

Campaign Finance and Public Disclosure Board

HOUSE RESEARCH

Board Member Appointment and Confirmation Process

This document provides a general background on the Campaign Finance and Public Disclosure Board, and includes a list of current and prior members of the board.

The Campaign Finance and Public Disclosure Board was established in 1974 (at the time, it was called the “state ethics commission”). The appointment and confirmation process for board members has remained largely the same since that time.

What does the Campaign Finance and Public Disclosure Board do?

The board is currently responsible for administering the following programs and activities:

- **Campaign finance regulation and reporting** in campaigns for state offices
- **Public subsidy program** for state candidate campaigns
- **Registration and oversight of lobbyists** and lobbying activities
- **Gift ban, conflict of interest, and economic interest reporting** for public officials

Though the board is frequently represented by its staff in the legislative process, the board itself is responsible for making final decisions related to administering and enforcing these laws.

What are the qualifications for membership on the board?

State law provides several qualifications for the board’s overall makeup:

- Two members must be former legislators of different parties
- Two must be persons who have not been public officials as defined by law, held any political party office other than precinct delegate, or been elected to a partisan office in the three years before the appointment
- Two must support different political parties
- No board member may be a lobbyist while serving on the board
- Overall, no more than three members may support the same political party

Board members (and all board employees) are subject to the same restrictions in law on political activities that apply to other state employees.

In addition, a member or board employee may not be a candidate for (or holder of) an elected public office for which party designation is required, or a candidate for or office holder of an office at the national, state, congressional district, legislative district, county, or precinct level in a political party.

How are members of the board selected? Are they compensated?

The board consists of six members, appointed by the governor. Appointments must be confirmed by the advice and consent of three-fifths of the total membership in the Senate, and three-fifths of the total membership in the House, acting separately. Appointees are typically selected through the state's open appointments process. Officers are selected by the board itself, from among its own members.

Board member terms are four years. A board member may continue in the position for a short time until a successor is appointed. At the discretion of the board, members may be compensated up to \$55 per day, plus certain expenses, for board activities.

What is the House's role in confirmation of board members?

Campaign Finance and Public Disclosure Board members are one of only two positions in state government that require the advice and consent of both the Senate and the House (both bodies also advise and consent on the appointment of the MNsure board of directors).

- **Committee hearing.** In the House, appointments are traditionally heard in the committee with jurisdiction over elections policy. During the confirmation hearing, committee members often ask the appointee questions about his or her background and qualifications.

If the committee believes the appointee is qualified, it votes – by majority vote – to recommend to the House that the appointment be confirmed. The procedural motion traditionally used is:

“... moves that the appointment of [name] to the Campaign Finance and Public Disclosure Board be recommended to be confirmed.”

Alternatively, the committee could make no recommendation, or it could recommend that the appointee not be confirmed. Regardless of the committee's action, a committee report is prepared and delivered to the chief clerk for action by the full House at a later date.

- **House floor session.** A vote is taken on final confirmation during a House floor session. House members may vote “yes” or “no” on confirmation. A 3/5 vote of the total House membership is required to confirm the appointment. The House may only consider the appointee submitted by the governor; it may not nominate a different person instead.

The procedural motion traditionally used on the House floor for confirmation is:

“... moves that the House, having advised, do now consent to and confirm the appointment of [name], effective [date], for a term expiring [date].”

Deadline for confirmation. Appointments must be confirmed by the full House within 45 legislative days after the appointment, or by adjournment sine die of the legislature. If both the House and Senate do not confirm the appointment within this time, the appointment terminates. An appointment also terminates if either body votes to not confirm the appointment.

Campaign Finance and Public Disclosure Board Member Appointment and Confirmation (1998 – 2016)

Name ¹	Nomination Date/Term	House Confirmation	Senate Confirmation	Special Qualification	Replacing
Emma Greenman	Jan. 15, 2016 <i>Term: Jan. 20, 2016 – Jan. 6, 2020²</i>	Committee: Apr. 19, 2016	No floor action prior to adjournment sine die	Public Member (DFL)	George Beck
		Floor: May 22, 2016			
Margaret (“Peggy”) Leppik	Jan. 15, 2016 <i>Term: Jan. 20, 2016 – Jan. 6, 2020³</i>	Committee: Apr. 19, 2016	No floor action prior to adjournment sine die	Former Legislator (GOP)	Reappointment
		Floor: May 22, 2016			
	May 11, 2015 <i>Term: May 16, 2015 – Jan. 4, 2016</i>	Committee: N/A	N/A	Former Legislator (GOP)	Neil Peterson
		Floor: N/A			
Carol Flynn*	Feb. 9, 2015 <i>Term: Feb. 14, 2015 – Jan. 7, 2019</i>	Committee: Apr. 12, 2015	Apr. 20, 2015	Former Legislator (DFL)	Deanna Wiener
		Floor: Apr. 22, 2015			
Christian Sande*	Feb. 9, 2015 <i>Term: Feb. 14, 2015 – Jan. 7, 2019</i>	Committee: Apr. 12, 2015	Apr. 20, 2015	Public Member (DFL)	Reappointment
		Floor: Apr. 22, 2015			
	Oct. 4, 2013 <i>Term: Oct. 9, 2013 – Jan. 5, 2015</i>	Committee: Apr. 22, 2014	Apr. 28, 2014	Public Member (DFL)	Andrew Luger
		Floor: May 7, 2014			

¹ Members noted with an asterisk (*) are incumbent members of the board.

² The appointment of Emma Greenman terminated May 24, 2016, because the Senate did not take action on the appointment prior adjourning sine die.

³ The appointment of Margaret Leppik terminated May 24, 2016, because the Senate did not take action on the appointment prior to adjourning sine die.

Name¹	Nomination Date/Term	House Confirmation	Senate Confirmation	Special Qualification	Replacing
Dan Rosen*	July 24, 2014 <i>Term: July 29, 2014 – Jan. 1, 2018</i>	Committee: Apr. 12, 2015	Apr. 20, 2015	Public Member (GOP)	John Scanlon
		Floor: Apr. 22, 2015			
Jon Stafsholt⁴	Feb. 24, 2014 <i>Term: Mar. 1, 2014 – Jan. 1, 2018</i>	Committee: Apr. 22, 2014	N/A	Public Member	John Scanlon
		Floor: N/A			
Ed Oliver*	June 28, 2013 <i>Term: June 30, 2013 – Jan. 2, 2017</i>	Committee: Apr. 22, 2014	Apr. 28, 2014	Public Member (GOP)	Greg McCullough
		Floor: May 7, 2014			
George Beck	Feb. 14, 2012 <i>Term: Feb. 21, 2012 – Jan. 4, 2016⁵</i>	Committee: Apr. 3, 2012	Apr. 18, 2012	Public Member (DFL)	David Swenson
		Floor: Apr. 17, 2012			
Neil Peterson	Feb., 14, 2012 <i>Term: Feb. 21, 2012 – Jan. 4, 2016⁶</i>	Committee: Apr. 3, 2012	Apr. 18, 2012	Former Legislator (GOP)	Hilda Betterman
		Floor: Apr. 17, 2012			
Deanna Wiener	Mar. 7, 2011 <i>Term: Mar. 22, 2011 – Jan. 5, 2015</i>	Committee: May 17, 2011	May 22, 2011	Former Legislator (DFL)	Robert Milbert
		Floor: May 23, 2011			

⁴ Nomination withdrawn April 23, 2014.

⁵ George Beck served until a new member was appointed January 15, 2016.

⁶ Neil Peterson resigned his position January 6, 2015.

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Andrew M. Luger	Mar. 7, 2011 <i>Term: Mar. 14, 2011 – Jan. 5, 2015</i>	Committee: May 17, 2011	May 22, 2011	Public Member (DFL)	Terri Ashmore
		Floor: May 23, 2011			
David P. Swenson	Dec. 15, 2010 <i>Term: Dec. 20, 2010 – Jan. 2, 2012</i>	Committee: Mar. 3, 2011	Apr. 27, 2011	Public Member (GOP)	Felicia Boyd
		Floor: Apr. 4, 2011			
Greg McCullough	May 14, 2009 <i>Term: May 14, 2009 – Jan. 7, 2013</i>	Committee: Mar. 11, 2010	May 5, 2010	Public Member	Sven Wehrwein
		Floor: Mar. 23, 2010			
John J. Scanlon	Jan. 5, 2010 <i>Term: Jan. 5, 2010 – Jan. 5, 2014⁷</i>	Committee: Mar. 11, 2010	May 5, 2010	Public Member	Reappointment
		Floor: Mar. 23, 2010			
	Sept. 29, 2008 <i>Term: Oct. 6, 2008 – Jan. 4, 2010</i>	Committee: Mar. 5, 2009		Public Member	Scott B. Heintzeman
		Floor: Mar. 16, 2009			
Terri Ashmore	Dec. 14, 2006 <i>Term: Jan. 2, 2007 – Jan. 3, 2014</i>	Committee: Feb. 28, 2007	Apr. 11, 2007	Public Member (GOP)	Reappointment
		Floor: Mar. 8, 2007			
	Jan. 7, 2003 <i>Term: Jan. 14, 2003 – Jan. 1, 2007</i>	Committee: Jan. 21, 2003	Apr. 22, 2003	Public Member (GOP)	Susan Stevens Chambers
		Floor: Jan. 27, 2003			

⁷ John Scanlon served until a new member was appointed March 1, 2014.

Name ¹	Nomination Date/Term	House Confirmation	Senate Confirmation	Special Qualification	Replacing
Bob Milbert	Dec. 14, 2006 <i>Term: Jan. 2, 2007 – Jan. 3, 2011</i>	Committee: Feb. 28, 2007	May 11, 2007	Former Legislator (DFL)	Reappointment
		Floor: Mar. 8, 2007			
	Jan. 7, 2003 <i>Term: Jan. 14, 2003 – Jan. 1, 2007</i>	Committee: Jan. 21, 2003	May 22, 2003	Former Legislator (DFL)	Allan Spear
		Floor: Jan. 27, 2003			
Scott B. Heintzeman	Feb. 10, 2006 <i>Term: Feb. 15, 2006 – Jan. 4, 2010</i>	Committee: Mar. 8, 2006	Mar. 20, 2006	Public Member	Clyde Miller
		Floor: Mar. 20, 2006			
Sven Wehrwein	May 3, 2005 <i>Term: May 9, 2005 – Jan. 5, 2009</i>	Committee: Mar. 8, 2006	Mar. 20, 2006	Public Member (DFL)	Wilbur Fluegel
		Floor: Mar. 20, 2006			
A. Hilda Betterman	Jan. 8, 2008 <i>Term: Jan. 7, 2008 – Jan. 8, 2012</i>	Committee: Apr. 15, 2008	May 8, 2008	Former Legislator (GOP)	Reappointment
		Floor: Apr. 21, 2008			
	Apr. 2, 2004 <i>Term: Apr. 7, 2004 – Jan. 7, 2008</i>	Committee: Apr. 21, 2004	May 15, 2004	Former Legislator (GOP)	Sidney Pauly
		Floor: Apr. 23, 2004			
Felicia Boyd	Jan. 8, 2008 <i>Term: Jan. 8, 2008 – Jan. 8, 2012⁸</i>	Committee: Apr. 15, 2008	May 8, 2008	Public Member (GOP)	Reappointment
		Floor: Apr. 21, 2008			

⁸ Felicia Boyd resigned her position July 29, 2010.

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	Apr. 2, 2004 <i>Term: Apr. 7, 2004 – Jan. 7, 2008</i>	Committee: Apr. 21, 2004 Floor: Apr. 23, 2004	May 15, 2004	Public Member (GOP)	Douglas Kelley
Susan Stevens Chambers	Jan. 30, 2002 <i>Term: Feb. 6, 2002 – Jan. 6, 2003</i>	Committee: Apr. 3, 2002 Floor: Apr. 15, 2002	Apr. 11, 2002	Public Member (Independence)	Shirley Chase
Clyde Miller	Jan. 30, 2002 <i>Term: Feb. 6, 2002 – Jan. 2, 2006</i>	Committee: Apr. 3, 2002 Floor: Apr. 15, 2002	Apr. 11, 2002	Public Member (Independence)	Donald Roggenbauer
Wilbur Fluegel	Dec. 14, 2000 <i>Term: Jan. 1, 2001 – Jan. 3, 2005</i>	Committee: Jan. 10, 2001 Floor: Jan. 18, 2001	Apr. 27, 2001	Public Member (DFL)	Reappointment
	June 12, 1998 <i>Term: June 16, 1998 – Jan. 1, 2001</i>	Committee: Jan. 20, 1999 Floor: Jan. 25, 1999	Apr. 12, 1999	Public Member (DFL)	Nancy Wilson
Allan Spear	Dec. 14, 2000 <i>Term: Jan. 4, 2001 – Jan. 6, 2003</i>	Committee: Jan. 10, 2001 Floor: Jan. 18, 2001	Apr. 27, 2001	Former Legislator (DFL)	Tim Penny
Donald Roggenbauer⁹	July 7, 2000 <i>Term: July 14, 2000 – Jan. 7, 2002</i>	Committee: Jan. 10, 2001 Floor: Jan. 18, 2001	Apr. 27, 2001	Public Member	Reappointment

⁹ Donald Roggenbauer's 1999 term expired because he was not confirmed by the Senate pursuant to the timeline set in Minn. Stat. § 10A.02 (2015).

Name¹	Nomination Date/Term	House Confirmation	Senate Confirmation	Special Qualification	Replacing
	June 7, 1999 <i>Term: June 12, 1999 – Jan. 7, 2002</i>	Committee: Apr. 25, 2000 Floor: N/A	Apr. 27, 2000	Public Member	Nancy Wilson
Shirley Chase¹⁰	July 7, 2000 <i>Term: July 14, 2000 – Jan. 6, 2003</i>	Committee: Jan. 10, 2001 Floor: Jan. 18, 2001	Apr. 27, 2001	Public Member	Reappointment
	Apr. 26, 1999 <i>Term: May 1, 1999 – Jan. 6, 2003</i>	Committee: N/A Floor: N/A	N/A	Public Member	Charles Slocum
Douglas Kelley	Apr. 11, 2000 <i>Term: Apr. 18, 2000 – Jan. 5, 2004</i>	Committee: May 1, 2000 Floor: May 4, 2000	May 9, 2000	Public Member (GOP)	Thomas Heffelfinger
	Apr. 11, 2000 <i>Term: Apr. 18, 2000 – Jan. 5, 2004</i>	Committee: May 1, 2000 Floor: May 4, 2000	May 9, 2000	Former Legislator (GOP)	Reappointment
Timothy Penny	June 1, 1999 <i>Term: June 12, 1999 – Jan. 2, 2000¹¹</i>	Committee: N/A Floor: N/A	N/A	Former Legislator (DFL)	Carolyn Rodriguez

¹⁰ Shirley Chase's 1999 term expired because she was not confirmed by the House and Senate pursuant to the timeline set in Minn. Stat. § 10A.02 (2015).

¹¹ Timothy Penny served for a period of six months, and resigned before the legislature convened its session.

Name	Nomination Date/Term	House Confirmation	Senate Confirmation	Special Qualification	Replacing
Thomas Heffelfinger	Sept. 8, 1998 <i>Term: Sept. 12, 1998 – Jan. 3, 2000</i>	Committee: Jan. 20, 1999	Apr. 12, 1999	Public Member	G. Barry Anderson
		Floor: Jan. 25, 1999			
Nancy G. Wilson	Apr. 23, 1998 <i>Term: Apr. 28, 1998 – Jan. 7, 2002</i>	Committee: Jan. 20, 1999	N/A	Public Member	Vanne Owens Hayes
		Floor: Jan. 25, 1999			