	173	94	236	279	208	48	202	85	162	164	1,809	39,204	67,732	696,341			
50-64	47	58	31	127	123	96	28	120	70	130	70	900	25,657	52,111	558,104			
65-84	69	46	19	105	43	74	28	74	65	96	32	651	13,258	32,334	356,452			
85+	-	-	-	8	-	-	5	18	27	-	17	75	2,978	7,604	75,046			

Sources: U.S. Census Bureau, 2012-2016 ACS 5-Year Estimates; Table B01003: Total Population; Table B01001: Sex by Age.

2.2.2 Race

As depicted in Figure 2-5 and Table 2-5, the study area is a racially diverse community. The Black or African American population is the largest ethnic group within the study area, representing approximately 40 percent of the population. Whites represent approximately 41 percent of the population. The remaining 19 percent of the population is distributed between four ethnicities, with the largest percentage of this population identifying themselves as Asian (approximately 11 percent).

Figure 2-5: Ethnicity Distribution of the Study Area



2.2.3 Educational Attainment

Figure 2-6 and Table 2-6 show the level of educational attainment for the study area. In the study area, approximately 19 percent of the population have obtained a high school diploma (or equivalent). About 30 percent have completed undergraduate work or an associate’s degree, and nearly 27 percent have a master’s or professional degree. Approximately 15 percent of adult residents have not completed a high school education, which is higher in comparison to the City of Saint Paul, Ramsey County, and the State of Minnesota. It should be noted, the inclusion of Concordia University in the far western portion of the study area may skew the data in this category; student residence halls create a large concentration of the educated population in CT 334, BG 1.

Figure 2-6: Educational Attainment for Population 25 and Older

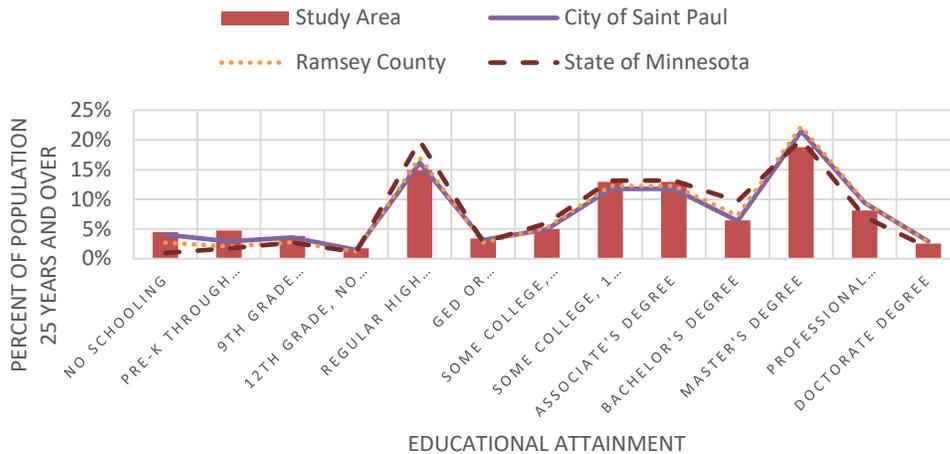




Table 2-6: Educational Attainment

Category	RCR Land Bridge Feasibility Study Project Area										Total Study Area	City of Saint Paul	Ramsey County	State of Minnesota	
	Census Tract					Block Group									
	334	335	336	338	339	340	353								
No Schooling	1	1	2	3	1	1	2	1	2	1	2	385	8,275	10,454	40,252
Pre-K through 8th Grade	99	85	16	62	59	29	-	35	-	-	-	411	6,034	7,965	71,668
9th Grade through 11th Grade	53	18	35	22	111	47	5	104	16	-	-	329	7,279	10,739	112,334
12th grade, no diploma	38	35	52	96	17	6	8	41	16	20	-	151	3,025	4,815	45,867
Regular high school diploma	6	26	13	22	43	-	-	19	-	22	-	128	3,016	65,865	825,855
GED or alternative credential	114	165	42	220	184	161	11	142	104	102	41	294	6,408	10,618	114,460
Some college, less than 1 year	27	76	44	38	-	54	-	20	9	26	-	434	10,168	20,279	247,777
Some college, 1 or more years, no degree	9	85	-	82	38	87	4	46	-	45	38	1,117	24,068	47,478	548,016
Associate's degree	129	56	100	73	145	111	68	120	69	151	95	1,117	24,068	47,478	548,016
Bachelor's degree	65	24	38	53	64	72	17	78	42	58	48	559	13,001	28,252	401,968
Master's degree	100	102	78	77	74	210	162	216	151	154	297	1,621	43,883	86,357	834,294
Professional school degree	-	28	12	94	27	85	32	109	65	172	77	701	19,230	37,119	292,979
Doctorate degree	-	10	-	-	5	8	10	36	51	64	37	221	5,998	10,914	76,625

Source: U.S. Census Bureau, 2012-2016 ACS 5-Year Estimates, Table B15003: Educational Attainment for the Population 25 Years and Older.

Table 2-5: Race

Category	RCR Land Bridge Feasibility Study Project Area										Total Study Area	City of Saint Paul	Ramsey County	State of Minnesota	
	Census Tract					Block Group									
	334	335	336	338	339	340	353								
White alone	1	1	2	3	1	1	2	1	2	1	2	5,730	174,166	363,250	4,597,525
Black or African American alone	492	282	173	359	88	715	360	661	610	975	1,015	5,533	46,585	59,572	310,853
American Indian and Alaska Native alone	831	652	434	748	1,170	739	101	674	115	48	21	172	2,491	3,401	56,904
Asian alone	6	26	44	-	2	82	5	2	5	-	-	1,518	51,408	72,239	246,819
Native Hawaiian and Other Pacific Islander alone	74	407	134	250	296	57	-	191	19	70	20	7	61	174	1,969
Some other race alone	-	-	-	-	-	-	-	-	-	-	-	223	8,096	10,430	88,296
Two or more races	-	-	-	114	8	83	-	-	18	-	-	722	14,353	22,462	148,502

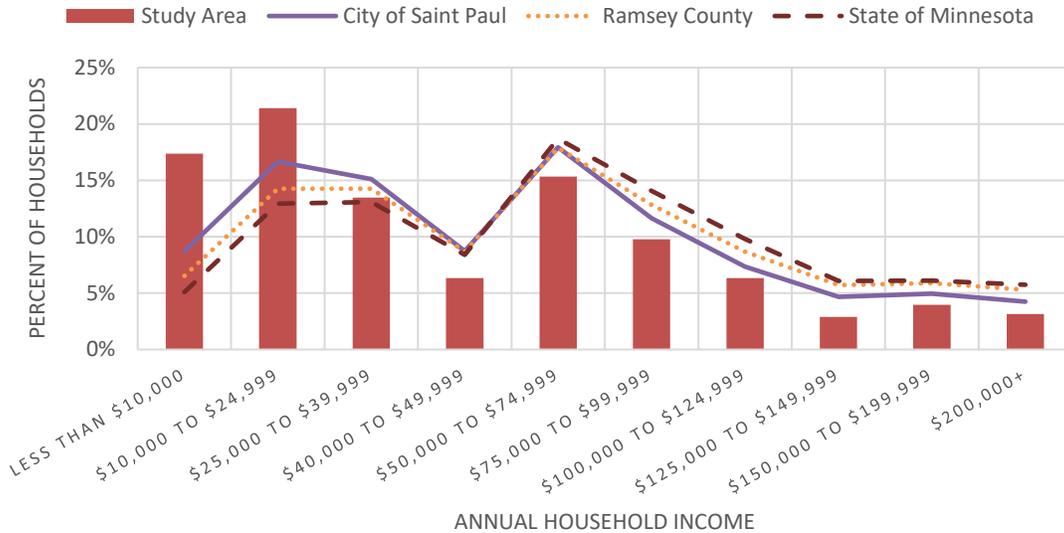
Source: U.S. Census Bureau, 2012-2016 ACS 5-Year Estimates, Table B02001: Race.



2.2.4 Income

As illustrated in Figure 2-7 and Table 2-7, a substantial number of households (approximately 40 percent) in the study area earn less than \$25,000 per year, which is a much larger percentage when compared to the City of Saint Paul (approximately 25 percent). By contrast, in the study area, approximately 26 percent of households earn more than \$75,000 per year, which is less when compared to the City of Saint Paul (approximately 33 percent).

Figure 2-7: Annual Household Income



Within the study area, approximately 27 percent of families had an income in the past 12 months below the poverty level (Figure 2-8 and Table 2-7). This is in comparison to the City of Saint Paul, Ramsey County, and State of Minnesota, which have approximately 16 percent, 11 percent, and 7 percent of families below the poverty level, respectively.

Figure 2-8: Poverty Level (based off income in the past 12 months)

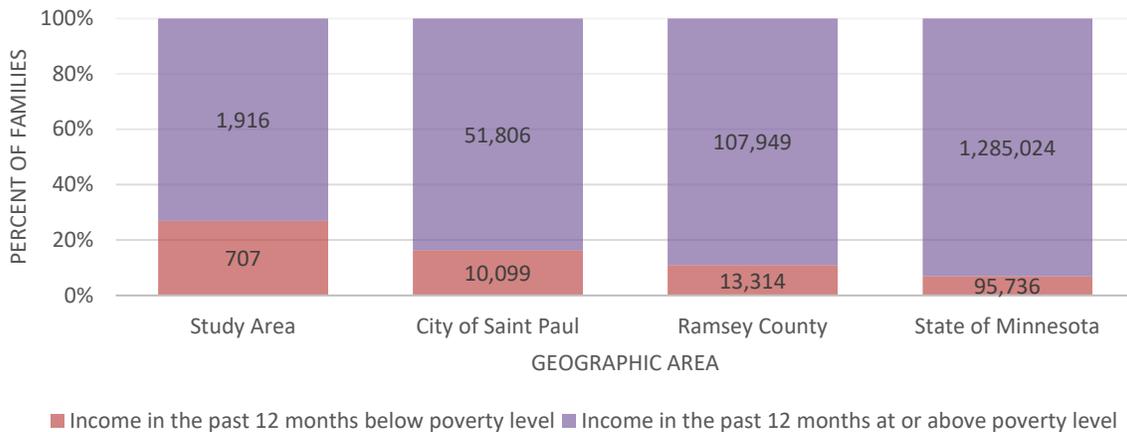


Table 2-7: Income

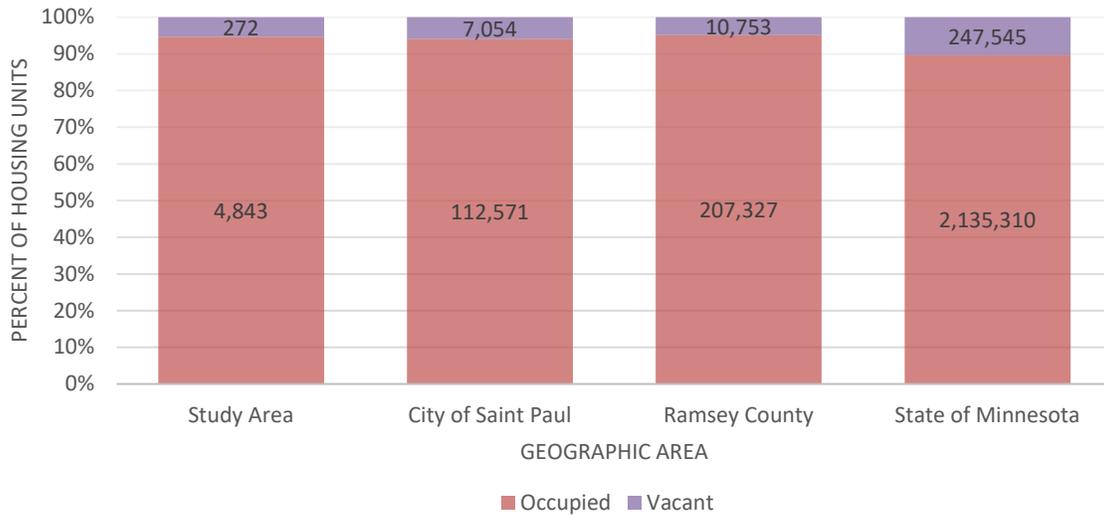
Household Income	PCR Land Bridge Feasibility Study Project Area												Total Study Area	City of Saint Paul	Ramsey County	State of Minnesota
	Census Tract															
	334	335	336	338	339	340	353	Block Group								
Category	1	1	2	3	1	1	2	1	2	1	2					
Less than \$10,000	312	44	77	15	204	35	13	77	17	17	30	841	9,794	13,520	108,626	
\$10,000 to \$24,999	201	52	135	109	215	64	23	103	69	37	28	1,036	18,763	29,582	276,350	
\$25,000 to \$39,999	67	64	37	40	137	57	5	83	55	32	75	652	17,022	29,592	279,362	
\$40,000 to \$49,999	19	22	-	18	23	45	32	60	24	55	9	307	9,817	18,002	178,968	
\$50,000 to \$74,999	21	131	9	59	7	88	30	137	83	138	39	742	20,178	37,081	399,118	
\$75,000 to \$99,999	9	39	48	131	4	67	13	45	32	45	41	474	13,111	26,569	300,116	
\$100,000 to \$124,999	7	10	18	22	-	19	14	41	55	54	67	307	8,271	17,977	209,410	
\$125,000 to \$149,999	-	13	-	-	-	36	28	7	5	8	43	140	5,272	11,841	129,985	
\$150,000 to \$199,999	-	19	12	14	9	31	9	14	11	46	27	192	5,566	12,176	130,602	
\$200,000+	-	-	9	8	13	4	-	33	11	28	46	152	4,777	10,987	122,773	
Poverty Status																
Income in the past 12 months below poverty level	115	47	105	94	175	65	-	81	9	-	16	707	10,099	13,314	95,736	
Income in the past 12 months at or above poverty level	67	194	87	250	172	198	90	301	116	234	207	1,916	51,806	107,949	1,285,024	
Ratio of Income to Poverty Level																
Total	1,002	1,401	775	1,665	1,629	1,720	504	1,579	660	1,132	1,084	13,151	289,516	517,710	5,327,019	
Under .50	367	109	166	250	473	366	22	195	30	44	81	2,103	25,301	33,683	249,635	
.50-.99	305	243	328	338	422	264	19	337	89	20	26	2,391	37,104	48,569	327,561	
1.00-1.24	109	141	9	-	328	85	43	9	39	19	44	826	17,168	24,753	195,421	
1.25-1.49	68	19	-	10	127	44	24	97	6	9	128	532	15,396	23,334	196,353	
1.50-1.84	-	387	-	75	148	230	-	108	36	32	16	1,032	20,921	32,438	291,687	
1.85-1.99	13	32	-	64	5	23	-	91	5	37	-	270	6,502	11,528	119,427	
2.00+	140	470	272	928	126	708	396	742	455	971	789	5,997	167,124	343,405	3,946,935	

Source: U.S. Census Bureau, 2012-2016 ACS 5-Year Estimates, Table B19001: Household income in the past 12 months (in 2016 inflation-adjusted dollars); Table B17010: Poverty Status in the Past 12 Months of Families by Family Type by Presence of Children Under 18 Years of Age Related Children; Table C17002: Ratio of Income to Poverty Level in the Past 12 Months.

2.2.5 Housing

The study area includes approximately 5,115 housing units. For comparison, as shown in Figure 2-9 (and Table 2-8), the vacancy rate for residential units in the study area and the City of Saint Paul are relatively the same, with a one percent difference.

Figure 2-9: Occupancy Status of Housing Units



Housing in the study area is predominantly renter-occupied (Figure 2-10). Nearly 61 percent of the housing units were renter-occupied and approximately 40 percent were owner-occupied. The rate of renter occupancy (approximately 61 percent) in the study area is higher than each of the comparative geographic areas: City of Saint Paul (approximately 50 percent), Ramsey County (41 percent), and the State of Minnesota (29 percent).

Figure 2-10: Distribution of Renter and Owner Occupied Housing Units

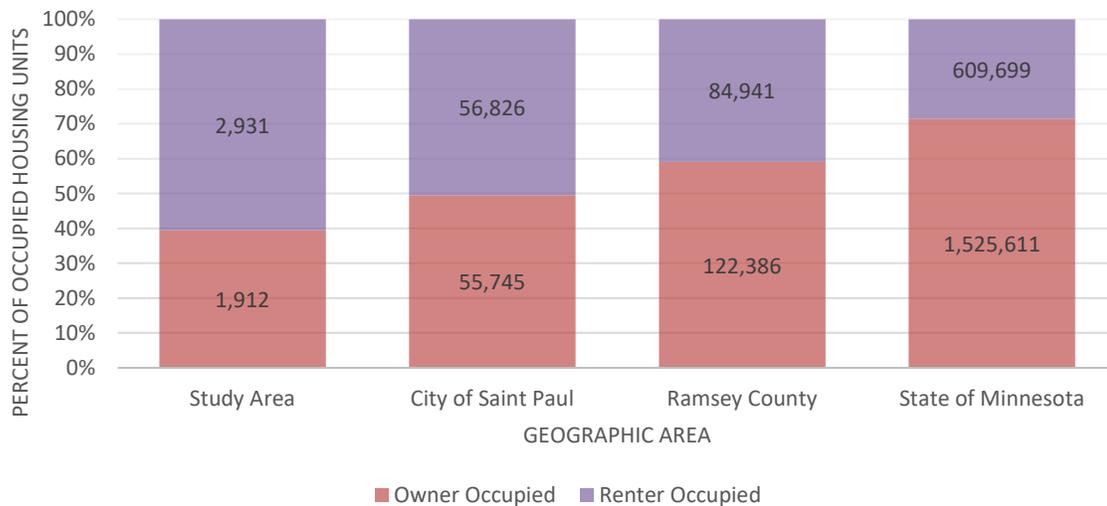


Table 2-8: Housing

RCR Land Bridge Feasibility Study Project Area															
Category	Census Tract										Total Study Area	City of Saint Paul	Ramsey County	State of Minnesota	
	334	335	336	338	339	340	353	Block Group							
Housing Units	1	1	2	3	1	1	1	2	1	2	1	2			
Total Housing Units	656	394	345	491	630	463	202	634	407	460	433	5,115	119,625	218,080	2,382,855
Occupancy Status															
Occupied	636	394	345	416	612	446	167	600	362	460	405	4,843	112,571	207,327	2,135,310
Vacant	20	-	-	75	18	17	35	34	45	-	28	272	7,054	10,753	247,545
Tenure of Units															
Owner Occupied	41	187	87	303	67	248	73	258	90	261	297	1,912	55,745	122,386	1,525,611
Renter Occupied	595	207	258	113	545	198	94	342	272	199	108	2,931	56,826	84,941	609,699

Source: U.S. Census Bureau, 2012-2016 ACS 5-Year Estimates, Table B25001: Housing Units; Table B25002: Occupancy Status; Table B25003: Tenure of Occupied Housing Units.

2.2.6 Employment

Within the study area, approximately 7,236 (71 percent) of working adults (16 years and older) are in the labor force, while 2,930 adults (approximately 29 percent) are considered not in the labor force (Figure 2-11 and Table 2-9). Of the labor force, nearly 11 percent are unemployed. The study area unemployment rate is slightly greater when compared to the City of Saint Paul (8 percent), Ramsey County (7 percent), and the State of Minnesota (5 percent).

Figure 2-12 shows the distribution of employment by category for the study area. Residents of the study area are primarily employed in management, business, and financial (22 percent); sales and office (22 percent); and education, legal, community service, arts, and media (17 percent). It should be noted, the inclusion of Concordia University in the far western portion of the study area may skew the data in this category; student residence halls create a large concentration of the employment population in CT 334, BG1.

Figure 2-11: Employment Status

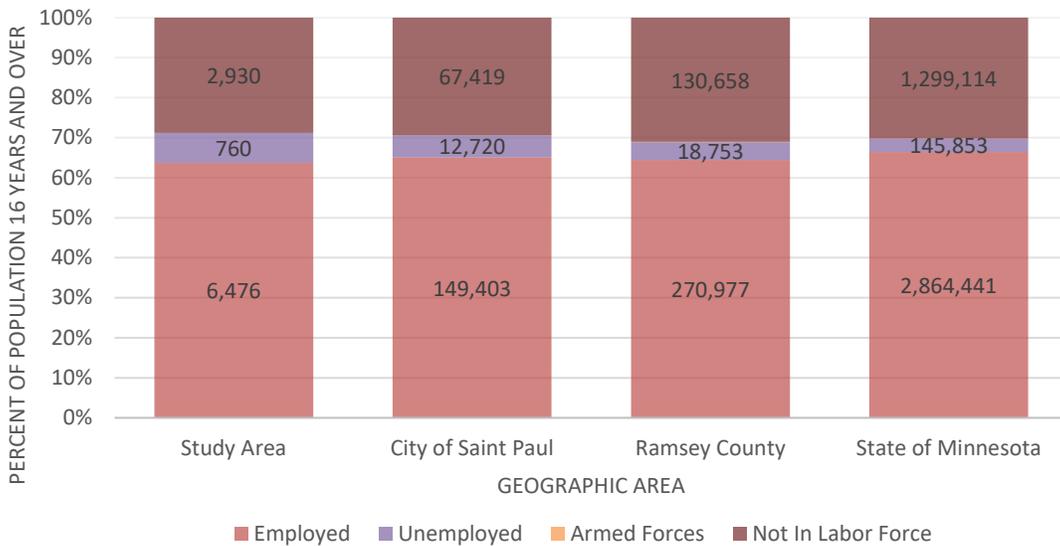


Figure 2-12: Distribution of Employment by Category within the Study Area

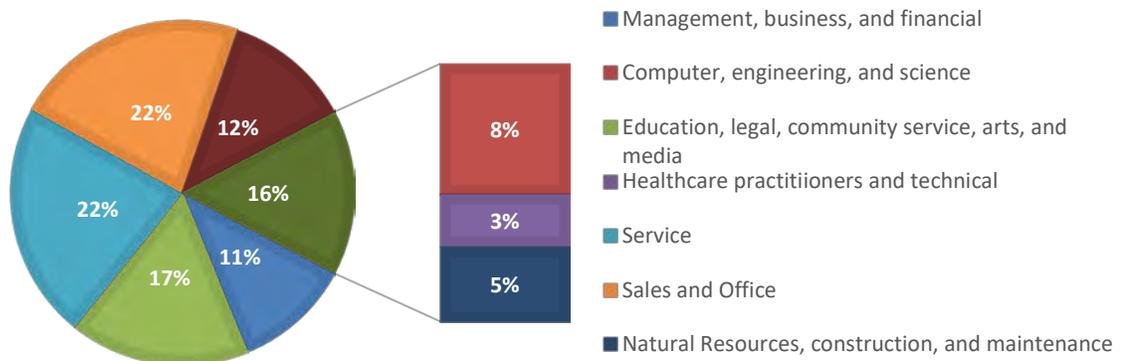


Table 2-9: Employment

Employment Status	Category	RCR Land Bridge Feasibility Study Project Area												Total Study Area	City of Saint Paul	Ramsey County	State of Minnesota
		Census Tract															
		334	335	336	338	339	340	353	Block Group								
1	1	2	3	1	1	2	1	2	1	2	1	2					
Total In Labor Force		773	723	358	828	505	937	340	818	464	778	712	7,236	162,196	289,955	3,012,522	
Civilian Labor Force		773	723	358	828	505	937	340	818	464	778	712	7,236	162,123	289,730	3,010,294	
Employed		626	673	294	675	418	803	307	774	464	758	684	6,476	149,403	270,977	2,864,441	
Unemployed		147	50	64	153	87	134	33	44	-	20	28	760	12,720	18,753	145,853	
Armed Forces		-	-	-	-	-	-	-	-	-	-	-	-	73	225	2,228	
Total Not In Labor Force		367	259	226	366	468	295	100	314	218	198	119	2,930	67,419	130,658	1,299,114	
Occupation for the Civilian Employed Population																	
Total		626	673	294	675	418	803	307	774	464	758	684	6,476	149,403	270,977	2,864,441	
Management, business, science, and arts		12	24	39	52	22	58	29	79	80	147	173	715	21,115	42,360	475,493	
Computer, engineering, and science		19	17	28	57	9	59	10	85	40	126	61	511	10,644	20,795	178,863	
Education, legal, community service, arts, and media		58	52	83	118	74	112	101	97	128	121	155	1,099	23,391	38,984	310,552	
Healthcare practitioners and technical		8	-	13	8	25	37	4	12	19	55	24	205	7,627	15,598	175,554	
Service		197	138	16	153	157	223	57	199	73	131	100	1,444	28,348	46,350	470,199	
Sales and Office		256	115	71	172	49	196	86	175	88	145	78	1,431	32,044	61,238	655,816	
Natural Resources, construction, and maintenance		-	57	24	59	-	55	-	21	17	18	41	292	6,697	13,717	228,028	
Production, transportation, and material moving		76	270	20	56	82	63	20	106	19	15	52	779	19,537	31,935	369,936	

Source: U.S. Census Bureau, 2012-2016 ACS 5-Year Estimates, Table B23025: Employment Status for the Population 16 Years and Over; Table C24010: Sex by Occupation for the Civilian Employed Population 16 Years and Older.

2.3 Environmental Overview

The following identifies environmental subjects of relevance in the study area likely to require consideration during this, and future stages, of project development of the Rondo Land Bridge. The review of resources is based on literature, archival, known database, map research and limited field reconnaissance.

2.3.1 Cultural Resources¹²

Per coordination with MnDOT's Cultural Resources Unit,¹³ the study area contains one historic district, Woodland Park Historic District, designated in 1978 on the National Register of Historic Places (NRHP). Additionally, the study area includes 90 known NRHP designated (eligible for, or listed on the NRHP) historic properties, located intermittently throughout the study area. Appendix E includes a graphic and tabular depiction of these properties. As the project advances in the project development process, additional identification and evaluation of other properties will be necessary.

MnDOT's Cultural Resources Unit also noted known archaeological sites are present within the study area. None of these sites are within the actual proposed land bridge location; therefore, any work associated with the proposed land bridge would not affect these sites. Furthermore, since the project occurs in areas of previously disturbed soils, there is a low probability of intact, significant archaeological resources within the study area; however, a full archaeological assessment would be necessary if the project advances in the project development process.

2.3.2 Aquatic Resources^{14, 15}

GIS databases with the Minnesota Department of Natural Resources and the US Fish and Wildlife Service (USFWS) were reviewed to determine the presence of aquatic resources within the study area. No water features (i.e. rivers, streams, lakes, ponds) were identified within the study area; however, this does not include ditches or other drainage features. Additionally, no hydric soils, and subsequently, no wetlands are located within the study area.

2.3.3 Threatened and Endangered Species^{16, 17}

A review of the USFWS federally-listed endangered, proposed, and candidate species database identified one (1) threatened and four (4) endangered species for Ramsey County, Minnesota (see Table 2-10).

¹² City of Saint Paul, Minnesota, Historic Districts and Individual Sites, <https://www.stpaul.gov/departments/planning-economic-development/heritage-preservation/historic-districts-and-individual>, accessed August 2018.

¹³ Email coordination with Jacob Foss, MnDOT Cultural Resources Unit, September 18, 2018.

¹⁴ Minnesota Geospatial Commons, MNDNR Hydrography, <https://gisdata.mn.gov/dataset/water-dnr-hydrography>, accessed August 2018.

¹⁵ USFWS National Wetlands Inventory, Wetlands Mapper, <https://www.fws.gov/wetlands/data/mapper.html>, accessed August 2018

¹⁶ USFWS Endangered Species in Minnesota, <https://www.fws.gov/midwest/endangered/lists/minnesot-cty.html>, accessed August 2018

¹⁷ Minnesota DNR/USFWS Townships Containing Documented Northern Long-Eared Bat (NLEB) Maternity Roost Trees and/or Hibernacula Entrances in Minnesota, April 1, 2018, http://files.dnr.state.mn.us/eco/ereview/minnesota_nleb_township_list_and_map.pdf, accessed August 2018.



Table 2-10: Federally Threatened and Endangered Species in Ramsey County, Minnesota

Name	Scientific Name	Status	Habitat
Northern long-eared bat	<i>Myotis septentrionalis</i>	Threatened	Hibernates in caves and mines – swarming in surrounding wooded areas in autumn. Roosts and forages in upland forests during spring and summer.
Higgins eye pearl mussel	<i>Lampsilis higginsii</i>	Endangered	Mississippi River
Snuffbox	<i>Epioblasma triquetra</i>	Endangered	Mississippi River
Winged mapleleaf	<i>Quadula fragosa</i>	Endangered	St. Croix River
Rusty patched bumble bee	<i>Bombus affinis</i>	Endangered	Grasslands with flower plants from April through October, underground and abandoned rodent cavities or clumps of grasses above ground as nesting sites, and undisturbed soil for hibernating queens to overwinter.

Source: USFWS Endangered Species, revised January 10, 2018.

The Minnesota Department of Natural Resources (DNR), in coordination with the USFWS, have identified several townships within the State of Minnesota that contain Northern long-eared bat (NLEB) maternity roost trees and/or hibernacula entrances. Two of these townships are in Ramsey County, both of which are within the southern half of the study area (Township 28 North, Range 22 West and Range 23 West). Both townships were denoted to contain NLEB hibernacula. The USFWS have also identified areas within the state where the Rusty patched bumble bee may be present. Per the USFWS Rusty patched bumble bee map,¹⁸ the study area is a combination of high potential zones (likely present) and low potential zones (not likely present).

During future stages in project development, detailed field surveys may be required to determine the presence or absence of protected species and habitat in the study area.

2.3.4 Potentially Contaminated Concerns

Land use in the study area is predominantly residential, interspersed with commercial and institutional uses. The Minnesota Pollution Control Agency’s (MPCA) *What’s In My Neighborhood* database provides information for potentially contaminated sites, and environmental permits and registrations. A review of the database returned 170 sites (Appendix F includes a list of these sites) within the study area, and suggested no presence of agricultural chemicals.¹⁹

Figure 2-13 graphically depicts the contaminated concerns within the study area. Further review of the MPCA’s website determined no State Superfund sites are located within the study area.²⁰

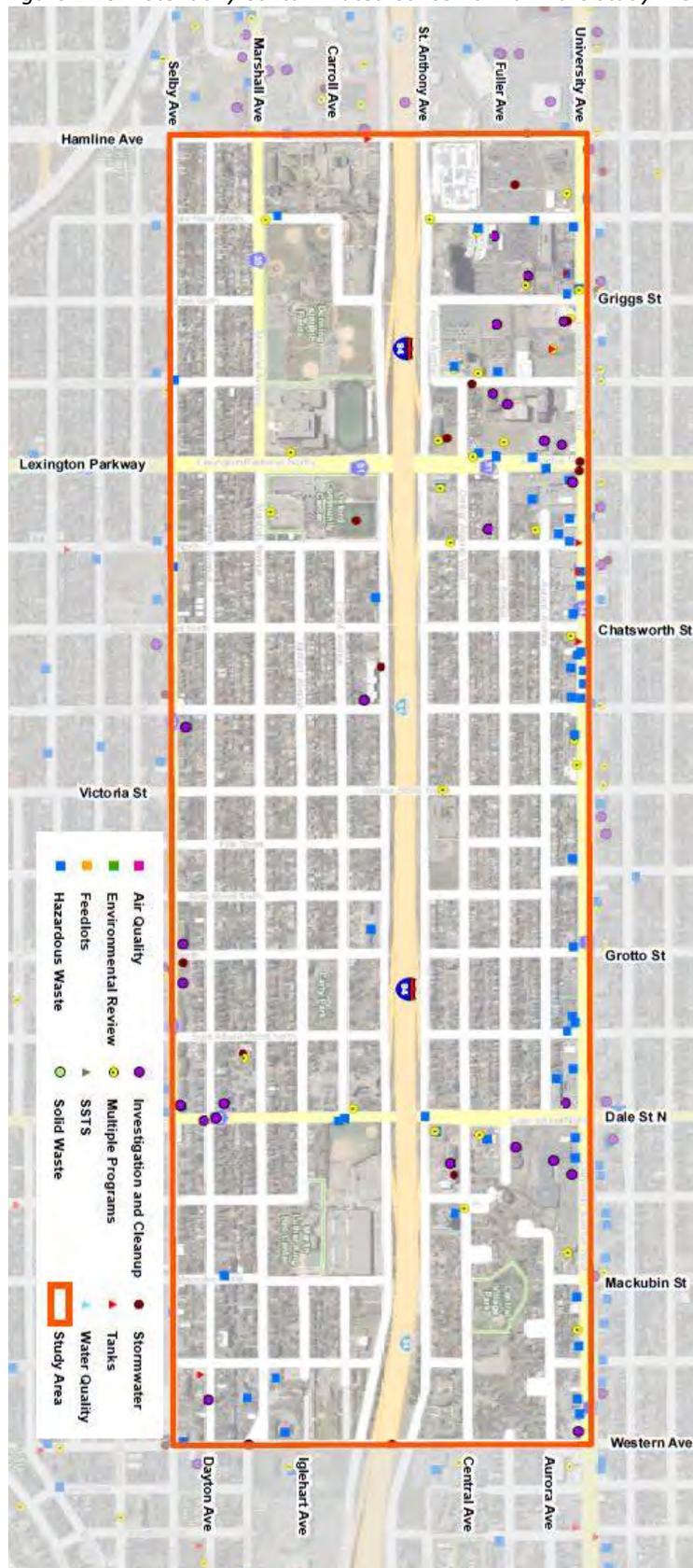
Construction activities in or near any sites that appear to have the potential to be a hazardous concern would require further investigations to determine the risk and extent of any contamination, and may require special procedures and permits.

¹⁸ USFWS, Rusty Patched Bumble Bee Map, <https://www.fws.gov/midwest/endangered/insects/rpbb/rpbbmap.html>, accessed August 2018.

¹⁹ Minnesota Department of Agriculture, What’s in My Neighborhood?, <https://app.gisdata.mn.gov/mda-agchem/>, accessed August 2018.

²⁰ Minnesota Pollution Control Agency, State Superfund site summaries, <https://www.pca.state.mn.us/waste/state-superfund-site-summaries>

Figure 2-13: Potentially Contaminated Concerns within the Study Area



2.3.5 Air Quality

Per the Clean Air Act of 1970, the six criteria pollutants of concern include carbon monoxide, lead, nitrogen dioxide, ozone, particulate matter, and sulfur dioxide. The State of Minnesota currently is in attainment for all criteria pollutants; therefore, it meets or beats all the federal standards for criteria air pollutants.²¹

MnDOT's Rethinking I-94 report discusses potential air quality concerns regarding freeway lids (i.e. tunnels). In summary, air quality impacts regarding short tunnel projects do not pose an air quality concern; whereby, longer tunnels that use mechanical ventilation may pose an air quality concern.

A detailed air quality analysis will be required, as the project development process progresses.

2.3.6 Noise

Highway noise is a concern in the study area due to the proximity of I-94 to residences. If the project is an FHWA undertaking, it would likely meet the criteria as a Type 1 project and undergo a Noise Impact Analysis. If the project is a state funded project, no noise analysis is required unless it crosses mandatory Environmental Quality Board (EQB) thresholds. Ultimately, the determination of a Noise Impact Analysis and its applicability will be determined further in the project development process.

2.3.7 Environmental Justice

The U.S. Department of Transportation (USDOT), FHWA, and the U.S. Council on Environmental Quality (CEQ) provide guidance to determine the presence or absence of environmental justice communities in areas where federal actions are being studied. The guidance defines minority and low-income communities (collectively, environmental justice communities) as follows:

2.3.7.1 Minority Communities

Minority Communities include Black, Hispanic or Latino, Asian American, American Indian and Alaskan Native, and Native Hawaiian or Other Pacific Islander persons.²² Per CEQ and USDOT guidance, minority populations are identified where either: 1) minority population of the affected area exceeds 50 percent; or 2) minority population percentage of the affected area is meaningfully greater than the minority population percentage in the general population or other appropriate unit of geographic analysis. For this TM, the City of Saint Paul was used as the primary statistical reference area. Per Table 2-11, minorities represent approximately 47 percent of Saint Paul's population and approximately 60 percent of the study area (i.e. affected area). Therefore, the study area exceeds both thresholds previously outlined to define an environmental justice minority community.

²¹ Rethinking I-94, MnDOT, Appendix T4, page 15, August 2018.

²² USDOT Order 5610.2.

Figure 2-14 depicts the percentage of minority populations in the study area by census block group.²³

Table 2-11: Minority Communities

Geographic Area	Total Population	Non-Minority Population	Minority Population	Percent Minority ^{1, 2}
Minnesota	5,450,868	4,432,384	1,018,484	18.7
Ramsey County	531,528	339,924	191,604	36.0
City of Saint Paul	297,160	158,684	138,476	46.6
Study Area	13,905	5,542	8,363	60.1
CT 334, BG 1	1,458	485	973	66.7
CT 335, BG 1	1,401	256	1,145	81.7
CT 335, BG 2	825	173	652	79.0
CT 335, BG 3	1,711	320	1,391	81.3
CT 336, BG 1	1,639	80	1,559	95.1
CT 338, BG 1	1,751	698	1,053	60.1
CT 338, BG 2	504	317	187	37.1
CT 339, BG 1	1,628	651	977	60.0
CT 340, BG 2	772	580	192	24.9
CT 353, BG 1	1,132	867	265	23.4
CT 353, BG 2	1,084	1,015	69	6.4

¹ Percentages in bold were identified as minority populations – greater than 50 percent.

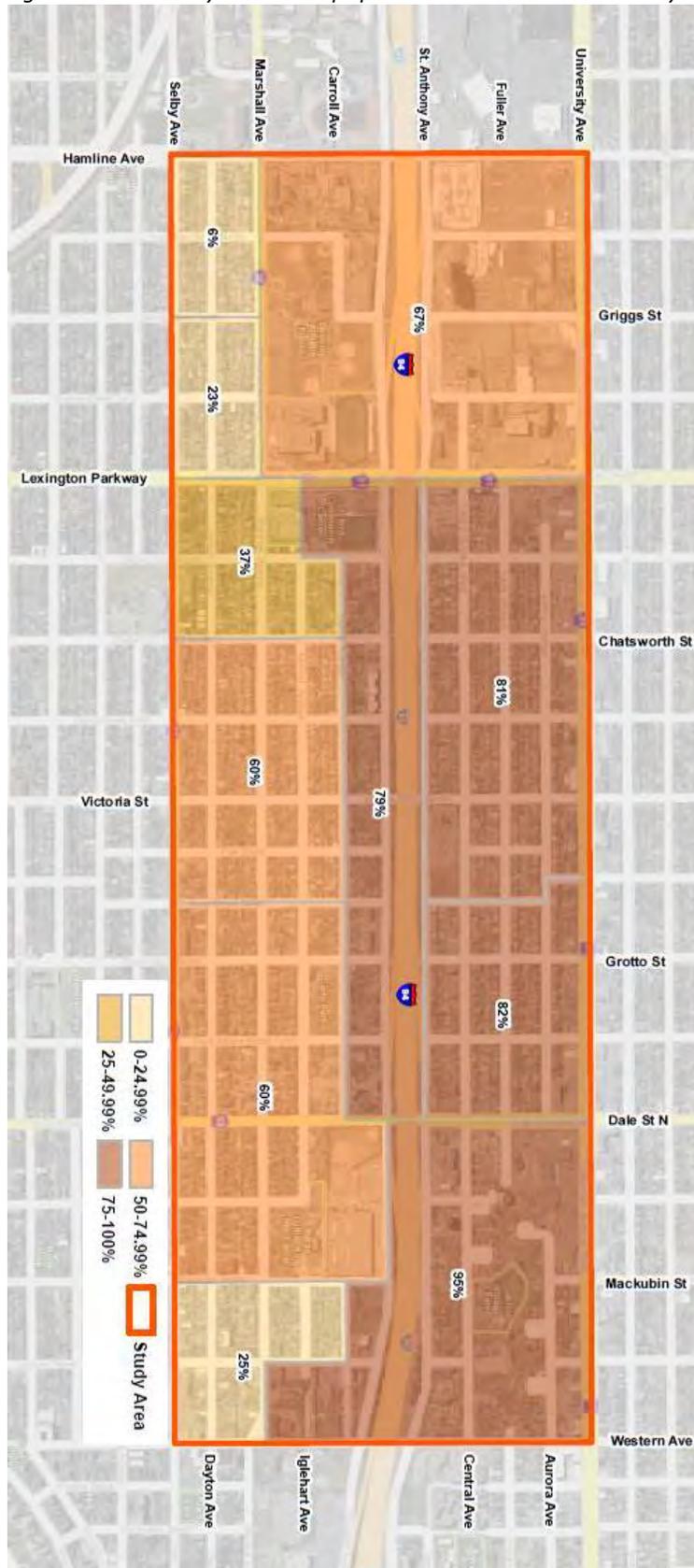
² Margin of error +/- 4.0 percent.

Source: U.S. Census Bureau, 2012-2016 ACS 5-Year Estimates, Table B03002: Hispanic or Latino Origin by Race.

²³ To maintain consistent thresholds throughout the study area, thresholds of 25, 50, and 75 were used to visually differentiate among high- and low-percentage minority block groups, with consideration of natural breaks in the data and of values presented in Table 2-11.



Figure 2-14: Minority Block Groups per Environmental Justice Analysis



2.3.7.2 Low-Income Communities

Low-Income communities include the population whose household income is at or below the Department of Health and Human Services poverty guidelines.²⁴ The percent of individuals below poverty level in each census block group, was used to identify low-income communities. To determine whether a block group is a low-income community, the percentage of its population below the poverty level was compared to the average for Saint Paul, as a whole. Therefore, since the study area has a percentage of population below the poverty level of approximately 34 percent, greater than 22 percent, the Saint Paul average, the area is considered an environmental justice low-income community. Table 2-12 depicts the percentage of low-income individuals (that is, those with household income below the federally established poverty level) for each geographic level analyzed. Figure 2-15 depicts the percentage of low-income populations in the study area by census block group.²⁵

Table 2-12: Low-Income Communities

Geographic Area	Population for Poverty Determination ¹	Above Poverty	Below Poverty	Percent Below Poverty ^{2, 3}
Minnesota	5,327,019	4,749,823	577,196	10.8
Ramsey County	517,710	435,458	82,252	15.9
City of Saint Paul	289,516	227,111	62,405	21.6
Study Area	13,151	8,657	4,494	34.2
CT 334, BG 1	1,002	330	672	67.1
CT 335, BG 1	1,401	1,049	352	25.1
CT 335, BG 2	775	281	494	63.7
CT 335, BG 3	1,665	1,077	588	35.3
CT 336, BG 1	1,629	734	895	54.9
CT 338, BG 1	1,720	1,090	630	36.6
CT 338, BG 2	504	463	41	8.1
CT 339, BG 1	1,579	1,047	532	33.7
CT 340, BG 2	660	541	119	18.0
CT 353, BG 1	1,132	1,068	64	5.7
CT 353, BG 2	1,084	977	107	9.9

¹ For whom poverty status is determined.

² Percentages in bold were identified as low-income populations.

³ Margin of error +/- 4.0 percent.

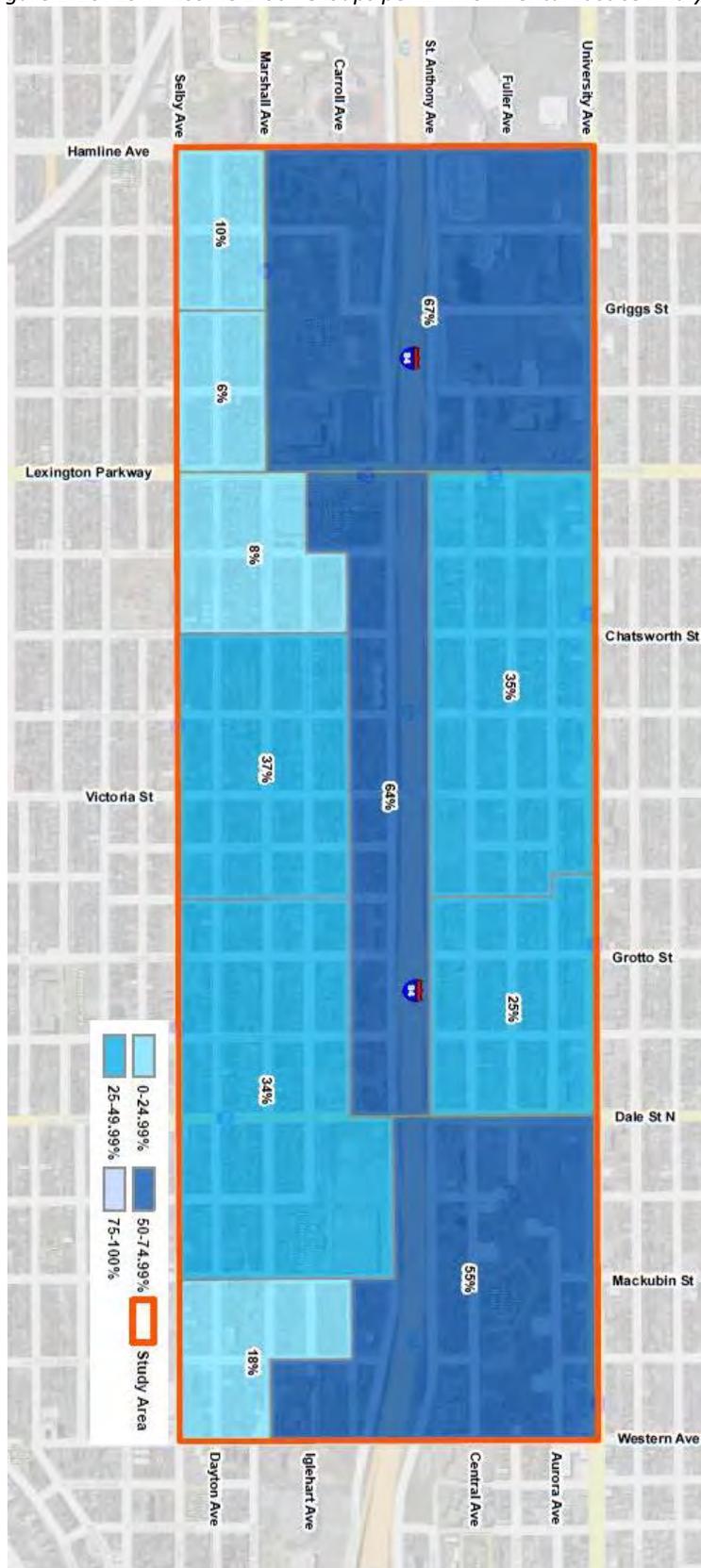
Source: U.S. Census Bureau, 2012-2016 ACS 5-Year Estimates, Table C17002: Ratio of Income to Poverty Level in the Past 12 Months.

²⁴ USDOT Order 6640.23.

²⁵ To maintain consistent thresholds throughout the study area, thresholds of 10, 25, and 50 were used in order to visually differentiate among high- and low-percentage low-income block groups, with consideration of natural breaks in the data and of values presented in Table 2-12.



Figure 2-15: Low-Income Block Groups per Environmental Justice Analysis



As depicted in Figure 2-14 and Figure 2-15, seven (7) of 11 block groups in the study area are defined as minority communities, and the same seven (7) block groups are considered low-income communities; thus, the study area is defined as an environmental justice community, per the USDOT and CEQ guidance described above.

2.4 Transportation Overview

2.4.1 Roadway Characteristics

The roadway layout within the study area follows a traditional grid system with longer blocks from east-to-west and shorter blocks from north-to-south. Due to the grid network, horizontal curvature in the area is limited.

The most significant route within the study area is I-94, which runs east-west, and includes diamond interchanges at Lexington Parkway and Dale Street, and a westbound exit to Hamline Avenue. Frontage road access to the highway is provided via St. Anthony Avenue and Concordia Avenue.

Most roads within the study area are urban two-lane undivided roadways with statutory speed limits of 30 miles per hour (MPH). Exceptions are detailed in Table 2-13.

Table 2-13: Roadway Characteristics within the Study Area

Road	Lanes	Division	Speed Limit
Interstate 94	8	Concrete Barrier	55 MPH
St. Anthony Avenue	2 (One-Way)	N/A (Frontage Road)	30 MPH
Concordia Avenue	2 (One-Way)	N/A (Frontage Road)	30 MPH
University Avenue	4	Light rail infrastructure	30 MPH
Hamline Avenue	4	Undivided	30 MPH
Lexington Parkway	4	Curb and Grass	30 MPH
Dale Street	4	Curb (North of I-94); Undivided (South of I-94)	30 MPH

Source: Google Earth

The most common traffic control devices at intersections are minor-leg stop, all-way stop, and signal control. Signalized intersections occur along University Avenue, Dale Street, Lexington Parkway, and Hamline Avenue. Transit signal priority for the light rail is implemented at all the signalized intersections along University Avenue, which includes an emergency vehicle use signal at Albans Street.

Jurisdiction of right-of-way for roads in the study area varies. Ownership of the right-of-way is relevant to the future authority of these areas and will be determined later in project development.

2.4.2 Structure Inventory

Throughout the study area, I-94 is depressed with varying sideslope dimensions and a small presence of retaining wall. The majority of the interstate right-of-way is bound with chain link fence, and no soundwall structures are present.

As I-94 is fully access controlled; structures traversing the highway are limited to the existing nine (9) overpasses, four (4) pedestrian bridges, and four (4) overhead span sign structures (Table 2-14). All four pedestrian bridges currently meet ADA compliance, have a good overall structure rating, and were built between 2009 and 2016.²⁶

²⁶ Rethinking I-94, Appendix T1: Asset Conditions, Map and Program Schedule, page 7, August 2018.

Table 2-14: I-94 Structures within the Study Area

Location	Function	Accommodates Vehicular Traffic	Accommodates Pedestrian and/or Bicycle Traffic
Hamline Avenue	Overpass Bridge	X	X
Griggs Street	Pedestrian Overpass	-	X
Lexington Parkway	Interchange Bridge	X	X
Chatsworth Street	Pedestrian Overpass	-	X
Victoria Street	Overpass Bridge	X	X
Grotto Street	Pedestrian Overpass	-	X
Dale Street	Interchange Bridge	X	X
Macubin Street	Pedestrian Overpass	-	X
Western Avenue	Overpass Bridge	X	X

Source: Google Earth

2.4.3 Traffic Conditions

The majority of roadway miles within the study area are residential local roads maintained by the City of Saint Paul. The functional classifications and average daily traffic (ADT) for roads beyond a local functional classification are listed in Table 2-15.

Table 2-15: Traffic Conditions for Collector and Arterial Roads within the Study Area

Street	Functional Classification	ADT
I-94	Principal Arterial	159,000
Concordia Avenue	Major Collector	4,025
Dale Street	Minor Arterial	17,620
Hamline Avenue	Major Collector	16,500
Lexington Parkway	Minor Arterial	26,525
Marshall Avenue	Minor Arterial	3,950
St. Anthony Avenue	Major Collector	3,125
Selby Avenue	Major Collector	5,010
University Avenue	Minor Arterial	15,275
Victoria Street	Major Collector	4,370
Western Avenue	Major Collector	5,100

Sources: MnDOT ftp site: ftp2.dot.state.mn.us/pub/outbound/TDA/Traffic%20Monitoring/Products/2017_Public_Files_AADT/, MetCouncil and NCompass Technologies, Functional Class Roads, April 12, 2018.

In addition to the arterials and collectors, the interchanges along I-94 produce ingress and egress traffic to the study area. The traffic volumes (weighted ADT) corresponding to these ramps are listed in Table 2-16.

Table 2-16: I-94 Traffic Volumes for Ramps within the Study Area

Road	Direction	Enter I-94	Exit I-94
Dale Street	Eastbound	8,250	8,650
	Westbound	9,200	9,500
Lexington Parkway	Eastbound	10,400	10,100
	Westbound	10,550	8,800
Hamline Avenue	Westbound [Only]	-	7,350

Source: Rethinking I-94, Appendix T5: Existing Traffic Volume Data Summary, pages 6-7.

Rethinking I-94²⁷ provides an overview of the crash history along I-94 in the study area. A broader section of I-94 between TH 280 and Marion Street is a 4.2-mile stretch that extends beyond the study area in both directions. Its crash rate is 0.70 crashes per million vehicle miles traveled (MVMT) and its fatality rate is

²⁷ Rethinking I-94, Appendix T10: Crash Data Summary, August 2018.

0.26 fatalities per hundred million vehicle miles traveled (HMVMT). The crash history for the three interchanges within the study area are listed in Table 2-17.

Table 2-17: Crash History for I-94 Interchanges within the Study Area

Interchange	Crash Severity (2011-2015) ¹						Crash Cost	Crash Rate
	K	A	B	C	PDO	Total		
Dale Street	0	1	19	100	313	433	\$2,896,000	1.35
Lexington Parkway	1	3	22	99	472	597	\$3,679,000	1.67
Hamline Avenue	0	0	9	38	133	180	\$1,139,000	0.56

¹ K=Killed, A=Incapacitating Injury, B=Non-Incapacitating Injury, C=Possible Injury, PDO=Property Damage Only

Source: Rethinking I-94, Appendix T10: Crash Data Summary.

The Institute of Transportation Engineers recommends a geographic size and time horizon for traffic impact studies based on the expected peak hour trip generation.²⁸ Consequently, it is recommended and will likely be warranted that a traffic impact study be conducted should the Rondo Land Bridge or equivalent project progress in development.

2.4.4 Access and Circulation

The transportation infrastructure in the study area accommodates multiple modes of transportation, including driving, transit, walking, and bicycling.

2.4.5 Driving

The majority of the roadway network is bi-directional and provides through access. The primary trip generation are attributed to residences and commercial activity, which are accommodated with a range of off-street and on-street parking options.

Off-Street Parking - A combination of alleys and driveways provides off-street parking for the majority of housing units. Restricted access surface parking lots provide off-street parking for schools, apartment buildings, and most service and commercial entities.

On-Street Parking - Most streets allow for on-street parking with occasional restrictions, and no residential permit zones exist within the study area. There is limited or no parking present on Hamline Avenue, University Avenue, Lexington Parkway, and Dale Street. Metered parking is intermittently present along University Avenue.

2.4.6 Transit

Both light rail transit and bus transit service is provided by Metro Transit within the study area.

Light Rail - Metro Transit's Green Line runs along University Avenue and provides direct access to several major nodes including downtown Saint Paul, the University of Minnesota campus, and downtown Minneapolis. Five stations are present within the study area, including at: Hamline Avenue, Lexington Parkway, Victoria Street, Dale Street, and Western Avenue.²⁹ The Green Line primarily operates at a frequency of 15 minutes or better during daytime service hours on weekdays and Saturdays.

Bus - Four primary bus transit routes, as depicted in Figure 2-16, are served in the study area, including: Route 16, University Avenue; Route 21, Hamline Avenue, Selby Avenue; Route 65, Dale Street; and, Route

²⁸ Institute of Transportation Engineers (ITE), Transportation Impact Analyses for Site Development, September 2010.

²⁹ MetroTransit, <https://www.metrotransit.org/metro-green-line>, accessed September 2018.

83, Lexington Avenue.³⁰ These routes primarily operate at frequencies between 15 and 60 minutes during normal service hours. Additional express routes run through the area but serve limited local access. Route 16 provides service concurrent to the Green Line with more frequent stops.

Figure 2-16: Bus Routes within the Study Area



2.4.7 Walking

The pedestrian network within the study area is extensive, and includes the following:

Walkways - Sidewalk and walkway coverage is continuous throughout the study area with few to no gaps in coverage along all public roads. The majority of sidewalks within the study area have an effective width of 4 to 6 feet.

Curb ramps - Curb ramps are provided at all four quadrants among most intersections.

Traffic Calming - Curb extensions are occasionally present at intersections along Lexington Parkway, Marshall Avenue, and Selby Avenue.

Crossings - Minnesota law specifies that drivers must stop for crossing pedestrians at marked crosswalks and at all unsignalized intersections.³¹ Within the study area, crosswalk pavement markings are provided at most signalized intersections. Unsignalized intersection crossings range from no markings, pavement markings only, and a combination of signs and markings. The pavement markings used to indicate a crosswalk vary throughout the study area.

2.4.8 Bicycling

Bicycle facilities in the study area provide full north-south coverage along Griggs Street and Western Avenue, and lack full coverage of any east-west routes. A combination of on-street bicycle lanes and shared lanes are the predominant type of bicycle infrastructure present within the study area (Table 2-18).

³⁰ MetroTransit, <https://www.metrotransit.org/imap/map.aspx>, accessed September 2018.

³¹ Minnesota Statutes, <https://www.revisor.mn.gov/statutes/2008/cite/169.21>, accessed September 2018.

Table 2-18: Bicycle Facilities

Road	Bikeway Type	Coverage within Study Area
Marshall Avenue	On-Street Bike Lane	Partial
Griggs Street	Bike Boulevard	Full
Western Avenue	On-Street Bike lane; Sharrows	Full

Source: Saint Paul Bicycle Plan, last updated July 19, 2017.

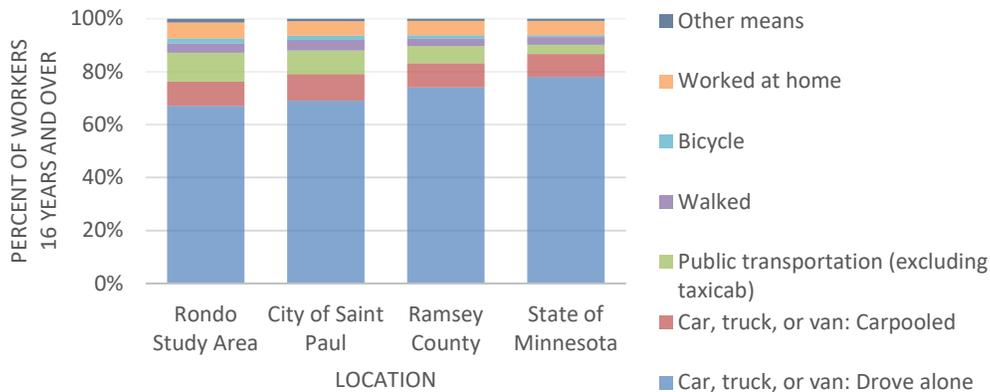
2.5 Travel Characteristics

The following details the commuting characteristics, based on the U.S. Census Bureau, 2012-2016 ACS 5-Year Estimates, for the 11 block groups within the study area. Comparison data is provided for the City of Saint Paul, Ramsey County, and the State of Minnesota.

2.5.1 Travel Means to Work

As illustrated in Figure 2-17, the most frequent travel means to work in the study area are driving alone (67 percent), public transportation (11 percent), and carpooling (9 percent). These values are similar to the citywide, countywide, and statewide distributions, with the primary differences being a lower proportion of driving alone and a higher proportion of public transportation within the study area.

Figure 2-17: Distribution of Travel Means to Work³²



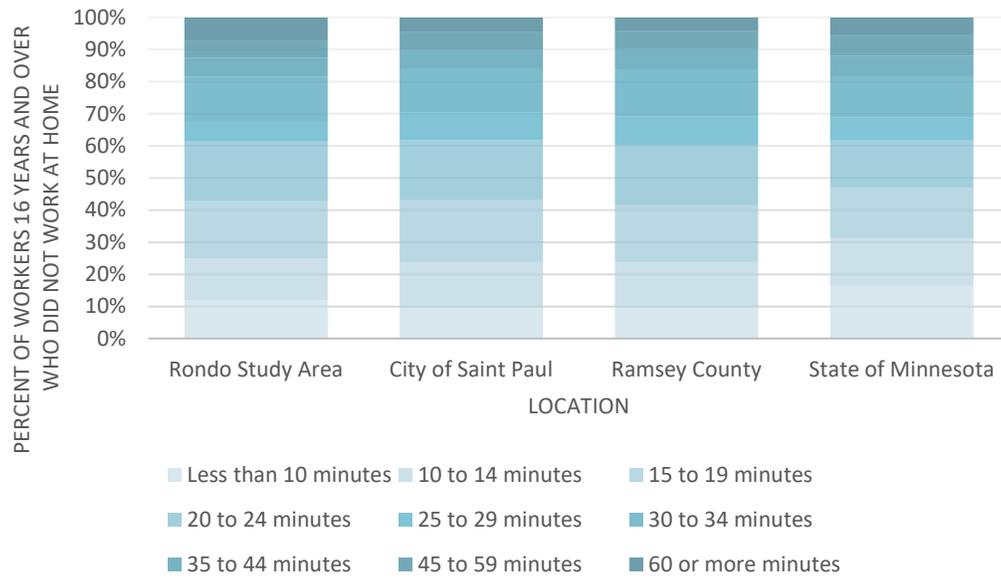
2.5.2 Travel Time to Work

The median travel time to work falls within the 20 to 24 minutes range, which is consistent with citywide, countywide, and statewide trends (Figure 2-18). Of the varying travel means to work, public transportation has the longest median travel time at 60 or more minutes.

³² US Census Bureau, 2012-2016 ACS 5-Year Estimates, Table B08301: Travel Means to Work.



Figure 2-18: Distribution of Travel Time to Work³³



³³ US Census Bureau, 2012-2016 ACS 5-Year Estimates, Table B08134: Travel Time to Work.

Page intentionally left blank.

3.0 PRELIMINARY MARKET & ECONOMIC ANALYSIS



To provide a foundation for the future market and economic decisions that will be made by RCR and their agency partners, RKG Associates, Inc. prepared an economic analysis as part of the evaluation process. The purpose of the economic analysis was to analyze the Rondo neighborhood's real estate market to determine possible catalytic projects or activities that could be associated with the RLB. The following summarizes the market analysis findings:

Commercial – The site for the proposed RLB over I-94, as developed in the preliminary planning stage, is not supportive of significant new commercial development in the near term.

- The neighborhood has an excess of retail activity for its population and spending potential, with most of it located along University Avenue and to a lesser extent on Selby Street.
- The site's location, 3-4 blocks away from the Green Line Light Rail that runs along University Avenue, puts it at a competitive disadvantage to businesses on or closer to the line.
- New transit-oriented mixed-use development and redevelopment along University Avenue (and to a lesser degree on Selby Street) is indicative of the strength of the current economy and regional market.

Residential – The housing market in the study area is relatively strong, with rising prices and low inventory.

- Single-family homes and condominiums in the neighborhood are selling quickly and at historically high prices, and older homes are being renovated for resale or by new owners.
- Based on demographic trends, it appears many older, long-time residents are selling to younger but still middle-age buyers, suggesting an opportunity for new development that meets the needs of this older generation, such as a continuing care community, downsized housing units, or similar concepts.
- The neighborhood is currently mostly rental occupied (60 percent) but home ownership is rising as rental units are converted to for-sale units. This suggests the need for more rental product in the market.
- The overall income and wealth levels in the neighborhood suggest a need for affordable housing, including a mix of subsidized low income units up to and including "workforce" housing, which may or may not need extensive subsidies.
- Rising household incomes support these ownership trends, as more and more households can support the costs necessary to purchase homes. What is not known (since current Census data lags current market), is whether these higher income households are existing residents "moving up" or newcomers attracted by the relatively attractive pricing and good locational amenities offered by the Rondo neighborhood.
- Affordable housing for the neighborhood's senior population, including the potential for assisted living, might be coupled with programs that assist younger families to remain in the area. Commercial uses could also be combined with programs focused toward start-up businesses and retail/service incubator concepts, to help neighborhood residents stay and build wealth in the Rondo neighborhood.

Employment – The site is located between two major employment centers (downtown Saint Paul and University of Minnesota/downtown Minneapolis), each of which have relatively high office vacancy rates and new development potential.

- The transit-oriented development along University Avenue is providing additional supply to the office market, thus reducing demand for locations without these attributes.



Institutional – The neighborhood is characterized by a relatively large concentration of private secondary educational institutions.

- While this is a positive attribute, by providing a degree of cultural potential as well as student housing demand, national and state enrollment trends do not support expansion of this sector.
- Other institutional users such as hospitals or government agencies, tend to locate on or near major transportation hubs, so it would be an exception to presume one might find this location attractive.
- However, locally serving government or social service users might be attracted to the site, if economically feasible.

In summary, the RLB site is likely to support a mix of housing types and price ranges. Market rate housing, defined as affordable to households earning \$75,000 or more, appears to be in relatively strong demand and the ability to create new supply by providing new land and development opportunities, is likely to be well received by the market. This market rate development may, in turn, support additional affordable housing production. Commercial development will be limited to neighborhood-serving retail and services. Any large scale office or institutional use would be dependent on non-foreseeable circumstances.



Page intentionally left blank.

4.0 GOALS, ISSUES, AND OPPORTUNITIES



Recognizing what exists within the study area and its community and historical context, the project team developed the Feasibility Study goals. This section describes the goals for the Feasibility Study, developed through a review of the project's themes and subsequent strengths, weaknesses, opportunities, and threats (SWOT) analysis.

4.1 Themes

Based on a review of available documents completed to date for the idea of a RLB, the following is a list of 'themes' RCR is trying to accomplish with its implementation:

- Neighborhood and School Connectivity
- Affordable Housing
- Equitable Economic Development
- Job Creation and Growth
- Localized Economy
- Wealth Creation
- Improved Quality of Life
- Access to Physical Activity
- Access to Green Space
- Programming for Youth and Elderly
- Gentrification Concerns

4.2 SWOT Analysis

The following provides a summary of strengths, weaknesses, opportunities, and threats associated with the potential development of the RLB within the study area associated with this Feasibility Study. Strengths and weaknesses refer to the existing conditions of the study area, which are either helpful or harmful to achieving the goals of the project. Strengths are favorable conditions to be built upon, whereas weaknesses are unfavorable conditions to be considered in the design and planning processes. Opportunities and threats refer to potential future conditions of the study area. Opportunities are potential improvements and favorable conditions the project will seek to achieve. Threats are the potential barriers that may impede the realization of project goals. Opportunities will be prioritized and optimized; whereas, threats will be countered or minimized.

This analysis is most effectively utilized as a guide to understanding already known conditions within the study area and adjacent areas. It is not intended to provide full details of each issue, but rather provide a brief synopsis of the strengths to build upon, weaknesses to be dealt with, opportunities to be capitalized on, and threats to be either minimized or treated in future planning efforts.

Strengths

- Historically Established Neighborhood
- Existing recognized arts and cultural community (i.e. Selby Avenue Jazz Fest, Penumbra Theatre).
- Rondo Community Land Trust
- On-going work by community leaders and groups provides a foundation for required analyses.
- Victoria Street lacks on/off ramps, avoiding conflicts with freeway functions.

Weaknesses

- Project lacks a Master Plan – a long-term planning document that provides a conceptual layout to guide future growth and development and includes analysis, recommendations, and proposals for an area's population, economy, housing, transportation, community facilities, and land use.
- Project lacks a comprehensive market analysis and financial analysis to examine the feasibility before a development program is finalized.
- Developing outside of Victoria Street runs the risk of conflicting with freeway functions.
- Project area lacks a district council since it is a historic neighborhood, currently split between two councils.

Opportunities

- Healing a neighborhood identity by creating wealth for current and displaced residents.
- Redevelop vacant properties.
- Removal/redevelop blighted properties.
- Create open space for passive recreation and social interaction, which the area currently lacks.
- Promotion of the existing arts and cultural district, while capitalizing on the potential wealth-building opportunity for the district and the neighborhood.

Threats

- Gentrification concerns similar to other developed areas of St. Paul.
- Environmental impacts - hazardous waste, threatened and endangered species (e.g. Rusty patched bumble bee).
- Lack of scale of traffic changes prevents certainty on a number of impacts.
- Lack of private funding to pay for features not covered by public funding.
- Resident perception of improvements, since previous improvements perceived to have negative impacts.

4.3 Goals

The themes, in consideration of the SWOT analysis, fostered development of the following goals for this Feasibility Study:

- **Neighborhood Reconnection** – Physically, reconnect the neighborhood on both sides of I-94 in ways that serve as a catalyst for wider community-wide initiatives; alternatively, socially, create a cultural connection that promotes community leadership.
- **Affordable Housing** – Provide mechanisms to minimize barriers, and provide financial incentives, to promote the production and preservation of a diverse, safe, healthy, and affordable housing stock for residents to build wealth.
- **Equitable Development** – Create a framework for inclusive economic opportunity for an equitable community, as a result of collaboration and sustainable wealth-building.
- **Public Health/Green Space** – Improve public health disparities by providing access to green space and outdoor opportunities.
- **Community Leadership** – Strategize to keep this project a “community led” initiative and work closely with state, regional and city officials to implement regulatory and policy solutions, as appropriate, to maximize community involvement and to minimize involuntary displacements and moderate gentrification.



Page intentionally left blank.

5.0 CONCEPTS AND INITIAL SCREENING



Now aware of what exists within the study area and having developed goals, the project team performed an initial screening to determine which concepts would be further reviewed; however, first, the concepts needed to be synthesized per their various elements. This section details the synthesized concepts and the initial screening results, and the forthcoming evaluation criteria for the next step in the evaluation process.

Because this project is in an early phase of project development, collaboration between the project team and project leaders will be ongoing as the project moves forward. As such, the screening and evaluation methodologies will be revisited and may be refined, and other concepts may be included, as appropriate.

5.1 Concepts

Based on a review of available documents and engagement efforts completed to date, there are seven (7) fundamental concepts presented for the RLB. These concepts are detailed further in the Rondo Land Bridge Elements Matrix (Appendix G), and described briefly as follows:

Concept 1: Street/Bridge Expansions (Short) - Concept 1 consists of an overpass bridge expansion providing a combination of green space and recreation, commercial or residential facilities. This concept provides the most simplistic concept with respect to size and complexity. The approximate size of this expansion would be between 300 to 500 linear feet in length and 1 to 3 acres in area. The ratio of open space to developed area is flexible in this scenario, in which the capacity may be up to 50³⁴ housing units, and could facilitate a minimum of 20 percent open space coverage. The types of housing, work spaces, commercial activity, and recreational amenities may vary in scope and size.

Concept 2: Simple Lid with Development Potential (Medium) - Concept 2 consists of a freeway lid with bridge structural elements to provide a combination of green space and one-to-two story development for recreation, commercial, or residential facilities. This concept spans from Victoria Street to Avon Street, resulting in an approximate size of between 700 to 1,000 linear feet in length and 5 to 7 acres in area. This concept reflects a medium footprint concept, the smallest of the freeway lid concepts, with respect to size and complexity. This concept allows for a flexible ratio of open space to developed area, in which the capacity may be up to 150 housing units, and could facilitate a minimum of 20 percent open space coverage. The types of housing, work spaces, commercial activity, and recreational amenities would likely include a mixture of development two stories or less in size.

Concept 3: Simple Lid with Development Potential (Medium) - Similar to Concept 2, Concept 3 consists of a freeway lid with bridge structural elements to provide a combination of green space and one-to-two story development for recreation, commercial, or residential facilities. This concept spans from Milton Street to Fisk Street, resulting in an approximate size of between 900 to 1,200 linear feet in length and 7 to 9 acres in area. This concept reflects a medium footprint concept with respect to size and complexity. This concept intends for a flexible ratio of open space to developed area, in which the capacity may be up to 200 housing units, and could facilitate a minimum of 20 percent open space coverage. The types of housing, work spaces, commercial activity, and recreational amenities may include a mixture of development two stories or less in size.

Concept 4: Simple Freeway Lid (Long) - Concept 4 consists of an expanded freeway lid that provides primarily green space and recreational amenities. The concept spans from Chatsworth Street to Grotto Street, resulting an approximate size of between 2,600 to 3,200 linear feet in length and 15 to 22 acres in

³⁴ Housing units represent an average size of 850 square feet.

area. This concept reflects a large footprint concept with respect to size and complexity. As this concept intends for a higher proportion of green space, the capacity may be up to 350 housing units, and could facilitate approximately 70 percent open space coverage. The types of housing, work spaces, and commercial activity are those limited in scope and size, whereas the recreational amenities would likely include those of greater complexity.

Concept 5: Lid with 1-2 Story Buildings (Long) - Concept 5 consists of an expanded freeway lid with structural elements that support development of one-to-two story development for recreational, commercial, and residential purposes. The concept spans from Chatsworth Street to Grotto Street, resulting an approximate size of between 2,600 to 3,200 linear feet in length and 15 to 22 acres in area. This concept reflects a large footprint concept with respect to size and complexity. As this concept intends for a relatively equal proportion of open space to developed area, the capacity may be up to 600 housing units, and could facilitate approximately 50 percent open space coverage. The size and types of housing, work spaces, commercial activity, and recreational amenities would likely include a mixture of development two stories or less in size.

Concept 6: Developed Freeway Lid with Multistory Buildings (Long) - Concept 6 consists of an expanded freeway lid with structural elements that support development of multistory buildings for recreational, commercial, and residential purposes. The concept spans from Chatsworth Street to Grotto Street, resulting an approximate size of between 2,600 to 3,200 linear feet in length and 15 to 22 acres in area. This concept provides the largest and most elaborate concept with respect to size and complexity. As this concept intends for a majority of developed area, the capacity may be up to 1,200 housing units, and could facilitate approximately 30 percent open space coverage. The size and types of housing, work spaces, commercial activity, and recreational amenities may predominantly include those that are multifaceted in scope and multistory in size.

Concept 7: Embankment Expansion - Concept 7 consists of the expansion of the embankments through structural modification that may provide a combination of green space, recreation, commercial or residential facilities. The approximate size of this expansion would be between 2,000 and 2,600 linear feet in length and 4 to 8 acres in area. This concept provides an alternative to the freeway lid structure and is moderate in size and complexity. The ratio of open space to developed area in flexible in this scenario, in which the capacity may be up to 200 housing units, and could facilitate a minimum of 20 percent open space coverage. The types of housing, work spaces, commercial activity, and recreational amenities are those limited in footprint but may be more complex in scope.

5.2 Initial Screening

The initial screening provides a rational framework to screen the concepts and eliminate those with discernable complications or unlikely repairable conditions. To clearly distinguish which concepts would meet the goals of the project, each concept was screened based on the goals outlined in Section 4.3.

Each concept was screened on a recommend/eliminate basis. If the concept met at least three goals, it was recommended for further analysis. If it did not meet three goals, it was eliminated from further analysis. This screening is not intended to be a comprehensive quantitative analysis, but instead a qualitative evaluation to remove concepts that do not meet a majority of the goals of the project. Therefore, because a concept is determined for elimination in this analysis, does not suggest it cannot be analyzed in a future study – no concept has been completely eliminated.

The evaluation framework and process for screening concepts for the Feasibility Study is based on the

current understanding of the needs within the study area and throughout the region, as well as the needs expressed by participants during public engagement events. The overarching objective of this process is to screen the concepts to identify those most responsive to the project's needs, and subsequently to identify the evaluation criteria to be used to analyze the concepts recommended for further analysis. The following summarizes the results of the initial screening for each concept:

Concept 1: Street/Bridge Expansions (Short) - RECOMMEND

- ✓ **Neighborhood Reconnection** - Creates moderately improved connectivity between the northern and southern portions of Rondo and provides development opportunities for some housing, supporting retail, and commercial uses.
- ✗ **Affordable Housing** - With a maximum of 50 housing units, this concept provides limited opportunity for additional housing, which may be limited to market rate, unsubsidized housing.
- ✓ **Equitable Development** - To encourage better development, this concept could act as a catalyst to combine redevelopment of Victoria Street with the efforts being done on University Avenue and Selby Avenue, both to the north and south. This could result in somewhat higher density and mixed uses to be developed over time, thus improving the connectivity between these two predominantly commercial corridors.
- ✗ **Public Health/Green Space** - This concept allows for limited acreage to be used as green space. The mitigating effects on noise and air pollution from the freeway are not applicable with this concept.
- ✓ **Community Leadership** - This concept provides opportunities to implement community betterment initiatives, despite the limitations of these opportunities due to this concept's small area for development. Because of this, the opportunities would need to be thoroughly articulated and vetted prior to implementation, rather than using the space for retail development.

Concept 2/3: Simple Lid with Development Potential (Medium) - RECOMMEND

Since Concept 2 and Concept 3 are fundamentally the same, with variances in the size of development, these concepts have been combined and reviewed as a 'hybrid' concept.

- ✓ **Neighborhood Reconnection** - As with Concept 1, this concept improves connectivity north and south and will be essential to help establish the lid as a development node or focus point.
- ✗ **Affordable Housing** - With a maximum of 150 housing units, this concept provides limited opportunity for additional housing, which may be limited to predominantly market rate, unsubsidized housing.
- ✓ **Equitable Development** - Locating this concept at Victoria Street, would allow for connections to the Rondo Memorial at Fisk Street and achieve the social and economic goals for Rondo.
- ✓ **Public Health/Green Space** - These concepts call for a longer lid allowing for more development, as well as open space for activities. The amount of vertical development could be phased with open space uses, building over time as market demands dictate.
- ✓ **Community Leadership** - This concept provides opportunities to implement community betterment initiatives. Since these opportunities would be limited due to this concept's somewhat limited area for development, the opportunities would need to be thoroughly articulated prior to implementation.

Concept 4: Simple Freeway Lid (Long) - ELIMINATE

- ✓ **Neighborhood Reconnection** - This concept creates new open space over I-94 to connect the northern and southern portions of the Rondo neighborhood.
- ✗ **Affordable Housing** - The focus of open space within this concept results in a relatively low housing density with respect to the size of this concept's footprint, which in turn provides limited options for subsidized or affordable housing.



- × **Equitable Development** - While this concept physically connects, it does not provide for an economic connection, including the ability to deal with housing and economic development needs of Rondo.
- ✓ **Public Health/Green Space** - This concept provides a substantial amount of new open green space. While parks, open space and even community gardens would benefit surrounding properties and neighborhood residents, these benefits would primarily be confined to the warmer seasons only.
- × **Community Leadership** - The low presence of development within this concept provides limited opportunities to implement a series of community betterment initiatives.

Concept 5: Lid with 1-2 Story Buildings (Long) - RECOMMEND

- ✓ **Neighborhood Reconnection** - This concept would provide strong linkages between north and south Rondo, provided various street and other transportation improvements are made.
- ✓ **Affordable Housing** - The market analysis indicates there is currently moderate demand for housing in the regional market. This concept could provide a combination of market rate and subsidized housing.
- ✓ **Equitable Development** - This development configuration would allow for both significant open space (programmed or not) along with housing, supporting commercial and institutional uses as the market can support, which would develop over time. With this much available development, in-fill development between I-94 and University and Selby Avenues would likely not be fostered.
- ✓ **Public Health/Green Space** - The balance of green space and development, alongside the environmental benefits of a covered freeway, provide activity, environmental, and all-season benefits to the public.
- ✓ **Community Leadership** - Sufficient development options with this concept provide opportunities to implement community led initiatives.

Concept 6: Developed Freeway Lid with Multistory Buildings (Long) - ELIMINATE

- ✓ **Neighborhood Reconnection** - This concept would provide strong linkages between north and south Rondo, provided various street and other transportation improvements are implemented.
- × **Affordable Housing** - The market analysis indicates that while there is moderate demand in the regional market for housing, the amount suggested in this concept would result in a long build-out timeframe.
- × **Equitable Development** - The market analysis indicates, currently or within the foreseeable future, there is no demand in the regional market for the amount of commercial space suggested in this concept, resulting in a long build-out timeframe.
- × **Public Health/Green Space** - This concept creates the largest amount of development space, consisting of multi-story buildings intermixed with green space. Parking requirements would need to be met either on the lid itself or elsewhere in the neighborhood, thus impacting existing land uses.
- ✓ **Community Leadership** - The variety of development options with this concept provides ample opportunities to implement a series of community-led and -involved initiatives.

Concept 7: Embankment Expansion - ELIMINATE

- × **Neighborhood Reconnection** - As this concept only builds within the existing I-94 ROW, north and south reconnections are not made.
- × **Affordable Housing** - With a maximum of 200 housing units, this concept provides limited opportunity for additional housing, which may be limited to predominantly market rate, unsubsidized housing.
- × **Equitable Development** - This concept provides the potential for multi-story buildings and a variety of housing, retail, office and institutional uses. However, this concept could actually exacerbate development patterns, with the south side “connected” more to Selby Street and the north side

“connected” more to University Avenue. Similar to Concept 6, the level of market support necessary for this amount of potential space is not anticipated.

- × **Public Health/Green Space** - This concept allows for almost no acreage to be used as green space. The mitigating effects on noise and air pollution from the freeway are not applicable with this concept.
- × **Community Leadership** - Due to this concept’s limited area for development, less opportunities are available to implement community betterment initiatives.

In summary, Concepts 1 (Figure 5-1), 2/3 (Concept 2, Concept 3, or a hybrid of the two concepts – Figure 5-2), and 5 (Figure 5-3) were recommended for further evaluation in the quantitative feasibility analysis, and Concepts 4, 6, and 7 were eliminated from further analysis.

Figure 5-1: Concept 1 Schematic

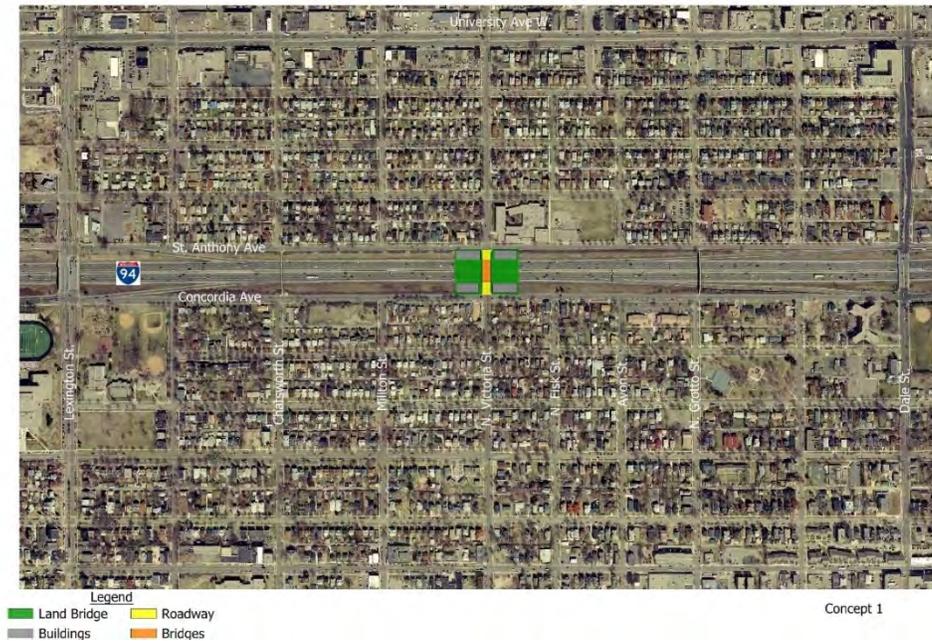


Figure 5-2: Concept 2/3 Schematic

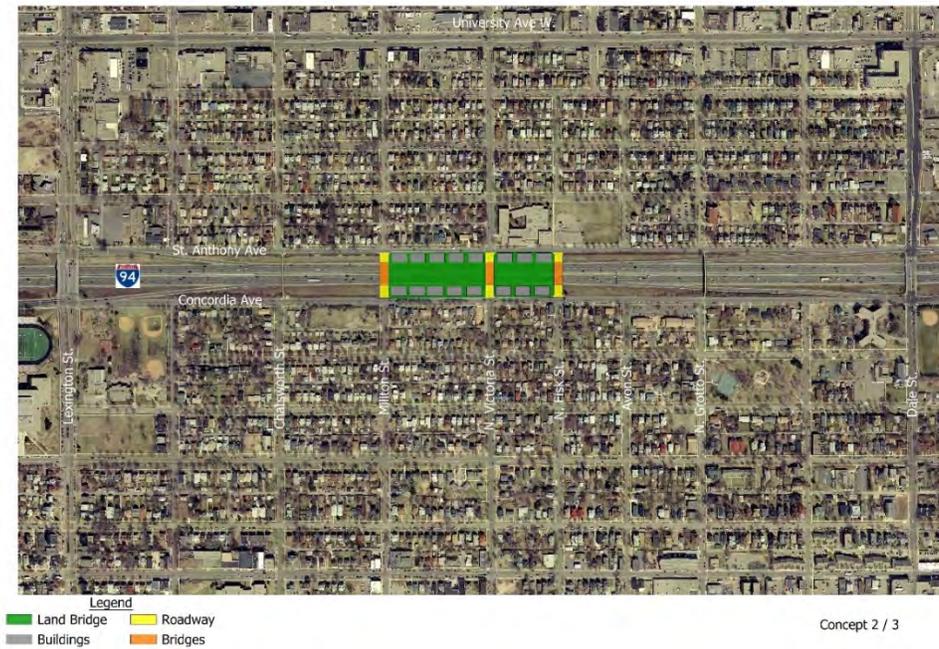


Figure 5-3: Concept 5 Schematic





Table 5-1: Summary of Initial Screening of Concepts against Feasibility Study Goals

Concepts	Goals					Recommend/ Eliminate
	Neighborhood Reconnection	Affordable Housing	Equitable Development	Public Health/ Green Space	Community Leadership	
1: Street/Bridge Expansions (Short)	✓	X	✓	X	✓	Recommend
2/3: Simple Lid with Development Potential (Medium)	✓	X	✓	✓	✓	Recommend
4: Simple Freeway Lid (Long)	✓	X	X	✓	X	Eliminate
5: Lid with 1-2 Story Buildings (Long)	✓	✓	✓	✓	✓	Recommend
6: Developed Freeway Lid w/Multistory Buildings (Long)	✓	X	X	X	✓	Eliminate
7: Embankment Expansion	X	X	X	X	X	Eliminate

5.3 Evaluation Criteria

The evaluation framework is based on the successive, iterative aforementioned evaluation of the concepts - first, was the qualitative screening, specifically pertaining to the project goals, and next a quantitative feasibility analysis.

The following details the evaluation criteria developed for the Feasibility Study, as well as the supporting factors and proposed measures for each. As previously described, the project goals were used in the initial screening, and the other factors will be used in the subsequent feasibility analysis. The supporting factors will most likely change as the analysis progresses, in order to better differentiate between the concepts.

Table 5-2: Initial Proposed Evaluation Criteria

Evaluation Criteria/Factor	Proposed Measure
Project Goals	
• Neighborhood Reconnection - Reconnect the neighborhood on both sides of I-94	Yes/No
• Affordable Housing - Provide opportunities for diverse, safe & affordable housing	Yes/No
• Suitable Development - Create inclusive economic opportunities	Yes/No
• Public Health/Green Space - Provide access to green space/outdoor opportunities	Yes/No
• Community Leadership - Keep this project a “community led” initiative	Yes/No
Engineering/Traffic	
• Preliminary Opinion of Probable Project Construction Costs	Cost (\$)
• Preliminary Opinion of Operations & Maintenance Costs	Annual Cost (\$)
• Potential Public Utility Impacts	Utilities
• Potential Traffic Safety Impacts	Intersections
• Potential Impacts to I-94 Right-of-Way	Square Feet of ROW Used
Network/Modal Connectivity	
• Local Road Re-connections	# of Re-Connections
• Pedestrian Connectivity	# of New Connections
• Bicycle Connectivity	# of New Connections
• Transit Connectivity	# of Routes Modified
Environment/Health	
• Air Quality/Noise Impact Potential	--
• Historic/Cultural Properties Impact Potential	Historic Properties
• Low Income/People of Color Impact Potential	% EJ
• Potential for New Gathering Spaces	#/Area



Evaluation Criteria/Factor	Proposed Measure
<ul style="list-style-type: none"> Potential for New Cultural/Historic Interpretive Opportunities 	#/Area
<ul style="list-style-type: none"> Potential for Green Space/Green Infrastructure 	#/Area
Economic Opportunities	
<ul style="list-style-type: none"> Consistency with Local Plans/Policies 	Yes/No
<ul style="list-style-type: none"> Amount of New Developable Property 	Acres
<ul style="list-style-type: none"> Potential for Housing/Residential Development 	#/Square Feet
<ul style="list-style-type: none"> Potential Revenue from Housing/Residential Development 	# Annual
<ul style="list-style-type: none"> Potential for Retail/Commercial Development 	#/Square Feet
<ul style="list-style-type: none"> Potential Revenue from Retail/Commercial Development 	# Annual
<ul style="list-style-type: none"> Potential for Job Creation/Enhancement 	#/Square Feet
<ul style="list-style-type: none"> Accessibility to Area Jobs/Businesses 	Minutes



Page intentionally left blank.

6.0 FEASIBILITY ANALYSIS



With three concepts – 1, 2/3, and 5 – passing the initial screening, which was the evaluation of the goals, the project team next performed the feasibility analysis. This feasibility analysis was prepared in the traditional sense, such that it is intended to identify the need for further evaluation of the concepts, because the design strategy and footprint are uncertain at this time. This section details the development and further analysis of the evaluation criteria applied to the three concepts, which is then summarized in Table 6-5. In review of the evaluation outlined in this section, the project team was mindful of the opportunities to add value to the overall project, as outlined in Section 4.0.

6.1 Engineering and Cost Analysis

An explanation and evaluation of the fundamental engineering and traffic criteria analyzed as part of the feasibility analysis are detailed in the following sections, with estimates detailed in Appendix H.

6.1.1 Probable Construction Costs

The construction costs are the non-recurring direct and indirect costs associated with the labor, material, equipment, and other factors of the final design and construction process. The probable construction costs for the RLB are presented in five key areas: Bridges, Lighting, Buildings, Utilities, and Park Amenities. In addition to these key areas, a contingency of 30 percent and a design fee of 15 percent have been added to the construction cost subtotal, to account for additional costs associated with such items as final design changes and escalation costs for construction materials. The uncertainty of the main span bridge type at this early conceptual phase, created the need for a range of costs for each concept.

Roadway & “Park” Bridges – The estimated construction costs for the structures that comprise the footprint of the land bridge, include the combined costs of the superstructure, substructure, and retaining wall for each of the three concepts. These costs were estimated by using MnDOT average bid prices for awarded contracts.³⁵ Each concept was assessed with differing materials and span configurations. Assumptions included a minimum vertical clearance of 16.6 feet, that building substructures are independent and will not bear on the bridge beams, the roadway and park portions of the structure are separated by a longitudinal joint, and the presence of a 4-foot topsoil with a cast-in-place concrete deck.

Tunnel Features – The concepts result in the traffic along I-94 passing through a tunnel structure; therefore, subject to the design requirements of roadway tunnels, such as fire suppression and heating, ventilation, and air conditioning (HVAC) systems. The estimated cost of these systems were produced via aggregated research conducted by the Colorado Department of Transportation (CODOT)³⁶ into equivalent tunnels nationwide.

Lighting – The cost for lighting installation includes that within the I-94 tunnel, along with the crossing surface streets, and miscellaneous uses on the land bridge. These costs were estimated by using MnDOT average bid prices for awarded contracts.³⁵

Buildings – The building development cost ranges assume an approximate unit cost of \$150 per square foot of building area, and a varying building area based on the land bridge length for each concept. The values used in these cost estimates were determined using CoreLogic© Marshall & Swift Valuation Service³⁷, and does not include specialty building types or tenant improvements.

³⁵ <http://www.dot.state.mn.us/bidlet/average-bid-price.html>

³⁶ <https://www.codot.gov/projects/i-70mountaincorridor/final-peis/final-peis-file-download.html>

³⁷ A complete and authoritative appraisal guide for developing replacement costs and depreciated values of commercial structures, which references more than 30,000 component costs, over 300 building occupancies, and includes costs for “green” features.
<https://www.corelogic.com/products/marshall-swift-valuation-service.aspx>

Utility Replacement/Enhancements – The costs to replace and enhance utility distribution systems to the adjacent neighborhoods, and to new development on the land bridge, were estimated as an approximate 12 percent subset of the total cost of building development.

Park Amenities – The costs associated with park amenities include the landscaping costs, such as trees, and other installed features, including benches and trash cans. These costs were estimated by using MnDOT average bid prices for awarded contracts.³⁵

6.1.2 Operations and Maintenance Costs

The operation and maintenance (O&M) costs are the recurring direct and indirect costs associated with upkeep, utilities, inspections, administration, salaries, monitoring, etc. The estimates provided herein omit scheduled major repair and rehabilitation work. The annual O&M costs for the RLB are presented in four fundamental aspects: Bridge(s) (for Surface Roads), Tunnel, Park(s), and Buildings:

Bridge(s) – The cost to operate and maintain the bridge(s) that carry surface roadways over I-94 was referenced from MnDOT’s 2018 Major Projects Report.³⁸ The O&M costs include cleaning and maintaining the bridge road surface and drainage, snow and ice removal, minor surface patching and crack sealing. These estimates exclude additional staff and inspection costs. The costs are based on MnDOT’s total expenditures in bridge maintenance (reactive and preventative maintenance), normalized by the bridge deck or roadway surface area, which demonstrate an annual cost of \$0.21 per square foot of bridge deck.

Tunnel - The cost to operate and maintain the tunnel systems required under the land bridge was referenced from the Tunnel Operations, Maintenance, Inspection and Evaluation (TOMIE) Manual from the Federal Highway Administration³⁹, as well as costs from several existing tunnel systems. These costs include cleaning and maintaining the piers, land bridge underside, and drainage; routine inspections and recertification of the structural components, supervisory control and data acquisition (SCADA), lighting, ventilation, fire protection/safety, and communication systems; utility costs; and maintenance of the systems. Not included in the costs are snow and ice removal along I-94, emergency response and incident management, systems monitoring, personnel, and equipment. The calculated approximate annual cost is \$313,614 per lane mile of interstate under the land bridge.

Park(s) – The cost to operate and maintain the park was referenced from National Recreation and Park Association (NPPA) Agency Performance Review⁴⁰ data. These costs include lawn maintenance, landscape beds and decorative plant maintenance, trash/recycling maintenance, snow and ice removal, pathway/sidewalk lighting maintenance and electricity. The national average for annual operating expenditures of parks is \$6,750 per acre, and was used in this analysis. This cost is subject to significant fluctuation, should the park be absorbed into an existing local park system or if the maintenance is contracted out to a local vendor.

Buildings – The cost to operate and maintain the buildings along the land bridge is estimated by aggregation of reported operating costs from a range of sources for residential⁴¹ and commercial^{42,43} uses. A portion of these costs will be passed along to the tenants while others will remain with the owner.

³⁸ http://www.dot.state.mn.us/govrel/reports/2018/2018_major_highway.pdf

³⁹ <https://www.fhwa.dot.gov/bridge/inspection/tunnel/tomie/hif15005.pdf>

⁴⁰ <https://www.nrpa.org/publications-research/research-papers/agency-performance-review/>

⁴¹ <https://www.naahq.org/news-publications/units/september-2018/article/survey-operating-income-expenses-rental-apartment>

⁴² <https://www.boma.org/BOMA/Research-Resources/3-BOMA-Spaces/Newsroom/PR91818.aspx>

⁴³ <https://www.cbre.com/research-and-reports>



These costs include utilities, cleaning and maintenance of public/shared use spaces, building repairs, and inspections. These costs are subject to variances dependent on the size and configuration of the build out. Estimates herein include an average of \$7.50 per square foot for residential space and \$6 per square foot for commercial space.

6.1.3 Public Utility Impacts

A range of private and public utilities are located adjacent to, or within, the right-of-way of I-94 in the project area (refer to Table 6-1). These utilities include municipal water distribution, sanitary sewers, storm sewers, optical fiber, and electricity; the majority of which run parallel to I-94 and are located underneath the roadway or embankments on either side of the freeway. The exact location, including alignment and depth, of these utilities may significantly affect the complexity of any construction along I-94, including that associated with the RLB. Initial coordination with each utility owner was done during this study, further coordination with each utility owner will be required in the next stages of the project development process.

Table 6-1: Utilities within Project Area

Type	Owner	Size	Location	Notes
Major Utilities				
Sewer-Sanitary	MetCouncil Environmental Services	13' 9.5" Sanitary Interceptor Tunnel	North ROW edge of I-94/St. Anthony Street; 170-175' below St. Anthony	<ul style="list-style-type: none"> Includes an 11' access shaft at Chatsworth Street/St. Anthony Street MetCouncil has a proposal to add an additional tunnel.
Sewer-Stormwater	City of Saint Paul-Rondo	8' Stormwater Tunnel	South ROW edge of I-94/Concordia; 100-150' below Concordia	<ul style="list-style-type: none"> Includes drop shaft to the start of the tunnel in the northwest corner of Chatsworth Street/Concordia Avenue. Second drop shaft is located in the northeast corner of Chatsworth
Communications-Fiber	Connect Minnesota/ CenturyLink/ AT&T	Level 3 Intercity Network Connection	I-94 North embankment	Depth and size TBD during next steps of project.
Other Local Utilities				
Sewer - Sanitary	City of Saint Paul	9" to 30"	Along and under local city streets	Used to collect from existing buildings.
Sewer-Stormwater	City of Saint Paul	St. Albans 7' 6" Tunnel	Crosses I-94 west of Grotto and ties into Saint Paul-Rondo Tunnel near St. Albans/Concordia Avenue	After tie in, combined tunnel is 9'.
	MnDOT	12" to 72"	Under I-94, Concordia Avenue, St. Anthony Street	Interconnected system conveying surface water to one of the previously noted drop shafts above.
	City of Saint Paul	12" to 36"	Along and under local city streets	Interconnected system conveying surface water to one of the previously noted drop shafts above.
	City of Saint Paul	72" Arch Pipe	Along Fisk Street, south of I-94	Connects to Fisk drop shaft.
Water	City of Saint Paul Regional Water Services	4" to 12"	8' under local city streets	
	City of Saint Paul Regional Water Services	16"	Along Victoria Street, then crosses under I-94 (at approximately 7')	



Type	Owner	Size	Location	Notes
Communications-Fiber	MnDOT Traffic Management Systems	<3"	I-94 South Embankment	Connects traffic management cameras/sensors to MnDOT Regional Transportation Management Center.
	Varies	<3"	Local service lines above/below ground connecting to buildings.	
Electricity	Xcel Energy	Primary 1 Phase Line	Above/below ground connecting to buildings.	
	MnDOT Lighting	<3"	North/south I-94 ROW	

Source: Survey CAD files and communication with various owners.

6.1.4 Other

This category is a catchall for the remaining engineering factors evaluated as part of the feasibility analysis. These factors were determined relative to the complexity of the various concepts, but not necessary for detailed evaluation at this time, due to the number of unknown variables at this phase in the project development process; therefore, the evaluation of each of these factors is considered a high-level review.

Traffic Safety Impacts – Impacts to traffic safety among the concepts are primarily dependent on factors to be determined in the design process of the land bridge, such as the geometric configurations, traffic control devices, and changes in traffic patterns along and adjacent to the land bridge. As a surrogate factor, the number of intersections likely to be affected are included in order to provide an approximate scale of potential impact. The traffic safety impact to through traffic along I-94 is unlikely to be significantly affected by any of the present land bridge concepts.

Impacts to I-94 ROW (Right-Of-Way) – Impacts to the existing I-94/MnDOT right-of-way are incurred in each of the three concepts. The affected amount of right-of-way directly correlates with the length of the land bridge. All concepts assume the right-of-way impact is predominantly associated with the grade-separated nature of the land bridge, with some implication on the existing embankment slopes.

6.2 Network/Modal Connectivity

Impacts to the surface transportation network were assessed to gauge the potential for multimodal network connectivity. At this stage, there are limited design details among the concepts to identify the specific network configurations. The four modes of transportation reviewed as part of this criterion included:

Local Road Re-Connections – Motorized vehicles presently traverse I-94 at half-mile intervals along Lexington Parkway, Victoria Street, and Dale Street. Based on the farthest termini of each concept, the existing local road network that may be reconnected is limited to Chatsworth Street, Milton Street, Fisk Street, Avon Street, and Grotto Street.

Pedestrian Connectivity – Pedestrians presently traverse I-94 at quarter-mile intervals along Lexington Parkway, Chatsworth Street, Victoria Street, Grotto Street, and Dale Street. The potential for pedestrian connections at a high density is approximately one every 400 feet.

Bicycle Connectivity – Cyclists presently traverse I-94 in shared use areas with vehicles or pedestrians at quarter-mile intervals along Lexington Parkway, Chatsworth Street, Victoria Street, Grotto Street, and Dale Street. Limited or no bicycle-specific infrastructure is presently available. Bicycle connectivity may occur in concurrence to local road reconnections, as well as parallel to a portion of pedestrian reconnections.

Transit Connectivity – Transit routes may be added or upgraded along Victoria Street. Concepts that provide local road reconnections also have the potential to facilitate additional transit connectivity along those roadways. Existing east-west transit routes along I-94 may incorporate a stop at Victoria Street. Enhanced connections to the Green Line on University Avenue may also be added.

6.3 Environment/Health

The following discusses the environmental/health-related factors evaluated in the feasibility analysis and the potential impacts the concepts could have on each. Furthermore, as the Rondo community has historically experienced detrimental outcomes associated with the neglect of community cohesion in the construction of I-94, a focal point of the RLB is the opportunity for, and improvement of, community cohesion as the direct result of the project. Each of the present land bridge concepts encompass the physical reconnection, as well as the framework for community and commercial engagement of the Rondo neighborhood. The seven factors reviewed as part of the environmental/health criterion, which includes the spaces intended to promote community cohesion, are detailed as follows:

Air Quality Potential – Air quality impacts of freeway lids using mechanical ventilation are anticipated to pose potential air quality concerns. The threshold to implement a ventilated system in a roadway tunnel is 300 feet. Since each concept is anticipated to include a tunnel totaling more than 300 feet, mechanical ventilation will be necessary to address air quality concerns. Additionally, a range of air scrubbing systems, intended to improve the air quality in the surrounding Rondo neighborhood, may be incorporated into the preferred design; however, without such systems incorporated into the design, net changes in air quality from existing conditions are likely to be worse than existing conditions. An emphasis on non-motorized and transit-oriented development in the preferred design may mitigate air quality impacts through reduction of motor vehicle trips along Victoria Street and adjacent roadways. A detailed air quality analysis will be required, as the project development process progresses.

Historic/Cultural Properties Impact Potential - The study area contains designated and potential historic and archaeological sites. None of these sites are anticipated to interact directly with the land bridge or its construction, but should be re-evaluated against the preferred design and construction planning. A full cultural resources and archaeological assessment would be necessary in the project development process.

Low Income/People of Color Impact Potential - The study area includes seven block groups meeting the definition of an environmental justice community. None of the present land bridge concepts involve potential residential relocations. However, if future concepts or designs include the potential for residential relocations, additional analysis should be taken to avoid and mitigate impacts to these environmental justice communities. Further analysis would also need to be completed to review impacts from potential relocations due to gentrification and housing cost increases, and the converse, wealth and job creation increases.

Potential for New Gathering Spaces – Community-oriented gathering space elements include sociability, activity, access, and comfort. Area estimates assume a maximum subset of approximately one-half of the combined open space and built space of the concept, and a minimum of approximately one-tenth of this space.

Potential for New Cultural/Historic Interpretive Opportunities - The physical spaces that encompass, or are dedicated to, cultural and historic uses may physically coincide with other recreational or institutional services. Area estimates assume a maximum subset of approximately two-thirds of the combined open

space and built space of the concept, and a minimum of approximately one-tenth of this space.

Potential for Green Space – The areas that may include a range of uses such as landscaping, parks, and gardens are anticipated to coincide with recreational uses. While it is possible for green space to exist inside and on top of developed areas, for purposes of this Feasibility Study it is assumed the maximum amount of green space is limited to the amount of open space within each concept. Area estimates assume a maximum subset of approximately two-thirds of the open space of the concept, and a minimum of approximately one-eighth of this space.

Potential for Green Infrastructure – Inclusion of sustainable infrastructure may include a range of features, such as a utility hub or net zero operations. Some space may be singularly dedicated to green infrastructure, while some may coincide with area for other purposes, such as the permeable pavement for roadways, solar panels on building rooftops, or rain gardens within parks. Area estimates assume a maximum subset of approximately one-half of open space and one-sixth of developed space, and a minimum of approximately one-tenth of this space.

6.4 Economic Opportunities

In an effort to rationalize the possible development on and around the proposed RLB, a Prototype Capacity Analysis was performed to evaluate the factors for economic opportunities. As part of the analysis, for each of the concepts, a *prototypical* development scheme is suggested as a basis for estimating the social and economic impacts. The prototypical development schemes contain a mix of residential, commercial and institutional (non-profit) uses. This mixed-use approach is preferred by developers as a means of sharing market and financial risks over multiple product types, and tend to reinforce each other under the urban planning concept of “*live-work-play*”. The schemes also share a relatively large proportion of open space, in the form of outdoor plazas, parks and pedestrian-oriented ways. These “outdoor” uses, with limited vertical development, will take up approximately two-thirds of the overall RLB area, with the remaining area occupied by new vertical development. These schemes do not suggest or recommend any specific uses, design or programmatic oversight, rather they are meant to illustrate what could potentially be developed and the relative economic impacts associated with each. Assumptions for the prototypical development schemes include:

- Each concept to be permitted by zoning and other entitlements which may not currently be in place.
- All engineering and environmental obstacles have been removed.
- Per the engineering aspects of the feasibility analysis (Section 6.1), building substructures are independent and will not bear on the bridge beams. Furthermore, multi-story buildings will be constructed on a flattened embankment, through structural retaining of the present embankment.
- The estimated cost premiums and physical limitations of placing large buildings on top of a bridge structure are considered limiting factors.
- The scale and massing of the RLB development is assumed to be in keeping with that of the overall neighborhood, which varies widely between University Avenue (to the north) and Selby Avenue (to the south).
- A Floor Area Ratio (FAR) of 0.75, along with an average building height of two stories. The FAR includes the RLB itself, so the massing of the buildings on the edges will result in higher FARs on a parcel by parcel basis, including larger structures with multiple stories. While this scale of built

development is different from the immediately surrounding residential neighborhood, it is in keeping with the transitioning nature of University Avenue, and to a lesser extent, Selby Street.

The mix of uses evaluated as part of the Prototype Capacity Analysis were simplified into two fundamental uses: Residential and Non-Residential. These uses are described as follows:

Residential – Includes a mix of multi-family uses that could range from townhouses to multi-story flats, with a mix of condominium ownership and for-rent units. For each scenario, it is assumed 80 percent of the developed floor area will be residential use, with a mix of unit sizes, number of bedrooms (studios to three bedrooms) and styles. On average, the units contain just over 1,000 gross square feet (GSF) and 870 net square feet. The residential unit mix includes studios (10 percent of total units), 1-bedroom units (50 percent), 2-bedroom units (30 percent) and larger 3-bedroom units (10 percent). A weighted average of 1.8 persons per unit is used to estimate the resident population. It is further assumed 20 percent of the residential units will be reserved for low- and moderate-income households.

Non-Residential – Comprises 20 percent of the built area and include retail/services at 25 percent of non-residential uses, 50 percent office uses and 25 percent non-profit or institutional uses (i.e. educational activities, social meeting spaces). This 80/20 mix of residential to non-residential is similar to other successful mixed-use projects in the region, and nationally, and is supported by current market conditions.

Determination of the building density for the Prototype Capacity Analysis warrants further explanation. Since the vertical development must take place on the embankments, each of the three concepts result in taller and denser development on a parcel by parcel basis as compared to the overall site FAR of 0.75. By way of example, a 700-foot bridge span (Concept 2) would stretch over approximately two city blocks (e.g. if centered on Victoria Street, would run between Milton Street to the west and Fisk Street to the east). Since the City of Saint Paul city blocks are approximately 350 feet long, this would result in a development area of 26,250 SF (0.6 acres) for each block, assuming the embankment area is 75 feet wide. With two of these development areas on each side of the highway, the total area where vertical development can occur would be 105,000 SF (2.4 acres). In order to achieve the 0.75 overall FAR, total building area on the four parcels would be 157,500 SF (3.6 acres). Allowing for setbacks from the street for sidewalks, open areas between buildings and other amenities would reduce the parcel footprints somewhat, resulting in an effective parcel FAR of 0.65 for single story buildings and up to 2.0 for three (3) story buildings, still in keeping with the overall urban nature of the neighborhood. Additional development could be accommodated by increasing building heights and the effective FAR.

Table 6-2 illustrates the mix of uses that would be developed, and highlights the key elements, for the three concepts evaluated under the Prototype Capacity Analysis. As discussed in Section 5.1, Concept 1 includes a land bridge “lid” of 300-500 feet in length over I-94, an approximately 300-foot span, and an estimated 75 feet of embankment area on either side for vertical development. Using the aforementioned assumptions, the Prototype Capacity Analysis determined Concept 1 will include a 90,000 SF-150,000 SF (2.1-3.4 acres) area of newly created “land”, which at an overall FAR of 0.75, can support 67,500-112,500 square feet (SF) of building space. Concept 2/3 is 700-1,200-foot land bridge, which results in 210,000 SF-360,000 SF (4.8-8.3 acres) of new land, supporting 157,500-270,000 SF of built space along the embankments. Concept 5 is the largest of the concepts discussed and consists of a land bridge extending over a multi-block area (approximately 2,600-3,200 feet). Analysis of Concept 5 resulted in 780,000 SF-960,000 SF (18-22 acres) of new land, with a building capacity of 585,000-720,000 SF; thus, providing the most building space, if it can be supported by the market over an extended period of time.

Table 6-2: Prototype Capacity Analysis

	Concept 1	Concept 2/3	Concept 5
Land Bridge Length (LF)	300-500	700-1,200	2,600-3,200
Area (SF)	90,000-150,000	210,000-360,000	780,000-960,000
Building Area (SF)	67,500-112,500	157,500-270,000	585,000-720,000
Open Space (SF/(Acres))	56,250-93,750/ (1.3-2.2)	130,680-226,510/ (3.0-5.2)	487,870-601,130/ (11.2-13.8)
Residential Uses	<ul style="list-style-type: none"> ▪ 54,000-90,000 GSF ▪ 54-90 units, with 11-18 affordable 	<ul style="list-style-type: none"> ▪ 126,000-216,000 GSF ▪ 126-216 units, with 25-43 affordable 	<ul style="list-style-type: none"> ▪ 468,000-576,000 GSF ▪ 468-576 units, with 94-115 affordable
Population (Persons)	96-160	224-384	883-1,025
Non-Residential Uses	<ul style="list-style-type: none"> ▪ Retail: (SF) 3,375-5,625 ▪ Office: (SF) 6,750-11,250 ▪ Non-Profit/Institutional: (SF) 3,375-5,625 	<ul style="list-style-type: none"> ▪ 7,875-13,500 ▪ 15,750-27,000 ▪ 7,875-13,500 	<ul style="list-style-type: none"> ▪ 29,250-36,000 ▪ 58,500-72,000 ▪ 29,250-36,000
Employment (Jobs)	39-64	90-154	334-411
Development Costs-Buildings (Million \$)	10-17	24-41	89-108
Total Market Value at Full Build (Million \$)	17-28	39-67	144-178

Each of the three concepts, based on the aforementioned Prototypical Development Analysis, will result in the generation of housing, jobs, incomes and taxes. These key socioeconomic factors have been estimated using industry standard factors and recent city and state wage and tax data. Table 6-3 summarizes these impacts. These are direct impacts only and do not include indirect or induced impacts that might occur throughout the greater City of Saint Paul economy.

Table 6-3: Economic Impacts Summary

	Concept 1	Concepts 2/3	Concept 5
New Residents	96-160	224-384	833-1,025
New Jobs	40-67	93-160	347-427
Retail/Services	10-17	23-40	87-107
Office	20-33	47-80	173-213
Non-Profit	10-17	23-40	87-107
Total Annual Wages (Millions \$)	2.7-4.5	6.3-10.9	23.5-29.0
Construction Jobs¹	45-74	104-179	387-476
Total construction wages (Millions \$)	3.5-5.9	8.3-14.2	30.7-37.8
Market Value (Millions \$)	16.6-27.8	38.9-66.7	144.4-177.9
Property Taxes (Millions)²	0.4-0.6	0.8-1.4	3.1-3.8
Income Taxes (Millions)³	\$0.4-\$0.7	\$0.9-\$4.2	\$3.4-\$4.2

Notes:

¹Temporary construction jobs during the development period

²Estimated taxes to all jurisdictions

³Includes state and local portions

6.5 Feasibility Assessment

A review of the feasibility of the concepts was then conducted, based on results of the feasibility analysis. The objective of this aspect of the Feasibility Study was to determine the overall feasibility of each concept. Table 6-4 provides a comparative summary of the concept evaluation data presented in the preceding sections. In terms of this study, feasibility is defined as the achievability of a concept's implementation without consequential technical or civic impedance through each criterion.



Table 6-4: Comparison of Concepts against Evaluation Criteria

Criteria	Concepts		
	1: Street/Bridge Expansion (Short)	2/3: Simple Lid with Development Potential (Medium)	5: Lid with 1-2 Story Buildings (Long)
Feasibility Study Goals	Meets 3/5	Meets 4/5	Meets 5/5
Evaluation Criteria	<i>Impacts</i>		
Engineering/Traffic	Low	Medium	High
Network/Modal Connectivity	Low	Medium	High
Environment/Health	Low	Medium	High
Economic Opportunities	Low	High	Medium
Cost	\$	\$\$	\$\$\$
Feasibility	Feasible	Likely Feasible	Potentially Feasible

Notes:

Low: Evaluated as having the least amount of impact for the criterion.

Medium: Evaluated as neither the least nor most amount of impact for the criterion.

High: Evaluated as having the most amount of impact for the criterion.

\$ - \$\$\$: Representative of total probable construction costs, plus total O&M costs, with '\$' suggesting the lowest amount of costs and '\$\$\$' the highest amount of costs.

Concept 1: Feasible – Concept 1 is feasible, because it meets the overall project goals to reconnect the Rondo neighborhood and to provide suitable development opportunities; it’s the least costly in both initial capital costs and long term operations and maintenance cost; it very likely is the fastest to implement; and it provides the least impact to the environment/health of the community.

Under Concept 1, the engineering and traffic impacts - while high relative to regional infrastructure projects - is lowest in terms of cost and complexity. It is likely construction could be completed in one phase, coordination and conflicts with stakeholders is the lowest among the three concepts, and resulting contingencies are proportionally lower; thus, Concept 1 is feasible from a technical perspective. The prospect of reconnecting local streets across I-94 is low in Concept 1. Additionally, from a technical perspective, it is unlikely any Concept 1 design would result in additional connectivity beyond a minimal additional quantity of pedestrian and bicycle access points. The relative detrimental impact on the health and environment in Concept 1 is low due to its limited footprint, also resulting in low accessibility to beneficial green infrastructure, park space, and other environmental and health amenities.

The economic opportunities available in Concept 1 exhibit relatively limited capacity for commercial and residential use. However, the market analysis suggests the amount of capacity is anticipated to be below the demand, resulting in a high utilization and efficient economic use of the developed areas. Therefore, Concept 1 is feasible from a social perspective, albeit with minimum relative additional benefit.

Concept 2/3: Feasible – Concept 2/3 is feasible, because it meets most of the overall project goals; it provides greater potential for economic opportunities; it provides more flexibility in development and park use on the land bridge; it provides the greatest opportunity for expansion in the future, while limiting the capital expenditures up front; and while it has some impact on the environment, it provides greater benefit to health concerns with more green space and reduced air quality.

The engineering and traffic impacts in Concept 2/3 are moderate in cost relative to the other concepts, at a cost approximately one-third of Concept 5, and three times that of Concept 1. It is likely that construction could be completed in one to two phases, and that coordination and conflicts with stakeholders and relative contingencies are potentially high. The prospect of reconnecting local streets across I-94 is moderate in Concepts 2/3. One to two roadways may be reconnected in addition to several

pedestrian and bicycle accesses; providing a relative moderate benefit. Therefore, from a technical perspective, Concept 2/3 is feasible, albeit with increased complexity. The relative detrimental impact on the health and environment in Concept 2/3 is moderate due to its relative footprint, also resulting in sizeable accessibility to beneficial green infrastructure, park space, and other environmental and health amenities.

The economic opportunities available in Concepts 2/3 exhibit a relatively moderate amount of capacity for commercial and residential use. The capacity provided is anticipated to meet the demand, resulting in an appropriate utilization and efficient economic use of the developed areas. As such, from a social perspective, Concept 2/3 is feasible.

Concept 5: Feasible – Concept 5 is feasible, because it meets all of the overall project goals; it provides the largest reconnection of the Rondo neighborhood; it provides the greatest capacity for benefit for the neighborhood and city as a whole, in terms of residential and commercial development; it results in the greatest number of jobs created, both temporary construction jobs and permanent jobs; it provides the largest total market value of the development at full build out and the largest tax potential (both property and income taxes); and it provides the greatest potential for new gathering spaces, cultural and historic interpretive opportunities and green space.

Concept 5 includes long-term or phased build-outs associated with high costs, complex coordination, and the greatest amount of potential or risk. This concept would require additional studies, in particular, regarding interaction with major utilities, to better determine its feasibility. The prospect of reconnecting local streets across I-94 is highest in Concept 5. This indicates that Concept 5 is feasible from a technical perspective, albeit with significant complexity. The relative detrimental impact on the health and environment in Concept 5 is relatively high due to its large footprint, also resulting in high accessibility to beneficial green infrastructure, park space, and other environmental and health amenities. Additional studies regarding the detrimental environmental impacts, as well as specification of green infrastructure and utility hubs to be included in the design of the land bridge, are required to more effectively assess Concept 5.

The economic opportunities available in Concept 5 exhibit a high amount of capacity for commercial and residential use. However, the market analysis indicates this amount of capacity currently exceeds the demand for commercial space. Due to the lower demand, a long built-out timeframe would be anticipated, which may result in delays in residential and affordable housing build-out timeframes as well. Therefore, Concept 5 is feasible from a social perspective, albeit with unknown implications to be assessed through additional studies and design.



Page intentionally left blank.

Table 6-5: Feasibility Analysis Evaluation Criteria Matrix

Evaluation Criteria	Factors	Proposed Measure	Concepts			
			1: Street/Bridge Expansion (Short)	2/3: Simple Lid with Development Potential (Medium)	5: Lid with 1-2 Story Buildings (Long)	
Project Goals	Neighborhood Reconnection - Reconnect the neighborhood on both sides of I-94?	Yes/No	Yes	Yes	Yes	
	Affordable Housing - Provide opportunities for diverse, safe, and affordable housing?	Yes/No	No	No	Yes	
	Suitable Development - Create inclusive economic opportunities?	Yes/No	Yes	Yes	Yes	
	Public Health/Green Space - Provide access to green space/outdoor opportunities?	Yes/No	No	Yes	Yes	
	Community Leadership - Keeps this project a "community led" initiative?	Yes/No	Yes	Yes	Yes	
Engineering ¹ / Traffic	Bridge Features					
	Length	Linear Feet (LF)	300-500	700-1,200	2,600-3,200	
	Total Area	Acres	1-3	5-9	15-22	
	Probable Construction Costs					
	Roadway Bridge(s)	Cost (Million \$)	1.2-2.3	3.5-6.9	6-11.5	
	"Park" Bridge(s)	Cost (Million \$)	10.2-25.8	30.6-48.8	95.6-168.7	
	Tunnel Features (HVAC, Fire Suppression, etc.)	Cost (Million \$)	1.8-1.9	5.6-6.2	16.1-19.8	
	Lighting (In Tunnel, On Top of Land Bridge)	Cost (Million \$)	0.4-0.6	1.2-1.9	3.4-6	
	Buildings	Cost (Million \$)	11-18.4	25.8-43.9	95.3-117.5	
	Utility Replacement/Enhancements	Cost (Million \$)	1.3-2.8	3.1-6.6	11.4-17.6	
	Park Amenities	Cost (Million \$)	0.3-0.4	0.8-1.3	2.4-4.4	
	Contingencies (30%)	Cost (Million \$)	4.4-9.6	13.2-20.6	39.8-66.3	
	Design Fees (15%)	Cost (Million \$)	2.9-6.2	8.6-13.4	25.8-43.1	
	TOTAL (Million \$)			33.5-68	92.4-149.6	285.8-454.9
	Operations and Maintenance Costs					
	Bridge(s) & Tunnel	Annual Cost (\$)	144,400-240,200	433,200-483,100	1.2M-1.5M	
	Park(s)	Annual Cost (\$)	7,100-18,400	21,300-34,800	66,600-120,200	
	Buildings	Annual Cost (\$)	486,000-810,000	1.5M-1.6M	4.2M-5.2M	
	TOTAL (\$)			637,500-10.7M	2M-2.1M	5.5M-6.8M
	Public Utility Impacts					
	Major Utility Impacts (Sanitary Sewer, Storm Sewer, Fiber Optics, etc.)	# of Utilities	3	3	3	
	Other Local Utility Impacts	# of Utilities	9	9	10	
	Other					
Traffic Safety Impacts	# of Intersections	2-4	4-6	8-12		
Impacts to I-94 ROW	ROW Used (1,000 SF)	54.6-131	163.8-262	473.2-838.4		
Network/ Modal Connectivity	Local Road Re-Connections	# of Re-Connections	0-1	1-2	2-5	
	Pedestrian Connectivity	# of New Connections	0	1-5	2-10	
	Bicycle Connectivity	# of New Connections	0	1-4	2-8	
	Transit Connectivity	# of Routes Modified	0-1	0-1	0-2	
Environment/Health	Air Quality Potential ²	Low/Medium/High	Low	Medium	High	
	Historic/Cultural Properties Impact Potential	# of Properties	0	0	0	
	Low Income/People of Color Impact Potential	% Environmental Justice	0	0	0	
	Potential for New Gathering Spaces	Area (Acres)	0-2	1-5	3-12	
	Potential for New Cultural/Historic Interpretive Opportunities	Area (Acres)	0-1.5	1-3	3-9	
	Potential for Green Space	Area (Acres)	0-1	1-5	4-10	
Economic Opportunities	Potential for Green Infrastructure	Area (Acres)	0-1	1-3	3-9	
	Number of Housing Units	#	54-90	126-216	468-576	
	Number of Affordable Housing Units	#	11-18	24-43	94-115	
	Open Space Area	Area (Acres)	1.3-2.2	3.0-5.2	11.2-13.8	
	Consistency with Local Plans/Policies	Yes/No	Yes	Yes	Yes	
	New Residents	#	96-160	224-384	833-1,025	
	New Jobs	#	40-67	93-160	347-427	
	Construction Related Jobs	#	45-74	104-179	387-476	
	Total Market Value of Development at Full Build Out	Cost (Million \$)	16.6-27.8	38.9-66.7	144.4-177.9	
	Potential Property Taxes	Annual Cost (Million \$)	0.4-0.6	0.8-1.4	3.1-3.8	
	Potential Income Taxes	Annual Cost (Million \$)	0.4-0.7	0.9-4.2	3.4-4.2	
Accessibility to Area Jobs/Businesses		Walkable	Walkable; Increased Parking	Increased Transit		

¹Assumptions:
1. The project's capital costs being developed fall into the following categories: 1) Roadway bridge (Victoria Street, etc.) – superstructure, substructure and necessary retaining wall under the structure; 2) Land bridge (Structure over I-94 between buildings) – superstructure, substructure and necessary retaining wall under the structure; 3) Roadway – changes to the frontage roads and connecting roads; 4) Buildings – construction of the new building on or adjacent to the land bridge; 5) Other Items – sidewalks, trees, lighting, drainage, utilities, etc.
2. Elevation of the top of the land bridge is the same as that of the adjacent I-94 frontage roads, which could require lowering of the profile of existing I-94, in order to maintain the required vertical clearance between the bridge structure and the roadway below (assumed to be 16'6").
3. Frontage roads – St. Anthony and Concordia – will remain in place in their current locations and that the I-94 right-of-way will not be widened.
4. Buildings will be constructed over the I-94 flattened embankment, through structural retaining of the present embankment.. We are still exploring the requirements of constructing buildings on the bridge itself, but those costs may be much higher.
5. Building structure will be independent of the land bridge and will not bear on the bridge beams.
6. Some improvements may be necessary to the frontage roads and connecting roadways to incorporate more transit opportunities adjacent to the project.
7. The roadway bridge structure was analyzed independently of the land bridge structure, in that a longitudinal joint would separate the two.
8. The loading on the land bridge structure is based on 4-ft of soil and a waterproofing system on top of a cast in place concrete deck. This will allow for trees with shallow root systems to be planted of varying sizes and for sidewalks, lighting and other amenities to be installed.
9. Life cycle costs for bridge and roadway maintenance will be included as a separate cost from the capital cost of the project.
10. Each category of cost above will have a "contingency" cost, which includes items that are not known at this time – bridge piles, drilled shafts, aesthetic features of the retaining walls or bridges, etc.
11. All costs in 2018 US dollars.
²MnDOT's Rethinking I-94 report discusses potential air quality concerns regarding freeway lids (i.e. tunnels). In summary, air quality impacts regarding short tunnel projects do not pose an air quality concern; whereby, longer tunnels that use mechanical ventilation may pose an air quality concern.

Page intentionally left blank.

7.0 NEXT STEPS



This Feasibility Study is the first step in a longer process to design and build a land bridge in the Rondo neighborhood. The following will ensure the RLB can move to what is determined to be the most appropriate and immediate next stage – Phase I studies – from a design/engineering and planning perspective. This section outlines the likely activities necessary to successfully implement the Phase I studies and the potential challenges and opportunities to implementing these. This section concludes with recommendations specific to advancing the project to the next phase.

7.1 Recommendation and Implementation Strategies

7.1.1 Recommendation

Based on the feasibility analysis, the overarching recommendation for the RLB, from a design/engineering and planning perspective, is to follow a phased approach for implementation. Various aspects of the land bridge may be developed in a phased manner over time, as funding becomes available for specific elements. This might include starting with Concept 1 and replicating it elsewhere along the I-94 corridor, or allowing for the initial concept to scale up as market demand and funding sources improve.

7.1.2 Implementation Strategies

The following does not represent an all-inclusive list of activities, but rather, a toolkit of relevant activities that should occur at a future time when the study team would proceed with additional engineering and planning activities. These activities would be useful contributions to formal Phase I design, as well as engineering and environmental studies standard for every roadway construction project. The activities are not presented in any order of priority.

Design/Engineering Activities –

- **Determine/Define Ownership/Maintenance of the Land Bridge** – Further discussion is necessary to identify which agency(ies) will take ownership of the bridge and maintain the structure in a proactive manner.
- **Commence Other Studies** – Conduct more detailed analyses of the noise and air quality impacts of existing and proposed conditions. Conduct a more detailed traffic impact study. Complete the appropriate NEPA⁴⁴-related document.
- **Life Cycle Cost Aspects of a Land Bridge** – “Life Cycle Cost Aspects (LCC-Aspects) have become an important task for private tunnel owners, as well as government agencies. Well-founded knowledge about the life cycle serves to optimize investment costs during the early stages of designing a system. In addition, it is helpful in organizing the periodical maintenance of the technical equipment”⁴⁵. Each individual component of the land bridge has a different life expectancy. The structures that comprise the land bridge are designed to demonstrate a service life of approximately 100 years, with some planned major rehabilitations. Other components with varying life cycles include the parks, lighting, tunnel systems, and buildings. Of particular significance, are the tunnel systems’ and lighting, which have an 11-year life, ventilation an 18-year life, and fire protection 15 years. The replacement and rehabilitation of these components will have a significant impact on overall costs and future performance of the land bridge.

⁴⁴ If federal transportation dollars are not used to design/construct the RCR land bridge, a NEPA document would not be necessary.

⁴⁵ The World Road Association (PIARC), <https://tunnels.piarc.org/en>, accessed July 18, 2019.

- **Preliminary and Final Design** – The preliminary design would include a major emphasis upon the civil, mechanical, and architectural design of the land bridge. The design of all the mechanical processes (such as water systems) will also be completed during this time, to ensure they are integrated properly into the structures. Architectural concepts are also developed, and structural systems identified, at this time. Costs and scheduling are compared with the original financial objectives and constraints to ensure the project remains financially feasible. If not, the design concept has to be altered, as necessary. The final design includes the detailed architectural and engineering drawings of all physical components of the project.
- **Construction** – This is considered the last stage of the design process. A major part of the planning process associated with the construction of this project is how to construct the land bridge with minimal disruption to the busy I-94 thoroughfare.
- **Opening and Operation** – The ownership of the day-to-day operations and routine maintenance of the RLB may involve the delegation of particular aspects to different stakeholders. The general oversight, parks and public spaces, private development, surface utilities, and other facets of the land bridge may warrant different public and private entity collaboration. For instance, a legal trust entity may provide oversight and coordination with all functions of the land bridge, MnDOT may monitor the tunnel system, the City of Saint Paul’s Parks & Recreation department may oversee the natural resources and recreation, and a range of private entities may facilitate the commercial and residential development.

Planning Activities –

- **Establish Milestones with Key Stakeholders (Public Engagement)** – It is critical to begin, or continue, discussions with government officials, State and Federal legislative representatives, transportation providers, and the public to include the RLB in the Transportation Improvement Plan (TIP) with other high-priority regional transportation projects.
- **Develop/Adopt an RCR Land Bridge Community Preferred Concept/Master Plan** – In order for the information presented in this Feasibility Study to be meaningful and truly serve as a guide for future project development, a Preferred Concept Plan must be developed and subsequently adopted by local government as a long-term goal for the area, consistent with City of Saint Paul’s and Ramsey County’s Comprehensive Plans. This action establishes a common understanding of the vision for the area, and an administrative foundation for enforceable development decisions. It also serves to convey a consistent planning basis from which to make applications for grants and other sources of funding.
- **Incorporate Rondo Land Bridge into relevant Planning Documents** – For purposes of public funding opportunities and integration with local and regional planning efforts, it is important the RLB project be compatible with, and integrated into the goals and plans within, both the regional MetCouncil long-range plan and the local Saint Paul comprehensive plan.
- **Health Impact Assessment (HIA)** – An HIA will identify potential health impacts of the future project. HIAs are more flexible than other types of impact assessments, and can ensure the planning of the project maximizes community benefits and minimizes adverse effects. To be an effective study, the HIA should be conducted early in the project development process.



- **Sustainability Study** – The three principles of sustainability revolve around achieving a well-balanced use of economic, social, and environmental resources, allowing for proper use of funding while attaining all potential project needs. It is important to recognize the critical need to plan and prioritize resources more efficiently in order to maintain and operate a robust, economically beneficial project. A sustainability study will open a dialogue about where the project stakeholders can engage on elements of a sustainable project.
- **Healthy Communities Initiative Steps** – This program assists communities implementing programs to reduce the prevalence of health risks associated with physical inactivity and poor nutrition. By forming unique partnerships (i.e. traditional and non-traditional), communities are able to enhance their sustainability and overall appeal. Implementation of this program in the Rondo neighborhood has the potential to provide a catalyst for neighborhood and community development, and help lead the community to sustainable changes in the built environment (i.e. the RLB).
- **Gentrification Study** – As a strategic response to gentrification and displacement, the RCR can make a commitment to better understand and minimize the effects of gentrification. A gentrification study would serve as the basis for understanding and developing a policy strategy to address gentrification. It would provide strategic guidance for the RCR to better understand gentrification and its effect, and to identify best practices for addressing gentrification and displacement that may be appropriate for the Rondo neighborhood. Potential strategies to create and preserve affordable housing, to be analyzed further in the study, include: Strategic use of city-owned land (i.e. ground leases, community land trusts); strategic use of other city resources (i.e. housing subsidies, property tax benefits); and, harnessing the market (i.e. inclusionary zoning, linkage fees). Regardless of the strategies analyzed, each strategic option must relate to the goal of Community Leadership.
- **Establish Rondo as its own District Council** – An annually elected volunteer neighborhood board that provides advisory recommendations to officials on development issues, identifies neighborhood needs, initiates community programs, and recruit and nurture neighborhood leaders and volunteers. Financially, once its own District, Rondo would help spend federal funds through Community Development Block Grants for the neighborhood.

Pre-Construction/Management Activities –

- **Plan Submission, Review and Approval** – Submittal of a plan package on a large project is a complicated and involved process. Furthermore, the review process of the package is a lengthy, multi-step process, with multiple federal, state, and local agencies playing a review role, as various layers of permits and approvals may be required. The efficient submittal, review, and approval of the plan package is essential to eventually constructing the land bridge.
- **Legal Contracts** – The legal sufficiency of all contracts executed to perform further project development activities is essential to the successful and efficient construction of the land bridge. An entity should be designated with sole responsibility for determining that all contracts meet legal requirements.
- **Regulatory Requirements** – States and communities enforce regulatory requirements that determine where and how the land bridge may be sited, designed, and constructed. These

requirements include those associated with programs established by federal and state statutes, and locally adopted ordinances and laws. Regulatory requirements for a land bridge may include items such as air rights, lighting, and HVAC.

- **Maintenance and Operations Manual/Plan** – This manual/plan will detail the structural components/features that will require operation, maintenance, repair, and/or rehabilitation during the life of the project. This may include: operation and maintenance budget; structure operations; and, responsibilities for maintenance and rehabilitation.
- **Bridge Management Plan** – An effective bridge management plan is critical to the success of the land bridge. Elements of the bridge management plan will include: future assessment of the bridge; preservation (i.e. preventative maintenance, prioritize and plan projects); and, improvements (i.e. be advantageous of funding sources).

7.2 Potential Challenges and Opportunities

While moving forward in the project development process with the aforementioned activities, potential challenges and opportunities exist to which planning and mitigation may be warranted. These include the following:

- Rethinking I-94 project development by MnDOT
- Major Utility Conflicts (Sanitary and Storm Sewer Tunnels and Fiber Optics)
- Long Range Plan/Comprehensive Plan Inclusion
- Potential Market Conditions
- Project Funding
- Stakeholder/Public Acceptance and Involvement
- New/Unexplored Concepts
- Groundwater Elevations and Precipitation Limitations
- Legal/Regulatory Land Use Issues
- Keep Wealth in the Community
- Competing Development Projects

7.3 Possible Funding Sources

Funding the next steps, from master planning through construction and management of the RLB, may be achieved through a combination of public or private funding sources, or philanthropic efforts. The following sources, which may or may not be attainable, were identified; but, are not meant to be an exhaustive list of likely possibilities.

7.3.1 Public

Funding is available publically through local, state, or federal programs (i.e. MnDOT, MN DNR, US Department of Housing and Urban Development), which includes, specific to the RLB, transportation related improvements (i.e. safety and pedestrian improvements). Utilizing funds from local, state, or federal programs, requires coordination with MnDOT, MetCouncil, City of Saint Paul, Ramsey County, and other potential participating agencies. The following delineates potential funding sources. The applicable category of the funding source is italicized and leads the discussion of the source, with the website for the source of funding concluding the discussion.



Local

- *Economic Development, Tax-Increment Financing (TIF)* – Tax increment financing is a locally controlled public financing mechanism through which the increased property tax value a project creates is captured overtime (for up to 25 years) to pay for up-front public costs associated with the project. (<https://www.house.leg.state.mn.us/hrd/issinfo/tifmain.aspx?src=21>)
- *Economic Development, Sales Tax Revitalization (STAR)* – Established in 1994 by the Saint Paul City Council, the STAR Program is divided into two categories (Neighborhood STAR program and Cultural STAR program) for distributing a certain portion of sales tax proceeds. The Neighborhood STAR Program awards loans and grants for capital improvement projects in Saint Paul Neighborhoods, and is funded with 50 percent of the City's half-cent sales tax proceeds. The Cultural STAR Program was created to promote economic growth in Saint Paul by strengthening the arts and cultural sector and by supporting Downtown as a vital cultural center. (<https://www.stpaul.gov/departments/planning-economic-development/economic-development/star-programs>)
- *Transportation, Livable Communities Demonstration Account (LCDA) Grant* - The LCDA, managed by MetCouncil, funds innovative development projects that efficiently link housing, jobs, services and transit in an effort to create inspiring and lasting Livable Communities. ([https://metro council.org/Communities/Services/Livable-Communities-Grants/Livable-Communities-Demonstration-Account-\(LCDA\).aspx?source=child](https://metro council.org/Communities/Services/Livable-Communities-Grants/Livable-Communities-Demonstration-Account-(LCDA).aspx?source=child))

State

- *Transportation, Transportation Alternatives Program* – The Transportation Alternatives is a competitive grant opportunity for local communities and regional agencies to fund projects for pedestrian and bicycle facilities, historic preservation, Safe Routes to School and more. The Transportation Alternatives solicitation for the seven-county Twin Cities metropolitan area (Anoka, Carver, Dakota, Hennepin, Ramsey, Scott, Washington counties) is conducted by MetCouncil and its Transportation Advisory Board. (<http://www.dot.state.mn.us/ta/index.html>)
- *Transportation and Economic Development, Transportation Economic Development Infrastructure (TEDI) Program* – TEDI is the Minnesota Department of Employment and Economic Development's (DEED) competitive grant program available to communities for road and public infrastructure projects that create jobs and support economic development. (<https://mn.gov/deed/government/financial-assistance/business-funding/tedi/>)
- *Transportation, Transportation Economic Development (TED) Program* – TED is MnDOT's grant program that provides competitive grants to construction projects on state highways that provide measurable economic benefits. (<http://www.dot.state.mn.us/funding/ted/>)

Federal

- *Housing, Community Development Block Grant (CDBG) and Home Investment Partnerships Program (HOME)* – Ramsey County is an entitlement community that receives an annual distribution of CDBG and HOME funds from the Department of Housing and Urban Development. Ramsey County awards these funds to housing projects located in Ramsey County in accordance with the guidelines of the CDBG and HOME programs. (<https://www.ramseycounty.us/businesses/property-development/property-development-programs/neighborhood-revitalization-infrastructure>)
- *Transportation, Better Utilizing Investments to Leverage Development (BUILD) Program* - Provides a unique opportunity for the Department of Transportation to invest in road, rail, transit and port projects that promise to achieve national objectives. Previously known as Transportation

Investment Generating Economic Recovery, or TIGER Discretionary Grants, Congress has dedicated nearly \$7.1 billion (FY 2019) for ten rounds of National Infrastructure Investments to fund projects that have a significant local or regional impact. (<https://www.transportation.gov/BUILDgrants/about>)

7.3.2 Private

Additionally, the RLB may be funded as a public-private-partnership (P3). P3s for new build facilities can involve construction of a new surface transportation asset or modernization, upgrade, or expansion of an existing facility. These P3s are structured as design-build-finance-operate-maintain (DBFOM) concessions that bundle together and transfer to a private sector partner responsibilities for design, construction, finance, and long term operations and maintenance over the concession period.⁴⁶ Although financial capacity often motivates the initial consideration of P3 procurements, under the right conditions the incentives created by concessions may also lead to greater potential value for the public sector through improved asset management and on-time and on-budget delivery.

7.3.3 Philanthropic

Many corporations or foundations offer grants through a philanthropic division, with investments focused on the communities where they are located; therefore, corporations or foundations with missions similar to RCR should be considered for philanthropic opportunities. The RLB is a transformational idea that is intended to help individuals, families and the Rondo community flourish, and as such, most suitable for philanthropic efforts.

7.3.4 Other

In addition to the aforementioned traditional funding sources, Table 7-1 details other non-traditional potential sources of funding for this project.

Table 7-1: Non-Traditional Funding Sources

Source	Category	Brief Description
<i>Local</i>		
Ramsey County Housing Endowment Fund	Housing	Provides capital funding for housing developments in Ramsey County that serve low income families.
Local Housing Incentives Account Program	Housing	Provides incentives for municipalities to create and/or maintain affordable and life-cycle housing opportunities.
<i>State</i>		
Minnesota Housing Finance Agency (MHFA)	Housing	Offers a variety of programs and financial products to support the development of multifamily affordable housing.
<i>Federal</i>		
Affordable Housing Program	Housing	A twice-a-year competitive grant program which benefits projects targeting families at or below 80 percent of the area median income.
Federal Low Income Housing Tax Credit Program	Housing	Federal income tax credit awarded by MHFA or sub-allocators (i.e. the City of Saint Paul) to equity investors in rental housing that will meet income and rent restrictions for at least 15 years.
Section 221(d)(3) and (4)	Housing	Provide mortgage insurance to fund good quality rental or cooperative housing for low- and moderate-income families, displaced families, the elderly, and the disabled.
Partnership Planning Grant	Economic Development	Provides support for the formulation and implementation of local economic development programs.
Public Works and Economic Development Program	Economic Development	Provides funds for distressed communities to upgrade infrastructure to attract new industry

⁴⁶ <https://www.fhwa.dot.gov/ipd/p3/defined/>



Source	Category	Brief Description
Local Technical Assistance Program	Economic Development	Provides grants for feasibility studies.
<i>Private</i>		
Mezzanine Loans (Lend Lease Real Estate Investment Trust)	Economic Development	Tailored to meet the needs of borrowers seeking financing for stabilized, value-added, and development opportunities.
American Communities Fund (Fannie Mae)	Community Development	Equity and debt investments to for- or non-profit sponsors for rental housing, homeownership, mixed-use, commercial, retail, and other facilities that support residential communities.
Culvert Foundation	Community Development	Provides loan capital to community development organizations and other community development financial institutions. Projects must contribute to growing the local economy, expanding opportunity, or promoting work-related activities, homeownership, and non-traditional business owners.

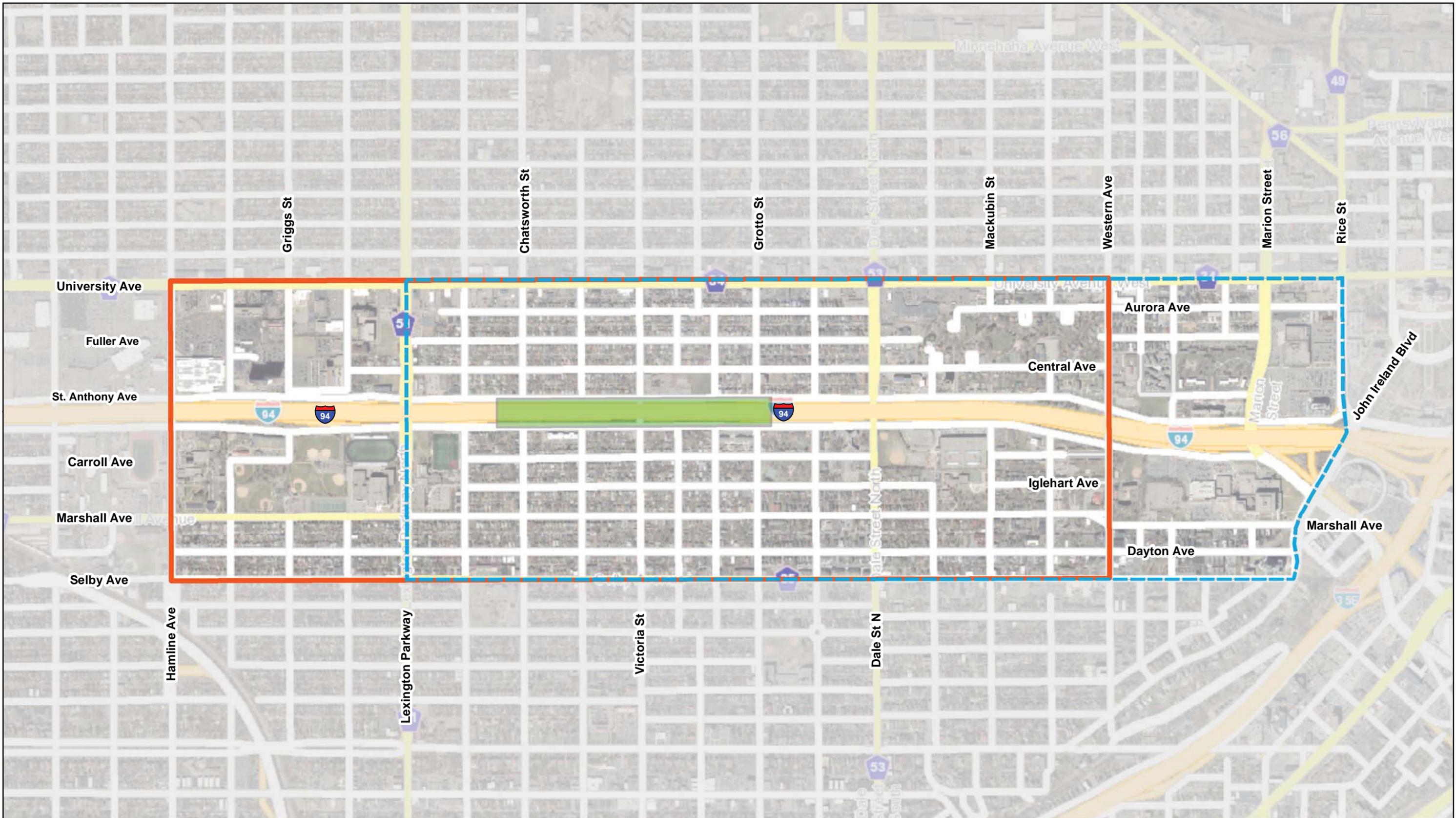
Source: *Mixed-use Development in the Twin Cities: Issues and Best Practices, Attachment C, October 2003, by Mike LaFave and JoAnna Hicks of the Local Initiatives Support Corporation - Neighborhood Development Center.*



Appendix A:
Figures (11x17)



Page intentionally left blank.

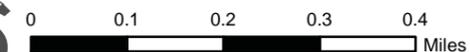


ReConnectRondo Land Bridge Feasibility Study

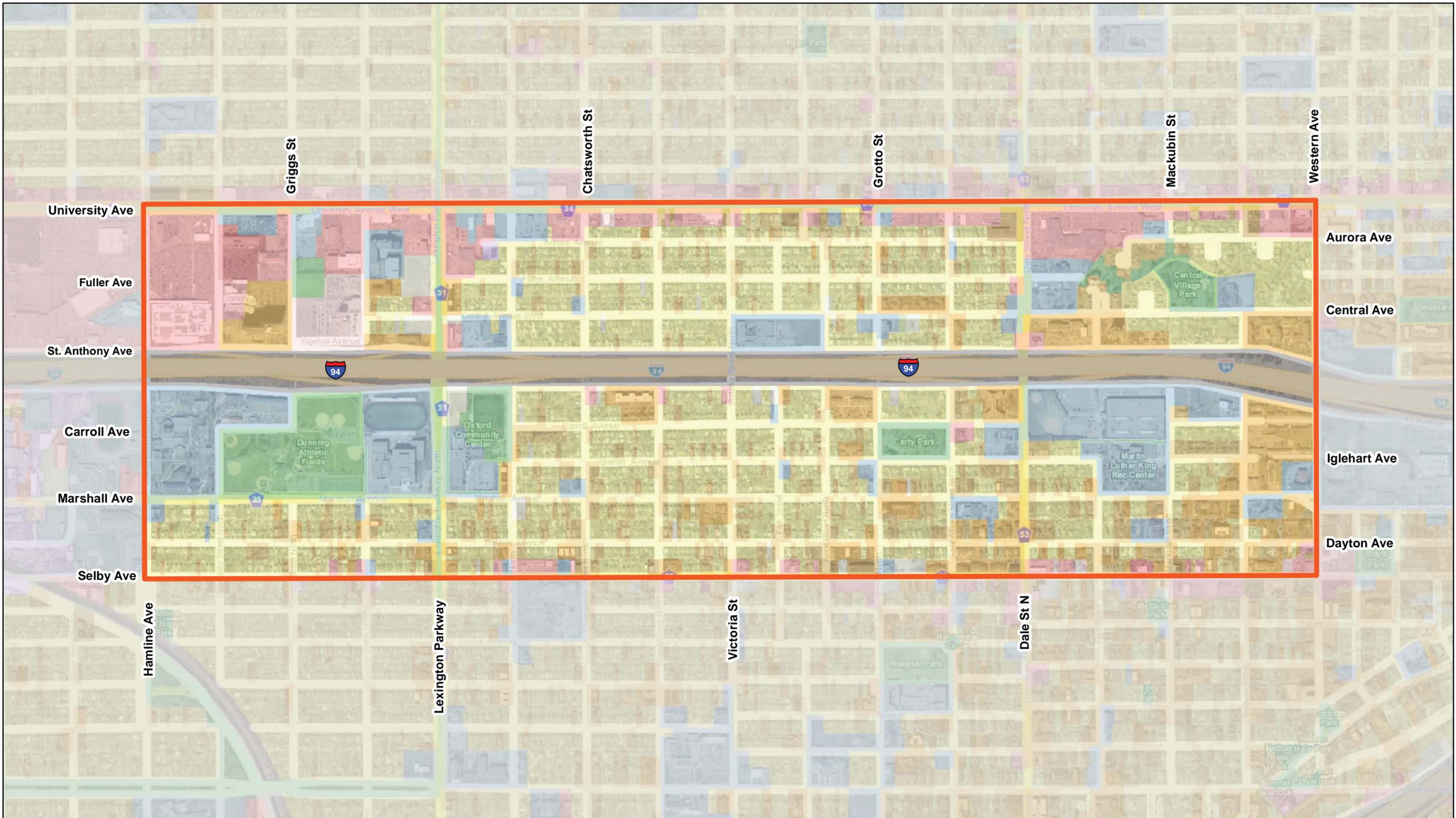


Legend

-  March 2018 ULI Panel Report Study Area
-  Land Bridge Focus Area (per ULI Panel Report, March 2018)
-  Study Area-RCR Land Bridge Feasibility Study



Study Area



University Ave

Fuller Ave

St. Anthony Ave

Carroll Ave

Marshall Ave

Selby Ave

Hamline Ave

Griggs St

Chatsworth St

Grotto St

MacKubin St

Western Ave

Aurora Ave

Central Ave

Iglehart Ave

Dayton Ave

Lexington Parkway

Victoria St

Dale St N

ReConnectRondo Land Bridge Feasibility Study

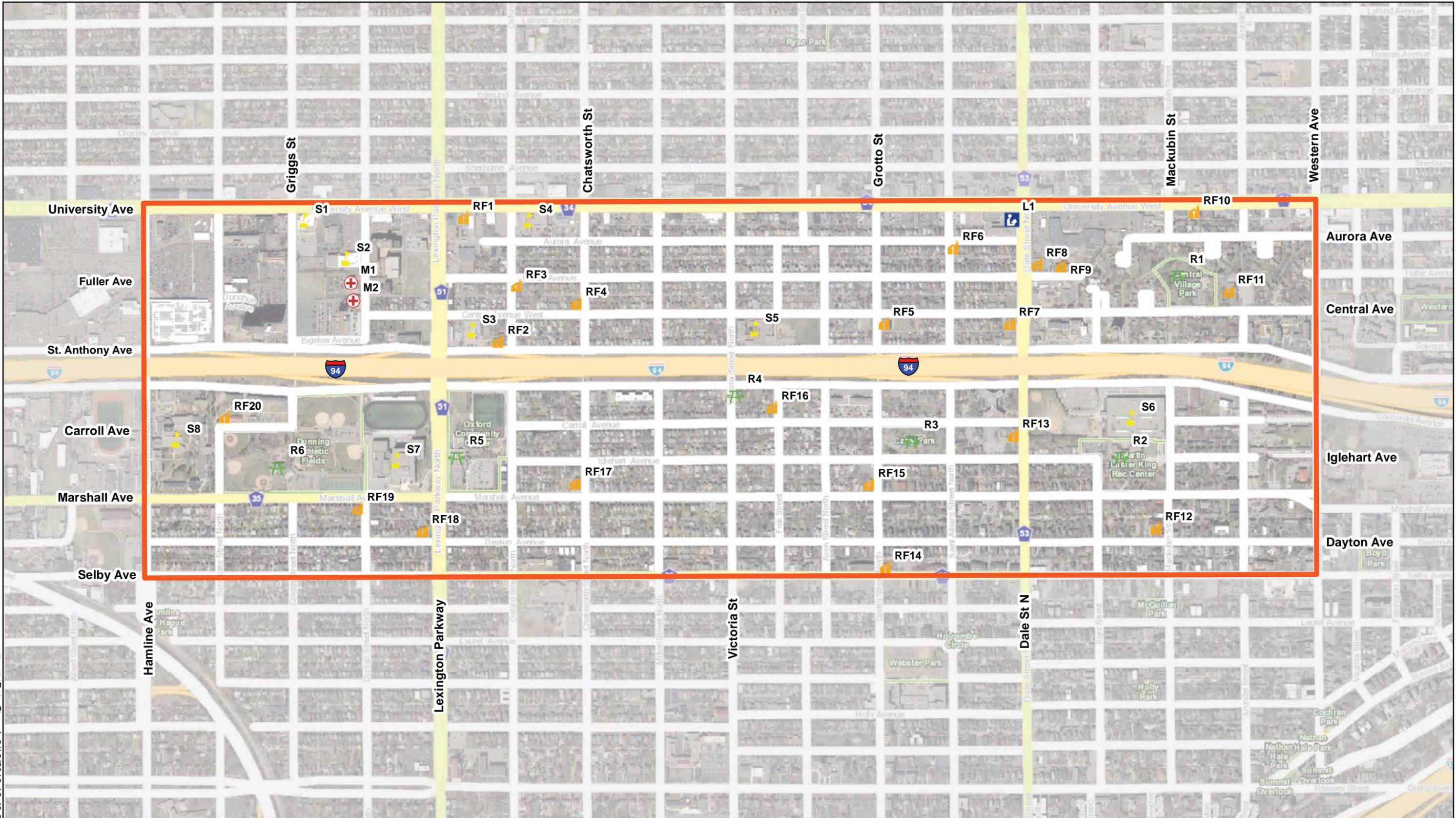


Legend

- Study Area
- Office
- Institutional
- Undeveloped
- Single Family Detached
- Mixed Use Residential
- Park, Recreational or Preserve
- Single Family Attached
- Mixed Use Industrial
- Major Highway
- Mixed Use Commercial and Other
- Railway
- Retail and Other Commercial
- Industrial and Utility
- Agricultural



Land Use

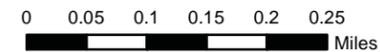


ReConnectRondo Land Bridge Feasibility Study

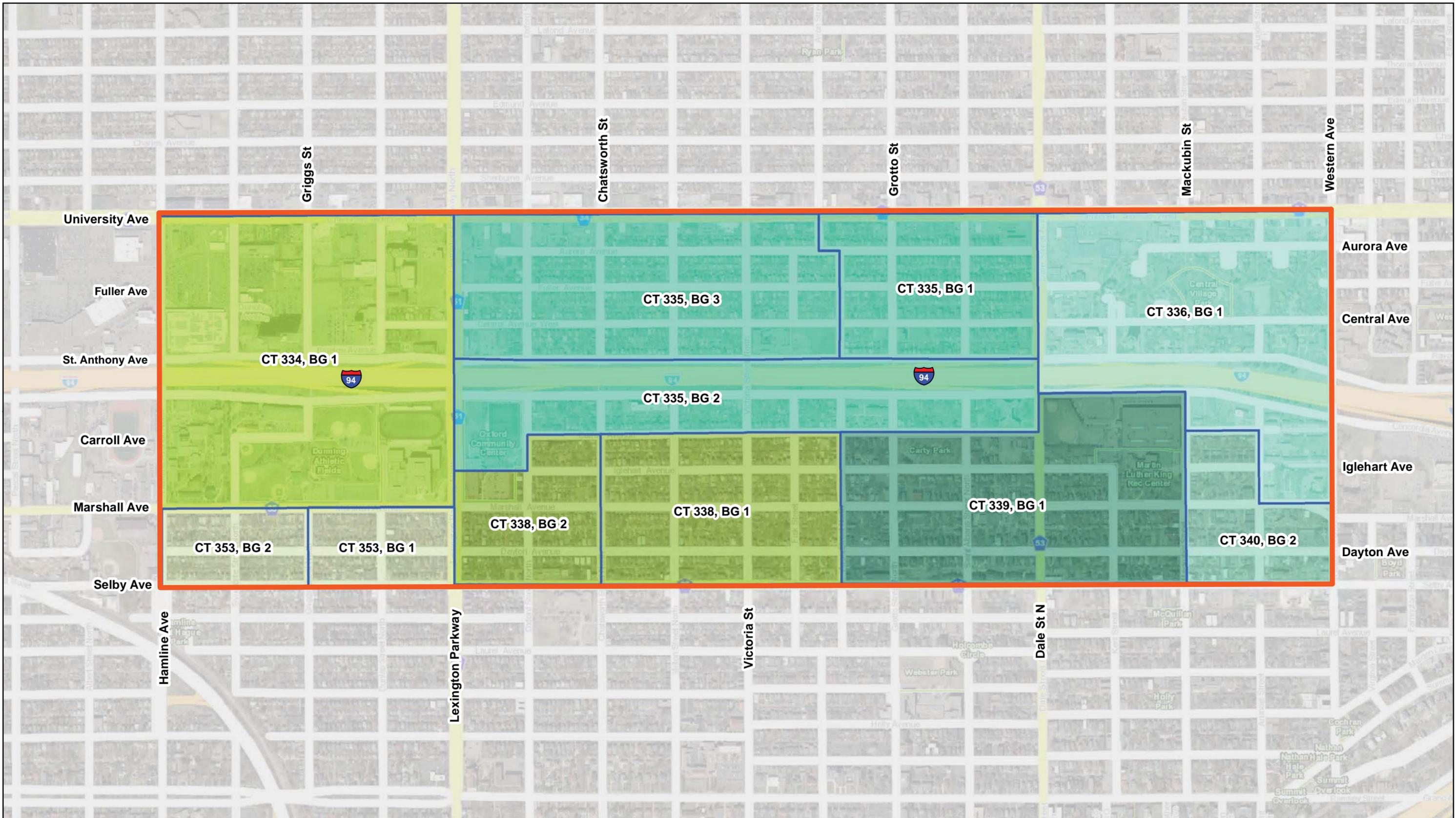


Legend

-  Library
-  Medical Facility
-  Recreation
-  Religious Facility
-  School
-  Study Area



Community Facilities

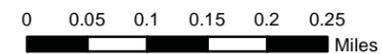


ReConnectRondo Land Bridge Feasibility Study

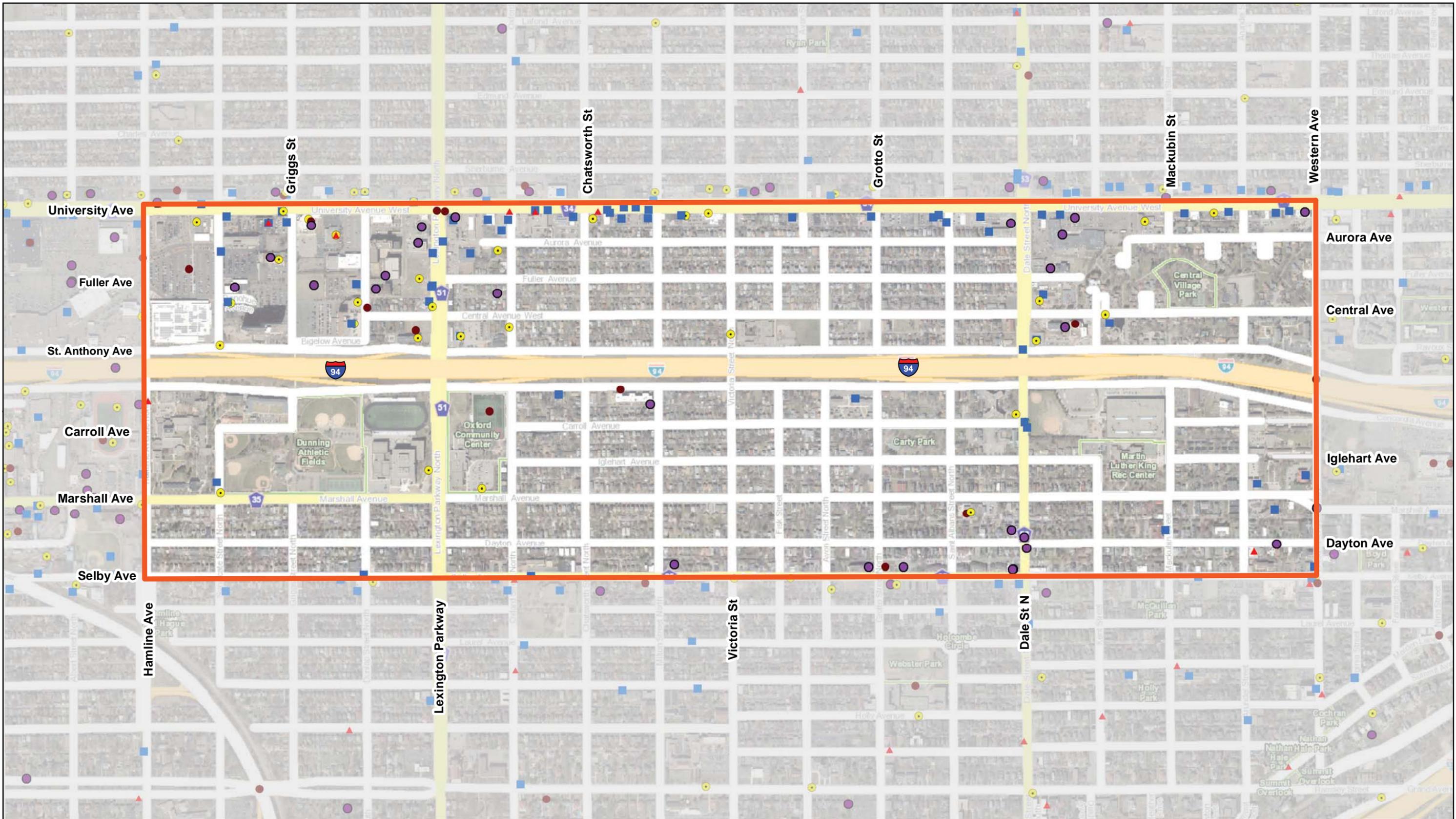


Legend

- Census Tract 334
- Census Tract 338
- Census Tract 353
- Census Tract 335
- Census Tract 339
- Census Tract 336
- Census Tract 340
- Block Group Boundaries
- Study Area



Block Groups and Census Tracts

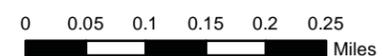


ReConnectRondo Land Bridge Feasibility Study

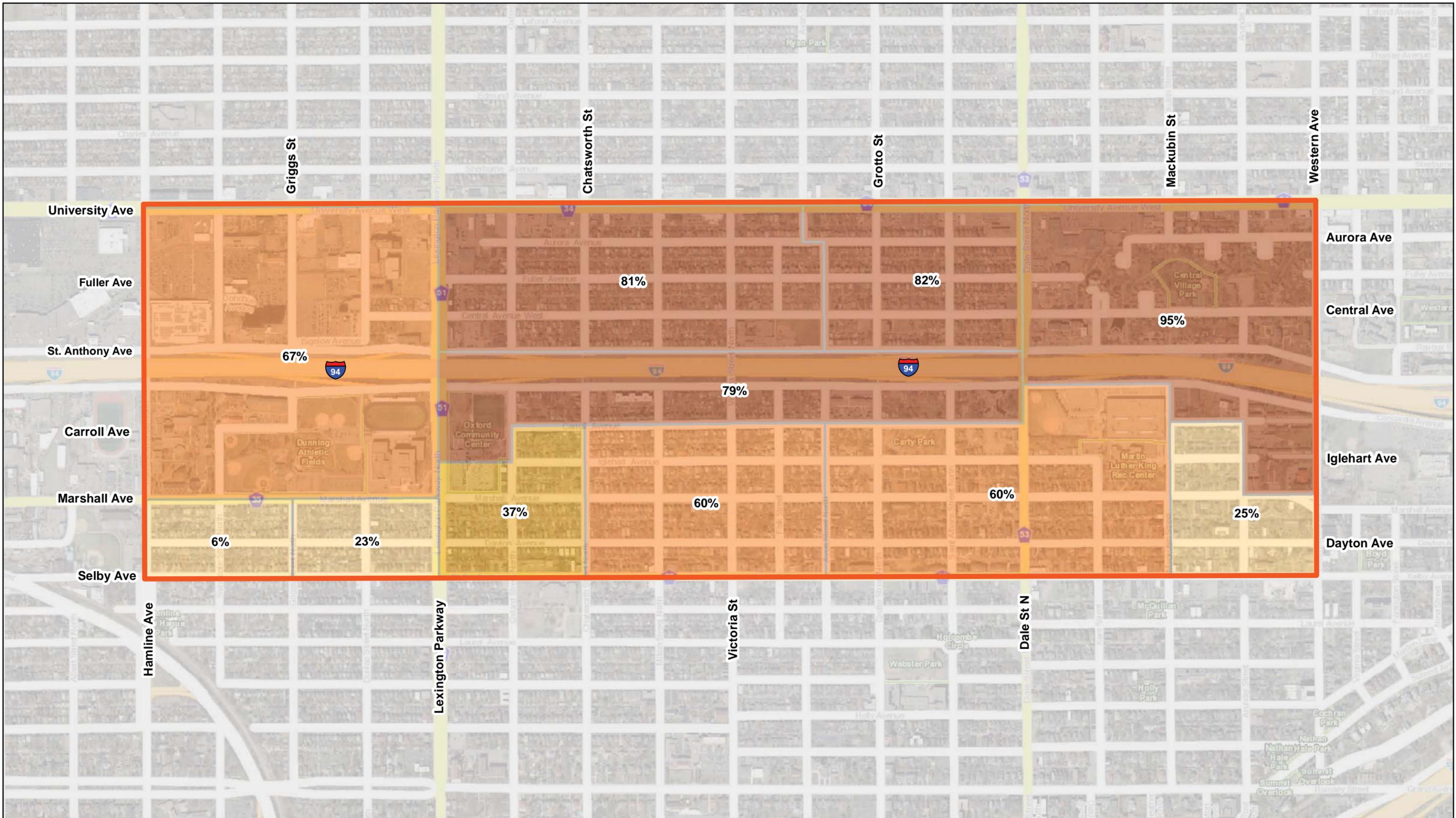


Legend

- Air Quality
- Hazardous Waste
- ▲ SSTS
- ▲ Tanks
- Environmental Review
- Investigation and Cleanup
- Solid Waste
- ▲ Water Quality
- Feedlots
- Multiple Programs
- Stormwater
- Study Area



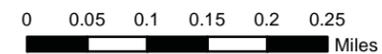
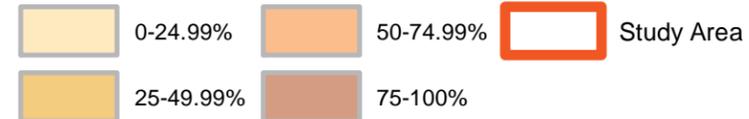
Potentially Contaminated Concerns



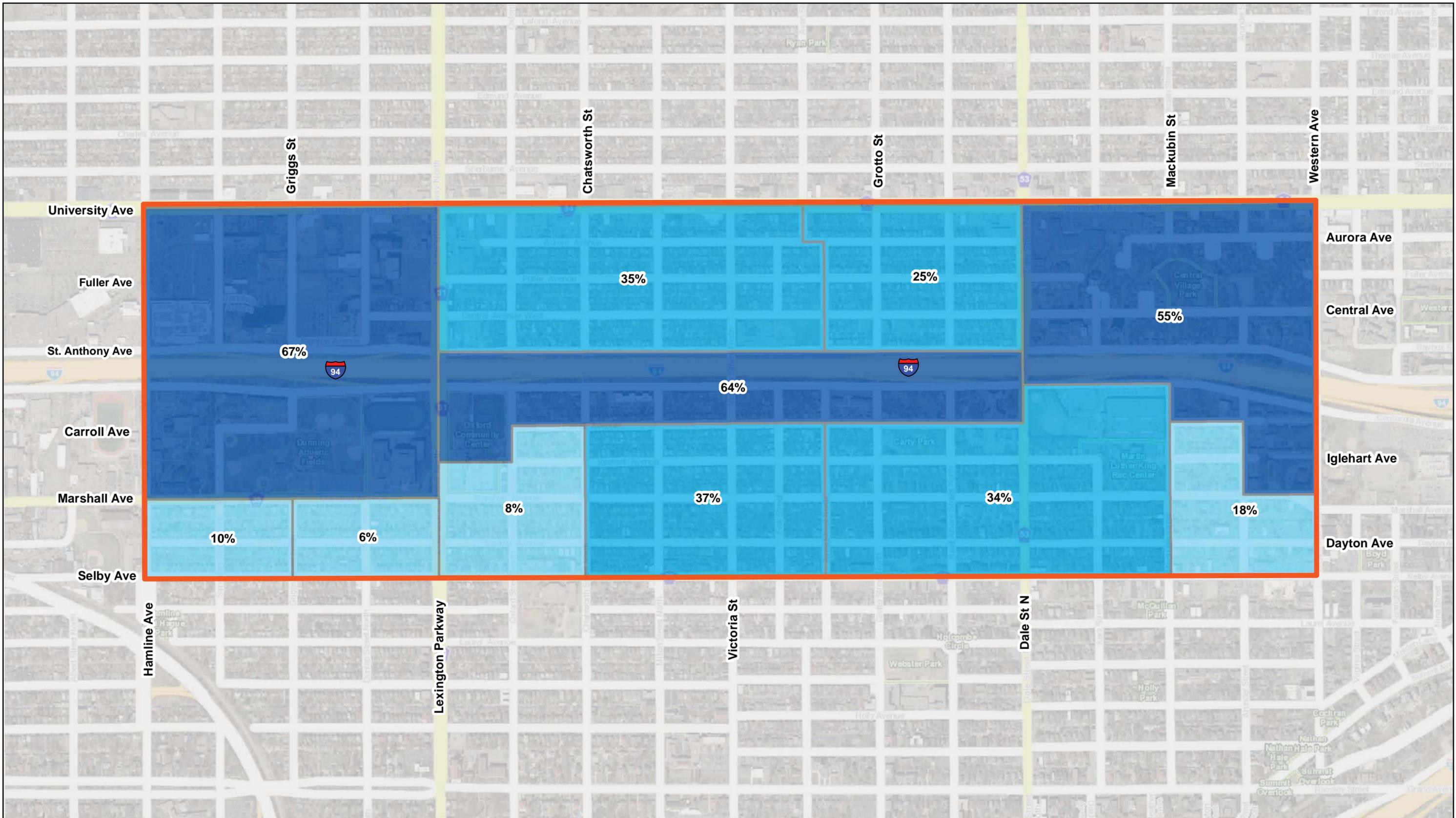
ReConnectRondo Land Bridge Feasibility Study



Legend



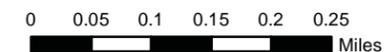
Minority Populations



ReConnectRondo Land Bridge Feasibility Study



Legend



Low-Income Populations

Page intentionally left blank.



Appendix B:

Data Inventory



Page intentionally left blank.

Document	File Title/Description	Authoring Entity	Content Type	Planning	Public Engagement	Socioeconomic/ Environmental	Engineering	Land Bridge Projects
	2014 Analysis of Impediments to Fair Housing Choice: Twin Cities Region	HousingLink	Report		X	X		
	Thrive MSP 2040	MetCouncil	Plan	X		X		
	City of Saint Paul 2015-2019 Consolidated Plan; 2015 Action Plan	City of Saint Paul	Plan	X	X	X		
	Summit-University (District 8) Plan; Area Plan Summary; Addendum to the Comprehensive Plan for the City of Saint Paul	City of Saint Paul	Plan (Addendum)	X				
	WORKING DRAFT: Ramsey County 2040 Comprehensive Plan Update	Ramsey County	Plan	X		X		
	January 2018 Community Survey Results	ReConnectRondo	Summary (Data)		X			
	Peace X Design: Building the Cosmopolitan Canopy and Fostering Dialogue Cities	ReConnectRondo	Summary (Workshop)	X	X			
	2015 System Statement for Ramsey County	MetCouncil	Report	X				
	What is RCR's "Community Development Approach"?	ReConnectRondo	Summary (Marketing)		X			
	Rondo Land Bridge - Zoning Overview and Recommendations	ReConnectRondo	Report			X		
	Historic Rondo map overlay with I-94	ReConnectRondo	Visual (Map)	X		X		
	Twin Cities African American Financial Capabilities	AAFCOP	Report			X		
City of Saint Paul Comprehensive Plan	Housing	City of Saint Paul	Plan	X		X		
	Historic Preservation			X				
	Implementation			X				
	Introduction			X				
	Land Use							
	Parks and Recreation			X				
	Transportation			X				
	Water Resources Management			X				
Healthy Communities Initiative Report	Appendix A: References in the Report	Urban Land Institute Minnesota	Report (Appendix)					X
	Appendix B: Influences and Economics of Urban Planning							X
	Appendix C: Lid Case Studies							X
	Appendix D: Health and Economic Value			X				X
	Appendix E: Lid Projects			X				X
	Appendix F: Prototypical Lid Diagrams						X	
	Executive Summary: ULI MN MnDOT TAP Findings		Report (Executive Summary)					
Healthy Communities Initiative: A ULI Minnesota Technical Assistance Panel for the Minnesota Department of Transportation	Report	X					X	
Rondo - Saint Paul, MN (March 18-23, 2018)	Urban Land Institute Advisory Services Program	Presentation	X		X		X	
ReConnectRondo Briefing Book	Urban Land Institute Advisory Services Program	Briefing Book			X		X	
Victoria Street Bridge Workshop Summary	Saint Paul Riverfront Corporation	Workshop Summary		X				
Excerpts: Twin Cities African American Financial Capabilities	AAFCOP	Report Excerpts			X			
ReConnectRondo Briefing Book	Urban Land Institute Advisory Services Program	Briefing Book	X		X			
Lexington, Hamline and Griggs Better Bridges	Saint Paul Riverfront Corporation	Bridge Recommendations	X	?				
Central Corridor Friendly Streets Initiative: Report on Phase 1	Friendly Streets Initiative	Report		X				
Friendly Streets Initiative collaboration with Desnoyer Park Improvement Association: REPORT	Friendly Streets Initiative	Report		X				
Fairview Avenue Report	Friendly Streets Initiative	Report		X				
Raymond Station Area aka "Missing Link" Report	Friendly Streets Initiative	Report		X				
Parking Study of Pelham Boulevard Report	Friendly Streets Initiative	Report						
Friendly Streets Initiative collaboration with Saint Anthony Park Community Council	Friendly Streets Initiative	Report		X				
Victoria Street Bridge Report	Friendly Streets Initiative	Report		X				
Lexington, Hamline and Griggs Better Bridges	Friendly Streets Initiative	Report		X				
Snelling Green Space Preliminary Report for the Snelling Common Space Workshop	Friendly Streets Initiative	Report		X				
Friendly Streets Initiative collaboration with Union Park District Council	Friendly Streets Initiative	Report		X				
Victoria Street Bridge Report	Friendly Streets Initiative	Report		X				
A ULI Advisory Services Panel Report: The Rondo Community Land Bridge	Urban Land Institute	Report					X	
Rethinking I-94	Rethinking I-94: Community Summary	Minnesota Department of Transportation	Presentation		X	X		
	What is Rethinking I-94?		One-Pager					
	Rethinking I-94: Phase 1 Executive Summary		Report (Executive Summary)					X
	Rethinking I-94: Phase 1 Report		Report	X	X	X	X	X
	e1: Corridor Summary Graphic		Report (Appendix)			X		
	e2: Desk Research		Report (Appendix)			X		

Document	File Title/Description	Authoring Entity	Content Type	Planning	Public Engagement	Socioeconomic/ Environmental	Engineering	Land Bridge Projects
	e3: Baseline Survey Results				X			
	e4: Community Culture and History Overviews					X		
	e5: Market Segmentation Survey Common Themes				X	X		
	e6: Visioning Workshops Report				X			
	e7: Interactive Map Overview				X			
	e8: Zone Profiles					X		
	e9: Engagement, Methods, Guiding Commitments, and Livability Framework				X			
	e10: Community Comments Database				X			
	e11: Public Engagement Toolkit				X			
	e12: Public Engagement Toolkit Training Guide				X			
	t1: Asset Conditions, Map and Program Schedule						X	
	t2: Geometric and Traffic Conditions Summary			X			X	
	t3: Vertical Constraints Analysis						X	
	t4: Air Quality Overview					X		
	t5: Existing Traffic Volume Data Summary			X			X	
	t6: Assessing the Effects of Automated Vehicles on I-94							
	t7: Travel Time Reliability Summary						X	
	t8: Origin-Destination Data Summary			X				
	t9: Urban Freight Study			X		X	X	
	t10: Crash Data Summary						X	
	t11: Freeway Connections Study			X			X	
	t12: Non-motorized Crossings Analysis			X		X	X	
	t13: Parallel Pedestrian and Bicycle Facility Opportunities			X				
	t14: Spot Mobility Improvements Study			X			X	
	t15: MnPASS Concepts Study			X			X	
	t16: MnPASS Connections CORSIM Analysis			X			X	
	t17: Bus on Shoulder Reliability Analysis						X	
	t18: MnPASS Downtown Connections Study			X			X	
	t19: Downtown Connections Modeling Results			X			X	
	t20: Evaluation Framework Tool			X			X	
	Capstone Report entitled "A Component of the Health Impact Assessment on the Rondo Land Bridge"	UMN Students	Report		X			
	Recommendations regarding Physical Activity, Green Space, and Local Economy	UMN Students	Summary		X			
	Part one of Health Impact Assessment Training presentation by MDH	MDH	Presentation		X			
	Part two of Health Impact Assessment Training presentation by MDH	MDH	Presentation		X			
	Part three of Health Impact Assessment Training presentation by MDH	MDH	Presentation		X			
	Rondo Community Health Impact Assessment Training Sign-In	N/A	Sign-In Sheet		X			
	Rondo Land Bridge HIA Discussion Minutes		Meeting Minutes		X			
	HIA Project Team, Steering Committee and Technical Committee Roles and Responsibilities		Role Summary		X			
	ReConnectRondo Health Impact Assessment (HIA) Timeline - Mark-up		Timeline		X			
	ReConnectRondo - Rondo Land Bridge Project Health Impact Assessment Work Plan		Timeline		X			
	HIA Work Plan		Timeline		X			
	Meeting Minutes - HIA Committee Meeting 8/2/17		Meeting Minutes		X			
	Health Equity Conversation		Meeting Notes		X			
	MnDOT Power Map and Policy Framing and Potential Leverage Points		Visual (Flow Table)		X			
	Rondo Land Bridge HIA Planning Team Contact List		Contact List		X			
	Pre-HIA Evaluation survey		Questionnaire		X			
	Pre-HIA Evaluation survey results		Questionnaire Results		X			
	Victoria Street Bridge Better Bridges Workshop Summaries with Recommendations		Summary		X			
	Goals of Rondo HIA		Goal List		X			
	ReConnectRondo Engagement Activities lists		List		X			
	RCR Engagement Location Map		Visual (Map)		X			
	General Land Use Map		Visual (Map)		X			
	Sam's HIA Data Presentation Notes - September 5, 2017		Notes		X			
	HIA Data Presentation Summary Sheet with Figures		Summary		X			

Document	File Title/Description	Authoring Entity	Content Type	Planning	Public Engagement	Socioeconomic/ Environmental	Engineering	Land Bridge Projects
	HIA Steering and Technical Advisory Second Committee Meeting Minutes		Meeting Minutes		X			
	Stakeholder Interview Summary		Data (interview results)		X			
	Table Lead Questions for 2nd HIA Committee Meeting		Discussion Guidance		X			
	Photos from the HIA 3rd Meeting		Photos		X			
	2nd HIA Steering Committee Meeting Data Presentation		Presentation		X			
	Public Health HIA Steering and Technical Advisory Second Committee Meeting Agenda		Agenda		X			
	Stakeholder Interview Summary		Data (interview results)		X			
	Scoping/Discuss factors that influence health		Discussion Guidance		X			
	November 16, 2017 HIA Meeting Presentation		Presentation		X			
	Presentation on a Recap of the 4th HIA Meeting		Presentation		X			
	Presentation on Project Pathways		Presentation		X			

Page intentionally left blank.



Appendix C:
Land Bridge Projects Peer Review



Page intentionally left blank.

Name	Location	Date of Completion	Size-Mile (acre)	Total Cost (\$)/ Total Cost in 2018 Dollars (\$)	Source of Funding	Owner/ Maintenance	Project Description	Project Highlights	Issues and Lessons Learned
Completed Projects									
Freeway Park ^{1,2,3,4,10}	Seattle, Washington	1976	0.1 (5.2)	23 Million/107.1 Million	<ul style="list-style-type: none"> FHWA State DOT City of Seattle County Approved Forward Thrust Park Bonds CBDC funds Municipal and interstate highway funds Metro HUD Open Space Interagency Outdoor Recreation American Legion Private Developers 	Seattle Parks and Recreation Department/ Seattle Parks and Recreation Department	A park over Interstate 5, containing a maze of unique architectural forms, fountains, plazas, and pathways. The park's landscape was renovated in 2010.	<ul style="list-style-type: none"> First project in the US that convinced city, state, and federal agencies, and private developers to convert freeway airspace to usable space. Re-established pedestrian access. Adjacent parking garage benefited financially from park visitors. Valued addition for residents, shoppers, office workers, and visitors. Adjacent buildings saw increased property tax revenues, since park added value to living in the area. 	Maintenance and upkeep of facility are crucial, since over time the landscaping grew and resulted in dark, difficult to navigate, spaces.
Aubrey Davis Park ^{1,5,8}	Mercer Island, Washington	1985	2.8 (80.0)	300 Million/TBD	Unknown	WSDOT and City of Mercer Island/ City of Mercer Island	A park over Interstate 90 containing football and soccer fields, three baseball diamonds, two outdoor basketball courts, four tennis courts (double as skateboard arenas), sheltered picnic area, children's play equipment, bicycle trails, pedestrian trails, and public restrooms. Currently, the park is undergoing a master planning process.	<ul style="list-style-type: none"> Reconnected communities, while decreasing noise and air pollution. Created an impressive visual aesthetic – views of the Cascades, the Olympics, and downtown Bellevue and Seattle. 	<ul style="list-style-type: none"> The age of the facility is causing problems. Asphalt pathways are cracking, soils are depleted, and portions of the trail are being used in ways not fully anticipated in the original design. Improvements require funding that is currently not available. Complicated ownership, maintenance, and lease situation with WSDOT.
Klyde Warren Park ^{1,2,3,6,11}	Dallas, Texas	2012	0.2 (5.2)	110 Million/125.2 Million	<ul style="list-style-type: none"> City of Dallas (bonds) TxDOT Private Donations Stimulus Funds 	City of Dallas/ Woodall Rodgers Park Foundation	A park and commercial space over the recessed Woodall Rodgers Freeway, featuring a full service restaurant, a walk-up food kiosk, restrooms, game tables, game carts, butterfly gardens, botanical garden, children's park, performance pavilion, dog park, and lawn spaces. The park provides daily free programming for the public.	<ul style="list-style-type: none"> Over \$1 billion in new developments since its opening. Led to a 61 percent increase in streetcar ridership. Reconnected districts and improved accessibility. Included air quality and stormwater drainage improvements. 	<ul style="list-style-type: none"> Costs to build and maintain, more than anticipated. Multiple funding entities resulted in a need to balance competing interests. Changes to national and state regulations during construction presented unforeseen obstacles.
Margaret T. Hance Park ^{1,2,3,7}	Phoenix, Arizona	1990	0.5 (32.0)	105 Million/188.1 Million	<ul style="list-style-type: none"> FHWA State and additional discretionary funds City of Phoenix 	City of Phoenix/ City of Phoenix	A park over Interstate 10, featuring a Japanese Friendship Garden, an Irish Cultural Center, two libraries, the Phoenix Center for the Arts, picnic areas, a playground, restrooms, walking paths, and a lighted sand volleyball court. The historic Winship House also stands on the park grounds. The park is conducting a revitalization project, and recently released park design concepts in May 2018.	<ul style="list-style-type: none"> Catalyst for commercial and residential revitalization in surrounding area. Immense public support for the park deck enabled the freeway to be built through the heart of the City. 	Encountered engineering and design issues, regarding ramps, lighting, water leakage through deck, tree selection, and weight limitations.
I-670 Cap at Union Station ^{1,2,9,12}	Columbus, Ohio	2004	0.04 (1.1)	9.4 Million/9.9 Million	<ul style="list-style-type: none"> Ohio DOT City of Columbus Continental Real Estate Companies 	Continental Real Estate Companies/ Continental Real Estate Companies	Retail development lining High Street, over I-670. The project provides 25,500 square feet of retail development. The buildings are built to be reminiscent of the historic Columbus Union Depot.	<ul style="list-style-type: none"> Helped heal a 40-year scar created from the construction of I-670. Consists of three separate bridges. Provides 25,496 square feet of leasable space. Retail developer signed a memorandum of understanding with the City of Columbus, stating if the city could gain clear title to air rights, and obtain permission from ODOT and FHWA to build the Cap platforms, the company would enter into a lease agreement for the platforms and construct the retail buildings. 	<ul style="list-style-type: none"> When I-670 was originally constructed, the state only acquired ground rights. It was costly and time consuming to locate and obtain permission from the owners for the 13 parcels below the Cap. Design limitations on buildings due to I-670 (no windows on rear facades, no access to roof or rear of buildings, and no lighted advertisements or signs visible from the highway). Utility connections were challenging. Struggled to find the right mix of commercial businesses that would succeed on the Cap. Lacks adequate adjacent parking.

¹Urban Land Institute, Healthy Communities Initiative: I-94 and I-35W at Washington Avenue Lid Study Report, Appendix C – Lid Case Studies, <https://minnesota.uli.org/advisory-services/technical-assistance-panel-tap/mndot-technical-assistance-panel-healthy-communities-initiative/>.

²Urban Land Institute, Advisory Services Panel Report, Saint Paul, Minnesota: The Rondo Community Land Bridge, March 18-23, 2018.

³Lid 5 Organization, Case Studies, <https://lidi5.org/case-studies/>

⁴Freeway Park Association website, <http://freewayparkassociation.org/>

⁵City of Mercer Island, Washington website, <https://www.mercergov.org/Page.asp?NavID=613>

⁶Klyde Warren Park website, <https://www.klydewarrenpark.org/>

⁷Margaret T. Hance Park website, <https://www.phoenix.gov/parks/parks/alphabetical/h-parks/hance>

⁸Mercer Island Reporter article, <http://www.mi-reporter.com/news/mercer-islands-aubrey-davis-park-master-planning-process-begins/>

⁹FHWA Project Profile, https://www.fhwa.dot.gov/ipd/project_profiles/oh_cap_union_station.aspx

¹⁰Project for Public Spaces website, <https://www.pps.org/projects/freewaypark>

¹¹USDOT, Ladders of Opportunity, Case Study, <https://www.cnu.org/sites/default/files/Spokane%20Case%20Study%204%20-%20Dallas.pdf>

¹²The Columbus Dispatch article, http://www.dispatch.com/content/stories/business/2007/10/11/cap_business.ART_ART_10-11-07_C10_GQ85BEK.html

Name	Location	Status	Estimated Size	Estimated Cost	Project Description	Anticipated Project Highlights
Projects Under Development						
Grandview Green¹	Edina, Minnesota	Proposed	13 acres	\$6.7 Million to \$70-\$90 Million (depends on extent)	Concept to explore how a lid over Highway 100 could connect neighborhoods, enhance bicycle and pedestrian routes, increase sustainability practices, and improve the economic productivity of the land around Highway 100 in a way that provides new community benefits. The project has the potential to create 13 acres of new buildable land. Parking and transportation space would be hidden below the green space.	Edina’s property tax revenue from the Grandview District is projected to increase from approximately \$2-\$100 Million.
Lid I-5^{2,8}	Seattle, Washington	Proposed	10 acres	\$250 Million	Project to provide more public infrastructure, such as parks and open space, affordable housing, schools, or community centers, to address predicted population growth.	Repair the disconnect created as a result of I-5.
Oak Cliff Park Deck over I-35^{3,4,11}	Dallas, Texas	Construction	5.5 acres	TBD (estimated around \$135 million)	Phase I intended to include a lawn event space, performance stage, dog park, board game area, and a snack shack or restaurant. Phase II consists of a skate and recreation area. Proposed project location is adjacent to the Dallas Zoo.	<ul style="list-style-type: none"> Estimated to spur more than \$166 million in development. Part of the \$666 million TxDOT Southern Gateway highway expansion project.
Hollywood Central Park Lid over US 101 Freeway^{2,9}	Hollywood, California	Proposed	44 acres	\$1 Billion	Creates a public park for all ages, featuring grass fields, athletic courts, and children’s play areas in the heart of Hollywood. It would reunite diverse communities and dense neighborhoods that were separated by the freeway.	Create a park in one of the most park-poor neighborhoods in LA; currently, area has just 0.005 acres of open space per resident.
The Stitch over I-75^{2,5}	Atlanta, Georgia	Proposed	14 acres	\$300 Million	Aims to create urban greenspace and new development sites on and adjacent to the project area. Concept includes an urban plaza connecting amenities (i.e. residential, institutional, and retail) to a re-imagined light rail station. Proposed as a 3-acre urban green space, with water features, a restaurant and café, a pavilion space, an art walk, and a civic heroes memorial.	<ul style="list-style-type: none"> Generate significant opportunity to foster transit-orientated development at a light rail station. Project could result in \$1.1-\$3.1 billion in value creation and generate \$21-\$58 million in revenue. Project could increase city’s bonding capacity by \$308-\$847 billion by increasing the value of existing properties. Project anticipated to be the catalyst for the redevelopment of underutilized properties in the adjacent areas.
11th Street Bridge^{6,7}	Washington D.C.	Pre-Construction	1200 feet long	\$50-\$55 Million	Project aims to be Washington DC’s first ever elevated public park, located over the Anacostia River, constructed on the piers of an existing bridge. The proposed park calls for a public plaza, amphitheater, environmental education center, and other amenities.	<ul style="list-style-type: none"> Would connect an economically disadvantaged neighborhood with an economically privileged neighborhood. Due to concerns the project will force low and moderate income residents out of the area, project organizers have enlisted community members and housing experts to determine how to prepare low-income and mostly minority residents for a possible economic turnaround.

Note: Information in this table may change, due to the on-going development of the projects.

¹City of Edina, Grandview Green website, <https://www.edinamn.gov/1386/Grandview-Green>

²Lid 5 website, <https://lidi5.org/>

³Dallas News Article, <https://www.dallasnews.com/news/oak-cliff/2017/06/28/oak-cliff-deck-park-gets-unanimous-ok-dallas-city-council>

⁴Dallas Observer Article, <https://www.dallasobserver.com/news/take-a-first-look-at-the-new-southern-dallas-deck-park-8740072>

⁵Central Atlanta Progress, Atlanta Downtown Improvement District, <https://www.atlantadowntown.com/initiatives/the-stitch>

⁶11th Street Bridge Park website, <https://www.bridgepark.org/>

⁷The Washington Post article, https://www.washingtonpost.com/news/digger/wp/2017/09/25/big-philanthropists-flock-to-d-c-s-bridge-park-project-to-battle-gentrification/?noredirect=on&utm_term=.93d52fed81ba

⁸Seattle Magazine article, <https://www.seattlemag.com/news-and-features/what-would-seattle-look-if-i-5-was-covered>

⁹Urbanize.LA article, <https://urbanize.la/post/hollywood-central-park-seeks-15-million-complete-eir>

¹⁰Hollywood Central Park website, <https://hollywoodcentralpark.org/home>

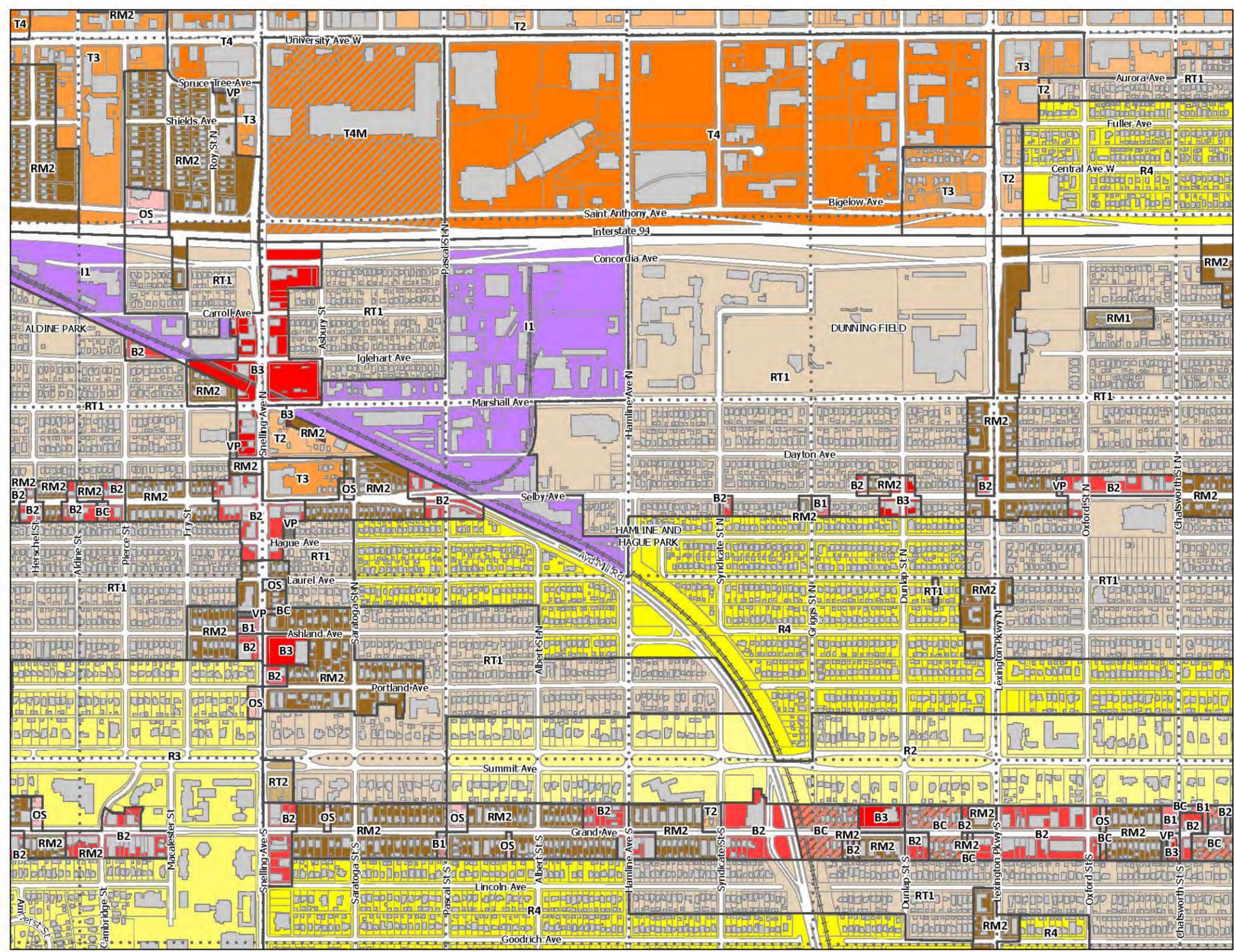
¹¹Dallas News article, <https://www.dallasnews.com/news/transportation/2017/04/26/people-around-proposed-oak-cliff-deck-part-supportive-worried-cost>



Appendix D:
City of Saint Paul Zoning Maps

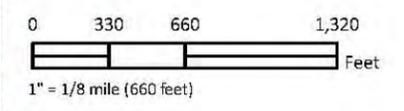
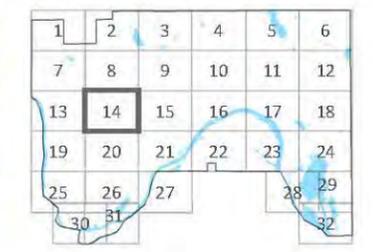


Page intentionally left blank.



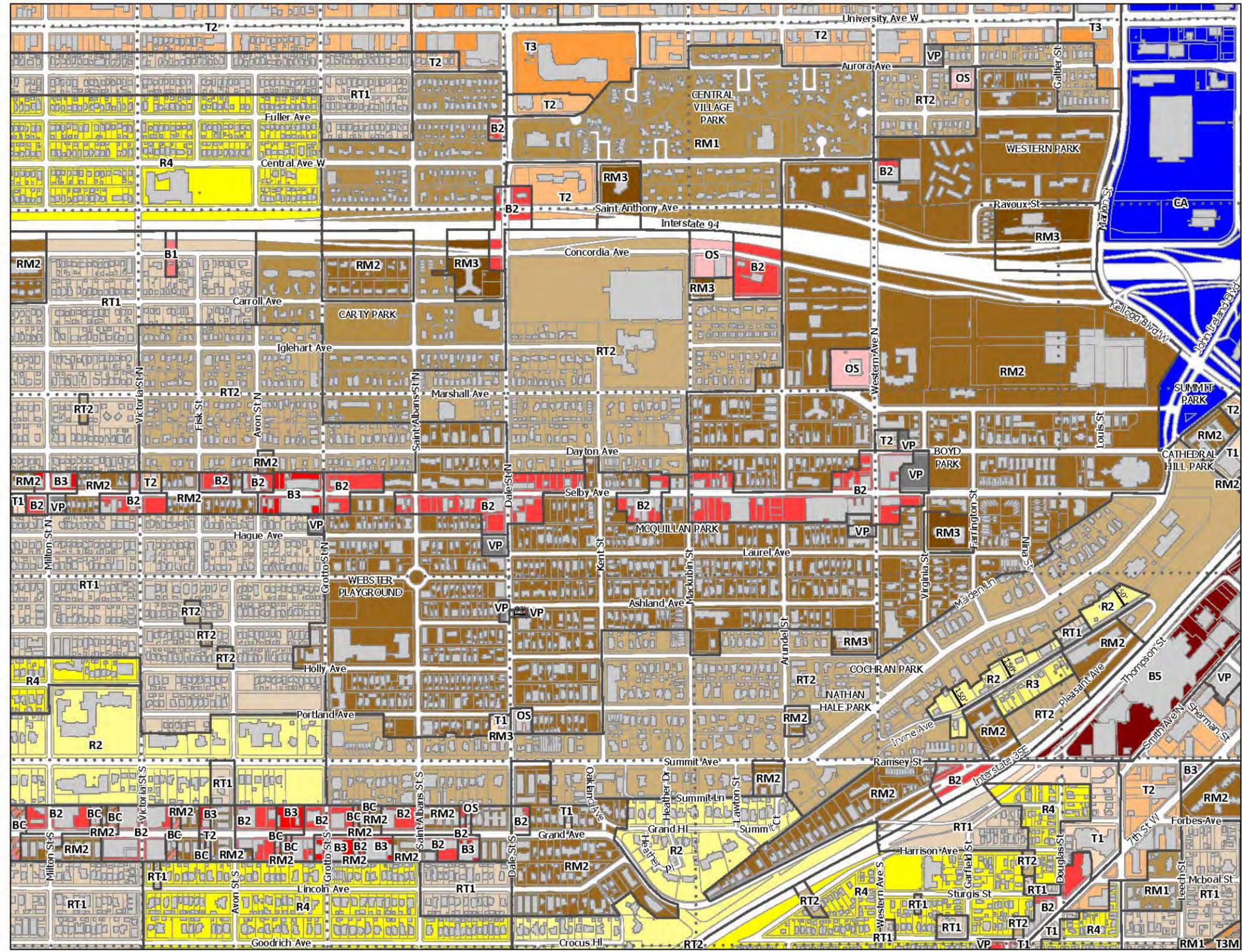
SAINT PAUL ZONING DISTRICTS

- Section Line
- Water
- RL One-Family Large Lot
- R1 One-Family
- R2 One-Family
- R3 One-Family
- R4 One-Family
- RT1 Two-Family
- RT2 Townhouse
- RM1 Multiple-Family
- RM2 Multiple-Family
- RM3 Multiple-Family
- T1 Traditional Neighborhood
- T2 Traditional Neighborhood
- T3 Traditional Neighborhood
- T3M T3 with Master Plan
- T4 Traditional Neighborhood
- T4M T4 with Master Plan
- OS Office-Service
- B1 Local Business
- BC Community Business (converted)
- B2 Community Business
- B3 General Business
- B4 Central Business
- B5 Central Business Service
- IT Transitional Industrial
- ITM IT with Master Plan
- I1 Light Industrial
- I2 General Industrial
- I3 Restricted Industrial
- VP Vehicular Parking
- PD Planned Development
- CA Capitol Area Jurisdiction



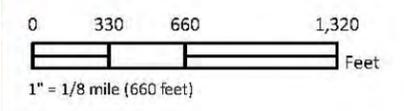
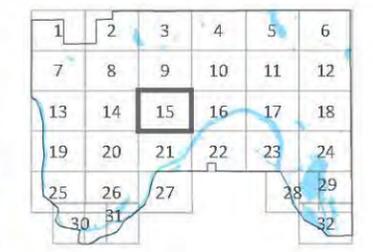
PANEL 14

ZONING LAST UPDATED AUGUST 3, 2017



SAINT PAUL ZONING DISTRICTS

- Section Line
- Water
- RL One-Family Large Lot
- R1 One-Family
- R2 One-Family
- R3 One-Family
- R4 One-Family
- RT1 Two-Family
- RT2 Townhouse
- RM1 Multiple-Family
- RM2 Multiple-Family
- RM3 Multiple-Family
- T1 Traditional Neighborhood
- T2 Traditional Neighborhood
- T3 Traditional Neighborhood
- T3M T3 with Master Plan
- T4 Traditional Neighborhood
- T4M T4 with Master Plan
- OS Office-Service
- B1 Local Business
- BC Community Business (converted)
- B2 Community Business
- B3 General Business
- B4 Central Business
- B5 Central Business Service
- IT Transitional Industrial
- ITM IT with Master Plan
- I1 Light Industrial
- I2 General Industrial
- I3 Restricted Industrial
- VP Vehicular Parking
- PD Planned Development
- CA Capitol Area Jurisdiction



PANEL 15

ZONING LAST UPDATED AUGUST 3, 2017



Appendix E:

Cultural Resources



Property Name	Address	Property Type
Adolph Kalman House/John W. Miller House	611 Dayton Ave. W	residence
Anton C. Bettingen House	569 Marshall Ave. W	residence
apartment	273 Dayton Ave. W	apartment
apartment	180-184 Kent St. N	apartment
apartments	283 -285 Dayton Ave. W	apartments
apartments	590 Dayton Ave. W	apartment
apartments	467 Selby Ave. W.	apartment
Augustus J. Goodrich House	259 Dayton Ave. W	residence
Blair Flats	165 Western Ave. N.	apartment
Captain J.W. Jacobs House	492 Marshall Ave. W	residence
Cathedral of Saint Paul	Summit Ave.	church
Cathedral of Saint Paul Rectory	239 Selby Ave. W.	property
Catholic Bulletin & Catholic Cemeteries Building	244 Dayton Ave. W	property
Chadwick House	528 Dayton Ave. W	residence
Charles F. F. Abbott House	451 Selby Ave. W.	residence
commercial building	367-371 Selby Ave. W.	commercial building
commercial building	452-454 Selby Ave. W.	commercial building
commercial building	495-499 Selby Ave. W.	commercial building
commercial building	504 Selby Ave. W.	commercial building
commercial building	515-525 Selby Ave. W.	commercial building
commercial building	526-530 Selby Ave. W.	commercial building
commercial building	606-608 Selby Ave. W.	commercial building
D.W. Lawler House	546 Marshall Ave. W	residence
Dakotah Building	366-374 Selby Ave. W.	commercial building
Dayton Avenue Rowhouse	568-574 Dayton Ave. W	rowhouse
double house	218-220 Mackubin St. N	double house
double residence	551-553 Selby Ave. W.	multiple dwelling
double residence	555 Selby Ave. W.	multiple dwelling
double residence	579-581 Selby Ave. W.	multiple dwelling
double residence	225-227 Western Ave. N.	multiple dwelling
Dr. Edward Walther House	443 Dayton Ave. W	residence
duplex	512-514 Marshall Ave. W	duplex
Engine House #5	498 Selby Ave. W.	fire station
Fred T. Schroth House	580 Marshall Ave. W	residence
George E. Snell House	548 Dayton Ave. W	residence
H.M. Hart House	250 Dayton Ave. W	residence
Henry S. Johnson House	601 Dayton Ave. W	residence
Hewson S. Semple House	556 Selby Ave. W.	residence
Hill Market	176-182 Western Ave. N.	commercial building
Horst Building	224-226 Western Ave. N.	commercial building

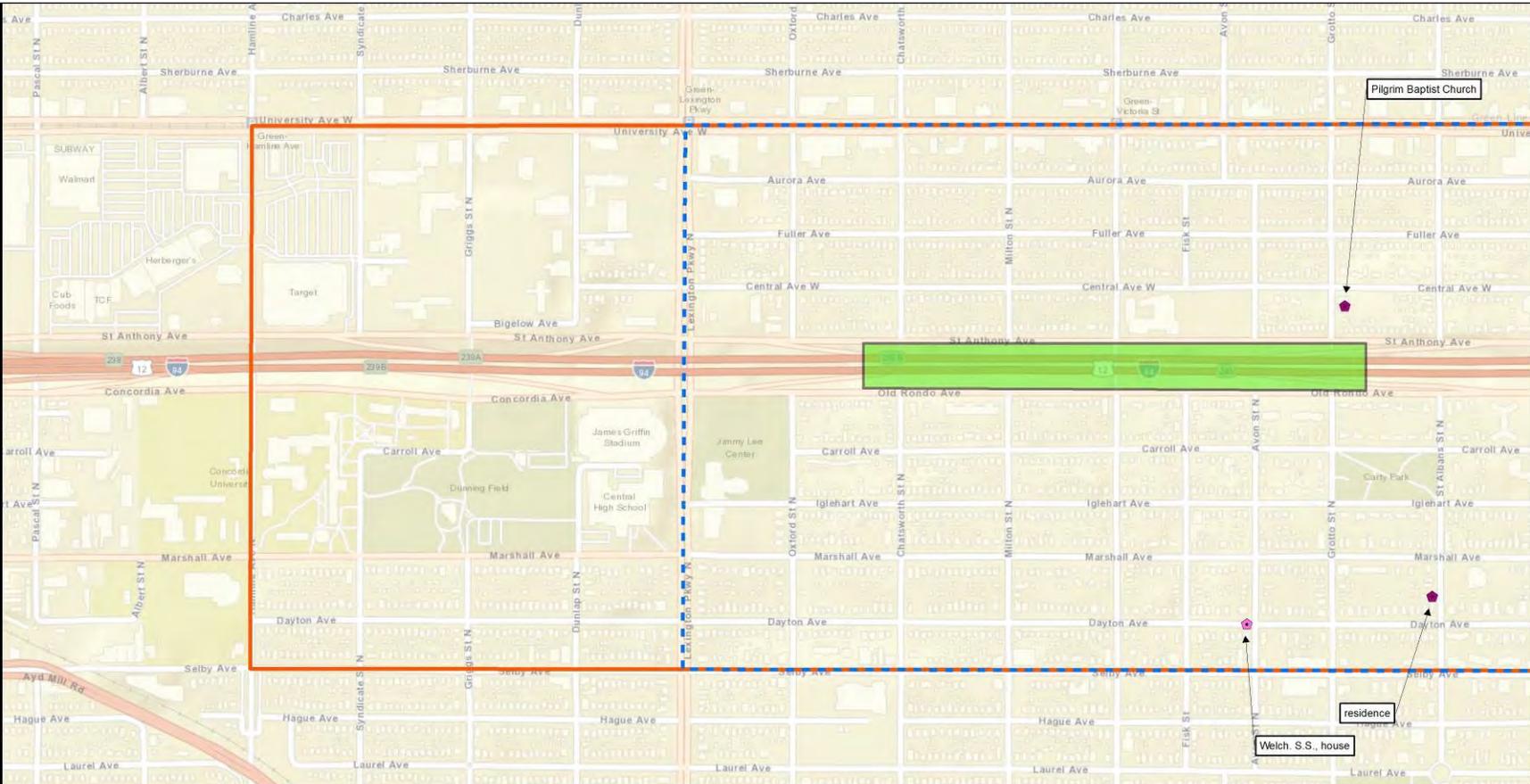


Property Name	Address	Property Type
house	315 Dayton Ave. W	residence
house	485 Dayton Ave. W	house
house	487 Dayton Ave. W	residence
house	490 Dayton Ave. W	residence
house	518 Dayton Ave. W	residence
house	549 Dayton Ave. W	residence
house	614 Dayton Ave. W	residence
house	530 Marshall Ave. W	residence
house	566 Marshall Ave. W	residence
house	584 Marshall Ave. W	residence
J.W. Bishop House	442 Dayton Ave. W	residence
John Carlson House	469 Dayton Ave. W	residence
John Johnson House	483 Selby Ave. W.	residence
John M. Carlson House	475 Dayton Ave. W	residence
John Ruse House	569-571 Selby Ave. W.	multiple dwelling
John Stein House	565 Marshall Ave. W	residence
Joseph McCardy House	197 Kent St. N	residence
Judson Wade Bishop House	193 Mackubin St. N	residence
Kretz/Tighe House	314 Dayton Ave. W	residence
L.J. Gates House	450-452 Dayton Ave. W	residence
L.J. Gates House	573 Marshall Ave. W	residence
Lasher/Newel House	251 Dayton Ave. W	residence
Luckert House	480 Iglehart Ave. W	residence
Merrick E. Vinton House	309-311 Dayton Ave. W	apartment
monument	ca. 621 Selby Ave. W.	monument
office building	401 Selby Ave. W.	office building
Philip Abbott House	496-498 Dayton Ave. W	residence
Philip Reilly House	565 Dayton Ave. W	residence
Pilgrim Baptist Church	732 Central Ave. W	church
residence	411 Selby Ave. W.	residence
residence	441 Selby Ave. W.	residence
residence	449 Selby Ave. W.	residence
residence	549 Selby Ave. W.	residence
residence	565 Selby Ave. W.	residence
residence	570 Selby Ave. W.	residence
residence	580 Selby Ave. W.	residence
residence	594 Selby Ave. W.	residence
residence	217 St. Albans St. N.	residence
School Patrol Flagpole	ca. 201 Summit Ave. W.	property
Shepard House	341 Dayton Ave. W	residence

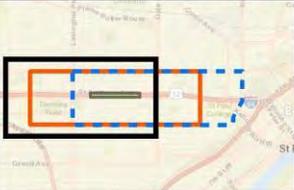


Property Name	Address	Property Type
St. Joseph's Academy	355 Marshall Ave. W	school
Saint Paul Curling Club	470 Selby Ave. W.	sports facility
store & apartments	191 Western Ave. N.	commercial building
Thacker Apartments	294-296 Dayton Ave. W	apartment
The Elmwood	235-237 Arundel St. N	apartment
The St. George	258-264 Selby Ave. W.	multiple dwelling
Thomas Fitzpatrick House	265 Dayton Ave. W	house
Virginia St. Church	170 Virginia St. N. (also 338 Selby Ave. W.)	church
Welch. S.S., house	785 Dayton Ave. W	residence
William R. Marshall House	496 Marshall Ave. W	residence

Source: MnDOT Office of Environmental Stewardship, Cultural Resources Unit, September 18, 2018.



**Known Historic Resources:
ReConnect Rondo
Land Bridge
Feasibility Study
West Map (1 of 2)**



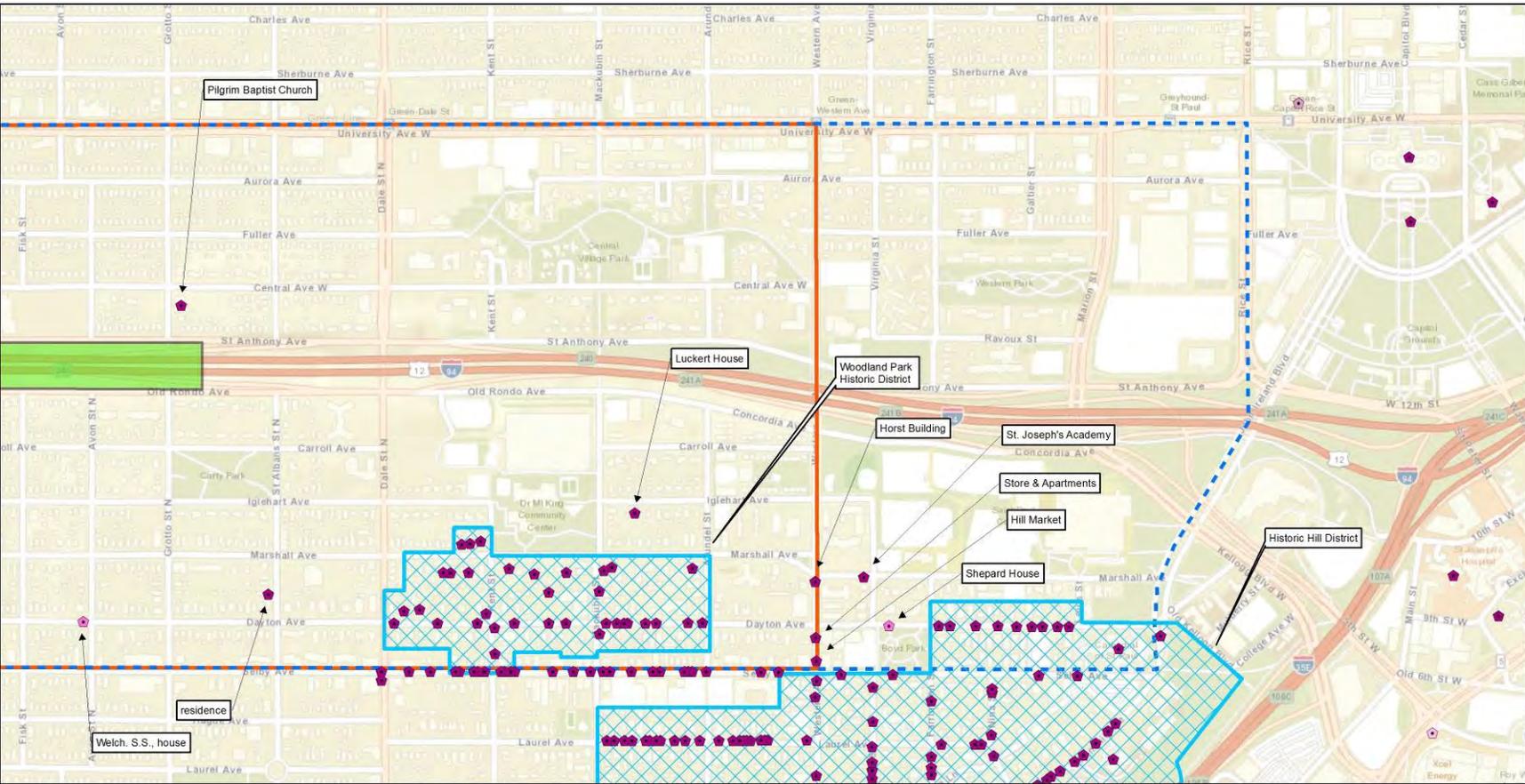
Study Area Legend

- Study Area - RCR Land Bridge Feasibility Study
- March 2018 ULI Panel Report Study Area
- Land Bridge Focus Area (per ULI Panel Report, March 2018)

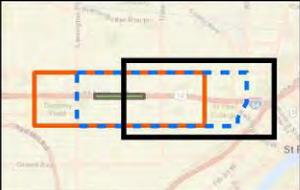
Known Historic Resources Legend

- NR Historic District
- ◆ NR Property
- ⬠ NR Considered Eligible Property
- ⬠ NR Staff Eligible Finding
- ⬠ Local Designation

Scale: 0 0.05 0.1 0.15 0.2 Miles
0 300 600 900 1,200 Feet
1:7,000

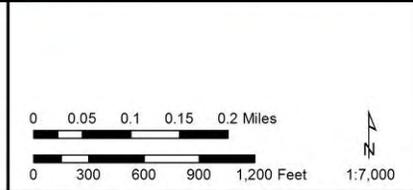


**Known Historic Resources:
ReConnect Rondo
Land Bridge
Feasibility Study
East Map (2 of 2)**



- Study Area Legend**
- Study Area - RCR Land Bridge Feasibility Study
 - March 2018 ULI Panel Report Study Area
 - Land Bridge Focus Area (per ULI Panel Report, March 2018)

- Known Historic Resources Legend**
- NR Historic District
 - ◆ NR Property
 - ◆ NR Considered Eligible Property
 - ◆ NR Staff Eligible Finding
 - ◆ Local Designation





Appendix F:

Potentially Contaminated Concerns

Site Name	Address	Activity
Big River Studio Inc.	1222 University Ave W	Hazardous Waste, Very small quantity generator
Rayven Inc.	431 Griggs St N	Multiple Activities
Latuff Bros	880 University Ave W	Multiple Activities
ISD 625 - 1210 University Avenue	1210 University Ave W	Multiple Activities
ABRA Auto Body & Glass, LP	1190 University Ave W	Multiple Activities
Heppner's Auto Body - St Paul	400 Syndicate St N	Multiple Activities
Moudry Apothecary Shop	393 N Dunlap St Ste 110	Hazardous Waste
Concordia College - St Paul	275 N Syndicate St	Hazardous Waste, Very small quantity generator
Gils Paint & Body	928 University Ave W	Hazardous Waste, Very small quantity generator
Glasgow Automotive Service	740 University Ave W	Hazardous Waste, Very small quantity generator
Waynewood & Associates	393 N Dunlap St Ste 310	Hazardous Waste, Very small quantity generator
University Auto Sales & Service	900 University Ave W	Multiple Activities
A-Auto Mall	923 University Ave	Hazardous Waste, Very small quantity generator
Midas Muffler Shops	520 University Ave	Multiple Activities
Fresh Paint Inc. - Selby Ave	477 Selby Ave	Hazardous Waste
White House Custom Color	1185 Selby Ave	Hazardous Waste
ISD 625 - Maxfield	380 N Victoria St	Multiple Activities
SuperAmerica 4421	970 University Ave W	Multiple Activities
ISD 625 St Paul Public Schools	275 N Lexington Pkwy	Multiple Activities
Thong Auto Repair Inc.	904 University Ave W	Hazardous Waste, Very small quantity generator
Burns Amoco - University	1111 University Ave W	Hazardous Waste, Very small quantity generator
Cathedral Hill Chiropractic	400 Selby Ave	Multiple Activities
HealthPartners Physicians Clinic	451 Dunlap St N	Hazardous Waste, Very small quantity generator
Burns Amoco - Lexington	374 N Lexington Pkwy	Hazardous Waste
Les Auto Service	468 University Ave W	Multiple Activities
B & A Body Shop	1041 Aurora Ave	Hazardous Waste
Hitching Post Inc	945 University Ave W	Hazardous Waste, Very small quantity generator
Johnson William H II	393 N Dunlap St Ste 303	Hazardous Waste, Minimal quantity generator
A-1 Cycle Shop	946 W University Ave	Hazardous Waste
ISD 625 - Colburne St	360 Colburne St	Hazardous Waste
Central Pediatrics - Dunlap St	393 N Dunlap St Ste 300	Hazardous Waste
Jwb & Son Uni Dale Cleaners	584 University Ave W	Hazardous Waste
Kawasaki Of Saint Paul	490 University Ave W	Hazardous Waste
Keys Well Drilling	413 Lexington Pkwy N	Hazardous Waste
St Paul Public Housing Central	554 Central Ave W	Hazardous Waste
Ashma Auto Repairs	814 University Ave W	Hazardous Waste, Very small quantity generator



Site Name	Address	Activity
Payless Tires	698 University Ave W	Hazardous Waste, Very small quantity generator
St Paul City Church	1088 University Ave	Hazardous Waste
Model Cities Health Center	409 N Dunlap St	Multiple Activities
SPRWS Distribution Division Old Site	289 Hamline Ave N	Hazardous Waste
Target Store T2229	1300 University Ave W	Multiple Activities
College of Visual Arts	173 Western Ave N Site B	Hazardous Waste
Dermatology Consultants - St Paul	393 N Dunlap St Ste 720	Hazardous Waste
Dayton Avenue Presbyterian Church	217 Mackubin St	Hazardous Waste, Very small quantity generator
Target Corp	400 Hamline Ave N	Multiple Activities
Larscheid Daniel J DDS	958 University Ave W	Hazardous Waste
Desnick Brothers Drug	415 Lexington Pkwy N	Hazardous Waste
Northern Star Council BSA	393 Marshall Ave	Hazardous Waste
Residence - Aurora Ave	649 Aurora Ave	Hazardous Waste
Midwest Ear Nose & Throat Specialists I	393 N Dunlap St Ste 600	Hazardous Waste
Lexington Commons Apartments	375 N Lexington Pkwy	Multiple Activities
Recombinetics R&D	1246 University Ave W Ste 301	Hazardous Waste, Small quantity generator
Saint Peter Claver Catholic Church	375 Oxford St N	Multiple Activities
Nanocopoeia Inc.	1246 University Ave W Ste 463	Multiple Activities
Affordable Tire - University Avenue	1309 University Ave W	Hazardous Waste
Waynewood & Associates PA	393 N Dunlap St Ste 650	Hazardous Waste
Suntava LLC	1246 University Ave Ste 333	Hazardous Waste, Very small quantity generator
O'Reilly Automotive 1799	448 N Lexington Pkwy	Hazardous Waste, Very small quantity generator
Grand Health Chiropractic & Wellness Center	1025 Selby Ave Ste 101	Hazardous Waste
Munich Auto	1266 Donohue Ave	Hazardous Waste
Clear Lakes Dental	393 Dunlap St N	Hazardous Waste, Very small quantity generator
Vitreoretinal Surgery	393 Dunlap St N Ste 231	Hazardous Waste, Very small quantity generator
SuperAmerica 4020	399 Lexington Pkwy N	Multiple Activities
Central Midway	393 Dunlap St N	Multiple Activities
Bethel Care Center - Mission Health Care LLC	420 Marshall Ave	Hazardous Waste, Very small quantity generator
Community Action Partnership Ramsey County	450 Syndicate St	Hazardous Waste, Very small quantity generator
1161 Selby LLC	1161 Selby Ave	Hazardous Waste
Amherst H Wilder Foundation	451 Lexington Pkwy N	Hazardous Waste, Very small quantity generator
AGAPE Health Start Clinic	1037 University Ave W	Hazardous Waste, Very small quantity generator
Gordon Parks Health Start Clinic	1212 University Ave	Hazardous Waste, Very small quantity generator
Robert Vasser	1000 Concordia Ave	Hazardous Waste
Catholic Charities of Saint Paul and Minneapolis	1276 University Ave	Hazardous Waste, Very small quantity generator

Site Name	Address	Activity
Long Cheng Plaza LLC	402 University Ave	Hazardous Waste
Ramsey County	Former Valvoline Rapid Oil Change	Hazardous Waste
Children's Dental Services- Ruth Benner Head Start	586 Fuller Ave	Hazardous Waste, Treatment storage disposal facility
New Alternative Learning Center	1212 University Ave	Construction Stormwater
Control Data World Distribution Center	304 N Dale St	Multiple Activities
Selby Dale Cooperative	631 Selby Ave	Petroleum Remediation, Leak Site
Innovalight	1246 University Ave W Ste 468	Hazardous Waste
Wilkins Lincoln Mercury & Toyota	1020 University Ave W	Hazardous Waste
Randolph Heights Elementary School	348 S Hamline Ave	Underground Tanks
Keys Well Drilling Co	413 Lexington Pkwy N	Multiple Activities
Morningstar Star Redevelopment	739 Selby Avenue	Construction Stormwater
Lexington BP	374 Lexington Ave N	Multiple Activities
Unidale Corridor	See location description	Site Assessment
Wilder Foundation - 650 Marshall	Address Unknown	Construction Stormwater
Carty Heights	412 Dunlap St	Construction Stormwater
Sams Secondhand Store	935 University Ave W	Hazardous Waste, Minimal quantity generator
Jamestown Apartments	586 West Central Ave	Brownfields, Voluntary Investigation and Cleanup
CommonBond Communities	385 Lexington Pkwy	Construction Stormwater
Central Corridor Lt Rail Transit Civil E	Address Unknown	Construction Stormwater
Morning Star Church	739 Selby Ave	Multiple Activities
Former Tires Plus Location	600 University Ave W	Hazardous Waste
Keys Parcel	1156 Fuller Ave	Petroleum Remediation, Leak Site
Jimmy Lee Rec Ctr/Oxford Pool (Phase 1)	270 Lexington Parkway North	Multiple Activities
Capitol City Auto Electric	690 University Ave W	Hazardous Waste
St Paul Mach & Design Inc	1046 University Ave W	Hazardous Waste
City Of Saint Paul	NW Corner of Dale St & Dayton Ave	Petroleum Remediation, Leak Site
3M Aerospace Plant	1210 University Ave W	Multiple Activities
400 Griggs Street North	400 Griggs St N	Brownfields, Voluntary Investigation and Cleanup
Former Midway Car Dealer	1333 University Ave W	Underground Tanks
Dale & Fuller Soil Gas	430 Dale St N	Multiple Activities
Wilder Center Community Assistance Prog	650 Marshall Ave	Multiple Activities
Wilder Foundation - CSW	See location description	Construction Stormwater
Selby Commons	909 Selby Ave	Multiple Activities
Donohue Avenue Property	1263 Donohue Avenue	Brownfields, Voluntary Investigation and Cleanup
Unidale Mall #3	544 University Ave W	Brownfields, Voluntary Investigation and Cleanup
Capitol Carbide	1000 University Ave W Fl 2	Hazardous Waste
David Keyes Property	412 Dayton Ave	Emergency Management
Minnoco Tobasi Stop	809 Selby Ave	Multiple Activities

Site Name	Address	Activity
Genuine Parts Company	460 Lexington Pkwy N	Hazardous Waste, Very small quantity generator
633 Dayton Property	633 Dayton Ave	Brownfields, Petroleum Brownfield
St Philips Gardens Inc.	754 Concordia Ave	Hazardous Waste, Very small quantity generator
Rapid Oil Change	619 Saint Anthony St	Multiple Activities
Capital Gears Inc.	Hamline & Concordia	Petroleum Remediation, Leak Site
Amoco Ss #5016	1111 University Ave W	Multiple Activities
Vacant Lot	Western & Marshall	Petroleum Remediation, Leak Site
Liberty Plaza Limited Partnership	431 Marshall	Hazardous Waste
ZLB Plasma Services - St Paul	1054 University Ave W	Hazardous Waste, Very small quantity generator
Retrofit Recycling Inc	1222 University Ave W	Hazardous Waste
Midwest Surgi Center	393 N Dunlap Ste 746	Hazardous Waste, Very small quantity generator
Skyline Tower	1247 Saint Anthony Blvd	Multiple Activities
Superamerica #4421	970 University Ave	Underground Tanks
Former Gas Station	458 through 476 N Lexington Pkwy	Petroleum Remediation, Leak Site
Browns Office Machines Inc.	1051 Selby Ave	Hazardous Waste, Very small quantity generator
Apsara One Hour Photo	448 University Ave W	Hazardous Waste
St. Albans Park	631 Selby Ave	Multiple Activities
Unidale Mall	544 - 612 University Ave	Multiple Activities
Dale and Dayton	202 N Dale St	Brownfields, Voluntary Investigation and Cleanup
Western Ave.	Address Unknown	Construction Stormwater
Ronald Hubb Life Long Literacy	1040 University Ave	Underground Tanks
Mark Chiropractic	411 Lexington Pkwy N	Hazardous Waste
University Strip Mall	See location description	Brownfields, Voluntary Investigation and Cleanup
Don Rinaldi (caretaker)	436 Dayton	Underground Tanks
Central Hi-rise (m-1-5)	554 W Central Ave	Multiple Activities
University and Hamline Midway Site	1309 and 1333 University Ave	Multiple Activities
Saint Paul Electroplating Co	1048 Aurora Ave	Multiple Activities
GT Parts Co - University Ave	1000 University Ave SE	Hazardous Waste
Jamestown Homes	600 Central Ave. West	Construction Stormwater
Macdonald Montessori	175 Western Ave S	Hazardous Waste, Minimal quantity generator
Tcf Parcel B	417 Lexington Pkwy N	Petroleum Remediation, Leak Site
Courier Graphics - St Paul	962 University Ave W	Hazardous Waste
St Paul Police Dept- W Dist Office - CSW	389 N Hamline Ave	Construction Stormwater
Expo Graphics Inc.	308 Dale St N	Hazardous Waste
Holiday Stationstore #341	1345 Marshall Ave	Multiple Activities
Saint Paul Escort Inc.	857 Selby Ave	Multiple Activities
American Auto Radiator	680 University Ave W	Hazardous Waste, Very small quantity generator
NSP Gas Holder	See location description	CERCLIS Site

Site Name	Address	Activity
Economy Muffler	924 University Ave W	Hazardous Waste, Very small quantity generator
Bureau Of Criminal Apprehension	1246 University Ave	Underground Tanks
Oxford Community Center Synthetic Turf	Address Unknown	Construction Stormwater
Whitaker Buick	494 N Griggs St	Petroleum Remediation, Leak Site
University Dale Aurora Properties	626 University Ave W	Brownfields, Petroleum Brownfield
Tv Times	1010 University Ave W	Hazardous Waste
Jeremiah Campus Community	950 Concordia Ave	Construction Stormwater
Redeemers Arms	313 Dale St N	Multiple Activities
Target Midway	See location description	Construction Stormwater
Jeremiah Program Project	956 Concordia Ave	Brownfields, Voluntary Investigation and Cleanup
Concordia College	275 N Syndicate St	Multiple Activities
Quan Family Dentistry	422 University Ave W	Hazardous Waste, Very small quantity generator
Twin City Used Appliances	654 University Ave W	Hazardous Waste
Selby Grotto Apartments	755 Selby Ave	Brownfields, Voluntary Investigation and Cleanup
Valvoline Rapid Oil Change Inc.	619 Saint Anthony Ave	Hazardous Waste, Very small quantity generator
Midway Oil Co	400 N Dale St	Multiple Activities
Wilkins Lincoln Mercury Inc.	1020 University Ave	Underground Tanks
Abra Auto Body	1190 University Ave	Multiple Activities
Hill Elementary School	998 Selby Ave	Underground Tanks
Keys Parcel	413 Lexington Pkwy N	Brownfields, Voluntary Investigation and Cleanup
Mai Village	380 to 392 University Ave	Multiple Activities
Sinclair & Valentine Consolidated	431 Griggs St N	CERCLIS Site

Source: Minnesota Pollution Control Agency, *What's In My Neighborhood*. <https://www.pca.state.mn.us/data/whats-my-neighborhood>.



Appendix G:
Rondo Land Bridge Elements Matrix

Page intentionally left blank.

Rondo Land Bridge Elements Matrix

	Concept 1 Short	Concept 2 Medium	Concept 3 Medium	Concept 4 Long	Concept 5 Long	Concept 6 Long	Concept 7 Embankment Only
Lid Typology	Street/Bridge Expansion <i>One or a series of overpass bridge expansions that may provide any combination of green space, recreation, commercial, or residential facilities</i>	Simple Lid with Development Potential <i>Freeway lid that introduces bridge structures to provide any combination of green space or one-to-two story development</i>	Simple Lid with Development Potential <i>Freeway lid that introduces bridge structures to provide any combination of green space or one-to-two story development</i>	Simple Freeway Lid <i>Full freeway lid that provides green space and places for recreation, gathering, and celebration Lid mitigates freeway noise pollution and added vegetation improves air quality</i>	Lid with 1-2 Story Buildings <i>Full freeway lid that introduces bridge structures supporting one- or two-story commercial buildings Bridges catalyze investment and provide greater access to community needs</i>	Developed Freeway Lid with Multistory Buildings <i>Full freeway lid with developable parcels for new housing, office, and/or commercial users Parking beneath lid provides revenue stream New retail and office space adds jobs and economic vitality</i>	Embankment Expansion <i>Embankments structurally modified to provide any combination of green space, recreation, commercial, or residential development</i>
Size & Capacity	<i>[Per Bridge Expanded]</i> 20% - 100% Open Space Up to 50 Housing Units Area: 1-3 Acres Length: 300-500 Linear Feet <i>[Spans approx. 100-200 ft per bridge side]</i>	Mix of Park/Green Space & Development 20% - 100% Open Space Up to 150 Housing Units Area: 5-7 Acres Length: 700-1,000 Linear Feet <i>[Approx. Span from Victoria to Avon]</i>	Mix of Park/Green Space & Development 20% - 100% Open Space Up to 200 Housing Units Area: 7-9 Acres Length: 900-1,200 Linear Feet <i>[Approx. Span from Milton to Fisk]</i>	Primarily Park/Green Space 70%-100% Open Space Up to 350 Housing Units Area: 15-22 Acres Length: 2,600-3,200 Linear Feet <i>[Approx. Span from Chatsworth to Grotto]</i>	Mix of Park/Green Space & Development 50% Open Space Up to 600 Housing Units Area: 15-22 Acres Length: 2,600-3,200 Linear Feet <i>[Approx. Span from Chatsworth to Grotto]</i>	Primarily Mixed-Use Development 30% Open Space Up to 1,200 Housing Units Area: 15-22 Acres Length: 2,600-3,200 Linear Feet <i>[Approx. Span from Chatsworth to Grotto]</i>	<i>[Per Both Sides of Freeway]</i> 20% - 100% Open Space Up to 200 Housing Units Area: 4-8 Acres Length: 2,000-2,600 Linear Feet <i>[Approx. Span from Chatsworth to Grotto]</i>
Design Considerations	<u>Aesthetic Upgrades/Decoration</u> Landscaping Street Lighting Utilities & Structures Hanging Banners/Planters <u>Cultural Influences</u> History of Rondo Resident Heritage Inclusion of Paint & Color Local Artists	<u>Aesthetic Upgrades/Decoration</u> Landscaping Street Lighting Utilities & Structures Hanging Banners/Planters <u>Cultural Influences</u> History of Rondo Resident Heritage Inclusion of Paint & Color Local Artists	<u>Aesthetic Upgrades/Decoration</u> Landscaping Street Lighting Utilities & Structures Hanging Banners/Planters <u>Cultural Influences</u> History of Rondo Resident Heritage Inclusion of Paint & Color Local Artists	<u>Aesthetic Upgrades/Decoration</u> Landscaping Street Lighting Utilities & Structures Hanging Banners/Planters <u>Cultural Influences</u> History of Rondo Resident Heritage Inclusion of Paint & Color Local Artists	<u>Aesthetic Upgrades/Decoration</u> Landscaping Street Lighting Utilities & Structures Hanging Banners/Planters <u>Cultural Influences</u> History of Rondo Resident Heritage Inclusion of Paint & Color Local Artists	<u>Aesthetic Upgrades/Decoration</u> Landscaping Street Lighting Utilities & Structures Hanging Banners/Planters <u>Cultural Influences</u> History of Rondo Resident Heritage Inclusion of Paint & Color Local Artists	<u>Aesthetic Upgrades/Decoration</u> Landscaping Street Lighting Utilities & Structures Hanging Banners/Planters <u>Cultural Influences</u> History of Rondo Resident Heritage Inclusion of Paint & Color Local Artists
Live	<u>Potential Housing Types</u> Affordable; Market-Rate - Artist Live-Work Space - - - -	<u>Potential Housing Types</u> Affordable; Market-Rate - Artist Live-Work Space - Public Housing; Family -	<u>Potential Housing Types</u> Affordable; Market-Rate - Artist Live-Work Space - Public Housing; Family -	<u>Potential Housing Types</u> Affordable; Market-Rate - Artist Live-Work Space - - -	<u>Potential Housing Types</u> Affordable; Market-Rate - Artist Live-Work Space - Public Housing; Family Small Hotel; Bed & Breakfast	<u>Potential Housing Types</u> Affordable; Market-Rate Senior; Assisted Living Artist Live-Work Space Workforce; Faculty; Staff Public Housing; Family Small Hotel; Bed & Breakfast	<u>Potential Housing Types</u> Affordable; Market-Rate Senior; Assisted Living Artist Live-Work Space - Public Housing; Family -
Work	<u>Potential Workplace Types</u> - - Small Medical Clinic - - Art Studios Office Spaces Place of Sanctuary/Worship/Community	<u>Potential Workplace Types</u> - - Small Medical Clinic Academic Facility or Center - Art Studios - Place of Sanctuary/Worship/Community	<u>Potential Workplace Types</u> - - Small Medical Clinic Academic Facility or Center - Art Studios - Place of Sanctuary/Worship/Community	<u>Potential Workplace Types</u> - - Small Medical Clinic Academic Facility or Center - Art Studios - Place of Sanctuary/Worship/Community	<u>Potential Workplace Types</u> - - Small Medical Clinic Academic Facility or Center - Art Studios Office Spaces Place of Sanctuary/Worship/Community	<u>Potential Workplace Types</u> Anchor Institution; Company Headquarters / Campus - Medical District Small Medical Clinic Academic Facility or Center Government Facility Art Studios Office Spaces Place of Sanctuary/Worship/Community	<u>Potential Workplace Types</u> - - Small Medical Clinic Academic Facility or Center Government Facility Art Studios Office Spaces Place of Sanctuary/Worship/Community

Rondo Land Bridge Elements Matrix

	Concept 1 Short	Concept 2 Medium	Concept 3 Medium	Concept 4 Long	Concept 5 Long	Concept 6 Long	Concept 7 Embankment Only
Lid Typology	Street/Bridge Expansion <i>One or a series of overpass bridge expansions that may provide any combination of green space, recreation, commercial, or residential facilities</i>	Simple Lid with Development Potential <i>Freeway lid that introduces bridge structures to provide any combination of green space or one-to-two story development</i>	Simple Lid with Development Potential <i>Freeway lid that introduces bridge structures to provide any combination of green space or one-to-two story development</i>	Simple Freeway Lid <i>Full freeway lid that provides green space and places for recreation, gathering, and celebration. Lid mitigates freeway noise pollution and added vegetation improves air quality</i>	Lid with 1-2 Story Buildings <i>Full freeway lid that introduces bridge structures supporting one- or two-story commercial buildings. Bridges catalyze investment and provide greater access to community needs</i>	Developed Freeway Lid with Multistory Buildings <i>Full freeway lid with developable parcels for new housing, office, and/or commercial users. Parking beneath lid provides revenue stream. New retail and office space adds jobs and economic vitality</i>	Embankment Expansion <i>Embankments structurally modified to provide any combination of green space, recreation, commercial, or residential development</i>
Travel	<u>Modifications to Existing Roadway Network</u> - High-Frequency Transit Route along Victoria - Upgrade Grotto and Chatsworth to Through Streets - <u>Transportation Amenities</u> Wayfinding Bikeshare/Scooter-share Hub or Station Accessibility & ADA Enhancements - Safe/Separated Bicycle Lanes Creative/High Visibility Crosswalks Complete Streets/Multimodal Focus - Shade/Weather Protection Benches	<u>Modifications to Existing Roadway Network</u> - High-Frequency Transit Route along Victoria - - - <u>Transportation Amenities</u> Wayfinding Bikeshare/Scooter-share Hub or Station Accessibility & ADA Enhancements - Safe/Separated Bicycle Lanes Creative/High Visibility Crosswalks Complete Streets/Multimodal Focus Pedestrian Promenade & Walking Paths Shade/Weather Protection Benches	<u>Modifications to Existing Roadway Network</u> - High-Frequency Transit Route along Victoria - - - <u>Transportation Amenities</u> Wayfinding Bikeshare/Scooter-share Hub or Station Accessibility & ADA Enhancements - Safe/Separated Bicycle Lanes Creative/High Visibility Crosswalks Complete Streets/Multimodal Focus Pedestrian Promenade & Walking Paths Shade/Weather Protection Benches	<u>Modifications to Existing Roadway Network</u> Convert Victoria to a Green Street High-Frequency Transit Route along Victoria Ped/Bike Links through Milton, Fisk, and Avon - Upgrade Grotto and Chatsworth to Through Streets - <u>Transportation Amenities</u> Wayfinding Bikeshare/Scooter-share Hub or Station Accessibility & ADA Enhancements - Safe/Separated Bicycle Lanes Creative/High Visibility Crosswalks Complete Streets/Multimodal Focus Pedestrian Promenade & Walking Paths Shade/Weather Protection Benches	<u>Modifications to Existing Roadway Network</u> Convert Victoria to a Green Street High-Frequency Transit Route along Victoria Ped/Bike Links through Milton, Fisk, and Avon - Upgrade Grotto and Chatsworth to Through Streets - Parking Zones and Regulations in Adjacent Areas <u>Transportation Amenities</u> Wayfinding Bikeshare/Scooter-share Hub or Station Accessibility & ADA Enhancements - Safe/Separated Bicycle Lanes Creative/High Visibility Crosswalks Complete Streets/Multimodal Focus Pedestrian Promenade & Walking Paths Shade/Weather Protection Benches	<u>Modifications to Existing Roadway Network</u> Convert Victoria to a Green Street High-Frequency Transit Route along Victoria Ped/Bike Links through Milton, Fisk, and Avon - Upgrade Grotto and Chatsworth to Through Streets - Parking Zones and Regulations in Adjacent Areas <u>Transportation Amenities</u> Wayfinding Bikeshare/Scooter-share Hub or Station Accessibility & ADA Enhancements Parking Structure/Lot Safe/Separated Bicycle Lanes Creative/High Visibility Crosswalks Complete Streets/Multimodal Focus Pedestrian Promenade & Walking Paths Shade/Weather Protection Benches	<u>Modifications to Existing Roadway Network</u> - High-Frequency Transit Route along Victoria - - - <u>Transportation Amenities</u> Wayfinding Bikeshare/Scooter-share Hub or Station Accessibility & ADA Enhancements Parking Structure/Lot Safe/Separated Bicycle Lanes Creative/High Visibility Crosswalks Complete Streets/Multimodal Focus - Shade/Weather Protection Benches
Play	<u>Nature-Oriented Spaces</u> - Rain Gardens Parks; Gardens; Green Spaces <u>Arts & Entertainment</u> - Museum; Gallery Public Art Installations; Sculptures - <u>Recreation</u> - Playground - Indoor Recreation Center -	<u>Nature-Oriented Spaces</u> Community Gardens; Urban Farming; Edible Landscapes Rain Gardens Parks; Gardens; Green Spaces <u>Arts & Entertainment</u> Amphitheatre; Pavilion; Event Venues - Public Art Installations; Sculptures - <u>Recreation</u> Picnic Area Playground Outdoor Sports Facilities/Courts Indoor Recreation Center Dog Park	<u>Nature-Oriented Spaces</u> Community Gardens; Urban Farming; Edible Landscapes Rain Gardens Parks; Gardens; Green Spaces <u>Arts & Entertainment</u> Amphitheatre; Pavilion; Event Venues - Public Art Installations; Sculptures - <u>Recreation</u> Picnic Area Playground Outdoor Sports Facilities/Courts Indoor Recreation Center Dog Park	<u>Nature-Oriented Spaces</u> Community Gardens; Urban Farming; Edible Landscapes Rain Gardens Parks; Gardens; Green Spaces <u>Arts & Entertainment</u> Amphitheatre; Pavilion; Event Venues Museum; Gallery Public Art Installations; Sculptures - <u>Recreation</u> Picnic Area Playground Outdoor Sports Facilities/Courts Indoor Recreation Center Dog Park	<u>Nature-Oriented Spaces</u> Community Gardens; Urban Farming; Edible Landscapes Rain Gardens Parks; Gardens; Green Spaces <u>Arts & Entertainment</u> Amphitheatre; Pavilion; Event Venues Museum; Gallery Public Art Installations; Sculptures Library <u>Recreation</u> Picnic Area Playground Outdoor Sports Facilities/Courts Indoor Recreation Center Dog Park	<u>Nature-Oriented Spaces</u> Community Gardens; Urban Farming; Edible Landscapes Rain Gardens Parks; Gardens; Green Spaces <u>Arts & Entertainment</u> Amphitheatre; Pavilion; Event Venues Museum; Gallery Public Art Installations; Sculptures Library <u>Recreation</u> - Playground - Indoor Recreation Center -	<u>Nature-Oriented Spaces</u> - Rain Gardens Parks; Gardens; Green Spaces <u>Arts & Entertainment</u> - Museum; Gallery Public Art Installations; Sculptures Library <u>Recreation</u> - Playground - Indoor Recreation Center -
Shop	<u>Community-Serving Retail</u> Micro-Retail; General or Specialty Merchandise Convenience; Pharmacy - - - - - - <u>Food-Related Retail</u> Farmers Market Mobile Retail: Food Trucks; Carts - -	<u>Community-Serving Retail</u> Micro-Retail; General or Specialty Merchandise Convenience; Pharmacy - - - - - - <u>Food-Related Retail</u> Farmers Market Mobile Retail: Food Trucks; Carts Restaurant; Café Small or Specialty Grocer	<u>Community-Serving Retail</u> Micro-Retail; General or Specialty Merchandise Convenience; Pharmacy - - - - - - <u>Food-Related Retail</u> Farmers Market Mobile Retail: Food Trucks; Carts Restaurant; Café Small or Specialty Grocer	<u>Community-Serving Retail</u> Micro-Retail; General or Specialty Merchandise Convenience; Pharmacy - - - - - - <u>Food-Related Retail</u> Farmers Market Mobile Retail: Food Trucks; Carts Restaurant; Café Small or Specialty Grocer	<u>Community-Serving Retail</u> Micro-Retail; General or Specialty Merchandise Convenience; Pharmacy Laundry Services Personal Services Repair Shop Fitness Gyms/Clubs/Studios Professional/Financial Services Retail Incubator Antique; Consignment; Thrift Shop <u>Food-Related Retail</u> Farmers Market Mobile Retail: Food Trucks; Carts Restaurant; Café Small or Specialty Grocer	<u>Community-Serving Retail</u> Micro-Retail; General or Specialty Merchandise Convenience; Pharmacy Laundry Services Personal Services Repair Shop Fitness Gyms/Clubs/Studios Professional/Financial Services Retail Incubator Antique; Consignment; Thrift Shop <u>Food-Related Retail</u> Farmers Market Mobile Retail: Food Trucks; Carts Restaurant; Café Small or Specialty Grocer	<u>Community-Serving Retail</u> Micro-Retail; General or Specialty Merchandise Convenience; Pharmacy - - - - - - <u>Food-Related Retail</u> Farmers Market - Restaurant; Café Small or Specialty Grocer



Appendix H:

Engineering Cost Estimates

Page intentionally left blank.



Project Title: Rondo Land Bridge	
Project Number: 18-1067.01	
Designer: B. Bovee	Date: 4/23/2019
Checker: J. Swierczek	Date: 4/24/2019

FEASIBILITY STUDY FOR VARIOUS BRIDGE OPTIONS - CONCEPT 1

General Assumptions:

- The span configurations included herein allow for I-94 to be widened to:
 - Five (5) 12 ft lanes in each direction
 - One (1) 8 ft wide median along I-94
 - Two (2) 6 ft wide interior shoulders
 - Two (2) 12 ft wide exterior shoulders
 - 2 ft offset from the exterior shoulder to the Face of an MSE Wall
 - 4 ft offset from Face of MSE Wall to Face of Abutment
 - 3 ft from Face of Abutment to centerline bearing at Abutment
- The structure depths included represent a new road bridge and a configuration with park/green space above I-94. For the bridge options

- Vertical clearances and Profile Grade Raises were determined based on:

- Existing elevation at Victoria St. and Concordia Ave. Interchange ~
- Existing elevation at Victoria St. and St. Anthony Ave. Interchange ~
- Existing elevation on I-94 at Victoria St. ~
- Minimum Vertical Clearance =

888.43
886.68
868.31
16.5

ft

- Roadway width on Victoria includes two (2) 12-ft lanes, two (2) 10-ft shoulders, two (2) 2-ft parapets
- Overall bridge width ranges from 300-ft to 500-ft

Bridge Type	Description	Span Configuration	Roadway Width (ft)	Park Width (ft)	Roadway Bridge Cost (\$ per foot)	Park Bridge Cost (\$ per foot)	Overall Bridge Cost	Contingency (30%)	Engineering Fee (15%)	Total Cost
1	Simple Span Steel Bridge Option	182-ft	48	252	\$ 32,328.00	\$ 110,984.00	\$ 29,519,712.00	\$ 8,855,914.00	\$ 4,427,957.00	\$ 42,803,583.00
2A	2-Span Steel Bridge Option	91 ft - 91 ft	48	252	\$ 27,845.00	\$ 57,001.00	\$ 15,700,812.00	\$ 4,710,244.00	\$ 2,355,122.00	\$ 22,766,178.00
2B	2-Span PPC Bridge Option	91 ft - 91 ft	48	252	\$ 24,824.00	\$ 40,496.00	\$ 11,396,544.00	\$ 3,418,964.00	\$ 1,709,482.00	\$ 16,524,990.00
3A	2-Span Steel Bridge Option	121 ft - 141 ft	48	252	\$ 47,840.00	\$ 110,843.00	\$ 30,228,756.00	\$ 9,068,627.00	\$ 4,534,314.00	\$ 43,831,697.00
3B	2-Span PPC Bridge Option	122 ft - 141 ft	48	252	\$ 32,219.00	\$ 57,734.00	\$ 16,095,480.00	\$ 4,828,644.00	\$ 2,414,322.00	\$ 23,338,446.00



Project Title: Rondo Land Bridge	
Project Number: 18-1067.01	
Designer: B. Bovee	Date: 4/23/2019
Checker: J. Swierczek	Date: 4/24/2019

FEASIBILITY STUDY FOR VARIOUS BRIDGE OPTIONS - CONCEPT 1

Bridge Type	Description	Span Configuration	Roadway Width (ft)	Park Width (ft)	Roadway Bridge Cost (\$ per foot)	Park Bridge Cost (\$ per foot)	Overall Bridge Cost	Contingency (30%)	Engineering Fee (15%)	Total Cost
1	Simple Span Steel Bridge Option	182-ft	48	452	\$ 32,328.00	\$ 110,984.00	\$ 51,716,512.00	\$ 15,514,954.00	\$ 7,757,477.00	\$ 74,988,943.00
2A	2-Span Steel Bridge Option	91 ft - 91 ft	48	452	\$ 27,845.00	\$ 57,001.00	\$ 27,101,012.00	\$ 8,130,304.00	\$ 4,065,152.00	\$ 39,296,468.00
2B	2-Span PPC Bridge Option	91 ft - 91 ft	48	452	\$ 24,824.00	\$ 40,496.00	\$ 19,495,744.00	\$ 5,848,724.00	\$ 2,924,362.00	\$ 28,268,830.00
3A	2-Span Steel Bridge Option	121 ft - 141 ft	48	452	\$ 47,840.00	\$ 110,843.00	\$ 52,397,356.00	\$ 15,719,207.00	\$ 7,859,604.00	\$ 75,976,167.00
3B	2-Span PPC Bridge Option	122 ft - 141 ft	48	452	\$ 32,219.00	\$ 57,734.00	\$ 27,642,280.00	\$ 8,292,684.00	\$ 4,146,342.00	\$ 40,081,306.00



Project Title: Rondo Land Bridge	
Project Number: 18-1067.01	
Designer: B. Bovee	Date: 4/23/2019
Checker: J. Swierczek	Date: 4/24/2019

FEASIBILITY STUDY FOR VARIOUS BRIDGE OPTIONS - CONCEPT 2/3

General Assumptions:

- The span configurations included herein allow for I-94 to be widened to:
 - Five (5) 12 ft lanes in each direction
 - One (1) 8 ft wide median along I-94
 - Two (2) 6 ft wide interior shoulders
 - Two (2) 12 ft wide exterior shoulders
 - 2 ft offset from the exterior shoulder to the Face of an MSE Wall
 - 4 ft offset from Face of MSE Wall to Face of Abutment
 - 3 ft from Face of Abutment to centerline bearing at Abutment
- The structure depths included represent a new road bridge and a configuration with park/green space above I-94. For the bridge options

- Vertical clearances and Profile Grade Raises were determined based on:

- Existing elevation at Victoria St. and Concordia Ave. Interchange ~
- Existing elevation at Victoria St. and St. Anthony Ave. Interchange ~
- Existing elevation on I-94 at Victoria St. ~
- Minimum Vertical Clearance =

888.43
886.68
868.31
16.5

ft

- Roadway width includes 3 roadway structures with two (2) 12-ft lanes, two (2) 10-ft shoulders, two (2) 2-ft parapets each
- Overall bridge width ranges from 900-ft to 1000-ft

Bridge Type	Description	Span Configuration	Roadway Width (ft)	Park Width (ft)	Roadway Bridge Cost (\$ per foot)	Park Bridge Cost (\$ per foot)	Overall Bridge Cost	Contingency (30%)	Engineering Fee (15%)	Total Cost
1	Simple Span Steel Bridge Option	182-ft	144	756	\$ 32,328.00	\$ 110,984.00	\$ 88,559,136.00	\$ 26,567,741.00	\$ 13,283,871.00	\$ 128,410,748.00
2A	2-Span Steel Bridge Option	91 ft - 91 ft	144	756	\$ 27,845.00	\$ 57,001.00	\$ 47,102,436.00	\$ 14,130,731.00	\$ 7,065,366.00	\$ 68,298,533.00
2B	2-Span PPC Bridge Option	91 ft - 91 ft	144	756	\$ 24,824.00	\$ 40,496.00	\$ 34,189,632.00	\$ 10,256,890.00	\$ 5,128,445.00	\$ 49,574,967.00
3A	2-Span Steel Bridge Option	121 ft - 141 ft	144	756	\$ 47,840.00	\$ 110,843.00	\$ 90,686,268.00	\$ 27,205,881.00	\$ 13,602,941.00	\$ 131,495,090.00
3B	2-Span PPC Bridge Option	122 ft - 141 ft	144	756	\$ 32,219.00	\$ 57,734.00	\$ 48,286,440.00	\$ 14,485,932.00	\$ 7,242,966.00	\$ 70,015,338.00



Project Title: Rondo Land Bridge	
Project Number: 18-1067.01	
Designer: B. Bovee	Date: 4/23/2019
Checker: J. Swierczek	Date: 4/24/2019

Bridge Type	Description	Span Configuration	Roadway Width (ft)	Park Width (ft)	Roadway Bridge Cost (\$ per foot)	Park Bridge Cost (\$ per foot)	Overall Bridge Cost	Contingency (30%)	Engineering Fee (15%)	Total Cost
1	Simple Span Steel Bridge Option	182-ft	144	856	\$ 32,328.00	\$ 110,984.00	\$ 99,657,536.00	\$ 29,897,261.00	\$ 14,948,631.00	\$ 144,503,428.00
2A	2-Span Steel Bridge Option	91 ft - 91 ft	144	856	\$ 27,845.00	\$ 57,001.00	\$ 52,802,536.00	\$ 15,840,761.00	\$ 7,920,381.00	\$ 76,563,678.00
2B	2-Span PPC Bridge Option	91 ft - 91 ft	144	856	\$ 24,824.00	\$ 40,496.00	\$ 38,239,232.00	\$ 11,471,770.00	\$ 5,735,885.00	\$ 55,446,887.00
3A	2-Span Steel Bridge Option	121 ft - 141 ft	144	856	\$ 47,840.00	\$ 110,843.00	\$ 101,770,568.00	\$ 30,531,171.00	\$ 15,265,586.00	\$ 147,567,325.00
3B	2-Span PPC Bridge Option	122 ft - 141 ft	144	856	\$ 32,219.00	\$ 57,734.00	\$ 54,059,840.00	\$ 16,217,952.00	\$ 8,108,976.00	\$ 78,386,768.00



Project Title: Rondo Land Bridge	
Project Number: 18-1067.01	
Designer: B. Bovee	Date: 4/23/2019
Checker: J. Swierczek	Date: 4/24/2019

FEASIBILITY STUDY FOR VARIOUS BRIDGE OPTIONS - CONCEPT 5

General Assumptions:

- The span configurations included herein allow for I-94 to be widened to:
 - Five (5) 12 ft lanes in each direction
 - One (1) 8 ft wide median along I-94
 - Two (2) 6 ft wide interior shoulders
 - Two (2) 12 ft wide exterior shoulders
 - 2 ft offset from the exterior shoulder to the Face of an MSE Wall
 - 4 ft offset from Face of MSE Wall to Face of Abutment
 - 3 ft from Face of Abutment to centerline bearing at Abutment
- The structure depths included represent a new road bridge and a configuration with park/green space above I-94. For the bridge options

- Vertical clearances and Profile Grade Raises were determined based on:

- Existing elevation at Victoria St. and Concordia Ave. Interchange ~
- Existing elevation at Victoria St. and St. Anthony Ave. Interchange ~
- Existing elevation on I-94 at Victoria St. ~
- Minimum Vertical Clearance =

888.43
886.68
868.31
16.5

ft

- Roadway width includes 5 roadway structures with two (2) 12-ft lanes, two (2) 10-ft shoulders, two (2) 2-ft parapets each
- Overall bridge width ranges from 2600-ft to 3200-ft

Bridge Type	Description	Span Configuration	Roadway Width (ft)	Park Width (ft)	Roadway Bridge Cost (\$ per foot)	Park Bridge Cost (\$ per foot)	Overall Bridge Cost	Contingency (30%)	Engineering Fee (15%)	Total Cost
1	Simple Span Steel Bridge Option	182-ft	240	2360	\$ 32,328.00	\$ 110,984.00	\$ 269,680,960.00	\$ 80,904,288.00	\$ 40,452,144.00	\$ 391,037,392.00
2A	2-Span Steel Bridge Option	91 ft - 91 ft	240	2360	\$ 27,845.00	\$ 57,001.00	\$ 141,205,160.00	\$ 42,361,548.00	\$ 21,180,774.00	\$ 204,747,482.00
2B	2-Span PPC Bridge Option	91 ft - 91 ft	240	2360	\$ 24,824.00	\$ 40,496.00	\$ 101,528,320.00	\$ 30,458,496.00	\$ 15,229,248.00	\$ 147,216,064.00
3A	2-Span Steel Bridge Option	121 ft - 141 ft	240	2360	\$ 47,840.00	\$ 110,843.00	\$ 273,071,080.00	\$ 81,921,324.00	\$ 40,960,662.00	\$ 395,953,066.00
3B	2-Span PPC Bridge Option	122 ft - 141 ft	240	2360	\$ 32,219.00	\$ 57,734.00	\$ 143,984,800.00	\$ 43,195,440.00	\$ 21,597,720.00	\$ 208,777,960.00



Project Title: Rondo Land Bridge	
Project Number: 18-1067.01	
Designer: B. Bovee	Date: 4/23/2019
Checker: J. Swierczek	Date: 4/24/2019

Bridge Type	Description	Span Configuration	Roadway Width (ft)	Park Width (ft)	Roadway Bridge Cost (\$ per foot)	Park Bridge Cost (\$ per foot)	Overall Bridge Cost	Contingency (30%)	Engineering Fee (15%)	Total Cost
1	Simple Span Steel Bridge Option	182-ft	240	2960	\$ 32,328.00	\$ 110,984.00	\$ 336,271,360.00	\$100,881,408.00	\$ 50,440,704.00	\$ 487,593,472.00
2A	2-Span Steel Bridge Option	91 ft - 91 ft	240	2960	\$ 27,845.00	\$ 57,001.00	\$ 175,405,760.00	\$ 52,621,728.00	\$ 26,310,864.00	\$ 254,338,352.00
2B	2-Span PPC Bridge Option	91 ft - 91 ft	240	2960	\$ 24,824.00	\$ 40,496.00	\$ 125,825,920.00	\$ 37,747,776.00	\$ 18,873,888.00	\$ 182,447,584.00
3A	2-Span Steel Bridge Option	121 ft - 141 ft	240	2960	\$ 47,840.00	\$ 110,843.00	\$ 339,576,880.00	\$101,873,064.00	\$ 50,936,532.00	\$ 492,386,476.00
3B	2-Span PPC Bridge Option	122 ft - 141 ft	240	2960	\$ 32,219.00	\$ 57,734.00	\$ 178,625,200.00	\$ 53,587,560.00	\$ 26,793,780.00	\$ 259,006,540.00



Project Title: Rondo Land Bridge	
Project Number: 18-1067.01	
Designer: B. Bovee	Date: 4/23/2019
Checker: J. Swierczek	Date: 4/24/2019

FEASIBILITY STUDY FOR VARIOUS BRIDGE OPTIONS

General Assumptions:

- The span configurations included herein allow for I-94 to be widened to:
 - Five (5) 12 ft lanes in each direction
 - One (1) 8 ft wide median along I-94
 - Two (2) 6 ft wide interior shoulders
 - Two (2) 12 ft wide exterior shoulders
 - 2 ft offset from the exterior shoulder to the Face of an MSE Wall
 - 4 ft offset from Face of MSE Wall to Face of Abutment
 - 3 ft from Face of Abutment to centerline bearing at Abutment
- The structure depths included represent a new road bridge and a configuration with park/green space above I-94. For the bridge options

- Vertical clearances and Profile Grade Raises were determined based on:
 - Existing elevation at Victoria St. and Concordia Ave. Interchange ~
 - Existing elevation at Victoria St. and St. Anthony Ave. Interchange ~
 - Existing elevation on I-94 at Victoria St. ~
 - Minimum Vertical Clearance =

888.43
886.68
868.31
16.5

Bridge Type 1: Single Span Structure

Span Length = 182 ft

Based on this span length, the most economically feasible structure type would be a slab on steel girder bridge

Preliminary structure depth as determined from Table 2.5.2.6.3-1 of the 2017 8th Edition of AASHTO

Depth of simple span steel girder = 0.040L = 7.28 ft

Profile grade raise required at Concordia Ave = 3.66 ft
 Profile grade raise required at St. Anthony Ave = 5.41 ft

Based on ADA requirements, the profile grade increase would effect a length of roadway adjacent to I-94 based on the minimum 5% longitudinal slope allowed.

Min. length of Concordia Ave effected by grade raise = 73.2 ft in each direction
 Min. length of St. Anthony Ave effected by grade raise = 108.2 ft in each direction

Roadway Bridge Portion:

Steel Girder Design Assumptions:

- For the roadway option, the beams will be spaced at 8.75 ft
- Concrete deck thickness = 10 in
- A crashworthy barrier curb will be applied along the edges of the roadway.
- A 50 PSF wearing surface will be applied.
- Design per AASHTO HL-93 design truck

	Quantity	Unit Price	Cost per girder
Structural Steel (lbs/girder line)	70000	2.75	\$ 192,500.00
Reinforcement Bars (Epoxy coated) (lbs)	14745	2	\$ 29,490.74
Concrete Slab 3YHPC-S (CY/ girder line)	49	650	\$ 31,948.30
		Sum = \$	253,939.04
		Superstructure Cost per Foot of roadway bridge width = \$	29,022.00



Project Title: Rondo Land Bridge	
Project Number: 18-1067.01	
Designer: B. Bovee	Date: 4/23/2019
Checker: J. Swierczek	Date: 4/24/2019

Park Bridge Portion:

Steel Girder Design Assumptions:

- For the park option, the beams will be spaced at 3 ft
- Concrete deck thickness = 10 in
- 4 feet of soil are placed over the deck for trees (480 psf)
- Design with a 15.75 ton box truck (11.5 k front axle, 20 k rear axle at 15-ft spacing)
- uniform live load = 250 psf

	Quantity	Unit Price	Cost per girder
Structural Steel (lbs/girder line)	107600	2.75	\$ 295,900.00
Reinforcement Bars (Epoxy coated) (lbs)	5055.6	2	\$ 10,111.11
Concrete Slab 3YHPC-S (CY/ girder line)	16.9	650	\$ 10,953.70
Soil (CY/girder)	80.9	75	\$ 6,066.67
		Sum =	\$ 323,031.48
		Superstructure Cost per foot of park bridge width =	\$ 107,678.00

Abutment Cost

Assumed Width = 6 ft
 Assumed Height = 4 ft from top of footing to bearing

Concrete Quantity = 2.7 SY per foot of bridge width
 Reinforcement Quantity = 400 lbs per foot of bridge width

	Quantity	Unit Price	Cost per ft of bridge
Reinforcement Bars (Epoxy coated) (lbs)	400	2	\$ 266.67
Concrete Slab 3B52 (SY/ft of bridge)	2.7	750	\$ 666.67
		Pier Cost per Foot of Bridge Width =	\$ 1,866.67

MSE Wall along I-94

Height of MSE Wall along Concordia Ave = 17.5 ft
 Height of MSE Wall along St. Anthony Ave = 17.5 ft
 Unit Width of Bridge = 1 ft
 Area per length of bridge = 3.9 SY per foot of bridge width

	Quantity	Unit Price	Cost per ft of bridge
MSE Wall =	3.9	370	\$ 1,439.00



Project Title: Rondo Land Bridge	
Project Number: 18-1067.01	
Designer: B. Bovee	Date: 4/23/2019
Checker: J. Swierczek	Date: 4/24/2019

Bridge Type 2A: Two Span Short Steel Bridge Option

Span 1 Length = 91 ft
 Span 2 Length = 91 ft

Preliminary structure depth as determined from Table 2.5.2.6.3-1 of the 2017 8th Edition of AASHTO

Depth of steel girder = 0.040L = 3.64 ft

Profile grade raise required at Concordia Ave = 0.02 ft
 Profile grade raise required at St. Anthony Ave = 1.77 ft

Based on ADA requirements, the profile grade increase would effect a length of roadway adjacent to I-94 based on the minimum 5% longitudinal slope allowed.

Min. length of Concordia Ave effected by grade raise = 0.4 ft in each direction
 Min. length of St. Anthony Ave effected by grade raise = 35.4 ft in each direction

Roadway Bridge Portion:

Steel Girder Design Assumptions:

- For the roadway option, the beams will be spaced at 8.75 ft
- Concrete deck thickness = 10 in
- A crashworthy barrier curb will be applied along the edges of the roadway.
- A 50 PSF wearing surface will be applied.
- Design per AASHTO HL-93 design truck

	Quantity	Unit Price	Cost per girder
Structural Steel (lbs/girder line)	42000	2.75	\$ 115,500.00
Reinforcement Bars (Epoxy coated) (lbs)	14745	2	\$ 29,490.74
Concrete Slab 3YHPC-S (CY/ girder line)	49.2	650	\$ 31,948.30
		Sum =	\$ 176,939.04
		Superstructure Cost per foot of roadway bridge width =	\$ 20,222.00

Park Bridge Portion:

Steel Girder Design Assumptions:

- For the park option, the beams will be spaced at 3 ft
- Concrete deck thickness = 10 in
- 4 feet of soil are placed over the deck for trees (480 psf)
- Design with a 15.75 ton box truck (11.5 k front axle, 20 k rear axle at 15-ft spacing)
- uniform live load = 250 psf

	Quantity	Unit Price	Cost per girder
Structural Steel (lbs/girder line)	44000.0	2.75	\$ 121,000.00
Reinforcement Bars (Epoxy coated) (lbs)	5055.6	2	\$ 10,111.11
Concrete Slab 3YHPC-S (CY/ girder line)	16.9	650	\$ 10,953.70
Soil (CY/girder)	80.9	75	\$ 6,066.67
		Sum =	\$ 148,131.48
		Superstructure Cost per foot of park bridge width =	\$ 49,378.00



Project Title: Rondo Land Bridge	
Project Number: 18-1067.01	
Designer: B. Bovee	Date: 4/23/2019
Checker: J. Swierczek	Date: 4/24/2019

MSE Wall along I-94

Height of MSE Wall along Concordia Ave = 17.5 ft
 Height of MSE Wall along St. Anthony Ave = 17.5 ft
 Unit Width of Bridge = 1 ft
 Area per length of bridge = 3.9 SY per foot of bridge width

	Quantity	Unit Price	Cost per ft of bridge
MSE Wall =	3.9	370	\$ 1,439.00

Abutment Cost

Assumed Width = 6 ft
 Assumed Height = 4 ft from top of footing to bearing

Concrete Quantity = 2.7 SY per foot of bridge width
 Reinforcement Quantity = 400 lbs per foot of bridge width

	Quantity	Unit Price	Cost per ft of bridge
Reinforcement Bars (Epoxy coated) (lbs)	400	2	\$ 266.67
Concrete Slab 3B52 (SY/ft of bridge)	2.7	750	\$ 666.67
Pier Cost per Foot of Bridge Width =			\$ 1,866.67

Pier Cost

Assumed Width = 4 ft
 Assumed Height = 19.75 ft from top of footing to bearing
 Assumed Footing Width = 8 ft
 Assumed Footing Thickness = 4 ft

Concrete Quantity = 12.3 SY per foot of bridge width
 Reinforcement Quantity = 1850 lbs per foot of bridge width

	Quantity	Unit Price	Cost per ft of bridge
Reinforcement Bars (Epoxy coated) (lbs)	1850	2	\$ 1,233.33
Concrete Slab 3B52 (SY/ft of bridge)	12.3	750	\$ 3,083.33
Pier Cost per Foot of Bridge Width =			\$ 4,316.67



Project Title: Rondo Land Bridge	
Project Number: 18-1067.01	
Designer: B. Bovee	Date: 4/23/2019
Checker: J. Swierczek	Date: 4/24/2019

Bridge Type 2A: Two Span Short PPC Bridge Option

Span 1 Length = 91 ft
 Span 2 Length = 91 ft

Based on this span length, the most economically feasible structure type would be a slab on steel girder bridge

Preliminary structure depth as determined from Table 2.5.2.6.3-1 of the 2017 8th Edition of AASHTO

Depth of precast girder + deck = 4.17 ft
 Profile grade raise required at Concordia Ave = 0.55 ft
 Profile grade raise required at St. Anthony Ave = 2.30 ft

Based on ADA requirements, the profile grade increase would effect a length of roadway adjacent to I-94 based on the minimum 5% longitudinal slope allowed.

Min. length of Concordia Ave effected by grade raise = 10.93 ft in each direction
 Min. length of St. Anthony Ave effected by grade raise = 45.93 ft in each direction

Roadway Bridge Portion:

Steel Girder Design Assumptions:

- For the roadway option, the beams will be spaced at 7
- Concrete deck thickness = 10 in
- A crashworthy barrier curb will be applied along the edges of the roadway.
- A 50 PSF wearing surface will be applied.
- Design per AASHTO HL-93 design truck

	Quantity	Unit Price	Cost per girder
Prestressed Concrete Beam MN54	182	350	\$ 63,700.00
Reinforcement Bars (Epoxy coated) (lbs)	11796.3	2	\$ 23,592.59
Concrete Slab 3YHPC-S (CY/ girder line)	39.3	650	\$ 25,558.64
		Sum =	\$ 112,851.23
		Superstructure Cost per foot of roadway bridge width =	\$ 16,122.00

Park Bridge Portion:

Steel Girder Design Assumptions:

- For the park option, the beams will be spaced at 3
- Concrete deck thickness = 10 in
- 4 feet of soil are placed over the deck for trees (480 psf)
- Design with a 15.75 ton box truck (11.5 k front axle, 20 k rear axle at 15-ft spacing)
- uniform live load = 250 psf

	Quantity	Unit Price	Cost per girder
Prestressed Concrete Beam MN54	182	375	\$ 68,250.00
Reinforcement Bars (Epoxy coated) (lbs)	5055.6	2	\$ 10,111.11
Concrete Slab 3YHPC-S (CY/ girder line)	16.85	650	\$ 10,953.70
Soil (CY/girder)	80.89	75	\$ 6,066.67
		Sum =	\$ 95,381.48
		Superstructure Cost per foot of park bridge width =	\$ 31,794.00



Project Title: Rondo Land Bridge	
Project Number: 18-1067.01	
Designer: B. Bovee	Date: 4/23/2019
Checker: J. Swierczek	Date: 4/24/2019

MSE Wall along I-94

Height of MSE Wall along Concordia Ave = 17.5 ft
 Height of MSE Wall along St. Anthony Ave = 17.5 ft
 Unit Width of Bridge = 1 ft
 Area per length of bridge = 3.9 SY per foot of bridge width

	Quantity	Unit Price	Cost per ft of bridge
MSE Wall =	3.9	370	\$ 1,439.00

Abutment Cost

Assumed Width = 6 ft
 Assumed Height = 4 ft from top of footing to bearing

Concrete Quantity = 2.7 SY per foot of bridge width
 Reinforcement Quantity = 400 lbs per foot of bridge width

	Quantity	Unit Price	Cost per ft of bridge
Reinforcement Bars (Epoxy coated) (lbs)	400	2	\$ 266.67
Concrete Slab 3B52 (SY/ft of bridge)	2.7	750	\$ 666.67
Pier Cost per Foot of Bridge Width = \$			1,866.67

Pier Cost

Assumed Width = 5 ft
 Assumed Height = 19.75 ft from top of footing to bearing
 Assumed Footing Width = 10 ft
 Assumed Footing Thickness = 4 ft

Concrete Quantity = 15.4 SY per foot of bridge width
 Reinforcement Quantity = 2312.5 lbs per foot of bridge width

	Quantity	Unit Price	Cost per ft of bridge
Reinforcement Bars (Epoxy coated) (lbs)	2312.5	2	\$ 1,541.67
Concrete Slab 3B52 (SY/ft of bridge)	15.4	750	\$ 3,854.17
Pier Cost per Foot of Bridge Width = \$			5,395.83



Project Title: Rondo Land Bridge	
Project Number: 18-1067.01	
Designer: B. Bovee	Date: 4/23/2019
Checker: J. Swierczek	Date: 4/24/2019

Bridge Type 3A: Two Span Long Steel Bridge Option

Span 1 Length = 121 ft
 Span 2 Length = 141 ft

Preliminary structure depth as determined from Table 2.5.2.6.3-1 of the 2017 8th Edition of AASHTO

Depth of steel girder = 0.040L = 5.64 ft

Profile grade raise required at Concordia Ave = 2.02 ft
 Profile grade raise required at St. Anthony Ave = 3.77 ft

Based on ADA requirements, the profile grade increase would effect a length of roadway adjacent to I-94 based on the minimum 5% longitudinal slope allowed.

Min. length of Concordia Ave effected by grade raise = 40.4 ft in each direction
 Min. length of St. Anthony Ave effected by grade raise = 75.4 ft in each direction

Roadway Bridge Portion:

Steel Girder Design Assumptions:

- For the roadway option, the beams will be spaced at 8.75
- Concrete deck thickness = 10 in
- A crashworthy barrier curb will be applied along the edges of the roadway.
- A 50 PSF wearing surface will be applied.
- Design per AASHTO HL-93 design truck

	Quantity	Unit Price	Cost per girder
Structural Steel (lbs/girder line)	95800	2.75	\$ 263,450.00
Reinforcement Bars (Epoxy coated) (lbs)	21227	2	\$ 42,453.70
Concrete Slab 3YHPC-S (CY/ girder line)	70.8	650	\$ 45,991.51
		Sum =	\$ 351,895.22
		Superstructure Cost per foot of roadway bridge width =	\$ 40,217.00

Park Bridge Portion:

Steel Girder Design Assumptions:

- For the park option, the beams will be spaced at 3
- Concrete deck thickness = 10 in
- 4 feet of soil are placed over the deck for trees (480 psf)
- Design with a 15.75 ton box truck (11.5 k front axle, 20 k rear axle at 15-ft spacing)
- uniform live load = 250 psf

	Quantity	Unit Price	Cost per girder
Structural Steel (lbs/girder line)	98400.0	2.75	\$ 270,600.00
Reinforcement Bars (Epoxy coated) (lbs)	7277.8	2	\$ 14,555.56
Concrete Slab 3YHPC-S (CY/ girder line)	24.3	650	\$ 15,768.52
Soil (CY/girder)	116.4	75	\$ 8,733.33
		Sum =	\$ 309,657.41
		Superstructure Cost per foot of park bridge width =	\$ 103,220.00



Project Title: Rondo Land Bridge	
Project Number: 18-1067.01	
Designer: B. Bovee	Date: 4/23/2019
Checker: J. Swierczek	Date: 4/24/2019

MSE Wall along I-94

Height of MSE Wall along Concordia Ave = 17.5 ft
 Height of MSE Wall along St. Anthony Ave = 17.5 ft
 Unit Width of Bridge = 1 ft
 Area per length of bridge = 3.9 SY per foot of bridge width

	Quantity	Unit Price	Cost per ft of bridge
MSE Wall =	3.9	370	\$ 1,439.00

Abutment Cost

Assumed Width = 6 ft
 Assumed Height = 4 ft from top of footing to bearing

Concrete Quantity = 2.7 SY per foot of bridge width
 Reinforcement Quantity = 400 lbs per foot of bridge width

	Quantity	Unit Price	Cost per ft of bridge
Reinforcement Bars (Epoxy coated) (lbs)	400	2	\$ 266.67
Concrete Slab 3B52 (SY/ft of bridge)	2.7	750	\$ 666.67
Pier Cost per Foot of Bridge Width =			\$ 1,866.67

Pier Cost

Assumed Width = 4 ft
 Assumed Height = 19.75 ft from top of footing to bearing
 Assumed Footing Width = 8 ft
 Assumed Footing Thickness = 4 ft

Concrete Quantity = 12.3 SY per foot of bridge width
 Reinforcement Quantity = 1850 lbs per foot of bridge width

	Quantity	Unit Price	Cost per ft of bridge
Reinforcement Bars (Epoxy coated) (lbs)	1850	2	\$ 1,233.33
Concrete Slab 3B52 (SY/ft of bridge)	12.3	750	\$ 3,083.33
Pier Cost per Foot of Bridge Width =			\$ 4,316.67



Project Title: Rondo Land Bridge	
Project Number: 18-1067.01	
Designer: B. Bovee	Date: 4/23/2019
Checker: J. Swierczek	Date: 4/24/2019

Bridge Type 3B: Two Span Long PPC Bridge Option

Span 1 Length = 121 ft
 Span 2 Length = 141 ft

Based on this span length, the most economically feasible structure type would be a slab on steel girder bridge

Preliminary structure depth as determined from Table 2.5.2.6.3-1 of the 2017 8th Edition of AASHTO

Depth of precast girder + deck = 6.42 ft
 Profile grade raise required at Concordia Ave = 2.80 ft
 Profile grade raise required at St. Anthony Ave = 4.55 ft

Based on ADA requirements, the profile grade increase would effect a length of roadway adjacent to I-94 based on the minimum 5% longitudinal slope allowed.

Min. length of Concordia Ave effected by grade raise = 55.93 ft in each direction
 Min. length of St. Anthony Ave effected by grade raise = 90.93 ft in each direction

Roadway Bridge Portion:

Steel Girder Design Assumptions:

- For the roadway option, the beams will be spaced at 8.5
- Concrete deck thickness = 10 in
- A crashworthy barrier curb will be applied along the edges of the roadway.
- A 50 PSF wearing surface will be applied.
- Design per AASHTO HL-93 design truck

	Quantity	Unit Price	Cost per girder
Prestressed Concrete Beam MN63	262	400	\$ 104,800.00
Reinforcement Bars (Epoxy coated) (lbs)	20620.4	2	\$ 41,240.74
Concrete Slab 3YHPC-S (CY/ girder line)	68.7	650	\$ 44,677.47
		Sum =	\$ 190,718.21
		Superstructure Cost per foot of roadway bridge width =	\$ 22,438.00

Park Bridge Portion:

Steel Girder Design Assumptions:

- For the park option, the beams will be spaced at 3
- Concrete deck thickness = 10 in
- 4 feet of soil are placed over the deck for trees (480 psf)
- Design with a 15.75 ton box truck (11.5 k front axle, 20 k rear axle at 15-ft spacing)
- uniform live load = 250 psf

	Quantity	Unit Price	Cost per girder
Prestressed Concrete Beam MN63	262	400	\$ 104,800.00
Reinforcement Bars (Epoxy coated) (lbs)	7277.8	2	\$ 14,555.56
Concrete Slab 3YHPC-S (CY/ girder line)	24.26	650	\$ 15,768.52
Soil (CY/girder)	116.44	75	\$ 8,733.33
		Sum =	\$ 143,857.41
		Superstructure Cost per foot of park bridge width =	\$ 47,953.00



Project Title: Rondo Land Bridge	
Project Number: 18-1067.01	
Designer: B. Bovee	Date: 4/23/2019
Checker: J. Swierczek	Date: 4/24/2019

MSE Wall along I-94

Height of MSE Wall along Concordia Ave = 17.5 ft
 Height of MSE Wall along St. Anthony Ave = 17.5 ft
 Unit Width of Bridge = 1 ft
 Area per length of bridge = 3.9 SY per foot of bridge width

	Quantity	Unit Price	Cost per ft of bridge
MSE Wall =	3.9	370	\$ 1,439.00

Abutment Cost

Assumed Width = 6 ft
 Assumed Height = 4 ft from top of footing to bearing

Concrete Quantity = 2.7 SY per foot of bridge width
 Reinforcement Quantity = 400 lbs per foot of bridge width

	Quantity	Unit Price	Cost per ft of bridge
Reinforcement Bars (Epoxy coated) (lbs)	400	2	\$ 266.67
Concrete Slab 3B52 (SY/ft of bridge)	2.7	750	\$ 666.67
Pier Cost per Foot of Bridge Width =			\$ 1,866.67

Pier Cost

Assumed Width = 6 ft
 Assumed Height = 19.75 ft from top of footing to bearing
 Assumed Footing Width = 12 ft
 Assumed Footing Thickness = 4 ft

Concrete Quantity = 18.5 SY per foot of bridge width
 Reinforcement Quantity = 2775 lbs per foot of bridge width

	Quantity	Unit Price	Cost per ft of bridge
Reinforcement Bars (Epoxy coated) (lbs)	2775	2	\$ 1,850.00
Concrete Slab 3B52 (SY/ft of bridge)	18.5	750	\$ 4,625.00
Pier Cost per Foot of Bridge Width =			\$ 6,475.00