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# Corrections

#### www.doc.state.mn.us

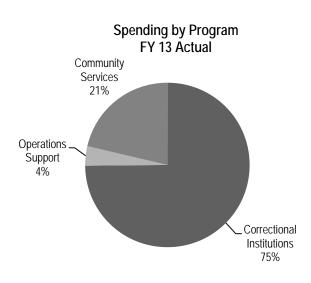
#### AT A GLANCE

- More than 4,300 employees •
- 10 prisons throughout the state .
- More than 10,000 adults and 120 juveniles in correctional • institutions
- 20,000 offenders supervised in the community •
- 74% of released offenders do not return to prison .

#### PURPOSE

The Department of Corrections (DOC) helps ensure people in Minnesota are safe. We are responsible for the incarceration, care and community supervision of adult and juvenile offenders. Courts and sentencing laws determine our offender population. Our mission is to reduce recidivism by promoting offender change through proven strategies during safe and secure incarceration and effective community supervision. We work to achieve the following goals that support our mission and help to ensure public safety:

- Provide effective correctional services; •
- Hold offenders accountable:
- Change offender behavior; •
- Provide restorative services for victims; and •
- Engage staff and promote safety in the workplace.



57% of community services spending is grant/subsidy pass-through funds to county corrections agencies for offender supervision.

#### Source: SWIFT

■ General Fund ■ Federal Funds ■ Other Funds Federal funds for FY10-11 include \$38 million of one-time stabilization funds legislatively appropriated to supplant the general fund budget.

#### Source: Consolidated Fund Statement

More than 96% of our operating budget comes from the general fund.

# **STRATEGIES**

BUDGET

\$1,200

\$1,000

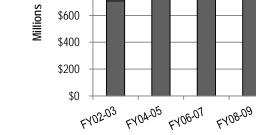
We accomplish our mission and ensure people in Minnesota are safe by using the following strategies:

- We provide a safe and secure environment for staff and offenders.
  - We enforce court-ordered sentencing.
  - We educate, treat and mentor offenders using proven research strategies. •
  - We prepare offenders for successful reentry to the community. •
  - We provide assistance, notification and other restorative services to victims. •
  - We collaborate with counties, courts and law enforcement.
  - We engage employees to ensure a safe workplace.

EY10-11 EY12-13

\$800 \$600

# **Historical Spending**



#### Corrections

# Agency Expenditures Overview

(Dollars in Thousands)

#### Expenditures By Fund

	Actu FY12	ial FY13	Actual FY14	Estimate FY15	Forecas FY16	t Base FY17	Govern Recomme FY16	
1000 - General	444,215	468,888	479,454	519,428	512,857	514,021	533,955	545,404
2000 - Restricted Misc Special Rev	9,076	8,354	9,704	10,190	9,937	9,932	9,937	9,932
2001 - Other Misc Special Rev	7,274	6,387	6,777	9,804	9,664	7,987	9,664	7,987
2403 - Gift	5	1	10	10	9	8	9	8
3000 - Federal	6,124	3,357	5,060	6,786	5,865	4,422	5,865	4,422
4400 - Correctional Industries	39,775	39,555	46,802	46,657	46,657	46,657	46,657	46,657
6000 - Miscellaneous Agency	4,305	3,397	3,571	3,905	3,875	3,875	3,875	3,875
6001 - Social Welfare Agency	24,403	25,688	26,574	25,536	25,536	25,536	25,536	25,536
Total	535,178	555,627	577,953	622,316	614,400	612,439	635,498	643,822
Biennial Change Biennial % Change				109,464 10		26,570 2		79,051 7
Governor's Change from Base Governor's % Change from Base								52,481 4
Expenditures by Program								
Program: Correctional Institutions	399,560	415,229	436,622	469,581	463,460	463,607	477,635	486,600
Program: Community Services	112,144	118,281	118,923	125,970	124,288	123,700	129,274	129,700
Program: DOC Operations Support	23,474	22,118	22,409	26,765	26,652	25,132	28,589	27,522
Total	535,178	555,627	577,953	622,316	614,400	612,439	635,498	643,822
Expenditures by Category								
Compensation	309,073	316,040	328,833	351,306	350,996	348,902	366,552	374,743
Operating Expenses	117,945	128,908	139,336	164,083	156,614	156,741	160,406	160,533
Other Financial Transactions	3,115	5,041	2,193	2,211	2,189	2,194	2,189	2,194
Grants, Aids and Subsidies	103,629	103,350	106,384	101,645	101,645	101,645	103,395	103,395
Capital Outlay-Real Property	1,416	2,289	1,206	3,071	2,956	2,956	2,956	2,956
Total	535,178	555,627	577,953	622,316	614,400	612,439	635,498	643,822
Total Agency Expenditures	535,178	555,627	577,953	622,316	614,400	612,439	635,498	643,822
Internal Billing Expenditures	1,570	1,140	2,189	2,163	2,135	2,108	2,135	2,108
Expenditures Less Internal Billing	533,608	554,488	575,764	620,153	612,266	610,331	633,364	641,714
Full-Time Equivalents	4,193.5	4,173.2	4,159.1	4,367.1	4,202.3	4,057.7	4,450.7	4,440.4

#### Corrections

# Agency Financing by Fund

(Dollars in Thousands)

#### 1000 - General

	A etu		Actual	Fotimata	Foreses	t Bass	Governor's Recommendation	
	Actu FY12	FY 13	Actual FY 14	Estimate FY15	Forecas FY16	FY17	FY16	FY17
Balance Forward In	1	13,147	10	1,960				
Direct Appropriation	456,193	456,842	481,491	517,526	512,914	514,078	534,012	545,461
Receipts				0	0	0	0	0
Net Transfers	(55)	(51)	(64)	(58)	(58)	(58)	(58)	(58)
Cancellations	2	1,044	23					
Expenditures	444,215	468,888	479,454	519,428	512,857	514,021	533,955	545,404
Balance Forward Out	11,922	6	1,960					
Biennial Change in Expenditures				85,779		27,997		80,478
Biennial % Change in Expenditures				9		3		8
Gov's Exp Change from Base								52,481
Gov's Exp % Change from Base								5
FTEs	3,881.9	3,871.2	3,820.4	4,024.1	3,859.4	3,720.8	4,107.8	4,103.5

#### 2000 - Restricted Misc Special Rev

	Actu	al	Actual	Estimate	Forecas	t Base	Goverr Recomme	
	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In	7,037	6,440	6,325	6,069	5,741	5,664	5,741	5,664
Receipts	8,709	8,833	9,838	10,244	10,244	10,244	10,244	10,244
Internal Billing Receipts	0	0	0	0	0	0	0	0
Net Transfers	(755)	(739)	(390)	(383)	(383)	(383)	(383)	(383)
Expenditures	9,076	8,354	9,704	10,190	9,937	9,932	9,937	9,932
Balance Forward Out	5,918	6,183	6,069	5,741	5,664	5,592	5,664	5,592
Biennial Change in Expenditures				2,464		(25)		(25)
Biennial % Change in Expenditures				14		0		0
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0
FTEs	74.6	77.0	79.2	80.2	80.2	80.2	80.2	80.2

#### 2001 - Other Misc Special Rev

				_	_		Govern	
	Actua FY12	al FY 13	Actual FY 14	Estimate FY15	Forecast FY16	Base FY17	Recomme FY16	ndation FY17
	FTIZ	гііз	FT 14	FTID	FTIO		FTIO	
Balance Forward In	2,785	3,760	3,482	4,886	3,177	1,575	3,177	1,575
Receipts	8,275	5,531	8,181	8,095	8,061	8,041	8,061	8,041
Internal Billing Receipts	1,643	1,135	2,188	2,138	2,110	2,090	2,110	2,090
Expenditures	7,274	6,387	6,777	9,804	9,664	7,987	9,664	7,987
Balance Forward Out	3,784	2,904	4,886	3,177	1,575	1,630	1,575	1,630

(Dollars in Thousands)

#### 2001 - Other Misc Special Rev

Biennial Change in Expenditures				2,919		1,070		1,070
Biennial % Change in Expenditures				21		6		6
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0
FTEs	66.2	65.9	63.6	64.6	64.6	64.6	64.6	64.6

#### 2403 - Gift

	Actu	al	Actual	Estimate	Forecas	t Base	Gover Recomme	
	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In	13	11	11	11	7	6	7	6
Receipts	3	1	10	9	9	9	9	9
Expenditures	5	1	10	10	9	8	9	8
Balance Forward Out	11	11	11	7	6	6	6	6
Biennial Change in Expenditures				14		(3)		(3)
Biennial % Change in Expenditures				234		(16)		(16)
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0

#### 3000 - Federal

							Govern	nor's
	Actua		Actual	Estimate	Forecast		Recomme	
	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In	7,732	6,485	6,283	5,332	3,593	1,985	3,593	1,985
Receipts	4,706	3,053	4,106	5,046	4,257	3,539	4,257	3,539
Expenditures	6,124	3,357	5,060	6,786	5,865	4,422	5,865	4,422
Balance Forward Out	6,312	6,185	5,332	3,593	1,985	1,102	1,985	1,102
Biennial Change in Expenditures				2,365		(1,559)		(1,559)
Biennial % Change in Expenditures				25		(13)		(13)
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0
FTEs	34.3	23.3	25.7	28.7	28.5	22.6	28.5	22.6

#### 4400 - Correctional Industries

	Actu	al	Actual	Estimate	Forecast	Base	Goverr Recomme	
	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In	16,474	15,392	20,277	17,970	16,813	16,956	16,813	16,956
Receipts	39,161	44,813	45,795	46,800	46,800	46,800	46,800	46,800
Net Transfers	(600)	(622)	(1,300)	(1,300)				

(Dollars in Thousands)

#### 4400 - Correctional Industries

Expenditures	39,775	39,555	46,802	46,657	46,657	46,657	46,657	46,657
Balance Forward Out	15,259	20,028	17,970	16,813	16,956	17,099	16,956	17,099
Biennial Change in Expenditures				14,129		(146)		(146)
Biennial % Change in Expenditures				18		0		0
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0
FTEs	124.5	129.2	163.7	164.4	164.4	164.4	164.4	164.4

#### 6000 - Miscellaneous Agency

	Actu	al	Actual	Estimate	Forecast	Base	Goveri Recomme	
	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In	1,329	1,087	1,370	1,421	1,368	1,344	1,368	1,344
Receipts	4,050	3,680	3,622	3,851	3,851	3,851	3,851	3,851
Net Transfers				0				
Expenditures	4,305	3,397	3,571	3,905	3,875	3,875	3,875	3,875
Balance Forward Out	1,073	1,369	1,421	1,368	1,344	1,320	1,344	1,320
Biennial Change in Expenditures				(227)		274		274
Biennial % Change in Expenditures				(3)		4		4
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0
FTEs	11.9	6.7	6.5	5.1	5.1	5.1	5.1	5.1

#### 6001 - Social Welfare Agency

	Actu	al	Actual	Estimate	Ferrege	Base	Govern	
	Actua FY12	FY 13	Actual FY 14	FY15	Forecast FY16	FY17	Recomme FY16	FY17
Balance Forward In	4,568	4,525	4,186	4,465	4,465	4,465	4,465	4,465
Receipts	24,365	25,374	26,853	25,537	25,537	25,537	25,537	25,537
Net Transfers			0					
Expenditures	24,403	25,688	26,574	25,536	25,536	25,536	25,536	25,536
Balance Forward Out	4,531	4,212	4,465	4,465	4,465	4,465	4,465	4,465
Biennial Change in Expenditures				2,020		(1,038)		(1,038)
Biennial % Change in Expenditures				4		(2)		(2)
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0

# FY16-17 Biennial Budget Change Item

Change Item: A	Agency Operating Costs
----------------	------------------------

Fiscal Impact (\$000s)	FY 2016	FY 2017	FY 2018	FY 2019
General Fund				
Expenditures	12,186	22,073	22,073	22,073
Revenues	0	0	0	0
Other Funds				
Expenditures	0	0	0	0
Revenues	0	0	0	0
Net Fiscal Impact =	12,186	22,073	22,073	22,073
(Expenditures – Revenues)				
FTEs	201.6	333.0	333.0	333.0

#### **Recommendation:**

The Governor recommends \$12.186 million in FY 2016 and \$22.073 million in FY 2017 to fund compensation and other operating cost increases anticipated in the next biennium for the Department of Corrections (DOC). This request:

- is equal to \$34.259 million for the biennium, which represents a 3.3% increase to the agency's total general fund budget;
- impacts all three programs within the agency (correctional institutions, community services and operations support);
- includes transition from contracted food service to a state-operated food service operation; and
- is equivalent to approximately 333 full-time equivalent positions (FTEs).

#### Rationale/Background:

Employee compensation costs rise each year as a result of labor negotiations for across-the-board and step increases and increases in the state share of employee health insurance, tax obligations and/or retirement contributions. These costs are not reflected in the agency's base budget. The increases have a significant impact on the DOC's budget; and on overall agency operations if not funded. DOC is a 24/7 operation and more than 96% of its budget comes from the state's general fund. They have no authority to control admissions or to release offenders early, and have very limited ability to use alternative funding sources (such as fines, fees or federal funds). The offender population continues to increase and the salary trend is expected to continue. Within the general fund DOC budgeted for 4,041.5 FTEs in FY2012 and 4,040.0 in FY2013. The number of FTEs dropped to 3,988.5 in FY 2014 and 4,028.5 in FY 2015 because 60 FTEs were transferred to MN.IT, which was partially offset with FTEs added for medical release planners and staff to provide chemical dependency and sex offender treatment with funding appropriated during the FY2013 legislative session. We also reallocated some existing resources to expand the agency's Challenge Incarceration Programs.

For our 24/7 operations DOC assumes 3.0% annual compensation-related increases and 1.8% annual increases for operations support activities, calculated from the FY2015 compensation budget. A 4% vacancy rate is anticipated, and use of overtime and workers' compensation is expected to remain stable.

#### Proposal:

The DOC proposes an increase in funding sufficient to maintain its current staffing complement and to implement a state-run food service operation:

- This is not a new initiative, but the increase is critical to maintain current operations.
- The funding is intended to maintain existing staffing levels and operations, making it possible to retain 259 active FTEs and transition from a contracted food service operation to one that is fully managed with state employees. The transition to state-operated food service will improve the safety of DOC staff and offenders, in part, because staff will be required to complete additional security training. DOC also plans to add food service as an additional job-training opportunity for offenders as a result. To maintain the current level of service the food service staffing complement is minimally larger (less than 7 FTEs) than that of the current contractor.
- This proposal will help DOC maintain or improve their performance measures. DOC will also implement a vocational program for offenders related to food service.
- Without funding it will be necessary to examine DOC's priorities and layoffs will be unavoidable.

### Results:

The consequences to existing programs and activities will be significant if this proposal is not funded, and will result in the layoff of up to 259 staff. Research shows education, chemical dependency treatment, sex offender treatment, work and reentry programming significantly reduce the recidivism rate for offenders who participate. If this proposal is not funded the department will need to reduce or eliminate treatment and programming activities because the security of prisons and safety of staff working in prisons and in the community need to be DOC's first priority. Consequently the risk of recidivism will increase and will result in significant cost increases for incarcerating offenders in the future.

# Statutory Change(s):

Not applicable.

# FY16-17 Biennial Budget Change Item

Fiscal Impact (\$000s)	FY 2016	FY 2017	FY 2018	FY 2019
General Fund				
Expenditures	4,000	4,000	4,000	4,000
Revenues	0	0	0	0
Other Funds				
Expenditures	0	0	0	0
Revenues	0	0	0	0
Net Fiscal Impact =	4,000	4,000	4,000	4,000
(Expenditures – Revenues)				
FTEs	8.5	8.5	8.5	8.5

#### Change Item Title: Community Supervision Funding

#### **Recommendation:**

The Governor recommends \$4 million in FY 2016 and \$4 million in FY 2017 for the Department of Corrections (DOC) to provide supervision to offenders in the community. This proposal includes

- \$2 million each year to add up to 20 additional agents to provide Intensive Supervised Release (ISR) supervision;
- \$250,000 each year to add up to 2.5 agents to provide supervision of Challenge Incarceration Program (CIP) offenders;
- \$1.55 million each year to increase the amount of state funds passed through to county corrections agencies formed under the Community Corrections Act (CCA); and
- \$200,000 each year to increase the amount of state funds passed through to counties participating in the County Probation Officer (CPO) program.

This proposal represents

- a 30% increase to the current annual ISR budget including DOC agents and grants to county corrections agencies;
- a 4% increase to the special supervision budget for CIP supervision;
- a 4% increase to the current annual CCA subsidy;
- a 4% increase to the current annual CPO reimbursement; and
- cumulatively, less than a 0.6% increase to the agency's total annual general fund budget.

#### Rationale/Background:

ISR: Current Minnesota statutes require that all level 3 predatory offenders be placed on ISR supervision for their entire supervision period, and further mandates ISR supervision caseloads cannot exceed 30 offenders to 2 agents. Per statute, many level 3 predatory offenders are sentenced with an additional 5-year or 10-year conditional release supervision period, or in some cases lifetime ISR supervision. The number of level 3 predatory offenders has resulted in ISR supervision caseloads that are currently at or near capacity. The problem is other high- or very high-risk offenders (such as serious person offenses, weapons violations or domestic violence) have historically been placed on ISR supervision to ensure public safety, and without additional ISR agents those offenders will likely be placed on supervised release caseloads with lower levels of direct supervision. It is necessary to increase the number of agents to ensure public safety is well served.

CIP: The CIP is an effective early release program that reduces the need for prison beds, resulting in in significant savings. Phases 2 and 3 of the CIP include intensive and close supervision of offenders in the community. The DOC recently expanded the capacity of its CIP that will result in 90 additional offenders placed on CIP supervision each year. With a standard CIP supervision caseload of 45 offenders to 2 agents it will be necessary to increase the number of agents.

CCA: Thirty-two CCA counties that make up 70% – 75% of the state's population currently provide supervision to offenders on felony probation and supervised release. State prison populations are currently over capacity resulting in the need for the DOC to rent county jail beds to incarcerate its offenders. The CCA statute includes a subsidy formula that uses five demographic factors to determine how funds are allocated among the 32 participating counties. One factor is the "percent of the total statewide number of convicted felony offenders who did not receive an executed prison sentence, as monitored and reported by the Sentencing Guidelines Commission". The factor is weighted the same as all other factors and therefore does not provide adequate budgetary recognition for the local resources needed to manage those offenders. In Minnesota about 1/3 of prison-bound felony-level offenders are managed through a

downward departure and kept in county corrections systems (approximately 1,700 each year). The use of local resources benefits the DOC, and the state, by reducing the need for prison beds and saving money. The average local jail sentence for these offenders is about 100 days. Other local resources used include pre-trial services, probation, workhouses, offender work crews, treatment, electronic monitoring and home detention. The DOC would need an additional prison if the downward-departed offenders were instead sentenced to prison. CCA counties account for approximately 70% of the total departures (approximately 1,200 each year) at a significant cost.

CPO: Twenty-seven CPO counties provide juvenile and adult misdemeanant probation services. Current Minnesota statutes provide for the DOC to reimburse 50% of the costs of probation officers' salaries to counties participating in the CPO reimbursement program. The current appropriations for CPO reimbursement and CPO caseload workload reduction are sufficient to reimburse only 40% of actual costs. Additional funds are needed to maintain, and possibly increase, the current reimbursement rate.

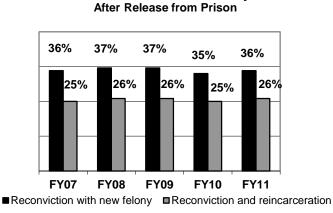
#### Proposal:

The DOC proposes to: 1) Increase the number of ISR supervision agents; 2) Increase the number of CIP supervision agents; 3) Increase funding for the CCA subsidy; and 4) Increase CPO funding to at least maintain the current reimbursement rate.

- In its entirety, this proposal represents a continuation and/or expansion of existing programs.
- We will add six full-time equivalent positions (FTEs) to the DOC for ISR supervision, grant funding for 14 FTEs in CCA counties for ISR supervision, and up to 2.5 FTEs to the DOC for CIP supervision. The increased CCA subsidy and CPO reimbursement funds will be managed with no additional DOC staff.
- We will collaborate with the appropriate criminal justice entities.
- This proposal is intended to preserve the continuation of safe and effective offender supervision across the state.
- This proposal will help ensure people in Minnesota are safe:
  - ISR supervision caseloads will comply with statutory requirements, and other high- and very high-risk offenders will be adequately supervised;
  - o CIP supervision caseloads will not be over-burdened;
  - o County agencies will maintain an acceptable level of supervision services;
  - More offenders will be managed with local resources and fewer offenders will be sentenced to prison, without compromising public safety; and
  - o Prison beds will be available for the state's most dangerous offenders.
- If funded we will implement this proposal on July 1, 2015. Counties will be notified, stakeholder meetings will be convened, and processes and reporting requirements will be developed as necessary.

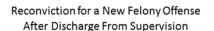
#### **Results:**

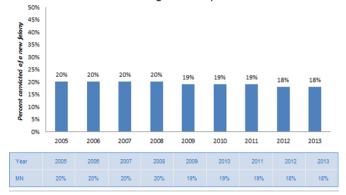
Safe and effective offender supervision contributes to the recidivism rate, and the goal of keeping the public safe.



**Result: Reconviction for a New Felony Offense** 

The charts (shown above and above-right) reference three-year adult recidivism rates.





Source: Minnesota Statewide Probation and Supervised Release Outcomes Reports (After *discharge* from probation or supervised release supervision.)

Statutory Change(s): Not Applicable.

# FY16-17 Biennial Budget Change Item

#### Change Item: Offender Health Care

Fiscal Impact (\$000s)	FY 2016	FY 2017	FY 2018	FY 2019
General Fund				
Expenditures	2,871	2,742	2,742	2,742
Revenues				
Other Funds				
Expenditures				
Revenues				
Net Fiscal Impact =	2,871	2,742	2,742	2,742
(Expenditures – Revenues)				
FTEs	23.5	23.5	23.5	23.5

#### **Recommendation:**

The Governor recommends \$2.871 million in FY 2016 and \$2.742 in FY 2017 for the Department of Corrections (DOC) to invest in more comprehensive health care services to the offender population and in an interoperable electronic health records (EHR) system.

This proposal includes:

- \$1.1 million each year to purchase and implement an interoperable EHR system for offenders; and •
- \$1.771 million in FY2016 and \$1.642 million in FY2017 and each subsequent year for medical/nursing and release planning services.

In total, this proposal represents a 3.8% increase to the budget for offender health care, and a 0.5% increase to the agency's total general fund budget.

#### Rationale/Background:

The DOC is required to provide professional health care to all incarcerated offenders. All of the initiatives in this proposal not only are representative of best practices in the industry, but are related to compliance issues with Minnesota's Olmstead Plan, the Prison Rape Elimination Act (PREA), recommendations by the Office of the Legislative Auditor, accreditation standards, and/or other statutory requirements. They also support our Transition from Prison to the Community initiative.

EHR: The 2007 and 2008 Legislatures enacted laws that mandated all hospitals and health care providers to have an interoperable EHR system by 2015. The DOC is considered to be a health care provider. An EHR system will ensure efficiency of health care delivery. It will integrate medical and behavioral health information and help manage the prescription medication process. Providers located in multiple locations will be able to view an offender's health care record simultaneously. The use of an EHR system is a required action step to ensure compliance with Minnesota's Olmstead Plan. Problems related to the sharing of health information have been a recurring complaint across all systems responsible for supporting and managing offender with disabilities. EHR systems improve continuity of care, decrease grievances, improve record-keeping capabilities and result in better overall client health care. Lastly, an EHR system will help us comply with recommendations made by the Office of the Legislative Auditor in 2014, citing the benefits that could be achieved and recognized by the agency with the use of an EHR system. Due to budgetary constraints the DOC has not had resources available to purchase an EHR system.

Medical/nursing services: In response to a recent report issued by the Office of the Legislative Auditor, we developed a detailed plan to address the key findings and recommendations as follows:

- Complete a staffing analysis and develop a comprehensive health services staffing plan;
- Expand and formalize chronic disease management protocols; •
- Improve risk management, oversight, accountability and guality improvement processes; and •
- Decrease overtime hours and associated expenditures with improved staff retention and satisfaction.

The staffing analysis indicates the current number of health services staff is inadequate to meet the increasing complex health care needs of the offender population. The offender population has increased in number and age. The number of Minnesota inmates over the age of 50 grew from 310 in 1998 to 1,349 in 2014. Skilled nursing beds have increased from 46 to 54, and 73 assisted nursing beds have been added. Research shows that prison inmates tend to be less healthy than the general population and are affected by chronic 2016-17 Revised Biennial Budget State of Minnesota 10

disease and conditions at a higher rate than the general population. Approximately one-third of offenders in our prisons have been diagnosed with a chronic disease such as asthma, diabetes, epilepsy, heart disease, Hepatitis C, HIV/AIDS or hypertension.

Release planners: Due to limited resources it isn't possible to provide release planning services to all offenders diagnosed with chemical dependency (CD). A recent study published in the Journal of Offender Rehabilitation found that offenders who received post-release aftercare in addition to prison-based CD treatment were 44% less likely to return to prison within 6.9 years after release. A critical component of CD release planning is connecting the offender to supportive aftercare programming.

### Proposal:

The DOC proposes an increase in funding to implement an EHR system, expand sick call access, expand 24-hour nursing coverage from two to five prisons, increase medication management and monitoring, increase and improve supervision and management of medical care activities, ensure review and compliance with professional health care standards, and expand our ability to provide comprehensive release planning services.

- The provisions of this proposal represent a significant expansion to accommodate the current offender population and offender health care needs, and include some operational changes. The requirement to use an EHR system is new.
- This proposal will add 23.5 FTEs as follows:
  - The EHR system will require 4 FTEs (3 DOC and 1 MN.IT) including a project manager, a management analyst, a support staff and an information technology specialist. Funding for contracted services, hardware, software and training will also be necessary.
  - o The expansion of and improvements to medical and nursing services require
    - an addition of 10.5 FTEs for registered nurses to expand sick call access, ensure 24-hour nursing coverage at five
      prisons, manage the needs of a population that is aging and with chronic illnesses, and for required PREA screening;
    - an addition of 7 FTEs for licensed practical nurses to increase medication management and monitoring in 24/7 operations (more than 63% of the offender population receive prescription medications); and
    - an addition of 1 FTE to manage specialty appointments and off-site scheduling, track chronic care offenders, enter data into the corrections offender management system, and for medical records management.
  - We will add 1 FTE responsible for release planning for offenders with chemical dependency.
- We will work with other state agencies, county agencies and other providers and oversight entities. We will collaborate with the Olmstead Implementation Office.
- This proposal is intended to: 1) ensure e-health requirements apply across the entire continuum of care for offenders; 2) decrease risk; 3) provide for quality health care consistent with professional and correctional standards; 4) reduce the need for overtime in health services, 5) provide for optimal patient outcomes; and 6) ensure offenders with chemical dependency are better prepared for successful reentry into the community.
- Implementation of an EHR system will ensure compliance with state law and with Minnesota's Olmstead Plan. It will ensure health information can be shared among providers and will result in procedural efficiencies and time savings.
- The expansion of medical services will allow us to increase and improve delivery of on-site clinical services, improve oversight of clinical operations, increase accountability, and provide for a formalized chronic disease management program.
- Effective release planning will address offenders' CD health needs post-release and improve their chances for success.
- A formal quality assurance program will allow us to more adequately address performance indicators and health care outcome measures. We will work to establish relevant performance measures and achieve successful outcomes.
- An effective EHR system will ensure a continuum of care for offenders while incarcerated and after release from prison. Improvements in the provision of offender health care will decrease risk for adverse patient outcomes and potential litigation, reduce the need for overtime and increase the effectiveness of staff who are working, and provide for comprehensive care management.
- We have developed a request for proposal (RFP) for an EHR that includes nearly 1,000 business requirements, which can be updated and published within a short period of time. A vendor can be selected and contract negotiations can begin with six months of the publication of the RFP. We will immediately begin implementing organizational changes on July 1, 2015 to add medical/nursing staff and the release planner.

# IT Related Proposals:

Estimated costs of approximately \$800,000 to maintain the use of an EHR system will continue into the FY2020-21 biennium and subsequent years, including \$700,000 each year for contracted services and \$100,000 for personnel.

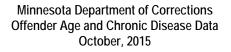
# Results:

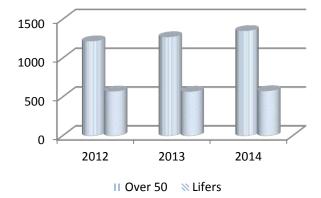
We will need to track the percentage of offender medical records converted to an electronic system to begin measuring performance. Subsequent measures will include but are not limited to tracking the dates of psychiatric visits to ensure appropriate and timely follow-

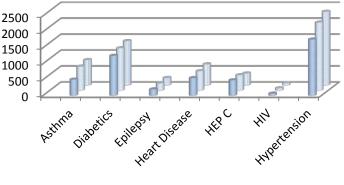
up, measuring the percent change in the number of repeat hospitalizations due to diabetes, tracking the number of physician-patient encounters and measuring the number and effectiveness of chronic care management for hypertensive offenders. It will be important to know providers are able to access e-health information for offenders after they are released into the community.

We will continue to monitor the use and cost of overtime. We authorized 17,837 hours of overtime valued at \$901,755 for medical personnel in FY2014, which was fairly consistent with the previous year. The overtime usage is expected to decrease with this proposal.

We will develop performance measures to ensure we are adequately addressing the needs of the offenders identified in the charts below.







2012 ≥ 2013 || 2014

Statutory Change(s):

Not applicable.

# FY16-17 Biennial Budget Change Item

Fiscal Impact (\$000s)	FY 2016	FY 2017	FY 2018	FY 2019				
General Fund								
Expenditures	1,500	1,500	1,500	1,500				
Revenues	0	0	0	0				
Other Funds								
Expenditures	.0	0	0	0				
Revenues	0	0	0	0				
Net Fiscal Impact =	1,500	1,500	1,500	1,500				
(Expenditures – Revenues)								
FTEs	11.0	11.0	11.0	11.0				

#### Change Item: Technology Modernization/Obsolescence and Support

#### **Recommendation:**

The Governor recommends \$1.5 million in FY 2016 and \$1.5 million in FY 2017 to support technology modernization to help ensure applications and systems used by the Department of Corrections (DOC), local law enforcement agencies, and criminal justice entities are updated and continue to be operational.

This proposal represents a 13% increase in the DOC's information technology (IT) budget, and a 0.3% increase in the agency's annual general fund budget.

#### Rationale/Background:

The MN.IT@DOC IT unit is responsible for application development and support of over 150 applications used by DOC staff, county corrections staff, local law enforcement and other criminal justice entities. Internally this unit supports over 5,000 work stations and 400 servers. Over the past five years there have been federal standards, state laws, and internal agency needs creating a greater need for technology. Security systems utilized within the prisons have also increased during this timeframe and other infrastructure systems that previously did not, now utilize technology and require IT resources.

As technology reliance has increased over the past several years, the number of DOC staff in the IT unit has decreased due to significant budgetary constraints. We have not had the ability to plan for and adopt a strategic plan to deal with technology obsolescence and provide the necessary support for the business. Specifically, due to technology obsolescence there are over 42 applications requiring re-write to ensure our systems remain operational.

This is a critical issue to public safety. These applications are used by a wide-variety of internal employees and external stakeholders. Without proper resources we may see system failures that have dire consequences. Some examples of the 42 applications at risk are: fugitive website, level 3 sex offender website, security threat group tracking, offender classification and offender detainer tracking. Without these applications being fully operational there will be greater risk to public safety and prison operations.

Without timely and strategic action the problem will continue to worsen.

#### Proposal:

The DOC proposes to increase the number of permanent IT staff and funding for IT consultants:

- This is an existing activity that requires significant expansion.
- Although the long-term need is greater, DOC estimates this request will address immediate critical needs and fund 11
  additional permanent FTEs and some consultants for application development to re-write and update applications that are
  either already operating with obsolete technology, or will soon be obsolete.
- It will be crucial that DOC partner with MN.IT to provide greater stability and planning for all IT systems.
- Adding permanent resources to the IT unit is intended to position the DOC to better manage and maintain technology systems that are critical to ensure facility, staff and public safety.
- The department will work to ensure their systems don't become obsolete and will be updated and modified in a timely manner. Success will help ensure the recidivism rate remains stable or improves.
- Failure to adequately address and manage the IT concerns will increase our risks to public safety, security, physical plant, financial resources, effective partnerships and our reputation.

• Some analysis has been completed and more will be done. Funding of this proposal will ensure DOC can immediately begin to address the identified concerns.

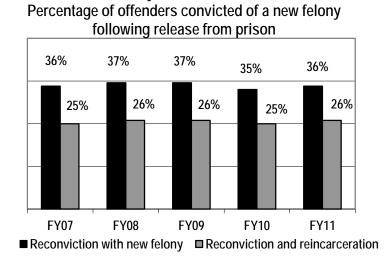
### IT Related Proposals:

Annual costs will continue into the FY2020-21 biennium and subsequent years. This proposal includes funding for personnel and industry consultants.

#### Results:

The reliability and effectiveness of computer applications and systems, and efficient and timely sharing of information with other criminal justice agencies, is critical to ensure public safety. The factors contribute to the recidivism rate.

Result: Three-year adult recidivism rates



Statutory Change(s):

Not applicable.

# FY16-17 Biennial Budget Change Item

Change Itom	Eugitivo	Approbancian	Unit
Change lien.	rugilive	Apprehension	υπι

Fiscal Impact (\$000s)	FY 2016	FY 2017	FY 2018	FY 2019
General Fund				
Expenditures	541	1,051	966	966
Revenues	0	0	0	0
Other Funds				
Expenditures	0	0	0	0
Revenues	0	0	0	0
Net Fiscal Impact =	541	1,051	966	966
(Expenditures – Revenues)				
FTEs	4.0	7.0	7.0	7.0

#### **Recommendation:**

The Governor recommends \$541,000 in FY 2016 and \$1.051 million in FY 2017 to add seven full-time equivalent positions (FTEs) to the Department of Corrections (DOC) Office of Special Investigations – Fugitive Apprehension Unit.

This proposal represents a 20% increase in the Office of Special Investigations budget, and approximately a 0.2% increase to the agency's total general fund budget.

#### Rationale/Background:

At any given time the DOC has approximately 350 active warrants for the arrest of DOC offenders on supervision across the state. The DOC issued 5,169 warrants in 2013 and the number is growing. The number of warrants issued for level 3 sex offenders increased from 66 in FY2009 to 203 in FY2014. While we are doing well in apprehending level 3 sex offenders within 72 hours (97% in FY2012), the increase in level 3 warrants decreases the amount of time we can look for other offenders on warrant status. Other offenders include those who have caused a loss of life, those with extensive criminal histories and level 2 sex offenders.

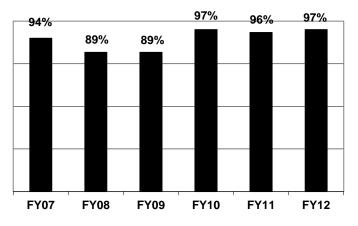
#### Proposal:

The DOC proposes to increase the size and functionality of its Fugitive Apprehension Unit:

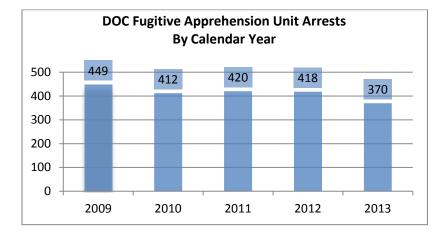
- This is not a new initiative but necessary to meet increased demands.
- The DOC will add five fugitive apprehension specialists (sworn peace officers) responsible for fugitive apprehension, one corrections intelligence investigator responsible for collecting data on all DOC-warranted fugitives, and one support staff to maintain the level 3 hotline database of information. This request also includes necessary non-salary costs.
- We will continue to partner with local, county, state and federal law enforcement agencies. Two members of the unit are assigned to the U.S. Marshall's Task Force to ensure immediate assistance with fugitives who have fled the state.
- We intend to decrease the number of offenders on warrant status and increase public safety. We will increase the arrest rate of DOC-warranted fugitives. Funding of this proposal will also increase the chances of officer safety in arrest situations.
- An increase in FTEs will allow for more arrests, maintain level 3 sex offender arrests, provide quicker and more reliable intelligence information to law enforcement partners, increase officer safety, and increase our ability to participate in warrant sweeps in rural Minnesota.
- Corrections officers in state prisons are not authorized to carry weapons off DOC grounds, so fugitive officers assist when necessary to escort high flight risk offenders to off-site medical appointments, taking time away from other responsibilities. The number of fugitive officers available to assist with medical transports will increase.
- Implementation can occur within six to nine months of legislative passage. The investigator and support staff will be hired within two months. Hiring of sworn peace officers takes up to four months, and a required field training program takes three to four months to complete. We would plan to add two fugitive apprehension specialists the first year, and three the following year.

#### **Results:**

The prompt apprehension of fugitives helps keep the public safe. Of the 152 fugitive apprehensions for level 3 sex offenders in FY2014, 148 were apprehended in less than 72 hours. Of those, 84 were apprehended by the DOC's Fugitive Apprehension Unit and 72 were apprehended by other law enforcement agencies; thus demonstrating the need for effective partnerships.



Quality: Percentage of fugitive level 3 sex offenders apprehended within 72 hours



Statutory Change(s):

Not applicable.

# FY16-17 Biennial Budget Change Item

#### Change Item: Employer Contributions for Permanently Disabled Employees

Fiscal Impact (\$000s)	FY 2016	FY 2017	FY 2018	FY 2019
General Fund		·	<u>.</u>	
Expenditures	0	34	68	102
Revenues	0	0	0	0
Other Funds				
Expenditures	0	0	0	0
Revenues	0	0	0	0
Net Fiscal Impact =	0	34	68	102
(Expenditures – Revenues)				
FTEs	0	0	0	0

#### **Request:**

Effective July 1, 2015, the Governor recommends that the Department of Human Services and the Department of Corrections continue employer contributions for medical and dental benefits to certain employees who are totally and permanently disabled as a direct result of an assault by a patient or client.

#### Rationale/Background:

This proposal provides ongoing support to individuals who were permanently and totally disabled caring for and supervising individuals in Department of Human Services (DHS) and Department of Corrections (DOC) facilities.

#### Proposal:

This proposal will provide the employer share of health and dental insurance to a former DHS or DOC employee meets all of the following criteria:

- A member of the Minnesota State Retirement System (MSRS) General Employee Retirement Plan or MSRS Correctional Employee Retirement Plan
- Worked at a forensic services program or at the Minnesota sex offender program operated by the Commissioner of Human Services or at a Department of Corrections facility
- Is determined to be totally and permanently disabled under laws governing the MSRS (M.S. section 352.01, subd.17) as a direct result from an assault that occurred during employment

If all of these criteria are met, the health insurance benefits continue to the individual and any dependents until the person reaches age 65, provided the person makes the required employee contributions. For FY 2015, the annual employer contribution for health and dental insurance is \$17,045 for family/dependent coverage.

It is estimated that every year, beginning in FY 2017, one former employee from each agency, DHS and DOC, will become eligible for the insurance benefit continuation established by this proposal.

#### **Results:**

The ideal outcome is that no DHS and DOC employees are assaulted by patients or clients. However, recognizing that these assaults occur and that employees have become totally and permanently disabled as a result, this proposal seeks to provide stability and care to these state employees.

Statutory Change(s):

MS 43A.241

Fiscal Impact Detail by Agency	,			
Corrections	FY 2016	FY 2017	FY 2018	FY 2019
General Fund				
Expenditures	0	17	34	51
Revenues	0	0	0	0
Other Funds				
Expenditures	0	0	0	0
Revenues	0	0	0	0
Net Fiscal Impact =	0	17	34	51
FTEs	0	0	0	0

Human Services	FY 2016	FY 2017	FY 2018	FY 2019
General Fund				
Expenditures	0	17	34	51
Revenues	0	0	0	0
Other Funds				
Expenditures	0	0	0	0
Revenues	0	0	0	0
Net Fiscal Impact =	0	17	34	51
FTEs	0	0	0	0

# Program: Correctional Institutions

www.doc.state.mn.us

#### AT A GLANCE

- 10 correctional institutions throughout the state
- More than 10,000 adults and 120 juveniles in correctional institutions
- 4 custody levels (minimum, medium, close, maximum)
- Operation of prison industries program (MINNCOR)
- 95% of offenders return to the community
- 74% of released offenders do not return to prison

#### **PURPOSE & CONTEXT**

The correctional institutions program protects the public through the safe and secure incarceration of adult and juvenile offenders. We promote offender change by providing treatment, educational programming and employment opportunities that have been proven to help offenders successfully transition from prison to the community. We provide direct services to more than 10,000 offenders in the custody and care of the commissioner of corrections. More than 17,000 offenders each year are served through the cycle of intake and release. Our activities also serve and protect the general public.

# SERVICES PROVIDED

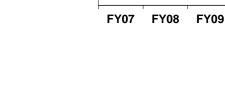
We accomplish our purpose through

- The provision of food, clothing, secure housing and adequate living conditions;
- The provision of medical care and behavioral health services;
- The use of policy management, internal controls, incident command responses, security rounds, preventative maintenance plans, safety inspections and technology systems to help ensure a safe work/living environment;
- The use of a classification system and risk assessments that best determine offender placement and programming priority;
- The provision of research-based treatment and educational and work programming;
- The use of research-based transitional services and comprehensive release planning; and
- The appropriate use of disciplinary sanctions and investigations of offender criminal activity.

Specific services provided by our program include health care, educational and work programming, population management, classification, transportation, food service, offender property management, workplace safety, physical plant maintenance, asset preservation, criminal investigations, intelligence gathering, and fugitive apprehension. We also manage MINNCOR as a self-sufficient prison industries operation that provides offenders with work and vocational programming.

# RESULTS

#### Quality: Escapes from secure facilities



0

0

0

0

**FY10** 

0

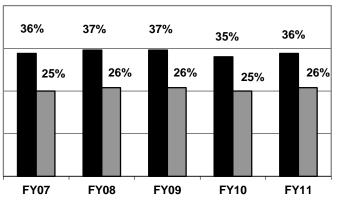
**FY11** 

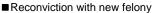
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**FY12** 

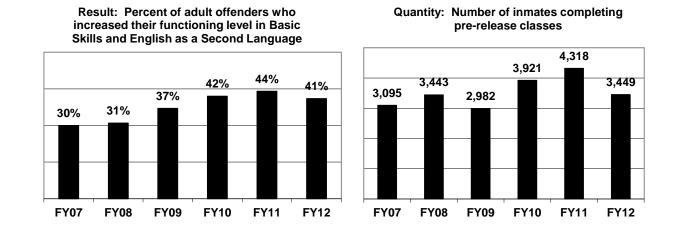
#### Result: Three-year adult recidivism rates

Percentage of offenders convicted of a new felony following release from prison

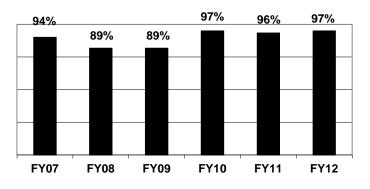




Reconviction and reincarceration



Quality: Percentage of fugitive level 3 sex offenders apprehended within 72 hours



The DOC's most recent performance report is located at: <u>www.doc.state.mn.us/PAGES/files/large-files/Publications/legislative-reports/2012DOCPerformanceReport.pdf</u>

Minnesota Statutes Chapters 241 to 244 provide the legal authority for the DOC.

(Dollars in Thousands)

#### Expenditures By Fund

	Actu FY12	ual FY13	Actual FY14	Estimate FY15	Forecas FY16	t Base FY17	Goverr Recomme FY16	
1000 - General	316,520	333,758	344,343	377,722	372,436	373,600	386,611	396,593
2000 - Restricted Misc Special Rev	4,752	4,447	5,308	5,128	4,886	4,887	4,886	4,887
2001 - Other Misc Special Rev	5,492	6,302	6,411	6,941	6,828	6,671	6,828	6,671
2403 - Gift	5	1	10	10	9	8	9	8
3000 - Federal	4,996	2,861	4,447	4,492	4,042	3,182	4,042	3,182
4400 - Correctional Industries	39,775	39,555	46,802	46,657	46,657	46,657	46,657	46,657
6000 - Miscellaneous Agency	4,305	3,397	3,571	3,905	3,875	3,875	3,875	3,875
6001 - Social Welfare Agency	23,715	24,908	25,729	24,726	24,726	24,726	24,726	24,726
Total	399,560	415,229	436,622	469,581	463,460	463,607	477,635	486,600
Biennial Change Biennial % Change				91,414		20,863 2		58,031
ő				11		2		6
Governor's Change from Base								37,168
Governor's % Change from Base		ļ		l				4
Expenditures by Budget Activity								
Budget Activity: Corr Institutn-Special Revenue	423	98	68	131	25	25	25	25
Budget Activity: MCF-St. Cloud	30,462	31,659	30,835	32,383	32,383	32,383	33,107	33,852
Budget Activity: MCF-Stillwater	40,575	40,999	42,300	43,250	43,250	43,250	44,540	45,481
Budget Activity: MCF-Lino Lakes	32,204	33,755	32,584	33,953	33,953	33,953	35,028	35,773
Budget Activity: MCF-Oak Park Heights	21,796	21,681	21,929	23,265	23,124	23,124	23,820	24,402
Budget Activity: MCF-Moose Lake	28,188	28,968	28,697	30,168	30,132	30,125	31,120	31,756
Budget Activity: MCF-Faribault	46,251	45,431	46,137	47,876	47,833	47,833	49,339	50,326
Budget Activity: MCF-Willow River-CIP	4,767	4,937	4,841	5,062	5,058	5,058	5,330	5,442
Budget Activity: MCF-Rush City	26,485	27,375	27,138	28,415	28,352	28,352	29,348	29,963
Budget Activity: MCF - TOGO - CIP MALE	0	0	0	1,979	1,980	1,980	2,029	2,080
Budget Activity: MCF-Shakopee	16,955	17,352	17,691	18,003	17,988	17,988	18,646	19,061
Budget Activity: MCF-Togo-CIP	1,594	1,641	1,581	0	0	0	0	C
Budget Activity: MCF - SHAKOPEE - CIP	0	0	0	1,160	1,160	1,160	1,188	1,216
Budget Activity: MCF-Red Wing	11,944	11,543	12,089	12,370	12,330	12,330	12,631	12,940
Budget Activity: MCF-Togo	3,125	2,436	2,674	2,635	2,633	2,633	2,633	2,633
Budget Activity: Education Budget Activity: Health Services-	6,248	14,141	13,950	14,952	14,727	14,727	14,908	15,093
Corrections Budget Activity: Institution Support	66,866	68,572	69,981	74,871	74,172	74,178	78,338	79,548
Services Budget Activity: Office of Special	15,546	16,871	29,039	43,188	38,739	38,952	39,239	39,986
Investigations	4,150	4,418	4,638	5,022	4,808	4,743		6,038
Budget Activity: Transportation	2,031	2,356	2,292	2,441	2,356	2,356	2,409	2,464
Budget Activity: Safety	0	961	990	1,075	1,075	1,075	1,106	1,139

(Dollars in Thousands)

### Expenditures by Budget Activity

		1		I				
Budget Activity: Correctional Industries	39,952	40,037	47,169	47,382	47,382	47,382	47,382	47,382
Total	399,560	415,229	436,622	469,581	463,460	463,607	477,635	486,600
Expenditures by Category		1						
Compensation	258,870	263,698	280,266	297,598	297,377	296,977	310,660	319,078
Operating Expenses	103,253	111,527	117,003	135,670	129,895	130,442	130,787	131,334
Other Financial Transactions	2,825	3,829	1,781	2,132	2,123	2,123	2,123	2,123
Grants, Aids and Subsidies	33,209	34,704	36,408	31,122	31,122	31,122	31,122	31,122
Capital Outlay-Real Property	1,404	1,471	1,165	3,058	2,943	2,943	2,943	2,943
Total	399,560	415,229	436,622	469,581	463,460	463,607	477,635	486,600
Total Agency Expenditures	399,560	415,229	436,622	469,581	463,460	463,607	477,635	486,600
Internal Billing Expenditures	1,406	991	1,992	1,932	1,920	1,909	1,920	1,909
Expenditures Less Internal Billing	398,155	414,238	434,629	467,649	461,540	461,698	475,715	484,691
Full-Time Equivalents	3,522.1	3,495.6	3,542.2	3,720.9	3,583.3	3,462.8	3,793.3	3,787.7

(Dollars in Thousands)

#### 1000 - General

	Actu	al	Actual	Estimate	Forecas	t Basa	Gover Recomme	
	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In	1	8,437	10	730				
Direct Appropriation	326,622	327,339	345,063	377,387	372,436	373,600	386,611	396,593
Receipts				0	0	0	0	0
Net Transfers	(2,686)	(1,979)	0	(393)	0	0	0	0
Cancellations		33						
Expenditures	316,520	333,758	344,343	377,722	372,436	373,600	386,611	396,593
Balance Forward Out	7,417	6	730					
Biennial Change in Expenditures				71,788		23,972		61,140
Biennial % Change in Expenditures				11		3		8
Gov's Exp Change from Base								37,168
Gov's Exp % Change from Base								5
FTEs	3,265.0	3,242.4	3,251.7	3,431.2	3,293.6	3,177.1	3,503.6	3,502.0

#### 2000 - Restricted Misc Special Rev

	Actual		Actual	Estimate	Forecast	Base	Goverr Recomme	
	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In	3,774	3,161	3,071	2,296	2,071	2,087	2,071	2,087
Receipts	4,734	4,855	4,879	5,286	5,286	5,286	5,286	5,286
Internal Billing Receipts	0							
Net Transfers	(753)	(633)	(347)	(383)	(383)	(383)	(383)	(383)
Expenditures	4,752	4,447	5,308	5,128	4,886	4,887	4,886	4,887
Balance Forward Out	3,004	2,937	2,296	2,071	2,087	2,102	2,087	2,102
Biennial Change in Expenditures				1,237		(663)		(663)
Biennial % Change in Expenditures				13		(6)		(6)
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0
FTEs	28.7	31.9	33.8	34.7	34.7	34.7	34.7	34.7

#### 2001 - Other Misc Special Rev

							Goveri	nor's
	Actu		Actual	Estimate	Forecast		Recomme	
	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In	824	2,380	1,321	1,452	1,243	1,141	1,243	1,141
Receipts	7,046	4,665	6,542	6,732	6,726	6,726	6,726	6,726
Internal Billing Receipts	417	271	549	775	775	775	775	775
Expenditures	5,492	6,302	6,411	6,941	6,828	6,671	6,828	6,671
Balance Forward Out	2,376	743	1,452	1,243	1,141	1,196	1,141	1,196

# Program: Correctional Institutions

(Dollars in Thousands)

#### 2001 - Other Misc Special Rev

Biennial Change in Expenditures				1,558		148		148
Biennial % Change in Expenditures				13		1		1
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0
FTEs	60.7	64.6	63.5	64.5	64.5	64.5	64.5	64.5

#### 2403 - Gift

	Actual		Actual	Estimate	Forecas	t Base	Goveri Recomme	
	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In	13	11	11	11	7	6	7	6
Receipts	3	1	10	9	9	9	9	9
Expenditures	5	1	10	10	9	8	9	8
Balance Forward Out	11	11	11	7	6	6	6	6
Biennial Change in Expenditures				14		(3)		(3)
Biennial % Change in Expenditures				234		(16)		(16)
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0

#### 3000 - Federal

	Actual		A . (	E a time a ta	<b>F</b>	<b>D</b>	Goverr	
	FY12	al FY 13	Actual FY 14	Estimate FY15	Forecast FY16	FY17	Recomme FY16	FY17
Balance Forward In	7,732	6,480	6,279	5,332	3,593	1,985	3,593	1,985
Receipts	3,578	2,565	3,500	2,752	2,434	2,299	2,434	2,299
Expenditures	4,996	2,861	4,447	4,492	4,042	3,182	4,042	3,182
Balance Forward Out	6,312	6,185	5,332	3,593	1,985	1,102	1,985	1,102
Biennial Change in Expenditures				1,081		(1,715)		(1,715)
Biennial % Change in Expenditures				14		(19)		(19)
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0
FTEs	31.2	20.9	23.0	21.0	21.0	17.0	21.0	17.0

#### 4400 - Correctional Industries

	Actual		Actual	Estimate	Forecast Base		Governor's Recommendation	
_	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In	16,474	15,392	20,277	17,970	16,813	16,956	16,813	16,956
Receipts	39,161	44,813	45,795	46,800	46,800	46,800	46,800	46,800
Net Transfers	(600)	(622)	(1,300)	(1,300)				
Expenditures	39,775	39,555	46,802	46,657	46,657	46,657	46,657	46,657

# Program: Correctional Institutions

(Dollars in Thousands)

#### 4400 - Correctional Industries

Balance Forward Out	15,259	20,028	17,970	16,813	16,956	17,099	16,956	17,099
Biennial Change in Expenditures				14,129		(146)		(146)
Biennial % Change in Expenditures				18		0		0
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0
FTEs	124.5	129.2	163.7	164.4	164.4	164.4	164.4	164.4

#### 6000 - Miscellaneous Agency

	Actual		Actual	Estimate	Forecast	Base	Gover Recomme	
-	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In	1,329	1,087	1,370	1,421	1,368	1,344	1,368	1,344
Receipts	4,050	3,680	3,622	3,851	3,851	3,851	3,851	3,851
Net Transfers				0				
Expenditures	4,305	3,397	3,571	3,905	3,875	3,875	3,875	3,875
Balance Forward Out	1,073	1,369	1,421	1,368	1,344	1,320	1,344	1,320
Biennial Change in Expenditures				(227)		274		274
Biennial % Change in Expenditures				(3)		4		4
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0
FTEs	11.9	6.7	6.5	5.1	5.1	5.1	5.1	5.1

#### 6001 - Social Welfare Agency

							Goveri	nor's
	Actual		Actual Estimate		Forecast Base		Recommendation	
	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In	4,513	4,448	4,106	4,356	4,356	4,356	4,356	4,356
Receipts	23,658	24,591	25,979	24,727	24,727	24,727	24,727	24,727
Expenditures	23,715	24,908	25,729	24,726	24,726	24,726	24,726	24,726
Balance Forward Out	4,457	4,131	4,356	4,356	4,356	4,356	4,356	4,356
Biennial Change in Expenditures				1,833		(1,003)		(1,003)
Biennial % Change in Expenditures				4		(2)		(2)
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0

# **Program:** Community Services

www.doc.state.mn.us

### AT A GLANCE

- DOC supervises approximately 20,000 offenders in the community. DOC provides:
  - Adult felony supervision in 55 counties
  - Adult misdemeanant and juvenile probation in 28 counties
  - Intensive supervised release (ISR) supervision in 75 counties
- Counties supervise more than 95,000 offenders
- DOC provides risk assessment and community notification of more than 9,100 sex offenders (in what timeframe?)
- DOC inspects and licenses 237 local and out-of-state facilities
- State and county offender work crews benefit local communities

### **PURPOSE & CONTEXT**

The community services program protects the public through offender management and supervision throughout the state, working to ensure compliance with conditions of supervision. We promote offender change by providing comprehensive reentry programming that helps offenders successfully transition back into the community. Our customers include more than 115,000 offenders on community supervision statewide, their victims, the courts, and local law enforcement agencies. Our activities also serve and protect the general public. The program is funded primarily by the general fund, with approximately 57% of the budget designated as pass-through to help fund county/community-based correctional services.

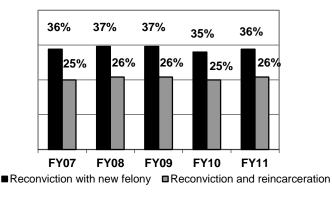
# SERVICES PROVIDED

To accomplish our purpose, we:

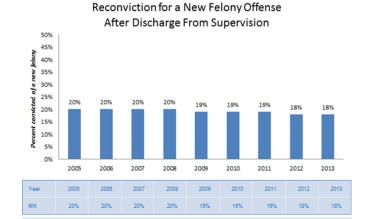
- Assess the risk levels and needs of offenders, and place them on proper supervision caseloads;
- Provide pre-release classes and assist released offenders with housing, employment and access to support services;
- Promote positive change in offender behavior by using research-based strategies including cognitive-based programming and motivational interviewing;
- Collaborate with local agencies and providers to help released offenders with mental health, domestic violence prevention, chemical dependency treatment, housing, and employment needs;
- Collect and distribute address and employment information for predatory offenders requiring community notification and participate in community notification meetings as appropriate;
- Refer potential civil commitment cases to county attorneys;
- Use community-based programs (Sentencing to Service crews, Institution Community Work Crews, Challenge Incarceration
  Programs, and work release programming) to manage lower-risk offenders, reduce the need for prison beds, respond to
  natural disasters and complete community work projects;
- Provide services that ensure the rights and needs of victims are met; and
- Inspect and license local correctional facilities and certify sex offender treatment programs.

Other specific services provided by our program include offender supervision contacts, electronic and GPS monitoring, sex offender treatment, curfew enforcement, compliance with mandatory work or school conditions, random drug testing, enforcement of financial restitution orders, and due process offender hearings. We manage pass-through and other funds appropriated for subsidies, grants, contracts and reimbursements. We administer offender interstate compacts that allow for the controlled movement of offenders between states. We also provide victim notification and referral services, community training, victim impact awareness, victim-offender dialogue coordination, apology letter assistance, and representation on the End-of-Confinement Review Committee responsible for assigning risk levels to predatory offenders.

# RESULTS

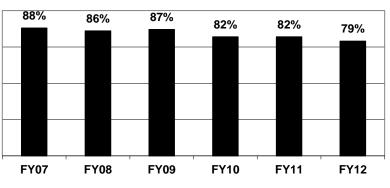


Result: Reconviction for a New Felony Offense After Release from Prison



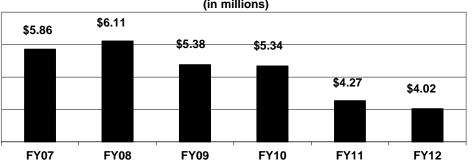
Source: Minnesota Statewide Probation and Supervised Release Outcomes Reports (After *discharge* from probation or supervised release supervision.)

The charts shown above reference three-year adult recidivism rates.



#### Quality: Percentage of restitution paid by discharge

Note: We implemented new processes to collect more restitution in FY13. The impact will be reflected in our 2014 Performance Report.



Quality: Value of labor of Sentencing to Service work completed (in millions)

Note: The value of labor performed is based on a rate of \$6 per hour of labor (however, offenders are not paid).

The DOC's most recent performance report is located at: <u>www.doc.state.mn.us/PAGES/files/large-files/Publications/legislative-reports/2012DOCPerformanceReport.pdf</u>

Minnesota Statutes 241 to 244 provide the legal authority for the DOC. State of Minnesota 27

(Dollars in Thousands)

#### Expenditures By Fund

	Actu FY12	ual FY13	Actual Estimate FY14 FY15		Forecas FY16	t Base FY17	Governor's Recommendation FY16 FY17		
	FTIZ	FTIS	F114	FTIS	F110		F110	<u> </u>	
1000 - General	106,538	113,169	113,082	117,805	116,604	116,604	121,590	122,604	
2000 - Restricted Misc Special Rev	4,264	3,907	4,383	5,060	5,051	5,045	5,051	5,045	
3000 - Federal	656	425	613	2,295	1,823	1,240	1,823	1,240	
6001 - Social Welfare Agency	686	779	845	810	810	810	810	810	
Total	112,144	118,281	118,923	125,970	124,288	123,700	129,274	129,700	
Biennial Change				14,468		3,095		14,081	
Biennial % Change				6		1		6	
Governor's Change from Base								10,986	
Governor's % Change from Base								4	
Expenditures by Budget Activity									
Budget Activity: Commun Svs-Special Revenue	36	0	91	9	0	0	0	0	
Budget Activity: Field Services-Probation & Supv Rel	20,639	22,341	23,062	24,247	23,921	23,814	24,555	25,099	
Budget Activity: Field Services-Special		,			,				
Supervision Budget Activity: Offender Work Crews	9,691 6,795	11,263 6,732	5,389 4,409	6,110 4,781	5,991 4,684	5,991 4,684	8,381 4,719	8,525 4,755	
Budget Activity: Chenter Work Crews	0,793	0,732	1,088	2,840	2,373	2,170	2,373	2,170	
Budget Activity: Work Release	0	0	5,355	6,219	6,065	6,065	6,082	6,100	
Budget Activity: Instn Comm Svcs Work Crews	0	0	2,113	2,860	2,896	2,896	2,896	2,896	
Budget Activity: Risk Assess/Comm Notification	3,434	3,593	1,963	2,201	2,184	2,184	2,240	2,298	
Budget Activity: Facilities Planning &									
Inspection Budget Activity: Pass Thru Grants &	731	781	831	897	885	879	907	923	
Subsidies Budget Activity: Program Support &	67,509	67,374	71,318	71,958	71,820	71,820	73,583	73,597	
Evaluation	3,310	4,797	1,147	1,124	873	873	882	892	
Budget Activity: Hearings and Release Budget Activity: Victim Assist/Restorative	0	1,400	1,488	1,599	1,590	1,590	1,634	1,679	
Just	0	0	668	1,125	1,006	733	1,022	765	
Total	112,144	118,281	118,923	125,970	124,288	123,700	129,274	129,700	
Expenditures by Category		1		1					
Compensation	31,205	33,141	34,836	37,053	36,964	36,770	38,800	39,620	
Operating Expenses	10,396	14,601	13,731	18,359	16,778	16,378	18,178	17,778	
Other Financial Transactions	117	1,076	337	22	10	15	10	15	
Grants, Aids and Subsidies	70,420	68,646	69,977	70,523	70,523	70,523	72,273	72,273	
Capital Outlay-Real Property	6	817	42	13	13	13	13	13	
Total	112,144	118,281	118,923	125,970	124,288	123,700	129,274	129,700	
Total Agency Expenditures	112,144	118,281	118,923	125,970	124,288	123,700	129,274	129,700	

#### Program Expenditures Overview

(Dollars in Thousands)

#### Expenditures by Category

Internal Billing Expenditures	162	148	196	230	215	199	215	199
Expenditures Less Internal Billing	111,981	118,132	118,726	125,740	124,073	123,501	129,059	129,501
Full-Time Equivalents	430.0	442.9	443.9	464.7	449.6	433.4	471.2	468.5

(Dollars in Thousands)

#### 1000 - General

	A	-1	Actual	Fatimata	<b>F</b> ama a a	+ Deee	Gover	
	Actu FY12	al FY 13	Actual FY 14	Estimate FY15	Forecas FY16	FY17	Recomme FY16	FY17
Balance Forward In		3,868		1,079				
Direct Appropriation	108,877	108,828	114,183	116,726	116,603	116,603	121,589	122,603
Receipts				0	0	0	0	0
Net Transfers	1,330	1,484	0	0	0	0	0	0
Cancellations	2	1,010	23					
Expenditures	106,538	113,169	113,082	117,805	116,604	116,604	121,590	122,604
Balance Forward Out	3,667		1,079					
Biennial Change in Expenditures				11,181		2,321		13,307
Biennial % Change in Expenditures				5		1		6
Gov's Exp Change from Base								10,986
Gov's Exp % Change from Base								5
FTEs	381.0	395.4	395.8	411.5	396.5	382.3	418.1	417.4

#### 2000 - Restricted Misc Special Rev

	Actual		Actual	Estimate	Forecast	Base	Goveri Recomme	
	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In	3,053	3,081	3,160	3,771	3,670	3,577	3,670	3,577
Receipts	3,975	3,978	4,959	4,958	4,958	4,958	4,958	4,958
Net Transfers	(1)	0	36					
Expenditures	4,264	3,907	4,383	5,060	5,051	5,045	5,051	5,045
Balance Forward Out	2,765	3,153	3,771	3,670	3,577	3,490	3,577	3,490
Biennial Change in Expenditures				1,271		653		653
Biennial % Change in Expenditures				16		7		7
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0
FTEs	45.9	45.1	45.4	45.5	45.5	45.5	45.5	45.5

#### 3000 - Federal

	Actual		Actual Estimate		Forecast Base		Governor's Recommendation	
	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In	0	5	4					
Receipts	656	417	606	2,295	1,823	1,240	1,823	1,240
Expenditures	656	425	613	2,295	1,823	1,240	1,823	1,240
Biennial Change in Expenditures				1,827		156		156
Biennial % Change in Expenditures				169		5		5
Gov's Exp Change from Base								0

# Program: Community Services

# Program Financing by Fund

(Dollars in Thousands)

#### 3000 - Federal

Gov's Exp % Change from Base								0
FTEs	3.2	2.4	2.7	7.7	7.5	5.6	7.5	5.6

#### 6001 - Social Welfare Agency

							Goverr	nor's
	Actu	al	Actual	Estimate	Forecast	Base	Recomme	endation
	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In	45	60	58	109	109	109	109	109
Receipts	699	777	874	811	811	811	811	811
Net Transfers			22					
Expenditures	686	779	845	810	810	810	810	810
Balance Forward Out	58	58	109	109	109	109	109	109
Biennial Change in Expenditures				190		(35)		(35)
Biennial % Change in Expenditures				13		(2)		(2)
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0

# Program: Operations Support

www.doc.state.mn.us

# AT A GLANCE

- Provision of services to
  - more than 4,300 employees
  - more than 10,000 offenders
- Employees represented by nine bargaining units/plans
- Employees are located at central office and across the state at 10 correctional institutions and 44 field offices
- Centralized/regionalized services

# **PURPOSE & CONTEXT**

The operations support program establishes the mission and major policies for the Department of Corrections (DOC). We provide leadership and support services that help all programs achieve the agency's mission. Our customers include all DOC employees, offenders, victims, state and local agencies, the legislature and citizens. We partner with and provide limited support services to the Minnesota Sentencing Guidelines Commission and the Bureau of Mediation Services. Our activities also serve and protect the general public.

#### SERVICES PROVIDED

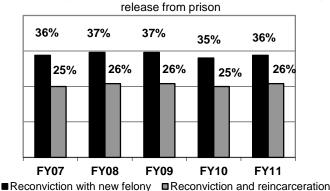
We accomplish our purpose by using the following strategies:

- We promote the mission and values of the agency through executive leadership, policy development, strategic planning, and internal and external communications.
- We provide statutorily required services in the areas of finance, human resources, legal services, offender records administration, and employee development.
- We use best and current practices to manage information technology, planning and performance, and diversity activities.
- We hire and maintain a high-quality and diverse workforce.
- We safeguard the state's assets and comply with federal and state regulations and agency policies through compliance with established procedures and internal controls.
- We manage offender information through shared systems in partnership with the courts and local law enforcement agencies.

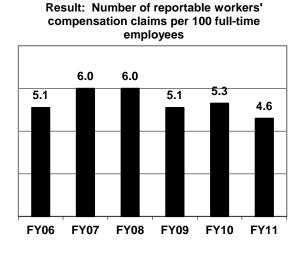
Other specific services provided by our program include budget management, financial transactions, financial reporting and analysis, procurement and inventory functions, offender banking services, internal audit, asset and property management, recruitment and selection, job classification, salary and benefit administration, labor contract administration, pre-service and in-service training, mail processing, offender records management, legal representation and responding to data and media requests. We partner with MN.IT and other stakeholders to ensure continual operation and/or accessibility to internal and external technology systems and to provide help-desk support. Our planning and performance unit conducts research and evaluation projects, prepares legislative and other reports, manages continuous improvement activities and projects prison population. We also develop and update business continuity and risk management plans.

# RESULTS

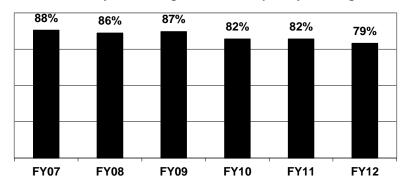
Result: Three-year adult recidivism rates Percentage of offenders convicted of a new felony following



State of Minnesota



Quality: Percentage of restitution paid by discharge



Note: We implemented new processes to collect more restitution in FY13. The impact will be reflected in our 2014 Performance Report.

The DOC's most recent performance report is located at: <u>www.doc.state.mn.us/PAGES/files/large-files/Publications/legislative-reports/2012DOCPerformanceReport.pdf</u>

Minnesota Statutes 241 to 244 provide the legal authority for the DOC.

(Dollars in Thousands)

#### Expenditures By Fund

	Acto FY12	ual FY13	Actual FY14	Estimate FY15	Forecas FY16	t Base FY17	Goverr Recomme FY16	
1000 - General	21,157	21,961	22,029	23,900	23,817	23,817	25,754	26,207
2000 - Restricted Misc Special Rev	60	0	14	2	0	0	0	0
2001 - Other Misc Special Rev	1,782	85	366	2,863	2,836	1,316	2,836	1,316
3000 - Federal	472	71	0	0	0	0	0	0
6001 - Social Welfare Agency	2	1		0	0	0	0	0
Total	23,474	22,118	22,409	26,765	26,652	25,132	28,589	27,522
Biennial Change				3,582		2,611		6,938
Biennial % Change				8		5		14
Governor's Change from Base								4,327
Governor's % Change from Base								8
Expenditures by Budget Activity								
Budget Activity: Operat Support-Special Revenue	60	0	14	2	0	0	0	0
Budget Activity: Employee Development	1,691	1,874	2,046	2,145	2,145	2,145	-	2,261
Budget Activity: Financial Services	4,540	4,592	4,644	4,925	4,925	4,925	5,071	5,222
Budget Activity: Human Resources	3,035	3,392	3,636	3,970	3,970	3,970	4,085	4,204
Budget Activity: Information and Technology	7,157	6,958	7,197	7,071	7,116	7,116	8,616	8,616
Budget Activity: Office Services	619	861	467	657	657	657	666	675
Budget Activity: Operations Support Services	3,144	1,167	1,433	4,650	4,670	3,150	4,702	3,216
Budget Activity: Policy and Legal Services	3,228	1,434	1,538	1,589	1,554	1,554	1,588	1,623
Budget Activity: Planning and Performance	0,0	740	728	1,034	894	894	918	943
Budget Activity: Offender Records	0	793	720	722	722	722	742	763
Budget Activity: Restorative Justice	0	306	0	0	0	0	0	0
Total	23,474	22,118	22,409	26,765	26,652	25,132	28,589	27,522
Expenditures by Category								
Compensation	18,998	19,201	13,731	16,655	16,655	15,155	17,092	16,045
Operating Expenses	4,296	2,780	8,603	10,053	9,941	9,921	11,441	11,421
Other Financial Transactions	174	136	75	57	57	57	57	57
Grants, Aids and Subsidies	0							
Capital Outlay-Real Property	6							
Total	23,474	22,118	22,409	26,765	26,652	25,132	28,589	27,522
Total Agency Expenditures	23,474	22,118	22,409	26,765	26,652	25,132	28,589	27,522
Internal Billing Expenditures	1	1	0	2	0	0	0	0
Expenditures Less Internal Billing	23,472	22,117	22,408	26,763	26,652	25,132	28,589	27,522

(Dollars in Thousands)

<u>Full-Time Equivalents</u>	241.4	234.8	173.1	181.5	169.4	161.5	186.2	184.2

(Dollars in Thousands)

#### 1000 - General

	Actu	al	Actual	Estimate	Forecast	Base	Goveri Recomme	
	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In		843		152				
Direct Appropriation	20,694	20,675	22,244	23,413	23,875	23,875	25,812	26,265
Net Transfers	1,301	444	(64)	335	(58)	(58)	(58)	(58)
Cancellations		1						
Expenditures	21,157	21,961	22,029	23,900	23,817	23,817	25,754	26,207
Balance Forward Out	838		152					
Biennial Change in Expenditures				2,811		1,705		6,032
Biennial % Change in Expenditures				7		4		13
Gov's Exp Change from Base								4,327
Gov's Exp % Change from Base								9
FTEs	235.9	233.5	172.9	181.4	169.3	161.4	186.1	184.1

#### 2000 - Restricted Misc Special Rev

	Actu	al	Actual	Estimate	Forecas	t Base	Gover Recomme	
	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In	210	199	94	2				
Receipts	0	0	0	0	0	0	0	0
Internal Billing Receipts	0	0	0	0	0	0	0	0
Net Transfers		(105)	(78)					
Expenditures	60	0	14	2	0	0	0	0
Balance Forward Out	150	94	2					
Biennial Change in Expenditures				(45)		(16)		(16)
Biennial % Change in Expenditures				(74)		(100)		(100)
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0

#### 2001 - Other Misc Special Rev

	Actual FY12 FY 13		Actual FY 14	Estimate FY15	Forecast FY16	Base FY17	Goverr Recomme FY16	
	1112	1113	1114	1113	1110	1117	1110	
Balance Forward In	1,961	1,379	2,161	3,434	1,934	434	1,934	434
Receipts	1,228	867	1,639	1,363	1,335	1,315	1,335	1,315
Internal Billing Receipts	1,225	864	1,639	1,363	1,335	1,315	1,335	1,315
Expenditures	1,782	85	366	2,863	2,836	1,316	2,836	1,316
Balance Forward Out	1,408	2,161	3,434	1,934	434	434	434	434
Biennial Change in Expenditures				1,362		922		922
Biennial % Change in Expenditures				73		29		29

# Program: DOC Operations Support

# Program Financing by Fund

(Dollars in Thousands)

#### 2001 - Other Misc Special Rev

Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0
FTEs	5.5	1.3	0.1	0.1	0.1	0.1	0.1	0.1

#### 3000 - Federal

	Actu	Actual		Actual		Actual Estimate		Forecast Base		nor's endation
	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17		
Balance Forward In		0								
Receipts	472	71	0	0	0	0	0	0		
Expenditures	472	71	0	0	0	0	0	0		
Balance Forward Out	0									
Biennial Change in Expenditures				(543)		0		0		
Biennial % Change in Expenditures				(100)		0		0		
Gov's Exp Change from Base								0		
Gov's Exp % Change from Base								0		

#### 6001 - Social Welfare Agency

	Actual		Actual Estimate Forecast Base		t Base	Governor's Recommendation		
	FY12	FY 13	FY 14	FY15	FY16	FY17	FY16	FY17
Balance Forward In	10	16	22					
Receipts	8	6	0	0	0	0	0	0
Net Transfers			(22)					
Expenditures	2	1		0	0	0	0	0
Balance Forward Out	16	22						
Biennial Change in Expenditures				(3)		0		0
Biennial % Change in Expenditures				(100)		0		0
Gov's Exp Change from Base								0
Gov's Exp % Change from Base								0

# FY16-17 Federal Funds Summary

Federal Agency and CFDA #	Federal Award Name and Brief Purpose	New Grant	2014 Actuals	2015 Budget	2016 Base	2017 Base	State Match or MOE Required?	FTEs
DOJ 16.812	Juvenile Reentry Program Planning – develop a strategic plan for successful reintegration for juveniles released form MCF – Red Wing		16	34	-	-	No	.1
Department of Agriculture (USDA) 10.553	National School Breakfast/Lunch – MCF RW salaries, supplies and equipment in kitchen areas at DOC institutions housing juveniles Subgrant from Minnesota Department of Education (MDE)		205	220	220	220	No	2.4
DOE 84.287	21st Century Learning Centers - provide juvenile offenders with an out-of school time project including accelerated reading/math, fine arts programming community services, and driver's education Subgrant from MDE		114	6	-	-	No	.1
Department of Justice (DOJ) 16.540	Juvenile Justice and Delinquency Prevention – Juvenile Facility Standards – consultation and implementation of performance- based standards at MCF – Red Wing Subgrant from Minnesota Department of Public Safety (DPS)		15	15	15	15	No	-
TOTAL	BUDGET ACTIVITY 30 MCF – Red Wing		350	275	235	235		
USDA 10.553	National School Breakfast/Lunch – MCF Togo salaries, supplies and equipment in kitchen areas at DOC institutions housing juveniles Subgrant from MDE		36	47	46	46	No	.5
TOTAL	BUDGET ACTIVITY 31 MCF Togo		36	47	46	46		
DOE 84.048	Vocational Education (Perkins) – increase public safety through offender accountability and reduction in re-offense and recidivism Subgrant from MNSCU		24	26	26	25	No	-
DOE 84.027	Special Education – provide services and instruction to students who have an individual education plan Subgrant from MDE		82	100	100	100	No	.7

Federal Agency and CFDA #	Federal Award Name and Brief Purpose	New Grant	2014 Actuals	2015 Budget	2016 Base	2017 Base	State Match or MOE Required?	FTEs
DOE 84.013	Chapter 1 Education (Neglected and Delinquent) – provide remedial instruction to students who have reading levels at least two grades below their peers <b>Subgrant from MDE</b>		214	350	325	325	No	3.0
DOE 84.002	Adult Basic Education – supplemental funds to serve the most difficult to reach literacy students Subgrant from MDE		621	568	568	568	No	6.0
Department of Education (DOE) 17.267	Next Step Workforce Partnership – provide work readiness skills to prepare offenders for transition into the community upon release Subgrant from Minnesota Department of Employment and Economic Development (DEED)		14	-	-	-	No	
DOJ 16.812	Second Chance Act – Technical Career Training and Transition – technology education supporting reintegration success		500	186	-	-	No	.8
TOTAL	BUDGET ACTIVITY 40 Inst Support Education		1,455	1,230	1,019	1,018		
DOJ 16.593	Residential Substance Abuse Treatment – treatment programs and activities for offenders with substance abuse issues Subgrant from DPS Match – at 25% of the grant, consists of salaries.		172	75	75	75	Yes	1.9
DOJ 16.812	Second Chance Act – Co- Occurring Disorders – treatment program for offenders with co- occurring mental health and substance abuse disorders		165	-	-	-	No	-
Department of Health and Human Services (DHHS) 93.234	Traumatic Brain Injury – screen offenders for brain injury and develop release planning processes for qualifying offenders Subgrant from Minnesota DepartmentH55 Match – consists of salaries while conducting TBI related duties and TBI training.		146	116	200	200	Yes	1.4
TOTAL	BUDGET ACTIVITY 41 Institution Supp HIth Svcs		483	191	275	275		

Federal Agency and CFDA #	Federal Award Name and Brief Purpose	New Grant	2014 Actuals	2015 Budget	2016 Base	2017 Base	State Match or MOE Required?	FTEs
DOJ 16.745	Implement Crisis Intervention Teams – provide education to staff about mental illness and training on de-escalation techniques, in place of physical interventions, when responding to critical incidents. Match – at 25% of the grant. For cost of backfilling while staff attend training and refresher courses.		41	139	70	0	Yes	
DOJ 16.607	Bulletproof Vest Partnership – provide protective equipment for staff working with offenders BPV Partnership requires match at 50% of the cost of vests purchased.		4	12	14	14	Yes	-
DOJ 16.606	State Criminal Alien Assistance Program – reimburse facilities for costs associated with housing criminal aliens		385	585	625	-	No	3.9
DOJ 16.606	State Criminal Alien Assistance Program – Post 2007 reimburse facilities for costs associated with housing criminal aliens		1,493	1,817	1,683	1,583	No	-
TOTAL	BUDGET ACTIVITY 42 Institution Support Svcs		1,923	2,553	2,392	1,597		
Department of Homeland Security (DHS) 97.067	Special Operations & Response Team – bulletproof vests and security monitoring system Subgrant from DPS		190	-	-	-	No	-
DOJ 16.735	PREA Program: Demonstration Projects to Establish "Zero Tolerance" Cultures for Sexual Assault in Correctional Facilities - support systematic approaches within correctional facilities to prevent, detect, and respond to sexual abuse and prioritize unaddressed gaps in implementing PREA standards. Match – at 100% of the grant. Consists of salaries while conducting PREA related duties and PREA training.		-	185	65	-	Yes	-
DOJ	OSI Joint Law Enforcement Operations – overtime assistance to US Marshal Serv		9	12	12	12	No	

Federal Agency and CFDA #	Federal Award Name and Brief Purpose	New Grant	2014 Actuals	2015 Budget	2016 Base	2017 Base	State Match or MOE Required?	FTEs
DHS 97.067	Homeland Security (MN Joint Analysis Center) – identify and provide corrections data relevant to Homeland security issues Subgrant from DPS		1	-	-	-	No	-
TOTAL	BUDGET ACTIVITY 43 ISS Office Special Invest		200	197	77	12		
TOTAL PROGRAM 1	CORRECTIONAL FACILITIES		4,447	4,493	4,044	3,183		
DOJ 16.745	Justice and Mental Health Collaboration- decrease the recidivism and adjudication rates for youth with mental health issues by improving the screening rate and provide post-screening response; and to improve community-based crisis response services to the target population Match – time and effort reporting salaries of DOC & DHS staff		24	-	-	-	Yes	-
DOJ 16.812	Second Chance Act – Smart Probation – apply evidence-based supervision principles to reduce prison population and create safer communities		151	186	107	-	No	.8
TOTAL	BUDGET ACTIVITY 60 Probation & Sup Release		175	186	107	-		
DOJ 16.812	Statewide Recidivism Reduction Implementation Program – reduce recidivism, improve training for agents and ensure treatment of offenders in the community, communicate research that has been proven to reduce recidivism for individuals released from prisons statewide who are at high risk to commit new crimes Match – consisting of salaries and to provide implementation training.	Yes	-	996	917	714	Yes	5.0
DOJ 16.571	Second Chance Act – Reentry Demonstration – reducing recidivism for release violators		292	668	450	450	No	1.3
DOJ 16.812	Statewide Recidivism Reduction Planning - reduce recidivism, improve training for agents and ensure treatment of offenders in the community Match – for 35% of project lead's salaries		23	54	-	-	Yes	-

Federal Agency and CFDA #	Federal Award Name and Brief Purpose	New Grant	2014 Actuals	2015 Budget	2016 Base	2017 Base	State Match or MOE Required?	FTEs
TOTAL	BUDGET ACTIVITY 64 Reentry Services		315	1,718	1,367	1,164		
DOJ 16.540	Juvenile Justice and Delinquency Prevention, Compliance Monitoring Training – training for staff responsible for compliance with the four core requirements of the Juvenile Justice and Delinquency prevention act (JJDPA) Subgrant from DPS		8	-	-	-	No	-
TOTAL	BUDGET ACTIVITY 71 Facility Plan & Inspection		8	-	-	-		
DHHS 93.564	Child Support Enforcement (Reentry – Mind the Gap) – improve child support identification /enforcement , and automated family demographic information sharing between agencies Subgrant from Minnesota Department of Human Services (DHS)		6	-	-	-	No	-
DOJ 16.812	Second Chance Act – Reentry – reducing recidivism for release violators Match consists of in-kind match for staff and community partner time and effort, cash match of partial costs of grant funded salaries and PT contracts.		25	-	-	-	Yes	-
TOTAL	BUDGET ACTIVITY 73 Community Support Srvs		31	-	-	-		
DOJ 16.590	Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program – strengthen legal advocacy service programs for victims of sexual assault, domestic violence and stalking. Develop and implement policies and staff training in recognizing, investigating and responding.		83	390	349	76	No	.3
TOTAL	BUDGET ACTIVITY 75 Victim Assist/Rest Justice		83	390	349	76		
TOTAL PROGRAM 2	COMMUNITY SERVICES		612	2,294	1,823	1,240		
TOTAL	AGENCY FEDERAL FUNDS		5,059	6,787	5,867	4,423		

#### Narrative:

Federal funding represents less than one percent of the DOC's total budget.

The DOC continuously works to identify and apply for competitive grants that align with our mission. Ongoing formula grants and competitive grants primarily support juvenile and adult education, the cost of incarcerating illegal aliens convicted of crimes in Minnesota, substance abuse treatment, offender reentry services and collaborative efforts to reduce recidivism.

We have continued several grant-funded activities beyond the expiration date of the grant, sometimes seeking funding through the legislative process (i.e. chemical dependency treatment, release planning for mentally ill offenders).

Current data indicates federal grant funding will remain relatively static within the DOC overall. In general estimates are based on current awards throughout the term of the grant, or as ongoing where applicable.

# **Grants Funding Detail**

Program Name Federal or State		Recipient Type (s)		
or Both (citation)	Purpose	Eligibility Criteria	2014	2015
Adult Felony Caseload	Non-competitive funding to CCA counties	CCA Counties	956	956
13 086 01 016 003	to reduce agent caseloads and workloads			
Adult Falany Cay	for supervision of adult felons.	CCA Counting	2.004	2.004
Adult Felony Sex Offender Supervision-	Sex offender supervision/CCA. Non- competitive funding to CCA counties to	CCA Counties	3,804	3,804
CCA	increase supervision of sex offenders who			
13 086 01 016 003	are on supervised release.			
Caseload Reduction-	CPO Caseload/Workload. Funding to	Non-CCA Counties	1,510	1,510
СРО	reduce agent caseloads and workloads		,	,
13 086 01 016 003	for supervision of offenders sentenced to			
	probation at the county level.			
CCA Caseload	Caseload Workload/CCA. Non-	CCA Counties	12,771	12,771
Reduction	competitive funding to reduce CCA agent			
13 086 01 016 003	caseloads and workloads for supervision			
County Drobotion	of supervised releases.	Non CCA Counting	F 040	F 040
County Probation Reimbursement	CPO reimbursement. Non-competitive; funds dispersed based upon number of	Non-CCA Counties	5,049	5,049
13 086 01 016 003	qualifying positions – up to 50%. Funding			
13 000 01 010 003	to reimburse non-CCA counties for a			
	portion of the salary and fringe benefits			
	costs incurred while providing juvenile and			
	adult misdemeanant probation services.			
Electronic Alcohol	Competitive grant funding to counties to	Counties	597	603
Monitoring	reduce the rate of recidivism of repeat			
13 086 01 016 003	DWI offenders			
Anoka Sept'76	Community Corrections Act	CCA Counties	3,186	3,186
13 086 01 016 003	Community Corrections Act	CCA Counting	700	700
Blue Earth Jan'78	Community Corrections Act	CCA Counties	728	728
13 086 01 016 003 Central Minn Sept'74	Community Corrections Act	CCA Counties	1,075	1,075
13 086 01 016 003	Community Corrections Act		1,075	1,075
Dakota July'89	Community Corrections Act	CCA Counties	3,122	3,122
13 086 01 016 003			0,122	0,122
Dodge-Fillmore-	Community Corrections Act	CCA Counties	1,607	1,607
Olmsted Jun'74				
13 086 01 016 003				
Hennepin Jan'78	Community Corrections Act	CCA Counties	10,879	10,879
13 086 01 016 003				
Kandiyohi Jan'87	Community Corrections Act	CCA Counties	466	466
13 086 01 016 003			( )70	( )70
Ramsey July'74 13 086 01 016 003	Community Corrections Act	CCA Counties	6,370	6,370
Red Lake-Polk-Norman	Community Corrections Act	CCA Counties	609	609
Jan'76			009	009
13 086 01 016 003				
Region 3 Arrowhead	Community Corrections Act	CCA Counties	3,924	3,924
July'76				5,721
13 086 01 016 003				

Region 6W Oct'77	Community Corrections Act	CCA Counties	483	483
13 086 01 016 003				
Rice Jan'90 13 086 01 016 003	Community Corrections Act	CCA Counties	680	680
Rock-Nobles Jan'79 13 086 01 016 003	Community Corrections Act	CCA Counties	328	328
Scott July'06 13 086 01 016 003	Community Corrections Act	CCA Counties	802	802
Stearns July'94 13 086 01 016 003	Community Corrections Act	CCA Counties	1,683	1,683
Todd-Wadena July'76 13 086 01 016 003	Community Corrections Act	CCA Counties	554	554
Washington July'78 13 086 01 016 003	Community Corrections Act	CCA Counties	1,559	1,559