



FY 2016 ANNUAL REPORT

INTERSTATE COMMISSION FOR JUVENILES

Serving Juveniles While Protecting Communities

MISSION STATEMENT:

The Interstate Commission for Juveniles, the governing body of the Interstate Compact for Juveniles, through means of joint and cooperative action among the compacting states, preserves child welfare and promotes public safety interests of citizens, including victims of juvenile offenders, by providing enhanced accountability, enforcement, visibility, and communication in the return of juveniles who have left their state of residence without permission and in the cooperative supervision of delinquent juveniles who travel or relocate across state lines.



*Traci Marchand (NC)
Commissioner, Chair*



*Michael Lacy (WV)
Commissioner, Vice Chair*



*Jeff Cowger (KS)
Commissioner, Treasurer*



*Patrick J. Pendergast (AL)
Designee, Past Chair*

VISION STATEMENT:

The Interstate Commission for Juveniles will promote public safety, victims' rights, and juvenile accountability that is balanced with safeguarding those juveniles.

LETTER FROM THE CHAIR

Having been a part of Interstate Compact for 13 years, it is an honor to serve as the Commission's Chair. Working with the Officers, Committee Chairs, Regional Representatives, and all State Commissioners and Designees, has deepened my commitment to this distinguished organization. I anxiously look forward to seeing ICJ realize the goals of its newly defined strategic plan.

This fiscal year, we refined our rules, secured our long-term financial future and began analyzing our accountability to protecting public safety. The Commission remained committed to improving the operation and services of the compact in a financially prudent manner. We renegotiated major contracts, which resulted in significant cost savings. This included reaching an agreement for a long-term hosting and maintenance contract with InStream for the Juvenile Interstate Data System (JIDS), reassessing our relationship with the Council of State Governments, and procuring a new vendor for our online training system.

The Commission implemented its first year of performance measurement assessments, I received both positive and constructive feedback from states regarding the assessments. In the upcoming year, the Compliance Committee will continue to find solutions for identified deficiencies by not only conducting a follow up assessment, but by providing guidance and assistance so states may improve and do better. The Technology Committee, with assistance from the ICJ National Office, renegotiated the JIDS contract, implemented a major release due to Rule changes and upgraded our helpdesk software. The Training Committee continued to provide Rules and JIDS trainings, in addition to approving 67 Technical and Training Assistance Requests, a more than 60% increase from last year. Previously established work groups, tasked to look at human trafficking and the overlap of ICJ and ICPC, continued their work this year to ensure the population of juveniles we serve are receiving proper services and states understand their role when handling these cases.

This record of accomplishment, success and continual progress is only possible because of the dedication and hard work of all the professionals involved with ICJ. Thank you for your support of our collective work, whether in the form of volunteered time on Committees or sharing your talents and expertise.

Sincerely,

Traci Marchand, Chair
Chair, Interstate Commission for Juveniles

ANNUAL RECAP

The 2015 Annual Business Meeting took place in Madison, WI and afforded attendees the opportunity to network, collaborate, and attend trainings. Edward F. Wall, Secretary of the Wisconsin Department of Corrections, opened the meeting by welcoming the Commission to Wisconsin and applauding ICJ for developing innovative methods for working with today's youth.

The standing committees and regional representatives each provided updates and highlighted programs and activities from the previous year. Additionally, the Commission passed a record breaking 47 of 50 proposed rule changes.

Commission members also received training on the 50 Rules being proposed, as well as hearing a panel discussion on LGBTQ juveniles. The panelists engaged members in case scenario discussions on issues facing LGBTQ youth.

The inaugural Leadership Award went to Anne Connor, Nevada Commissioner and Vice Chair of the Commission. The meeting concluded with the Commission electing and swearing in new Officers to serve a one year term: Traci Marchand (NC) Chair, Mike Lacy (WV) Vice Chair and Jeff Cowger (KS) Treasurer.

NATIONAL OFFICE STAFF

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EXECUTIVE COMMITTEE

Traci Marchand (NC) Commissioner, Chair
Michael Lacy (WV) Commissioner, Vice Chair
Jeff Cowger (KS) Commissioner, Treasurer
Patrick J. Pendergast (AL) Designee, Past Chair
Michael Farmer (CA) Designee, Compliance Committee Chair
Avery Niles (GA) Commissioner, Finance Committee Chair
Lea Quam (ND) Commissioner, Information Technology Committee Chair
Julie Hawkins (MO) Commissioner, Rules Committee Chair
Anne Connor (NV) Commissioner, Training Committee Chair
Patricia Welcome (VI) Commissioner, East Region Representative
Nina Belli (OH) Commissioner, Midwest Region Representative
Mia Pressley (SC) Commissioner, South Region Representative
Dale Dodd (NM) Commissioner, West Region Representative
Rick Masters, Legal Counsel
Trudy Gregorie, Victims Representative

For a complete list of the Commission's Committee, Ad Hoc and Workgroup rosters, go to www.juvenilecompact.org.

EX OFFICIO MEMBERS

American Parole and Probation Association (APPA)
Association of Administrators of the Interstate Compact on the Placement of Children (AAICPC)
Council of Juvenile Correctional Administrators (CJCA)
Conference of Chief Justices (CCJ)
Conference of State Court Administrators (COSCA)
International Association of Chiefs of Police (IACP)
Interstate Compact for Adult Offender Supervision (ICAOS)
National Association of Attorneys General (NAAG)
National Children's Advocacy Center (NCAC)
National Conference of State Legislatures (NCSL)
National Council of Juvenile and Family Court Judges (NCJFCJ)
National Governors Association (NGA)
National Juvenile Detention Association (NJDA)
National Runaway Safeline (NRS)
National Sheriffs' Association (NSA)
National Center for Victims of Crime (NCVC) Justice Solutions

PERFORMANCE MEASUREMENT ASSESSMENTS

After reviewing the results of the fiscal year 2015 performance measurement assessment, the ICJ Compliance Committee agreed to conduct larger scale assessments every other year to align with the 2-year rule making cycle. In adherence to national standards for electronic data systems, the Commission used fiscal year 2016 to conduct JIDS clean-up of inactive users and files without workflow. This resulted in the removal of 3,984 files and the deactivation of 2,965 users.

Fiscal year 2017 will see the beginning of the second round of performance measurement assessments. States will randomly be assessed on seven predetermined standards. To assist states, the Commission will offer training and technical assistance, as well as additional reports to identify problem areas.

FORWARD MOMENTUM

The Commission's standing committees consistently work to support states as they administer the Compact, and fiscal year 2016 was no exception.

This report will show the increasing number of trainings offered, legal opinions requested, tools and best practices published, as well as a human trafficking matrix developed, all a reflection of the diligent work accomplished by the Commission's committees. Additionally, the ICJ Executive Committee convened for a strategic planning session to expand on the goals identified in 2013 and capitalize on the Commission's progress.

Fiscal year 2016 marks the first time JIDS changes were made to improve the user experience. The Information Technology Committee reviewed 40 requested enhancements from a list dating back to 2013. They approved 36 of those enhancements, which focus on workflows, revisions to forms and Custom Reports. In addition to the reports that are currently available in JIDS, the Commission has the capability to generate custom queries and develop special reports to meet your state's individual needs. For many states this service produced significant results. If you or your office needs assistance with reports, please contact the national office.

NOTEWORTHY ACCOMPLISHMENTS

- Maintained matrices for airport surveillance, age of majority, sex offender laws, and airports
- Introduced toolkit for judges
- Published 136 newsletters
- Upgraded JIDS Helpdesk
- Presented training at: The National Council of Juvenile and Family Court Judges conference on Juvenile Justice in March 2016; Summer and Winter Institutes for the American Probation and Parole Association; 40th Annual Juvenile Justice Symposium in Biloxi, MS
- Implemented Commissioner and Designee On Demand Training and developed six new On Demand training modules for Rules with upgraded software
- Published JIDS Training Bulletin for Managing Quarterly Progress Reports
- Established 2016 Human Trafficking Matrix
- Implemented ICJ Return of the Month
- Issued two Best Practices: Working with Homeless Juveniles and Transferring Supervision When Multiple Court Orders Are Involved
- Enhanced the States in Transition Best Practice
- Initiated the Commissioner Appointment Enforcement Policy
- Issued the legal advisory opinion #02-2016 – Signatures on the IAVI Form

Did you know there are 9,371 registered website users and there were 45,195 visits to the ICJ website in fiscal year 2016?

Staff recognition

The Commission believes in recognizing those individuals doing the day-to-day work of the Compact who surpass expectations to provide assistance. Derrick Nedved (SD) and Joy Swantz (WI) were recognized in fiscal year 2016.

By the Numbers



FINANCIAL OUTLOOK

RULE AMENDMENTS EFFECTIVE IN FISCAL YEAR 2016

- Rule 1-101: Definitions – Demanding State
- Rule 1-101: Definitions – Detainer
- Rule 1-101: Definitions – Detention Order
- Rule 1-101: Definitions – Emancipation
- Rule 1-101: Definitions – Escapee
- Rule 1-101: Definitions – Good Faith Effort
- Rule 1-101: Definitions – Guardian Ad Litem
- Rule 1-101: Definitions – Holding State
- Rule 1-101: Definitions – Home Evaluation/Investigation
- Rule 1-101: Definitions – Home State
- Rule 1-101: Definitions – Interstate Compact for Juveniles
- Rule 1-101: Definitions – Juvenile
- Rule 1-101: Definitions – Legal Custodian
- Rule 1-101: Definitions – Legal Guardian
- Rule 1-101: Definitions – Legal Jurisdiction
- Rule 1-101: Definitions – Non-Compacting State
- Rule 1-101: Definitions – Peace Officer
- Rule 1-101: Definitions – Pick-Up Order
- Rule 1-101: Definitions – Private Provider
- Rule 1-101: Definitions – Residence
- Rule 1-101: Definitions – Rule
- Rule 1-101: Definitions – Runaway
- Rule 1-101: Definitions – Status Offense
- Rule 1-101: Definitions – Travel Permit
- Rule 2-104: Communication Requirements between States
- Rule 2-105: Victim Notification
- Rule 4-101: Eligibility Requirements for the Transfer of Supervision (Rules Committee)
- Rule 4-102: Sending and Receiving Referrals (Rules Committee)
- Rule 4-103: Transfer of Supervision for Juvenile Sex Offenders
- Rule 4-104: Authority to Accept/Deny Supervision
- Rule 5-101: Supervision/Services Requirements
- Rule 5-102: Absconder Under ICJ Supervision (West Region)
- Rule 5-103: Report Juvenile Non-Compliance, Failed Placement and Retaking
- Rule 5-104: Closure of Cases
- Rule 6-101: Release of Runaways to Parent or Legal Guardian
- Rule 6-102: Voluntary Return of Out-of-State Juveniles
- Rule 6-103: Non-Voluntary Return of Non-Delinquent Runaways and/or Accused Status Offenders
- Rule 6-103A: Non-Voluntary Return of an Escapee, Absconder or Accused Delinquent
- Rule 7-101: Financial Responsibility
- Rule 7-102: Public Safety
- Rule 7-104: Warrants
- Rule 7-105: Custodial Detention
- Rule 7-106: Transportation
- Rule 7-107: Airport Supervision
- Rule 8-101: Travel Permits
- Rule 9-103: Enforcement Actions Against a Defaulting State
- New Rule 6-105: Return of Juveniles when Abuse or Neglect is Reported

As fiscal year 2017 approaches, the financial outlook for the Commission continues to be positive. Maintaining funding for the various programs that are important to the Commission presents challenges to the budget. Since 2014, the Commission contributes monthly to a long-term investment portfolio that generates an increased rate of return on the Commission's funds. The current balance in the long-term investment portfolio is \$659,900, an average 2.58 percent gain for fiscal year 2016.

The Commission maintains a healthy reserve fund of \$1,683,100 and finished fiscal year 2016 nine percent under budget. Because of its responsible spending practices, the Commission has not needed to increase membership dues since it established in 2008.

Budget	FY2015	FY2016	FY2017
Revenue	\$1,206,913	\$1,209,810	\$1,202,000
Expenses	\$1,028,381	\$1,002,352	\$1,171,479
Balance	\$178,532	\$207,458	\$30,521

ARTICLE VIII, FINANCE, SECTION D

The Interstate Commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the Interstate Commission shall be subject to the audit and accounting procedures established under its by-laws. However, all receipts and disbursements of funds handled by the Interstate Commission shall be audited yearly by a certified or licensed public accountant and the report of the audit shall be included in and become part of the annual report of the Interstate Commission.

REPORT OF INDEPENDENT AUDITORS

To the Governing Board
 The Council of State Governments
 Lexington, Kentucky

Report on the Financial Statements

We have audited the accompanying financial statements of The Council of State Governments (a nonprofit organization, the Council), which comprise the statements of financial position as of June 30, 2015 and 2014, and the related statements of activities and cash flows for the years then ended, and the related notes to the financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Council as of June 30, 2015 and 2014, and the changes in its net assets and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Report on Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards, as required by *Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations* is presented for purposes of additional analysis and is not a required part of the financial statements. The combining statements of financial position and activities, and the schedules of amounts due to and due from managed organizations are presented for purposes of additional analysis and are not a required part of the financial statements. The combining information on pages 17 through 20 is presented for purposes of additional analysis rather than to present the financial position, results of operations, and cash flows of the individual departments the Council. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 4, 2015 on our consideration of the Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control over financial reporting and compliance.

Blue & Co., LLC
 Lexington, Kentucky
 December 4, 2015

ANNUAL STATISTICS

Statistics on juvenile movement gathered for this report were attained from the Juvenile Interstate Data System (JIDS). A comprehensive and accurate review of returns and transfers is only possible if JIDS is used to document each juvenile case correctly. In fiscal year 2016, states returned 2,147 runaways, escapees, absconders and juveniles charged delinquent. Additionally, 5,948 juveniles transferred their supervision. It's interesting to note that states approve on average 61% of all expedited requests for parolees and sex-offenders. In fiscal year 2016, there were 221 expedited requests, 135 of which were approved.

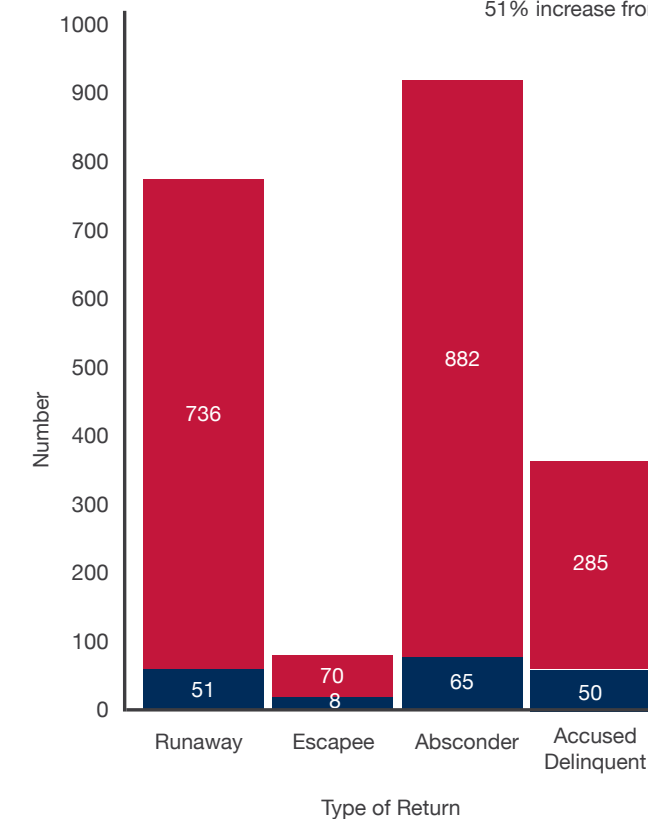
TRANSFER DATA COMPARISON: FISCAL YEAR 2015 TO FISCAL YEAR 2016

In FY2016, probation transfers declined 4.8 percent from the previous fiscal year, for a total of 5,162 transfers sent/received. Parole transfers also decreased 3.2 percent from FY2015, with 786 cases referred. Overall, 11 percent of all incoming parole or probation transfers were for sex-offenders, or 632 juveniles out of 5,948 transfers. Probationers represent 83 percent of all transferred sex-offenders.

States issued 6,885 travel permits in fiscal year 2016.

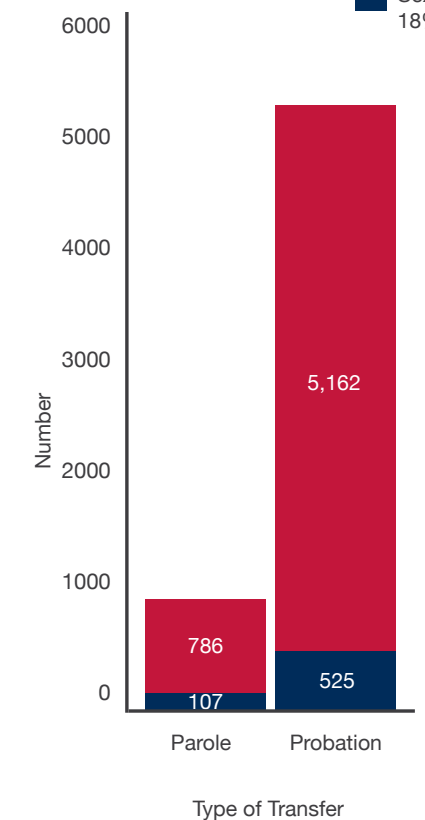
Returns by Type – Fiscal Year 2016
 Total Returns = 2,147

- Voluntary Returns = 1,973
12% increase from FY15
- Non Voluntary Returns = 174
51% increase from FY15



Transfer of Supervision by Type – Fiscal Year 2016

- Total Transfers = 5,948
3% decrease from FY15
- Sex Offenders = 632
18% decrease from FY15



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