

ADVISORY COMMITTEE
ON CAPITOL AREA
SECURITY

Report

January 15, 2019

Advisory Committee on Capitol Area Security

Annual Report

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As required by Minnesota Statutes 2012, Section 299E.04, the Advisory Committee on Capitol Area Security provides advice and recommendations to the Governor and Legislature regarding security priorities, strategies for addressing these priorities, and recommendations for funding to implement the strategies. The Advisory Committee is required to submit a report to the Governor, Legislature, and Minnesota Supreme Court by January 15 of each year.

Table of Contents

Introduction.....	4
General Overview of Security within the Capitol Complex Area	6
Recent Improvements in Security	8
Recommended Future Improvements	9
APPENDIX A.....	10
Advisory Committee on Capitol Area Security Mission Statement	10
APPENDIX B	11
Committee Advisors.....	11

Introduction

There was one change in membership for the Advisory Committee on Capitol Area Security in 2018. Following the appointment of former Lieutenant Governor Tina Smith to the United States Senate, Minnesota Senate President Michelle Fischbach became the Lieutenant Governor and assumed the role of chair for the Advisory Committee. The Advisory Committee consists of six members, appointed as follows:

- (1) The Lieutenant Governor;
- (2) Two Senators, including one member from the majority party appointed by the Senate Majority Leader, and one member from the minority party appointed by the Senate Minority Leader;
- (3) Two members of the House of Representatives, including one member appointed by the Speaker of the House and one member appointed by the Minority Leader; and
- (4) The Chief Justice of the Minnesota Supreme Court or the designee of the Chief Justice.

The following individuals served as 2018 Advisory Committee members:

- Lt. Governor Michelle Fischbach (Chair)
- Chief Justice Lorie Gildea
- Senator Warren Limmer
- Senator Scott Dibble
- Representative Debra Hilstrom
- Representative Jim Nash

The Advisory Committee is required by law to meet at least quarterly to assess the status of security in the Capitol Complex Area. For this purpose, the Advisory Committee consults with the Commissioners of the Departments of Public Safety and Administration, the Capitol Area Architectural and Planning Board, the Director of the Minnesota Historical Society, and the Sergeants-at-Arms of the Senate and House of Representatives. The law requires the Advisory Committee to seek additional advice from individuals with security development experience in a college or university environment, in the courts, and in a private Minnesota company.

The Advisory Committee reports annually to the Governor, the chairs and ranking minority members of the Legislative committees with jurisdiction over the Capitol Area Architectural and Planning Board, the Department of Public Safety, and the Chief Justice of the Supreme Court. The report provides a general assessment of the status of security in the Capitol Complex Area, describes improvements implemented, and recommends future improvements.

In 2018, the Advisory Committee met on January 3, July 9 and December 18. The focus of these meetings was a review of previous initiatives and security assessment reports.

Appendix A contains the mission statement and identifies guiding principles that the Advisory Committee follows. During 2018, the Advisory Committee continued to seek input from state agencies and stakeholders. As required by statute, the Advisory Committee also solicited input from an individual with experience designing and implementing security for a public college or university campus, an individual with experience designating and implementing security for

courts, and an individual with experience designating and implementing security for a private Minnesota company (see Appendix B).

General Overview of Security within the Capitol Complex Area

The Capitol Complex Area as defined by Minnesota Statute 15B.02 consists of 16 buildings and 25 parking facilities spread across 140 acres in the City of Saint Paul. The Capitol Complex Area reported crime rates are historically low as compared to adjacent areas of the city. Visible security deterrents including the presence of Minnesota state troopers and capitol security officers, as well as physical security enhancements, contribute to the lower crime rate. Although crime rates are lower, vulnerabilities are continually evaluated as are improvements for ensuring the safety and security for those who work in and visit the Capitol Complex Area.

The Department of Public Safety, through the State Patrol Capitol Security Section, provides security, law enforcement services and emergency management direction for the Capitol Complex Area. Security resources on the complex are deployed based on threat assessments, perceived vulnerabilities and stakeholder input.

The Capitol Security Section's full-staffing complement consists of 62 civilian security officers, 13 state troopers, one emergency manager, seven communications personnel and one explosives detecting canine and are assigned as follows:

- The civilian security officers are assigned duties at fixed posts within select Capitol Complex Area buildings as well as foot, bicycle, and squad patrol duties.
- The state troopers are responsible for command and administration of the Capitol Security Section, and law enforcement operations for the entire Capitol Complex Area.
- The emergency manager is responsible for coordinating emergency preparedness planning on the Capitol Complex. In addition, the emergency manager facilitates training, drills and workshops to enhance the preparedness of employees on the Capitol Complex.
- The communications division of Capitol Security continuously monitors 94,829 alarm and automation points, 374 emergency intercoms and 859 security cameras. In addition, communications staff is responsible for dispatching law enforcement and security personnel to calls for assistance.

Chapter 214, 2018 Laws of Minnesota, appropriated \$10.0 million general obligation bond revenues to the Commissioner of Administration for Capitol Complex physical security upgrades. The Committee had requested \$33.5M for physical security upgrades to the Capitol Complex in its 2018 report. The \$33.5M request included a \$9.1M request for General Funds to pay for improvements at the Anderson, Freeman, Retirement Systems and Transportation buildings because those building are not eligible for GO bond funding as they were built with funds from sources other than GO Bonds. The remaining \$24.4M of the request was for GO Bond funding to perform work on the Administration, Ag/Health Lab, Centennial, Judicial, Minnesota History Center, Power House and Shops, Stassen, State Office and Veterans Service buildings. The absence of full funding for the security upgrades leaves over half of the complex population and building square footage without the programmed physical security improvements. As a reminder, there was no work slated for the Capitol and Minnesota Senate buildings because security enhancements were installed during their restoration and construction respectively.

On September 26th, the Department of Administration awarded the design and construction administration contract for the upgrades to Miller Dunwiddie. Miller Dunwiddie was also the firm that performed the predesign. The \$1.1 million contract will cover the costs of security improvements, revalidation and scope reduction as well as all phases of design, construction administration, and commissioning. The revalidation and scope reduction result from the lack of full funding for the project. The contract is written such that if full funding is received in the near term, the additional work can be awarded to Miller Dunwiddie and the, yet to be selected, Construction Manager/Contractor.

As of the writing of this report, the revalidation and reduced scoping milestones are nearly complete and design is slated to begin in early 2019. Actions to hire a construction manager are also underway, with plans to have them on-board by the spring of 2019. Construction of the upgrades is planned to begin in mid-Summer of 2019.

Recent Improvements in Security

The Departments of Public Safety and Administration continue to focus on public safety initiatives and security improvements for the Complex. The list below does not include all improvements and initiatives, but rather highlights some of the more significant efforts to improve security and public safety in the Capitol Complex Area:

- Installation of 49 additional card readers with access monitoring at central Capitol Security.
- Installation of three additional cameras on the Capitol Complex with remote recording and monitoring by Capitol Security.
- Upgraded 22 analog cameras to internet protocol high definition.
- Rollout and testing of a mass notification system for the Capitol Complex.
- Implementation of a more efficient computer-aided dispatch and report writing systems for State Patrol/Capitol Security Division.
- Additional CCTV monitoring capability for State Patrol/Capitol Security supervisors.
- Installation of squad video cameras in Capitol Security patrol vehicles.

Recommended Future Improvements

As members of the Advisory Committee on Capitol Area Security, we present the following recommendations to enhance public safety and individual security in the Capitol Complex Area:

RECOMMENDATIONS

The Advisory Committee on Capitol Area Security recommends the Legislature provide the remaining funding of \$9.7M from the general fund and \$15.3M in general obligation bonds to cover the cost of work and construction inflation to complete all of the programmed physical security upgrades to the Capitol Complex. The Committee further recommends this funding remain available until all work is completed.

APPENDIX A
Advisory Committee on Capitol Area Security Mission Statement

The Advisory Committee on Capitol Area Security is committed to ensuring the safety of the people, assets, process of government, and buildings within the Capitol Complex. To accomplish this, the Committee has adopted a layered, all-hazards approach that adheres to the following principles:

- The Capitol and State Office Building must remain open in both reality and perception. Security in these buildings must: (1) ensure that processes of government remain accessible to all citizens; (2) ensure the safety of visitors and all participants in these processes; and (3) respect Cass Gilbert's vision for the Capitol building.
- Other buildings on the Capitol Complex, to the extent appropriate and feasible, should remain open. Appropriate security measures in these buildings must be in place to ensure the safety of state employees, military personnel, Minnesota citizens, and their data.
- The Capitol Complex Security Plan should be focused on long-term solutions and leverage a risk-based approach that adequately addresses identified risk areas and levels in each state building.
- The DPS team responsible for Capitol Security should have access to the resources it needs to ensure the safety of the Capitol Complex, the people who work there, and the citizens who visit in order to ensure continuity of state government operations.

APPENDIX B

Committee Advisors

Department of Administration

Commissioner Matt Massman
Facilities Management Director Chris Guevin

Department of Public Safety

Lieutenant Colonel Rochelle Schrofer
Major Bruce Brynell
Captain Eric Roeske

Capitol Area Architectural and Planning Board

Executive Secretary Paul Mandell

Minnesota Historical Society

Historic Site Manager Brian Pease
Director of Public Policy and Community Relations David Kelliher

Sergeant-at-Arms, Minnesota Senate

Sergeant-at-Arms Sven Lindquist
Assistant Sergeant-at-Arms Marilyn Logan

Sergeant-at-Arms, Minnesota House

Sergeant-at-Arms Robert Meyerson

Security Advisors – College or University

Lieutenant Troy Buhta, U of M Police Department

Security Advisor – Courts

Ty Sheridan, Undersheriff- Court and Security Services, Ramsey County Sheriff's Department

Private Minnesota Company

Andy Landon, Target Corporation