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December 1, 2015

The Honorable Mark Dayton, Governor State of Minnesota 116 Veterans Service Building 20 W 12th Street Saint Paul, MN 55155

The Honorable Tim Kelly, Chair House Transportation Policy & Finance Committee 559 State Office Building Saint Paul, MN 55155

The Honorable Tim Sanders, Chair House Government Operations Committee 553 State Office Building Saint Paul, MN 55155

Ms. Michele Timmons, Revisor Office of the Revisor of Statutes 700 State Office Building Saint Paul, MN 55155 The Honorable Scott Dibble, Chair Senate Transportation and Public Safety Committee Minnesota State Senate 75 Rev. Dr. MLK Jr. Blvd. Saint Paul, MN 55155

The Honorable Patricia Torres Ray, Chair Senate State and Local Government Committee Minnesota State Senate 75 Rev. Dr. MLK Jr. Blvd. Saint Paul, MN 55155

The Honorable Richard Cohen, Chair Senate Finance Committee 75 Rev. Dr. MLK Jr. Blvd. Saint Paul, MN 55155

Mr. Greg Hubinger, Director Legislative Coordinating Commission 72 State Office Building Saint Paul, MN 55155

RE: MnDOT's 2015 Annual Report on Obsolete, Unnecessary or Duplicative Rules

Dear Governor, Legislators, Revisor, and Director:

<u>Minnesota Statutes 14.05</u>, subdivision 5, directs the agency to report to you by December 1 of each year whether any of its rules are obsolete, unnecessary, or duplicative of other state or federal statutes or rules.

The Department of Transportation has reviewed its rules and found that the following rules have become obsolete, unnecessary or duplicative:

Chapter 8805, Transportation Project Loans.

8805.0050 Purpose. The references to the "transportation committee" in this rule part are obsolete because the authority for the committee was removed from Minn. Stat. 446A.085. See the 2007 Laws of Minnesota, Ch. 96, Art.1, Sec.11. The department will update the rule in a future rulemaking or through legislation.

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Chapter 8800 Aeronautics.

8800.2800, subp. 2(A) Seven-County Metropolitan Region Seaplane Operations. Part 8800.2800, subpart 2, item A, identifies lakes in which seaplane operations are permitted within the public waters within the seven-county metropolitan area. Two of the lakes identified in part A are Howard Lake and Mud Lake. The department has become aware that both Howard and Mud Lakes are within a Wildlife Management Area known as Lamprey Pass Wildlife Management Area in Anoka County. Under the DNR rules, part 6230.0250, subpart 13, certain aircraft are prohibited over wildlife management areas as follow: "Aircraft activities that chase, herd, scare, or otherwise disturb wildlife are prohibited over wildlife management areas, except in emergencies or by authorization of the wildlife manager." Therefore, Howard Lake and Mud Lake need to be removed from the Aeronautics rules so they do not conflict with the DNR rules. The department has implemented the change, but the rules need to be updated to conform to the DNR requirements. The department will either update these rules through rulemaking or legislation.

Chapter 8810 Trunk Highway System.

8810.6000 through 8810.7000 Bicycle, Pedestrian, and Recreational Vehicle Use and Lanes. 8810.9910 through 8810.9913 Figures and Tables for Traffic Criteria: Bicycle, Recreational Vehicle Lane, Bike Lane with No Barrier and Bike Lane with Barrier. In 2014, the department reported that the above rules were obsolete, unnecessary, or duplicative of other state or federal statutes or rules. In 2015, the commissioner convened the Bicycle Law Advisory Task Force to further review the rules and statutes regarding bicycle policy and design and make recommendations for how they could be improved. The scope of this review was limited to what is under the authority of the MnDOT Commissioner, specifically related to the Trunk Highway system. The State Aid Rules were not a part of the work of the task force. Minnesota's rules and statutes regarding bicycle facilities have not had a comprehensive review since most were written in the 1970s. Some statutes have been amended or added to, but the rules have not been updated since 1976. The out-of-date rules and subsequent statutes create ambiguity on the authority and create a barrier to the incorporation of new research and innovative solutions to bikeway design and implementation.

The task force consists of representatives from state and local agencies and advocacy organizations interested in bicycling issues. Legislative members were also invited to participate in the task force. The task force has been meeting throughout 2015 and should complete its work by the end of the year or early next year. The task force will be providing a report with recommendations to address the obsolete, unnecessary, or duplicative rules including proposed legislation for the 2016 legislative session.

Chapter 8810 Trunk Highway System, Outdoor Advertising Devices

8810.0200 Definitions. Subps. 3 and 4. These definitions can be repealed because the term "controlled freeway" is no longer necessary and is now covered by the term "expressway" as defined in Minn. Stat. 173.02, subd. 19a.

8810.0400 Exclusions and Exemptions. "Fully controlled" language in subp. 2 needs to be removed in accordance with above-mentioned 2009 statutory amendments.

8810.0800 Scenic Areas. Subp. 3 is obsolete and directly contradicts ISTEA, which states that newly-erected signs are prohibited in commercial and industrial zones or unzoned areas in scenic byways.

8810.1100 Spacing and Location for Business Areas. "Fully controlled access" in subp. 3 is obsolete and needs to be removed in accordance with 2009 "expressway" statutory amendments.

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8810.1200. Additional Spacing Requirements. "Fully controlled access" in subp.2 and "controlled freeway" are obsolete and need to be removed in accordance with 2009 statutory amendments.

8810.1300 Permits, Fees and Renewals. Subps. 2, 3, and 4. Subp. 2, Payment, and subp.3, Deadline, and subp. 4, Expiration are obsolete because deadlines are outdated. Additionally, these requirements are already covered in Minn. Stat. 173.13, subd. 6.

The department will repeal or update these provisions either through rulemaking or through legislation.

Chapter 8880, Limousine Service, Permit Requirements

<u>8880.0100 Definitions</u>, Subps. 9, 22, and 26. <u>2014 Laws of Minnesota, Ch. 175</u>, made changes to the statutory definition of limousine that makes the definitions of "limousine," "station wagon," and "van" in this rule part obsolete.

In the following rule parts, the MnDOT address provided in the rule for the submission of applications and requests for hearing is obsolete and should be deleted from the rules.

8880.0400 Limousine Service Permit Application; Fees, Subp. 1

8880.0600 Limousine Identification Decal Application; Fees, Subp. 1

8880.1200 Administrative Penalties, Subp. 3

8880.1300 Suspension or Revocation of Permit, Subp. 4

The following rule parts contain cross-references to other statutes and / or rules that have been repealed and those references should be removed from the rule.

In part <u>8880.0300</u>, **subp. 3**, part <u>8855.0600</u>, Names on Insurance Certificates and Bonds, and part <u>8855.0850</u> Authorized Insurance and Bonding Companies, are referenced in subpart 3 and were repealed 2010. Please note, these repealed rule subparts do not change the requirement that anyone providing for-hire limousine service must still follow the insurance standards and requirements in Minnesota Statutes, <u>168.128</u> and <u>221.141</u>.

In part <u>8880.0800</u>, subp. 6(8), <u>Minn. Stat. 609.21</u>, is referenced but has been renumbered and repealed and should be removed from the rule part.

The department will update the rule provisions either through rulemaking or through legislation.

If you have questions regarding this report, please contact me at <u>laura.nehl-trueman@state.mn.us</u> or at 651 366-3066.

Sincerely,

Laura Nehl-Trueman MnDOT Rules Coordinator

Cc: Charlie Zelle, Commissioner

Susan Mulvihill, Deputy Commissioner

Betsy Parker, Chief Counsel

Scott Peterson, Government Affairs Director

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