# **STATE OF MINNESOTA** Office of the State Auditor



# **Rebecca Otto State Auditor**

# MEEKER COUNTY LITCHFIELD, MINNESOTA

YEAR ENDED DECEMBER 31, 2008

# **Description of the Office of the State Auditor**

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 160 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice - conducts financial and legal compliance audits of local governments;

Government Information - collects and analyzes financial information for cities, towns, counties, and special districts;

**Legal/Special Investigations** - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

**Pension** - monitors investment, financial, and actuarial reporting for approximately 730 public pension funds; and

**Tax Increment Financing** - promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

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# Year Ended December 31, 2008



Audit Practice Division Office of the State Auditor State of Minnesota

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**Introductory Section** 

### ORGANIZATION DECEMBER 31, 2008

Term Expires

| Elected<br>Commissioners  |  |            |  |
|---|--|------------|--|
| Board Member  | Jim Swenson  | District 1 | January 2011   |
| Board Member  | Dave Gabrielson  | District 2 | January 2011   |
| Vice Chair  | Amy Wilde  | District 3 | January 2011   |
| Board Member  | Wallace Strand   | District 4 | January 2011   |
| Chair   | Roney Kutzke   | District 5 | January 2009   |
| Attorney  | Stephanie Beckman  |            | January 2011   |
| Auditor   | Barbara Loch   |            | January 2011   |
| Treasurer   | Sharon Euerle  |            | January 2011   |
| Recorder  | Elaine Lenhard   |            | January 2011   |
| Sheriff   | Michael Hirman   |            | January 2011   |
|   |  |            |  |
| Appointed   |  |            |  |
|   |  |            |  |
| Assessor  | Robert Anderson  |            | January 2009   |
| Assessor<br>Court Administrator   | Robert Anderson<br>Theresa Fredrickson   |            | January 2009<br>Indefinite   |
|   |  |            | •  |
| Court Administrator   | Theresa Fredrickson  |            | Indefinite   |
| Court Administrator<br>Coroner  | Theresa Fredrickson<br>Janis C. Amatuzio, M.D.   |            | Indefinite<br>Indefinite   |
| Court Administrator<br>Coroner<br>Examiner of Titles  | Theresa Fredrickson<br>Janis C. Amatuzio, M.D.<br>Mark Wood  |            | Indefinite<br>Indefinite<br>Indefinite   |
| Court Administrator<br>Coroner<br>Examiner of Titles<br>Highway Engineer  | Theresa Fredrickson<br>Janis C. Amatuzio, M.D.<br>Mark Wood<br>Ronald Mortensen  |            | Indefinite<br>Indefinite<br>Indefinite<br>May 2010   |
| Court Administrator<br>Coroner<br>Examiner of Titles<br>Highway Engineer<br>Surveyor  | Theresa Fredrickson<br>Janis C. Amatuzio, M.D.<br>Mark Wood<br>Ronald Mortensen<br>Doug Huhn   |            | Indefinite<br>Indefinite<br>Indefinite<br>May 2010<br>January 2009   |
| Court Administrator<br>Coroner<br>Examiner of Titles<br>Highway Engineer<br>Surveyor<br>Veterans Service Officer<br>Welfare Director<br>Emergency Management Director   | Theresa Fredrickson<br>Janis C. Amatuzio, M.D.<br>Mark Wood<br>Ronald Mortensen<br>Doug Huhn<br>Charles Unterberger  |            | Indefinite<br>Indefinite<br>Indefinite<br>May 2010<br>January 2009<br>May 2011   |
| Court Administrator<br>Coroner<br>Examiner of Titles<br>Highway Engineer<br>Surveyor<br>Veterans Service Officer<br>Welfare Director  | Theresa Fredrickson<br>Janis C. Amatuzio, M.D.<br>Mark Wood<br>Ronald Mortensen<br>Doug Huhn<br>Charles Unterberger<br>Clark Gustafson   |            | Indefinite<br>Indefinite<br>Indefinite<br>May 2010<br>January 2009<br>May 2011<br>Indefinite   |
| Court Administrator<br>Coroner<br>Examiner of Titles<br>Highway Engineer<br>Surveyor<br>Veterans Service Officer<br>Welfare Director<br>Emergency Management Director   | Theresa Fredrickson<br>Janis C. Amatuzio, M.D.<br>Mark Wood<br>Ronald Mortensen<br>Doug Huhn<br>Charles Unterberger<br>Clark Gustafson   |            | Indefinite<br>Indefinite<br>May 2010<br>January 2009<br>May 2011<br>Indefinite<br>Indefinite   |
| Court Administrator<br>Coroner<br>Examiner of Titles<br>Highway Engineer<br>Surveyor<br>Veterans Service Officer<br>Welfare Director<br>Emergency Management Director<br>Department of Motor Vehicles<br>Registrar<br>County Administrator                        | Theresa Fredrickson<br>Janis C. Amatuzio, M.D.<br>Mark Wood<br>Ronald Mortensen<br>Doug Huhn<br>Charles Unterberger<br>Clark Gustafson<br>Michael Hirman                                 |            | Indefinite<br>Indefinite<br>Indefinite<br>May 2010<br>January 2009<br>May 2011<br>Indefinite<br>Indefinite                             |
| Court Administrator<br>Coroner<br>Examiner of Titles<br>Highway Engineer<br>Surveyor<br>Veterans Service Officer<br>Welfare Director<br>Emergency Management Director<br>Department of Motor Vehicles<br>Registrar<br>County Administrator<br>Planning and Zoning | Theresa Fredrickson<br>Janis C. Amatuzio, M.D.<br>Mark Wood<br>Ronald Mortensen<br>Doug Huhn<br>Charles Unterberger<br>Clark Gustafson<br>Michael Hirman<br>Sharon Euerle<br>Paul Virnig |            | Indefinite<br>Indefinite<br>Indefinite<br>May 2010<br>January 2009<br>May 2011<br>Indefinite<br>Indefinite<br>Indefinite<br>Indefinite |
| Court Administrator<br>Coroner<br>Examiner of Titles<br>Highway Engineer<br>Surveyor<br>Veterans Service Officer<br>Welfare Director<br>Emergency Management Director<br>Department of Motor Vehicles<br>Registrar<br>County Administrator                        | Theresa Fredrickson<br>Janis C. Amatuzio, M.D.<br>Mark Wood<br>Ronald Mortensen<br>Doug Huhn<br>Charles Unterberger<br>Clark Gustafson<br>Michael Hirman<br>Sharon Euerle                |            | Indefinite<br>Indefinite<br>May 2010<br>January 2009<br>May 2011<br>Indefinite<br>Indefinite   |

**Financial Section** 



# STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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#### INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Meeker County

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Meeker County, Minnesota, as of and for the year ended December 31, 2008, which collectively comprise the County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of (1) the Meeker Memorial Hospital, which represent the amounts shown as the business-type activities and the major proprietary fund; and (2) the Meeker County Housing and Redevelopment Authority, which represents 11 percent, 100 percent, and 41 percent, respectively, of the assets, net assets, and revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us and, our opinion, insofar as it relates to the amounts included for the Meeker Memorial Hospital Enterprise Fund and the Housing and Redevelopment Authority component unit, is based solely on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the Meeker Memorial Hospital and the Meeker County Housing and Redevelopment Authority were not audited in accordance with *Government Auditing Standards*. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

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In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Meeker County as of December 31, 2008, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparisons for the General Fund, the Road and Bridge Special Revenue Fund, and the Human Services Special Revenue Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 5 to the financial statements, during the year ended December 31, 2008, Meeker County has implemented Governmental Accounting Standards Board Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*.

The Management's Discussion and Analysis and the required supplementary information listed in the table of contents are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Meeker County's basic financial statements. The supplementary information and other schedule listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly presented in all material respects in relation to the basic financial statements taken as a whole.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 23, 2009, on our consideration of Meeker County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

/s/Rebecca Otto

REBECCA OTTO STATE AUDITOR /s/Greg Hierlinger

GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

November 23, 2009

MANAGEMENT'S DISCUSSION AND ANALYSIS

#### MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2008 (Unaudited)

As management of Meeker County, Minnesota, we offer the readers of the Meeker County financial statements this narrative overview and analysis of its financial activities for the fiscal year ended December 31, 2008. We encourage readers to consider the information presented here in conjunction with the County's basic financial statements that follow this section. All amounts, unless otherwise indicated, are expressed in whole dollars.

#### FINANCIAL HIGHLIGHTS

- The assets of Meeker County exceeded its liabilities on December 31, 2008, by \$81,775,730 (net assets). Of this amount, \$24,061,741 (unrestricted net assets) may be used to meet Meeker County's ongoing obligations to citizens and creditors.
- Meeker County's total net assets increased by \$6,125,535 in 2008. This is attributed primarily to an increase in activity.
- As of the close of 2008, Meeker County's governmental funds reported combined ending fund balances of \$15,093,860, an increase of \$299,053 in comparison with the prior year. Of this fund balance amount, \$2,029,956 was unreserved and undesignated by Meeker County and thus available for spending at the government's discretion.
- At the end of 2008, unreserved fund balance for the General Fund was \$5,518,924, or 61.14 percent of the total General Fund expenditures for that year.
- Meeker County's total debt increased by \$2,237,829, or 6.37 percent. The key factor in the increase was the issuance of General Obligation State Aid Highway Bonds.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The Management's Discussion and Analysis (MD&A) is intended to serve as an introduction to Meeker County's basic financial statements. Meeker County's basic financial statements are composed of: (1) government-wide financial statements, (2) fund level financial statements, and (3) notes to the financial statements. The MD&A is required to accompany the basic financial statements and is included as required supplementary information. This report also contains other supplementary information.

### **Government-Wide Financial Statements**

Government-wide financial statements are designed to provide readers with a broad overview of Meeker County's finances in a manner similar to a private-sector business.

The statement of net assets presents information on all of Meeker County's assets and liabilities, with the difference being reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of Meeker County is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (for example, uncollected taxes and earned but unused vacation leave).

Meeker County's government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from those intended to recover all or a significant portion of their costs through fees and charges (business-type activities). The governmental activities of Meeker County include general government, public safety, highways and streets, sanitation, human services, health, culture and recreation, conservation of natural resources, economic development, and interest. The business-type activity for Meeker County represents the Meeker Memorial Hospital.

The government-wide statements include not only the financial data for Meeker County itself (known as the primary government) but also the legally separate component units of the Economic Development Authority and the Housing and Redevelopment Authority for which Meeker County is legally accountable. Further financial information for these component units is audited and reported separately from the financial information provided herein for the primary government itself.

The government-wide financial statements can be found on Exhibits 1 and 2 of this report.

### **Fund Level Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Meeker County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with financial-related legal requirements. All of the funds of Meeker County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Meeker County reports 15 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Road and Bridge Special Revenue Fund, Human Services Special Revenue Fund, Capital Projects Fund, and Revolving Loan Special Revenue Fund--all of which are considered to be major funds. Data from the other ten governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements after the notes to the financial statements.

Governmental fund financial statements can be found on Exhibits 3 through 9 of this report.

The proprietary fund is maintained by Meeker County to account for the activities of the Meeker Memorial Hospital. The financial statements for this fund provide the same type of information as the government-wide financial statements--only in detail.

Proprietary fund financial statements can be found on Exhibits 10 through 12 of this report.

Fiduciary funds are used to account for assets held by the County as an agent for individuals, private organizations, other governments, or other funds. Meeker County's fiduciary funds consist of four funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. In addition, the agency funds are not reflected in the government-wide financial statements because these resources are not available to support the County's programs.

Notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

The notes to the financial statements can be found on pages 39 through 82 of this report.

Other information regarding Meeker County's intergovernmental revenues is provided as supplementary information.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

Over time, net assets serve as a useful indicator of the County's financial position. Meeker County's assets exceeded liabilities by \$81,775,730 at the close of 2008. The largest portion of Meeker County's net assets (64.29 percent) reflects the County's investment in capital assets (for example, land, buildings, equipment, and infrastructure such as roads and bridges), less any related debt used to acquire those assets that is still outstanding. However, it should be noted that these assets are not available for future spending or for liquidating any remaining debt.

Net Assets

|   | Government                               | al Activities                           |   |   | Total                                    |  |  |  |
|---|--|---|---|---|--|--|--|--|
|   |  | 2007                                    | Business-Ty                             | pe Activities                           |  | 2007                                     |  |  |
|   | 2008                                     | (Restated)                              | 2008                                    | 2007                                    | 2008                                     | (Restated)                               |  |  |
| Assets<br>Current and other<br>assets<br>Capital assets   | \$ 19,226,659<br>55,325,794              | \$ 18,621,188<br>49,011,687             | \$ 32,203,595<br>21,624,448             | \$ 41,315,242<br>9,098,135              | \$ 51,430,254<br>76,950,242              | \$ 59,936,430<br>58,109,822              |  |  |
| Total Assets  | \$ 74,552,453                            | \$ 67,632,875                           | \$ 53,828,043                           | \$ 50,413,377                           | \$ 128,380,496                           | \$ 118,046,252                           |  |  |
| Liabilities<br>Long-term liabilities<br>Other liabilities   | \$ 12,563,063<br>2,687,193               | \$ 10,082,228<br>2,093,355              | \$ 27,017,121<br>4,337,389              | \$ 27,047,911<br>3,172,563              | \$ 39,580,184<br>7,024,582               | \$ 37,130,139<br>5,265,918               |  |  |
| Total Liabilities   | \$ 15,250,256                            | \$ 12,175,583                           | \$ 31,354,510                           | \$ 30,220,474                           | \$ 46,604,766                            | \$ 42,396,057                            |  |  |
| Net Assets<br>Invested in capital<br>assets, net of related<br>debt<br>Restricted<br>Unrestricted | \$ 44,937,485<br>2,100,322<br>12,264,390 | \$ 40,543,383<br>5,806,117<br>9,107,792 | \$ 7,638,411<br>3,037,771<br>11,797,351 | \$ 4,326,058<br>2,726,366<br>13,140,479 | \$ 52,575,896<br>5,138,093<br>24,061,741 | \$ 44,869,441<br>8,532,483<br>22,248,271 |  |  |
| Total Net Assets  | \$ 59,302,197                            | \$ 55,457,292                           | \$ 22,473,533                           | \$ 20,192,903                           | \$ 81,775,730                            | \$ 75,650,195                            |  |  |

The unrestricted net assets amount of \$24,061,741 as of December 31, 2008, may be used to meet the County's ongoing obligations to citizens and creditors. Business-type activities reported in 2008 are Meeker Memorial Hospital, an enterprise fund of the primary government.

#### Changes in Net Assets

|                            | Governmen        | tal Acti | ivities    |                  |         |            | То               | tal |            |
|----------------------------|------------------|----------|------------|------------------|---------|------------|------------------|-----|------------|
|                            |                  |          | 2007       | Business-T       | ype Act | ivities    |                  |     | 2007       |
|                            | 2008             |          | (Restated) | <br>2008         | 21      | 2007       | 2008             |     | (Restated) |
|                            | <br>             |          | · · · · ·  |                  |         |            |                  |     | <u>.</u>   |
| Revenues                   |                  |          |            |                  |         |            |                  |     |            |
| Program revenues           |                  |          |            |                  |         |            |                  |     |            |
| Charges for services       | \$<br>5,413,930  | \$       | 5,154,314  | \$<br>21,380,213 | \$      | 19,387,570 | \$<br>26,794,143 | \$  | 24,541,884 |
| Operating grants and       |                  |          |            |                  |         |            |                  |     |            |
| contributions              | 5,999,343        |          | 6,218,429  | -                |         | -          | 5,999,343        |     | 6,218,429  |
| Capital grants and         |                  |          |            |                  |         |            |                  |     |            |
| contributions              | 1,656,384        |          | 479,514    | 259,083          |         | 786,819    | 1,915,467        |     | 1,266,333  |
| General revenues           |                  |          | ,          | <i>.</i>         |         | <i>,</i>   | , ,              |     | <i>.</i>   |
| Property taxes             | 9,636,727        |          | 8,703,375  | -                |         | -          | 9,636,727        |     | 8,703,375  |
| Gravel taxes               | 41,232           |          | 38,862     | -                |         | -          | 41,232           |     | 38,862     |
| Mortgage registry taxes    | 15,241           |          | 20,415     | -                |         | -          | 15,241           |     | 20,415     |
| Other taxes                | 59,282           |          | 53,410     | -                |         | -          | 59,282           |     | 53,410     |
| Grants and contributions   | 37,202           |          | 55,110     |                  |         |            | 37,202           |     | 55,110     |
| not restricted to specific |                  |          |            |                  |         |            |                  |     |            |
| programs                   | 1,766,972        |          | 2,003,981  | _                |         | _          | 1,766,972        |     | 2,003,981  |
| Gifts and contributions    | 1,700,772        |          | 2,005,701  | 151,608          |         | 171,333    | 151,608          |     | 171,333    |
| Investment income          | 577,842          |          | 880,124    | 504,597          |         | 538,260    | 1,082,439        |     | 1,418,384  |
| Gain on sale of capital    | 577,842          |          | 880,124    | 504,597          |         | 558,200    | 1,082,439        |     | 1,410,304  |
| *                          | 17 775           |          | 62 207     | 2 240            |         |            | 20.024           |     | 62 207     |
| assets<br>Miscellaneous    | 17,775           |          | 63,387     | 2,249            |         | -          | 20,024           |     | 63,387     |
| Miscellaneous              | <br>10,370       |          | 10,460     | <br>-            |         | -          | <br>10,370       |     | 10,460     |
| Total Revenues             | \$<br>25,195,098 | \$       | 23,626,271 | \$<br>22,297,750 | \$      | 20,883,982 | \$<br>47,492,848 | \$  | 44,510,253 |
|                            |                  |          |            |                  |         |            |                  |     |            |
| Expenses                   |                  |          |            |                  |         |            |                  |     |            |
| General government         | \$<br>4,660,650  | \$       | 7,484,019  | \$<br>-          | \$      | -          | \$<br>4,660,650  | \$  | 7,484,019  |
| Public safety              | 3,955,592        |          | 3,945,025  | -                |         | -          | 3,955,592        |     | 3,945,025  |
| Highways and streets       | 4,192,668        |          | 2,080,572  | -                |         | -          | 4,192,668        |     | 2,080,572  |
| Sanitation                 | 237,828          |          | 171,668    | -                |         | -          | 237,828          |     | 171,668    |
| Human services             | 5,474,129        |          | 4,952,136  | -                |         | -          | 5,474,129        |     | 4,952,136  |
| Hospital                   | -                |          | -          | 20,017,120       |         | 18,681,222 | 20,017,120       |     | 18,681,222 |
| Health                     | 1,376,203        |          | 1,214,519  | -                |         | -          | 1,376,203        |     | 1,214,519  |
| Culture and recreation     | 472,826          |          | 395,550    | -                |         | -          | 472,826          |     | 395,550    |
| Conservation of natural    | ,                |          |            |                  |         |            | ,                |     | ,          |
| resources                  | 384,017          |          | 262,569    | -                |         | -          | 384,017          |     | 262,569    |
| Economic development       | 272,250          |          | 126,073    | -                |         | -          | 272,250          |     | 126,073    |
| Interest                   | 324,030          |          | 293,851    | -                |         | -          | 324,030          |     | 293,851    |
| Interest                   | <br>021,000      |          | 270,001    | <br>             |         |            | <br>021,000      |     | 200,001    |
| Total Expenses             | \$<br>21,350,193 | \$       | 20,925,982 | \$<br>20,017,120 | \$      | 18,681,222 | \$<br>41,367,313 | \$  | 39,607,204 |
|                            | <br>             |          |            | <br>             |         |            | <br>             |     |            |
| Increase in Net Assets     | \$<br>3,844,905  | \$       | 2,700,289  | \$<br>2,280,630  | \$      | 2,202,760  | \$<br>6,125,535  | \$  | 4,903,049  |
| Net Assets - January 1,    |                  |          |            |                  |         |            |                  |     |            |
| Restated                   | 55,457,292       |          | 52,757,003 | 20,192,903       |         | 17,990,143 | 75,650,195       |     | 70,747,146 |
|                            | <br>, - · ,      |          | 1          | <br>., .,        |         | 1          | <br>- , ,        |     | .,, .      |
| Net Assets - December 31   | \$<br>59,302,197 | \$       | 55,457,292 | \$<br>22,473,533 | \$      | 20,192,903 | \$<br>81,775,730 | \$  | 75,650,195 |

#### **Governmental Activities**

Meeker County's governmental activities increased the County's net assets during 2008 by \$3,844,905.

#### **Business-Type Activities**

Business-type activities of the Meeker Memorial Hospital increased Meeker County's net assets by \$2,280,630, accounting for 25.49 percent of the total growth in the County's net assets. Charges for services increased \$1,992,643, or 10.27 percent, while expenses were up only \$1,335,898, or 7.15 percent, accounting for the increase in net assets.

(Unaudited)

## FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, Meeker County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### **Governmental Funds**

The focus of the County's governmental funds is to provide information on short-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, Meeker County's governmental funds reported combined ending fund balances of \$15,093,860, an increase of \$299,053 from the prior year. The majority of this amount, \$13,350,845, consists of unreserved fund balance, which is available for spending at the County's discretion. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed for various reasons.

The General Fund is the chief operating fund for Meeker County. At the end of the current fiscal year, it had an unreserved fund balance of \$5,518,924, while total fund balance was \$6,156,253. As a measure of the General Fund's liquidity, it may be useful to compare unreserved fund balance to total expenditures. Unreserved fund balance represents 61.14 percent of total General Fund expenditures. In 2008, ending fund balance in the General Fund increased by \$269,146. The primary reason for this increase was less expense than budgeted.

The Road and Bridge Special Revenue Fund's unreserved fund balance of \$865,371 at year-end represents 10.17 percent of the fund's annual expenditures. Unreserved fund balance increased \$476,033 during 2008, primarily due to an increase in liabilities.

The Human Services Special Revenue Fund's unreserved fund balance of \$4,269,188 at year-end represents 75.55 percent of the fund's annual expenditures. Unreserved fund balance increased \$146,121 during 2008, primarily due to revenues exceeding budgeted expenses.

The Revolving Loan Special Revenue Fund's unreserved fund balance of \$583,692 at year-end represents an increase of \$17,349 during 2008 due to revenues exceeding expenditures.

### GENERAL FUND BUDGETARY HIGHLIGHTS

There are no differences between the original expenditure budget and the final amended budget. (Meeker County did not amend the 2008 expenditure budget.)

Actual revenues exceeded budgeted revenues by \$699,864, primarily due to increased intergovernmental revenues, investment income, and charges for services.

Actual expenditures exceeded budgeted expenditures by \$370,718, primarily due to unbudgeted capital outlay and unplanned appropriations.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

Meeker County's capital assets for its governmental activities at December 31, 2008, totaled \$55,325,794 (net of accumulated depreciation). This investment in capital assets includes land, buildings, equipment, and infrastructure. The County's investment in capital assets increased \$6,314,107, or 12.88 percent from the previous year. The major capital asset events were additions to infrastructure.

|                           | Governmental Activities |            |    |            |    | Business-Typ | ivities | Total     |    |            |    |            |
|---------------------------|-------------------------|------------|----|------------|----|--------------|---------|-----------|----|------------|----|------------|
|                           |                         | 2008       |    | 2007       |    | 2008         |         | 2007      |    | 2008       |    | 2007       |
| Land                      | \$                      | 2,264,991  | \$ | 2,080,147  | \$ | 1,340,234    | \$      | 1,156,731 | \$ | 3,605,225  | \$ | 3,236,878  |
| Land improvements         |                         | -          |    | -          |    | 70,310       |         | 85,310    |    | 70,310     |    | 85,310     |
| Infrastructure            |                         | 34,466,092 |    | 30,115,353 |    | -            |         | -         |    | 34,466,092 |    | 30,115,353 |
| Buildings                 |                         | 12,290,490 |    | 12,576,533 |    | 1,381,848    |         | 1,613,383 |    | 13,672,338 |    | 14,189,916 |
| Building improvements     |                         | 3,507,257  |    | 1,270,778  |    | -            |         | -         |    | 3,507,257  |    | 1,270,778  |
| Machinery, equipment, and |                         |            |    |            |    |              |         |           |    |            |    |            |
| office furniture          |                         | 2,688,758  |    | 2,684,411  |    | 3,147,282    |         | 3,412,072 |    | 5,836,040  |    | 6,096,483  |
| Construction in progress  |                         | 108,206    |    | 284,465    |    | 15,684,774   |         | 2,830,639 |    | 15,792,980 |    | 3,115,104  |
| Total Capital Assets      | \$                      | 55,325,794 | \$ | 49,011,687 | \$ | 21,624,448   | \$      | 9,098,135 | \$ | 76,950,242 | \$ | 58,109,822 |

# Governmental Capital Assets (Net of Depreciation)

Additional information on the County's capital assets can be found in the notes to the financial statements.

#### Long-Term Debt

At the end of the current fiscal year, Meeker County had total outstanding debt of \$37,384,777. The governmental activities portion is backed by the full faith and credit of the government; the business-type activities portion is a limited obligation of Meeker County, payable solely from gross revenues of the Meeker County Memorial Hospital.

|  | Government       | al Act | ivities        | Business-Type Activities |            |    |            | Total |                       |    |                         |
|--|------------------|--------|----------------|--------------------------|------------|----|------------|-------|-----------------------|----|-------------------------|
|  | <br>2008         |        | 2007           |                          | 2008       |    | 2007       | _     | 2008                  |    | 2007                    |
| General obligation bonds<br>Gross revenue hospital | \$<br>9,870,000  | \$     | 7,365,000      | \$                       | -          | \$ | -          | \$    | 9,870,000             | \$ | 7,365,000               |
| facilities bonds<br>Certificates of participation  | 825,000          |        | -<br>1,085,000 |                          | 26,675,000 |    | 26,675,000 |       | 26,675,000<br>825,000 |    | 26,675,000<br>1,085,000 |
| Loan payable                                       | <br>14,777       |        | 21,948         |                          | -          |    | -          |       | 14,777                |    | 21,948                  |
| Total  | \$<br>10,709,777 | \$     | 8,471,948      | \$                       | 26,675,000 | \$ | 26,675,000 | \$    | 37,384,777            | \$ | 35,146,948              |

The County's debt related to general obligation bonds, gross revenue hospital facilities bonds, certificates of participation, capital notes, and loans increased by \$2,237,829 (6.37 percent) during the fiscal year due to the issuance of \$3,000,000 in General Obligation State Aid Highway Bonds.

Meeker County's bond rating is A2 from Moody's.

Minnesota statutes limit the amount of debt a county may levy to three percent of its total market value. At the end of 2008, Meeker County is well below the three percent debt limit imposed by state statutes.

Additional information on the County's long-term debt can be found in the notes to the financial statements of this report.

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS

The unemployment rate for Meeker County at the end of 2008 was 8.9 percent. This compares with the state unemployment rate of 6.8 percent and shows an increase from the rate of 1.9 percent of one year ago.

By the end of 2008, Meeker County approved its balanced 2009 revenue and expenditure budgets.

# **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of Meeker County's finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to the Meeker County Auditor, 325 Sibley Avenue North, Litchfield, Minnesota 55355.

**BASIC FINANCIAL STATEMENTS** 

**GOVERNMENT-WIDE FINANCIAL STATEMENTS** 

EXHIBIT 1

#### STATEMENT OF NET ASSETS DECEMBER 31, 2008

|                                  |            | Primary Government |    |              |       |             |       |           |
|----------------------------------|------------|--------------------|----|--------------|-------|-------------|-------|-----------|
|                                  | G          | overnmental        | Bı | usiness-Type |       |             | (     | Component |
|                                  | Activities |                    |    | Activities   | Total |             | Units |           |
| Assets                           |            |                    |    |              |       |             |       |           |
| Cash and pooled investments      | \$         | 14,876,406         | \$ | 1,704,034    | \$    | 16,580,440  | \$    | 260,663   |
| Petty cash and change funds      |            | 2,690              |    | -            |       | 2,690       |       | -         |
| Investments                      |            | 9,771              |    | -            |       | 9,771       |       | 141,000   |
| Taxes receivable                 |            |                    |    |              |       |             |       |           |
| Prior - net                      |            | 288,167            |    | -            |       | 288,167     |       | -         |
| Special assessments receivable   |            |                    |    |              |       |             |       |           |
| Prior - net                      |            | 5,232              |    | -            |       | 5,232       |       | -         |
| Noncurrent - net                 |            | 99,790             |    | -            |       | 99,790      |       | -         |
| Accounts receivable - net        |            | 104,051            |    | 3,823,027    |       | 3,927,078   |       | 49,863    |
| Accrued interest receivable      |            | 121,060            |    | -            |       | 121,060     |       | 4,386     |
| Due from other governments       |            | 1,975,733          |    | -            |       | 1,975,733   |       | -         |
| Notes receivable                 |            | 312,000            |    | -            |       | 312,000     |       | -         |
| Loans receivable                 |            | 879,833            |    | -            |       | 879,833     |       | 1,399,940 |
| Leases receivable                |            | 169,664            |    | -            |       | 169,664     |       | -         |
| Inventories                      |            | 223,952            |    | 541,433      |       | 765,385     |       | -         |
| Prepaid items                    |            | 53,971             |    | 330,872      |       | 384,843     |       | 26,876    |
| Restricted assets                |            |                    |    |              |       |             |       |           |
| Investments                      |            | -                  |    | 11,072,065   |       | 11,072,065  |       | -         |
| Restricted by bond indenture     |            | -                  |    | 13,383,958   |       | 13,383,958  |       | -         |
| Restricted by donor              |            | -                  |    | 600,592      |       | 600,592     |       | -         |
| Deferred charges                 |            | 104,339            |    | -            |       | 104,339     |       | 45,914    |
| Other assets                     |            | -                  |    | 375,387      |       | 375,387     |       | -         |
| Investment in joint venture      |            | -                  |    | 372,227      |       | 372,227     |       | -         |
| Capital assets                   |            |                    |    |              |       |             |       |           |
| Non-depreciable                  |            | 2,373,197          |    | 17,025,008   |       | 19,398,205  |       | 219,954   |
| Depreciable - net of accumulated |            |                    |    |              |       |             |       |           |
| depreciation                     |            | 52,952,597         |    | 4,599,440    |       | 57,552,037  |       | 4,149,503 |
| Total Assets                     | \$         | 74,552,453         | \$ | 53,828,043   | \$    | 128,380,496 | \$    | 6,298,099 |

The notes to the financial statements are an integral part of this statement.

#### EXHIBIT 1 (Continued)

#### STATEMENT OF NET ASSETS DECEMBER 31, 2008

|                                     |    |             | Р             | rimary Governi |    | Discretely<br>Presented |       |           |
|-------------------------------------|----|-------------|---------------|----------------|----|-------------------------|-------|-----------|
|                                     | G  | overnmental | Business-Type |                |    |                         | (     | Component |
|                                     |    | Activities  |               | Activities     |    | Total                   | Units |           |
| Liabilities                         |    |             |               |                |    |                         |       |           |
| Accounts payable                    | \$ | 686,940     | \$            | 1,043,473      | \$ | 1,730,413               | \$    | 14,593    |
| Salaries payable                    |    | 545,916     |               | 1,377,596      |    | 1,923,512               |       | -         |
| Other accrued liabilities           |    | -           |               | -              |    | -                       |       | 16,495    |
| Contracts payable                   |    | 309,881     |               | 1,694,717      |    | 2,004,598               |       | -         |
| Due to other governments            |    | 194,906     |               | -              |    | 194,906                 |       | 1,000,000 |
| Accrued interest payable            |    | 140,641     |               | 221,603        |    | 362,244                 |       | 2,415     |
| Unearned revenue                    |    | 808,909     |               | -              |    | 808,909                 |       | -         |
| Deferred rent income                |    | -           |               | -              |    | -                       |       | 4,121     |
| Payable from restricted assets      |    |             |               |                |    |                         |       |           |
| Rent deposits                       |    | -           |               | -              |    | -                       |       | 44,155    |
| Tenant security deposits            |    | -           |               | -              |    | -                       |       | 8,324     |
| Long-term liabilities               |    |             |               |                |    |                         |       |           |
| Due within one year                 |    | 2,098,720   |               | 29,843         |    | 2,128,563               |       | 110,509   |
| Due in more than one year           |    | 10,464,343  |               | 26,987,278     |    | 37,451,621              |       | 4,477,718 |
| Total Liabilities                   | \$ | 15,250,256  | \$            | 31,354,510     | \$ | 46,604,766              | \$    | 5,678,330 |
| Net Assets                          |    |             |               |                |    |                         |       |           |
| Invested in capital assets - net of |    |             |               |                |    |                         |       |           |
| related debt                        | \$ | 44,937,485  | \$            | 7,638,411      | \$ | 52,575,896              | \$    | 452,248   |
| Restricted for                      |    |             |               |                |    |                         |       |           |
| Highways and streets                |    | 1,285,260   |               | -              |    | 1,285,260               |       | -         |
| Capital projects                    |    | 413,714     |               | -              |    | 413,714                 |       | -         |
| Debt service                        |    | 348,972     |               | -              |    | 348,972                 |       | -         |
| Restricted by bond indenture        |    | -           |               | 1,978,215      |    | 1,978,215               |       | -         |
| Restricted by donor                 |    | -           |               | 1,059,556      |    | 1,059,556               |       | -         |
| Other purposes                      |    | 52,376      |               | -              |    | 52,376                  |       | -         |
| Unrestricted                        |    | 12,264,390  |               | 11,797,351     |    | 24,061,741              |       | 167,521   |
| Total Net Assets                    | \$ | 59,302,197  | \$            | 22,473,533     | \$ | 81,775,730              | \$    | 619,769   |

The notes to the financial statements are an integral part of this statement.

#### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2008

|                                      |          |            | <br>~                       | 0             | ram Revenues            |  |
|--------------------------------------|----------|------------|-----------------------------|---------------|-------------------------|--|
|                                      |          |            | ees, Charges,<br>Fines, and |               | Operating<br>Grants and |  |
|                                      | Expenses |            | <br>Other                   | Contributions |                         |  |
| Functions/Programs                   |          |            |                             |               |                         |  |
| Primary government                   |          |            |                             |               |                         |  |
| Governmental activities              |          |            |                             |               |                         |  |
| General government                   | \$       | 4,660,650  | \$<br>1,956,428             | \$            | 16,676                  |  |
| Public safety                        |          | 3,955,592  | 1,364,992                   |               | 1,154,635               |  |
| Highways and streets                 |          | 4,192,668  | 526,693                     |               | 1,333,293               |  |
| Sanitation                           |          | 237,828    | 166,180                     |               | -                       |  |
| Human services                       |          | 5,474,129  | 476,954                     |               | 2,509,884               |  |
| Health                               |          | 1,376,203  | 612,946                     |               | 879,540                 |  |
| Culture and recreation               |          | 472,826    | 82,530                      |               | 2,800                   |  |
| Conservation of natural resources    |          | 384,017    | 55,938                      |               | 102,515                 |  |
| Economic development                 |          | 272,250    | 171,269                     |               | -                       |  |
| Interest                             |          | 324,030    | <br>                        |               | -                       |  |
| Total governmental activities        | \$       | 21,350,193 | \$<br>5,413,930             | \$            | 5,999,343               |  |
| Business-type activities             |          |            |                             |               |                         |  |
| Hospital                             |          | 20,017,120 | <br>21,380,213              |               | -                       |  |
| Total Primary Government             | \$       | 41,367,313 | \$<br>26,794,143            | \$            | 5,999,343               |  |
| Discretely Presented Component Units | \$       | 1,009,148  | \$<br>626,488               | \$            | 245,435                 |  |

#### **General Revenues**

Property taxes Gravel taxes Mortgage registry and deed tax Payments in lieu of tax Grants and contributions not restricted to specific programs Gifts and contributions Investment income Gain on disposal of capital assets Miscellaneous

#### **Total general revenues**

#### **Change in Net Assets**

Net Assets - January 1, as restated (see Note 2.D)

Net Assets - December 31

| cretely     | Di | ges in Net Assets   | <br>ry Government |                           |    | Capital      |   |
|-------------|----|---------------------|-------------------|---------------------------|----|--------------|---|
| esented     |    |                     | siness-Type       | overnmental               | G  | Grants and   | G |
| onent Units |    | Total               | Activities        | Activities                | 0  | ontributions |   |
|             |    |                     |                   | <br>                      |    |              |   |
|             |    | (2,687,546)         | \$<br>-           | \$<br>(2,687,546)         | \$ | -            | 5 |
|             |    | (1,435,965)         | -                 | (1,435,965)               |    | -            |   |
|             |    | (676,298)           | -                 | (676,298)                 |    | 1,656,384    |   |
|             |    | (71,648)            | -                 | (71,648)                  |    | -            |   |
|             |    | (2,487,291)         | -                 | (2,487,291)               |    | -            |   |
|             |    | 116,283             | -                 | 116,283                   |    | -            |   |
|             |    | (387,496)           | -                 | (387,496)                 |    | -            |   |
|             |    | (225,564)           | -                 | (225,564)                 |    | -            |   |
|             |    | (100,981)           | _                 | (100,981)                 |    | _            |   |
|             |    | (324,030)           | -                 | (324,030)                 |    | -            |   |
|             |    | (324,030)           | <br>              | <br>(324,030)             |    |              |   |
|             |    | (8,280,536)         | \$<br>-           | \$<br>(8,280,536)         | \$ | 1,656,384    | 6 |
|             |    | 1,622,176           | <br>1,622,176     | <br>                      |    | 259,083      |   |
|             |    | (6,658,360)         | \$<br>1,622,176   | \$<br>(8,280,536)         | \$ | 1,915,467    | 6 |
| (63,778     | \$ |                     |                   |                           |    | 73,447       | 5 |
| -           | \$ | 9,636,727<br>41,232 | \$<br>-           | \$<br>9,636,727<br>41,232 | \$ |              |   |
| -           |    | 15,241              | -                 | 15,241                    |    |              |   |
| -           |    | 59,282              | -                 | 59,282                    |    |              |   |
| -           |    | 1,766,972           | -                 | 1,766,972                 |    |              |   |
| -           |    | 151,608             | 151,608           | -                         |    |              |   |
| 8,205       |    | 1,082,439           | 504,597           | 577,842                   |    |              |   |
| -           |    | 20,024              | 2,249             | 17,775                    |    |              |   |
| 4,636       |    | 10,370              | <br>-             | <br>10,370                |    |              |   |
| 12,841      | \$ | 12,783,895          | \$<br>658,454     | \$<br>12,125,441          | \$ |              |   |
| (50,937     | \$ | 6,125,535           | \$<br>2,280,630   | \$<br>3,844,905           | \$ |              |   |
| 670,706     |    | 75,650,195          | <br>20,192,903    | <br>55,457,292            |    |              |   |
| 619,769     | \$ | 81,775,730          | \$<br>22,473,533  | \$<br>59,302,197          | \$ |              |   |

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FUND FINANCIAL STATEMENTS

### **GOVERNMENTAL FUNDS**

#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2008

|                                | General      | Road and<br>Bridge |  |  |
|--------------------------------|--------------|--------------------|--|--|
| Assets                         |              |                    |  |  |
| Cash and pooled investments    | \$ 5,878,229 | \$ 1,380,542       |  |  |
| Petty cash and change funds    | 2,690        | -                  |  |  |
| Investments                    | 9,771        | -                  |  |  |
| Taxes receivable               |              |                    |  |  |
| Delinquent                     | 155,038      | 38,123             |  |  |
| Special assessments receivable |              |                    |  |  |
| Delinquent                     | -            | -                  |  |  |
| Noncurrent                     | -            | -                  |  |  |
| Accounts receivable - net      | 29,451       | -                  |  |  |
| Accrued interest receivable    | 121,060      | -                  |  |  |
| Due from other funds           | 8,721        | 12,270             |  |  |
| Due from other governments     | 220,147      | 1,380,701          |  |  |
| Notes receivable               | 312,000      | -                  |  |  |
| Loans receivable               | -            | -                  |  |  |
| Leases receivable              | -            | -                  |  |  |
| Inventories                    | -            | 223,952            |  |  |
| Advances to other funds        | 41,636       | -                  |  |  |
| Prepaid items                  | 47,146       | -                  |  |  |
| Total Assets                   | \$ 6,825,889 | \$ 3,035,588       |  |  |

The notes to the financial statements are an integral part of this statement.
### EXHIBIT 3

| <br>Human<br>Services | Revolving<br>Loan |           | <br>Capital<br>Projects | Go | Other<br>overnmental<br>Funds | Total<br>Governmental<br>Funds |            |  |
|-----------------------|-------------------|-----------|-------------------------|----|-------------------------------|--------------------------------|------------|--|
| \$<br>4,504,318       | \$                | 583,692   | \$<br>190,897           | \$ | 2,338,728                     | \$                             | 14,876,406 |  |
| -                     |                   | -         | -                       |    | -                             |                                | 2,690      |  |
| -                     |                   | -         | -                       |    | -                             |                                | 9,771      |  |
| 67,300                |                   | -         | 54                      |    | 27,652                        |                                | 288,167    |  |
| -                     |                   | -         | -                       |    | 5,232                         |                                | 5,232      |  |
| -                     |                   | -         | -                       |    | 99,790                        |                                | 99,790     |  |
| 15,955                |                   | -         | -                       |    | 58,645                        |                                | 104,051    |  |
| -                     |                   | -         | -                       |    | -                             |                                | 121,060    |  |
| 902                   |                   | -         | -                       |    | 15,682                        |                                | 37,575     |  |
| 198,727               |                   | -         | 50,000                  |    | 126,158                       |                                | 1,975,733  |  |
| -                     |                   | -         | -                       |    | -                             |                                | 312,000    |  |
| -                     |                   | 548,373   | 330,000                 |    | 1,460                         |                                | 879,833    |  |
| -                     |                   | -         | 8,400                   |    | 161,264                       |                                | 169,664    |  |
| -                     |                   | -         | -                       |    | -                             |                                | 223,952    |  |
| -                     |                   | -         | -                       |    | -                             |                                | 41,636     |  |
| <br>2,860             |                   | -         | <br>-                   |    | 3,965                         |                                | 53,971     |  |
| \$<br>4,790,062       | \$                | 1,132,065 | \$<br>579,351           | \$ | 2,838,576                     | \$                             | 19,201,531 |  |

#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2008

|  | <br>General     |    |           |  |  |
|--|-----------------|----|-----------|--|--|
| Liabilities and Fund Balances            |                 |    |           |  |  |
| Liabilities                              |                 |    |           |  |  |
| Accounts payable                         | \$<br>108,228   | \$ | 368,888   |  |  |
| Salaries payable                         | 260,947         |    | 92,556    |  |  |
| Contracts payable                        | -               |    | 202,698   |  |  |
| Due to other funds                       | 24,710          |    | 608       |  |  |
| Due to other governments                 | 56,920          |    | 1,642     |  |  |
| Deferred revenue - unavailable           | 127,959         |    | 1,083,936 |  |  |
| Advances from other funds - governmental | -               |    | -         |  |  |
| Deferred revenue - unearned              | <br>90,872      |    | -         |  |  |
| Total Liabilities                        | \$<br>669,636   | \$ | 1,750,328 |  |  |
| Fund Balances                            |                 |    |           |  |  |
| Reserved for                             |                 |    |           |  |  |
| Debt service                             | \$<br>-         | \$ | -         |  |  |
| Missing heirs                            | 3,502           |    | -         |  |  |
| Advances to other funds                  | 41,636          |    | -         |  |  |
| Note receivable                          | 312,000         |    | -         |  |  |
| Prepaid items                            | 47,146          |    | -         |  |  |
| Recorder's equipment                     | 1,172           |    | -         |  |  |
| Inventories                              | -               |    | 223,952   |  |  |
| Encumbrances                             | -               |    | 195,937   |  |  |
| Long-term receivables                    | -               |    | -         |  |  |
| Gravel tax                               | 48,874          |    | -         |  |  |
| Recorder's compliance                    | 182,999         |    | -         |  |  |
| Unreserved                               |                 |    |           |  |  |
| Designated for cash flows                | 4,340,760       |    | 865,371   |  |  |
| Designated for economic development      | -               |    | -         |  |  |
| Designated for future expenditures       | -               |    | -         |  |  |
| Designated for highway projects          | 1,178,164       |    | -         |  |  |
| Unreserved, reported in nonmajor         |                 |    |           |  |  |
| Special revenue funds                    | <br>-           |    | -         |  |  |
| Total Fund Balances                      | \$<br>6,156,253 | \$ | 1,285,260 |  |  |
| Total Liabilities and Fund Balances      | \$<br>6,825,889 | \$ | 3,035,588 |  |  |

# EXHIBIT 3 (Continued)

| Human<br>Services |   | Revolving<br>Loan |                  | Capital<br>Projects               |    | Other<br>overnmental<br>Funds            | Total<br>Governmental<br>Funds |  |  |
|-------------------|---|-------------------|------------------|-----------------------------------|----|--|--------------------------------|--|--|
| \$                | 177,930<br>124,406<br>-<br>8,754<br>116,352 | \$                | -<br>-<br>-<br>- | \$<br>-<br>-<br>107,183<br>-<br>- | \$ | 31,894<br>68,007<br>-<br>3,503<br>19,992 | \$                             | 686,940<br>545,916<br>309,881<br>37,575<br>194,906 |  |
|                   | 90,572                                      |                   | 548,373          | <br>50,054<br>-<br>8,400          |    | 129,387<br>41,636<br>161,264             |                                | 1,481,908<br>41,636<br>808,909                     |  |
| \$                | 518,014                                     | \$                | 548,373          | \$<br>165,637                     | \$ | 455,683                                  | \$                             | 4,107,671  |  |
| \$                | -   | \$                | -                | \$<br>-                           | \$ | 348,972                                  | \$                             | 348,972<br>3,502                                   |  |
|                   | -<br>2,860                                  |                   | -<br>-           | -<br>-<br>-                       |    | -<br>-<br>3,965                          |                                | 41,636<br>312,000<br>53,971                        |  |
|                   | -<br>-                                      |                   | -<br>-           |                                   |    | -<br>-                                   |                                | 1,172<br>223,952<br>195,937                        |  |
|                   | -   |                   | -                | 330,000                           |    | -  |                                | 330,000<br>48,874<br>182,999                       |  |
|                   | 2,581,182<br>-<br>1,688,006                 |                   | 583,692          | 83,714                            |    | -  |                                | 7,787,313<br>583,692<br>1,771,720<br>1,178,164     |  |
|                   | -   |                   |                  | <br>                              |    | 2,029,956                                |                                | 2,029,956  |  |
| \$                | 4,272,048                                   | \$                | 583,692          | \$<br>413,714                     | \$ | 2,382,893                                | \$                             | 15,093,860   |  |
| \$                | 4,790,062                                   | \$                | 1,132,065        | \$<br>579,351                     | \$ | 2,838,576                                | \$                             | 19,201,531   |  |

EXHIBIT 4

#### RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE GOVERNMENT-WIDE STATEMENT OF NET ASSETS--GOVERNMENTAL ACTIVITIES DECEMBER 31, 2008

| Fund balance - total governmental funds   |                    | \$<br>15,093,860 |
|---|--------------------|------------------|
| Amounts reported for governmental activities in the statement of net assets are different because:  |                    |                  |
| Capital assets, net of accumulated depreciation, used in governmental activities are<br>not financial resources and, therefore, are not reported in the governmental funds. |                    | 55,325,794       |
| Debt issuance costs are expended in the governmental funds, but are reported as an asset in the statement of net assets and amortized to interest expense over the life     |                    |                  |
| of the debt.  |                    | 104,339          |
| Other long-term assets are not available to pay for current period expenditures   |                    | 1 401 000        |
| and, therefore, are deferred in the governmental funds.   |                    | 1,481,908        |
| Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.                   |                    |                  |
| General obligation bonds and any related unamortized discounts/premiums   | \$<br>(10,714,017) |                  |
| Loan payable  | (14,777)           |                  |
| Compensated absences  | (1,747,330)        |                  |
| Accrued interest payable  | (140,641)          |                  |
| Other postemployment benefits   | <br>(86,939)       | <br>(12,703,704) |
| Net Assets of Governmental Activities   |                    | \$<br>59,302,197 |

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

|  |    | General   |    | Road and<br>Bridge |  |  |
|--|----|-----------|----|--------------------|--|--|
| Revenues                                     |    |           |    |                    |  |  |
| Taxes  | \$ | 5,219,483 | \$ | 1,258,498          |  |  |
| Special assessments                          | ψ  | 5,217,405 | Ψ  | 1,230,490          |  |  |
| Licenses and permits                         |    | 18,068    |    | _                  |  |  |
| Intergovernmental                            |    | 1,669,469 |    | 4,288,968          |  |  |
| Charges for services                         |    | 1,813,396 |    | 4,288,908          |  |  |
| Fines and forfeits                           |    | 31,656    |    | 409,850            |  |  |
| Gifts and contributions                      |    | 2,743     |    | -                  |  |  |
|  |    |           |    | -                  |  |  |
| Investment earnings                          |    | 568,512   |    | -                  |  |  |
| Miscellaneous                                |    | 554,188   |    | 121,857            |  |  |
| Total Revenues                               | \$ | 9,877,515 | \$ | 6,139,159          |  |  |
| Expenditures                                 |    |           |    |                    |  |  |
| Current                                      |    |           |    |                    |  |  |
| General government                           | \$ | 4,434,936 | \$ | -                  |  |  |
| Public safety                                |    | 3,962,918 |    | -                  |  |  |
| Highways and streets                         |    | -         |    | 8,213,346          |  |  |
| Sanitation                                   |    | 104,270   |    | -                  |  |  |
| Human services                               |    | -         |    | -                  |  |  |
| Health                                       |    | -         |    | -                  |  |  |
| Culture and recreation                       |    | -         |    | -                  |  |  |
| Conservation of natural resources            |    | 286,852   |    | -                  |  |  |
| Economic development                         |    | 109,000   |    | -                  |  |  |
| Capital outlay                               |    | 128,491   |    | -                  |  |  |
| Intergovernmental                            |    |           |    | 283,029            |  |  |
| Debt service                                 |    |           |    | ,                  |  |  |
| Principal                                    |    | -         |    | -                  |  |  |
| Interest                                     |    | -         |    | -                  |  |  |
| Bond issuance costs                          |    | -         |    | 12,300             |  |  |
| Total Expenditures                           | \$ | 9,026,467 | \$ | 8,508,675          |  |  |
| Excess of Revenues Over (Under) Expenditures | \$ | 851,048   | \$ | (2,369,516)        |  |  |

| Human<br>Services |   | Revolving<br>Loan |                                 | <br>Capital<br>Projects                    |    | Other<br>overnmental<br>Funds                                       | Total<br>Governmental<br>Funds |  |  |
|-------------------|---|-------------------|---------------------------------|--|----|---|--------------------------------|--|--|
| \$                | 2,155,516                               | \$                | -                               | \$<br>-                                    | \$ | 932,262   | \$                             | 9,565,759  |  |
|                   | -                                       |                   | -                               | -  |    | 97,355  |                                | 97,355   |  |
|                   | -                                       |                   | -                               | -  |    | -   |                                | 18,068   |  |
|                   | 3,167,625                               |                   | -                               | -  |    | 707,796   |                                | 9,833,858  |  |
|                   | 242,426                                 |                   | -                               | -  |    | 845,015   |                                | 3,370,673  |  |
|                   | -                                       |                   | -                               | -  |    | 2,286   |                                | 33,942   |  |
|                   | -                                       |                   | -                               | -  |    | 2,850   |                                | 5,593  |  |
|                   | -                                       |                   | 9,330                           | -  |    | -   |                                | 577,842  |  |
|                   | 234,528                                 |                   | 171,269                         | <br>733,459                                |    | 558,844   |                                | 2,374,145  |  |
| \$                | 5,800,095                               | \$                | 180,599                         | \$<br>733,459                              | \$ | 3,146,408   | \$                             | 25,877,235   |  |
| \$                | -<br>-<br>-<br>5,651,114<br>-<br>-<br>- | \$                | -<br>-<br>-<br>-<br>-<br>-<br>- | \$<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>- | \$ | 327,256<br>-<br>-<br>115,741<br>-<br>1,469,439<br>469,586<br>97,165 | \$                             | 4,762,192<br>3,962,918<br>8,213,346<br>220,011<br>5,651,114<br>1,469,439<br>469,586<br>384,017 |  |
|                   | -                                       |                   | 163,250                         | -  |    | -   |                                | 272,250  |  |
|                   | -                                       |                   | -                               | 1,602,298                                  |    | 54,497  |                                | 1,785,286  |  |
|                   | -                                       |                   | -                               | -  |    | -   |                                | 283,029  |  |
|                   | -<br>-<br>-                             |                   | -<br>-<br>-                     | -<br>-<br>-                                |    | 762,171<br>302,776  |                                | 762,171<br>302,776<br>12,300   |  |
| \$                | 5,651,114                               | \$                | 163,250                         | \$<br>1,602,298                            | \$ | 3,598,631   | \$                             | 28,550,435   |  |
| \$                | 148,981                                 | \$                | 17,349                          | \$<br>(868,839)                            | \$ | (452,223)   | \$                             | (2,673,200)  |  |

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

|   |    | Road and<br>Bridge |    |           |
|---|----|--------------------|----|-----------|
| Other Financing Sources (Uses)                  |    |                    |    |           |
| Transfers in                                    | \$ | -                  | \$ | 50,000    |
| Transfers out                                   |    | (581,902)          |    | (50,000)  |
| Bonds issued                                    |    | -                  |    | 3,000,000 |
| Premium on bonds/notes issued                   |    | -                  |    | 300       |
| Total Other Financing Sources (Uses)            | \$ | (581,902)          | \$ | 3,000,300 |
| Net Change in Fund Balances                     | \$ | 269,146            | \$ | 630,784   |
| Fund Balances - January 1                       |    | 5,887,107          |    | 682,523   |
| Increase (decrease) in reserved for inventories |    | -                  |    | (28,047)  |
| Fund Balances - December 31                     | \$ | 6,156,253          | \$ | 1,285,260 |

# EXHIBIT 5 (Continued)

| Human<br>Services |             | Revolving<br>Loan |             | <br>Capital<br>Projects            | Go | Other<br>wernmental<br>Funds | Total<br>Governmental<br>Funds |   |  |
|-------------------|-------------|-------------------|-------------|------------------------------------|----|------------------------------|--------------------------------|---|--|
| \$                | -<br>-<br>- | \$                | -<br>-<br>- | \$<br>50,000<br>(50,000)<br>-<br>- | \$ | 872,015<br>(290,113)<br>-    | \$                             | 972,015<br>(972,015)<br>3,000,000<br><u>300</u> |  |
| \$                |             | \$                |             | \$<br>-                            | \$ | 581,902                      | \$                             | 3,000,300                                       |  |
| \$                | 148,981     | \$                | 17,349      | \$<br>(868,839)                    | \$ | 129,679                      | \$                             | 327,100   |  |
|                   | 4,123,067   |                   | 566,343     | <br>1,282,553                      |    | 2,253,214                    |                                | 14,794,807<br>(28,047)                          |  |
| \$                | 4,272,048   | \$                | 583,692     | \$<br>413,714                      | \$ | 2,382,893                    | \$                             | 15,093,860                                      |  |

EXHIBIT 6

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES--GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2008

| Net change in fund balance - total governmental funds (Exhibit 5)   |   | \$ | 327,100     |
|---|---|----|-------------|
| Amounts reported for governmental activities in the statement of activities are different because:  |   |    |             |
| In the funds, under the modified accrual basis, receivables not available for expenditure<br>are deferred. In the statement of activities, those revenues are recognized when earned.<br>The adjustment to revenues between the fund statements and statement of activities is<br>the increase or decrease in revenues deferred as unavailable.   |   |    |             |
| Deferred revenue - December 31<br>Deferred revenue - January 1  | \$<br>1,481,908<br>(350,841)                                    |    | 1,131,067   |
| Governmental funds report capital outlay as expenditures. However, in the statement<br>of activities, the cost of those assets is allocated over their estimated useful lives and<br>reported as depreciation expense. In the statement of activities, only the gain or loss<br>on the disposal of capital assets is reported; whereas, in the governmental funds, the<br>proceeds from the sale increase financial resources. Therefore, the change in net assets<br>differs from the change in fund balance by the net book value of the assets sold. |   |    |             |
| Expenditures for general capital assets and infrastructure<br>Net book value of assets sold   | \$<br>8,451,315<br>(123,803)                                    |    | 6 214 107   |
| Current year depreciation<br>Proceeds from debt issuances provide current financial resources to funds, but issuing<br>debt increases long-term liabilities in the statement of net assets.   | <br>(2,013,405)   |    | 6,314,107   |
| Debt issuance<br>Premiums of bonds sold<br>Bond issuance cost   | \$<br>(3,000,000)<br>(300)<br>12,300                            |    | (2,988,000) |
| Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.  |   |    |             |
| Principal payments<br>General obligation bonds<br>Capital notes<br>Loan payable   | \$<br>495,000<br>260,000<br>7,171                               |    | 762,171     |
| Prior period adjustment (Note 2.D.)   |   |    | (1,409,946) |
| Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.   |   |    |             |
| Change in accrued interest payable<br>Amortization of discounts/premiums and deferred issuance charges<br>Change in compensated absences<br>Change in inventories<br>Change in other postemployment benefits  | \$<br>(10,262)<br>(10,992)<br>(155,354)<br>(28,047)<br>(86,939) |    | (291,594)   |
| Change in Net Assets of Governmental Activities (Exhibit 2)   | <br>· · /   | \$ | 3,844,905   |
| mange in 1997 respect of Governmental receiving (Pamole 2)  |   | Ψ  | 5,077,205   |

EXHIBIT 7

### BUDGETARY COMPARISON STATEMENT GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2008

|                          | Budgeted        | l Amou | nts       | Actual          | Variance with |            |  |
|--------------------------|-----------------|--------|-----------|-----------------|---------------|------------|--|
|                          | <br>Original    |        | Final     | <br>Amounts     | Fi            | nal Budget |  |
| Revenues                 |                 |        |           |                 |               |            |  |
| Taxes                    | \$<br>5,249,692 | \$     | 5,249,692 | \$<br>5,219,483 | \$            | (30,209)   |  |
| Licenses and permits     | 11,210          |        | 11,210    | 18,068          |               | 6,858      |  |
| Intergovernmental        | 1,678,102       |        | 1,678,102 | 1,669,469       |               | (8,633)    |  |
| Charges for services     | 1,433,877       |        | 1,433,877 | 1,813,396       |               | 379,519    |  |
| Fines and forfeits       | 30,785          |        | 30,785    | 31,656          |               | 871        |  |
| Gifts and contributions  | 50              |        | 50        | 2,743           |               | 2,693      |  |
| Investment earnings      | 475,000         |        | 475,000   | 568,512         |               | 93,512     |  |
| Miscellaneous            | <br>298,935     |        | 298,935   | <br>554,188     |               | 255,253    |  |
| Total Revenues           | \$<br>9,177,651 | \$     | 9,177,651 | \$<br>9,877,515 | \$            | 699,864    |  |
| Expenditures             |                 |        |           |                 |               |            |  |
| Current                  |                 |        |           |                 |               |            |  |
| General government       |                 |        |           |                 |               |            |  |
| Commissioners            | \$<br>213,523   | \$     | 213,523   | \$<br>210,218   | \$            | 3,305      |  |
| Courts                   | 8,500           |        | 8,500     | 18,406          |               | (9,906)    |  |
| Court services           | 387,359         |        | 387,359   | 351,571         |               | 35,788     |  |
| Law library              | 30,685          |        | 30,685    | 37,661          |               | (6,976)    |  |
| County administration    | 107,465         |        | 107,465   | 111,014         |               | (3,549)    |  |
| County auditor           | 296,252         |        | 296,252   | 278,849         |               | 17,403     |  |
| County treasurer         | 316,806         |        | 316,806   | 298,427         |               | 18,379     |  |
| County assessor          | 282,176         |        | 282,176   | 241,857         |               | 40,319     |  |
| Accounting and auditing  | 52,000          |        | 52,000    | 62,558          |               | (10,558)   |  |
| Data processing          | 240,045         |        | 240,045   | 253,804         |               | (13,759)   |  |
| Central services         | 89,000          |        | 89,000    | 65,084          |               | 23,916     |  |
| Attorney                 | 582,475         |        | 582,475   | 581,024         |               | 1,451      |  |
| Recorder                 | 210,907         |        | 210,907   | 166,474         |               | 44,433     |  |
| Surveyor                 | 13,000          |        | 13,000    | 5,430           |               | 7,570      |  |
| Planning and zoning      | 490,727         |        | 490,727   | 434,282         |               | 56,445     |  |
| Maintenance              | 400,573         |        | 400,573   | 412,413         |               | (11,840)   |  |
| Veterans service officer | 140,613         |        | 140,613   | 134,595         |               | 6,018      |  |
| Appropriations           | 183,600         |        | 183,600   | 231,674         |               | (48,074)   |  |
| Other                    | <br>251,688     |        | 251,688   | <br>539,595     |               | (287,907)  |  |
| Total general government | \$<br>4,297,394 | \$     | 4,297,394 | \$<br>4,434,936 | \$            | (137,542)  |  |
| Public safety            |                 |        |           |                 |               |            |  |
| Sheriff                  | \$<br>3,638,460 | \$     | 3,638,460 | \$<br>3,742,817 | \$            | (104,357)  |  |
| Emergency services       | 64,158          |        | 64,158    | 85,465          |               | (21,307)   |  |
| Coroner                  | 63,803          |        | 63,803    | 63,722          |               | 81         |  |
| E-911 system             | <br>100,000     |        | 100,000   | <br>70,914      |               | 29,086     |  |
| Total public safety      | \$<br>3,866,421 | \$     | 3,866,421 | \$<br>3,962,918 | \$            | (96,497)   |  |

EXHIBIT 7 (Continued)

#### BUDGETARY COMPARISON STATEMENT GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2008

|   | Budgeted        | Amou | ints      | Actual          | Variance with |            |  |
|---|-----------------|------|-----------|-----------------|---------------|------------|--|
|   | <br>Original    |      | Final     | <br>Amounts     | Fi            | nal Budget |  |
| Expenditures<br>Current (Continued)     |                 |      |           |                 |               |            |  |
| Sanitation                              |                 |      |           |                 |               |            |  |
| Solid waste                             | \$<br>107,401   | \$   | 107,401   | \$<br>104,270   | \$            | 3,131      |  |
| Conservation of natural resources       |                 |      |           |                 |               |            |  |
| County extension                        | \$<br>173,956   | \$   | 173,956   | \$<br>170,586   | \$            | 3,370      |  |
| Water and soil resources                | 93,577          |      | 93,577    | 108,808         |               | (15,231)   |  |
| Extension committee                     | 3,000           |      | 3,000     | 2,458           |               | 542        |  |
| Agricultural inspections                | <br>5,000       |      | 5,000     | <br>5,000       |               | -          |  |
| Total conservation of natural resources | \$<br>275,533   | \$   | 275,533   | \$<br>286,852   | \$            | (11,319)   |  |
| Economic development                    |                 |      |           |                 |               |            |  |
| Community development                   | \$<br>109,000   | \$   | 109,000   | \$<br>109,000   | \$            | -          |  |
| Capital outlay                          |                 |      |           |                 |               |            |  |
| General government                      | \$<br>-         | \$   | -         | \$<br>128,491   | \$            | (128,491)  |  |
| Total Expenditures                      | \$<br>8,655,749 | \$   | 8,655,749 | \$<br>9,026,467 | \$            | (370,718)  |  |
| Excess of Revenues Over (Under)         |                 |      |           |                 |               |            |  |
| Expenditures                            | \$<br>521,902   | \$   | 521,902   | \$<br>851,048   | \$            | 329,146    |  |
| Other Financing Sources (Uses)          |                 |      |           |                 |               |            |  |
| Transfers out                           | <br>(521,902)   |      | (521,902) | <br>(581,902)   |               | (60,000)   |  |
| Net Change in Fund Balance              | \$<br>-         | \$   | -         | \$<br>269,146   | \$            | 269,146    |  |
| Fund Balance - January 1                | <br>5,887,107   |      | 5,887,107 | <br>5,887,107   |               | -          |  |
| Fund Balance - December 31              | \$<br>5,887,107 | \$   | 5,887,107 | \$<br>6,156,253 | \$            | 269,146    |  |

EXHIBIT 8

#### BUDGETARY COMPARISON STATEMENT ROAD AND BRIDGE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

|                                      |    | Budgeted    | l Amou | nts         | Actual   |             | Va | ariance with |
|--------------------------------------|----|-------------|--------|-------------|----------|-------------|----|--------------|
|                                      |    | Original    |        | Final       |          | Amounts     | F  | inal Budget  |
| _                                    |    |             |        |             |          |             |    |              |
| Revenues                             | ٠  | 1 05 ( 50 ) | ٨      | 1 05 ( 50 ) | <b>^</b> | 1 250 400   | ٠  |              |
| Taxes                                | \$ | 1,254,721   | \$     | 1,254,721   | \$       | 1,258,498   | \$ | 3,777        |
| Intergovernmental                    |    | 3,971,750   |        | 3,971,750   |          | 4,288,968   |    | 317,218      |
| Charges for services                 |    | 672,000     |        | 672,000     |          | 469,836     |    | (202,164)    |
| Miscellaneous                        |    | 88,726      |        | 88,726      |          | 121,857     |    | 33,131       |
| Total Revenues                       | \$ | 5,987,197   | \$     | 5,987,197   | \$       | 6,139,159   | \$ | 151,962      |
| Expenditures                         |    |             |        |             |          |             |    |              |
| Current                              |    |             |        |             |          |             |    |              |
| Highways and streets                 |    |             |        |             |          |             |    |              |
| Administration                       | \$ | 395,488     | \$     | 395,488     | \$       | 413,892     | \$ | (18,404)     |
| Maintenance                          |    | 1,455,634   |        | 1,455,634   |          | 1,304,110   |    | 151,524      |
| Engineering/construction             |    | 2,929,664   |        | 2,929,664   |          | 5,383,026   |    | (2,453,362)  |
| Equipment, maintenance, and shop     |    | 903,411     |        | 903,411     |          | 1,112,318   |    | (208,907)    |
| Total highways and streets           | \$ | 5,684,197   | \$     | 5,684,197   | \$       | 8,213,346   | \$ | (2,529,149)  |
| Capital outlay                       |    |             |        |             |          |             |    |              |
| Highways and streets                 | \$ | 3,000       | \$     | 3,000       | \$       | -           | \$ | 3,000        |
| Debt service                         |    |             |        |             |          |             |    |              |
| Bond issuance costs                  | \$ |             | \$     | -           | \$       | 12,300      | \$ | (12,300)     |
| Intergovernmental                    |    |             |        |             |          |             |    |              |
| Highways and streets                 | \$ | 300,000     | \$     | 300,000     | \$       | 283,029     | \$ | 16,971       |
| Total Expenditures                   | \$ | 5,987,197   | \$     | 5,987,197   | \$       | 8,508,675   | \$ | (2,521,478)  |
| Excess of Revenues Over (Under)      |    |             |        |             |          |             |    |              |
| Expenditures                         | \$ | -           | \$     | -           | \$       | (2,369,516) | \$ | (2,369,516)  |
| Other Financing Sources (Uses)       |    |             |        |             |          |             |    |              |
| Transfers in                         | \$ | -           | \$     | -           | \$       | 50,000      | \$ | 50,000       |
| Transfers out                        |    | -           |        | -           |          | (50,000)    |    | (50,000)     |
| Proceeds from sale of bonds          |    | -           |        | -           |          | 3,000,000   |    | 3,000,000    |
| Premium on bonds/notes issued        |    | -           |        | -           |          | 300         |    | 300          |
| Total Other Financing Sources (Uses) | \$ |             | \$     | -           | \$       | 3,000,300   | \$ | 3,000,300    |
| Net Change in Fund Balance           | \$ | -           | \$     | -           | \$       | 630,784     | \$ | 630,784      |
| Fund Balance - January 1             |    | 682,523     |        | 682,523     |          | 682,523     |    | -            |
| Increase (decrease) in reserved for  |    |             |        |             |          | (70 0.47)   |    | (10 0.47)    |
| inventories                          |    | -           |        |             |          | (28,047)    |    | (28,047)     |
| Fund Balance - December 31           | \$ | 682,523     | \$     | 682,523     | \$       | 1,285,260   | \$ | 602,737      |

EXHIBIT 9

#### BUDGETARY COMPARISON STATEMENT HUMAN SERVICES SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

|                            | Budgeted Amounts |           |               | Actual    |              | Variance with |    |           |
|----------------------------|------------------|-----------|---------------|-----------|--------------|---------------|----|-----------|
|                            |                  | Original  | Final Amounts |           | Final Budget |               |    |           |
| Revenues                   |                  |           |               |           |              |               |    |           |
| Taxes                      | \$               | 2,155,843 | \$            | 2,155,843 | \$           | 2,155,516     | \$ | (327)     |
| Intergovernmental          |                  | 2,520,917 |               | 2,520,917 |              | 3,167,625     |    | 646,708   |
| Charges for services       |                  | 131,047   |               | 131,047   |              | 242,426       |    | 111,379   |
| Miscellaneous              |                  | 211,922   |               | 211,922   |              | 234,528       |    | 22,606    |
| Total Revenues             | \$               | 5,019,729 | \$            | 5,019,729 | \$           | 5,800,095     | \$ | 780,366   |
| Expenditures               |                  |           |               |           |              |               |    |           |
| Current                    |                  |           |               |           |              |               |    |           |
| Human services             |                  |           |               |           |              |               |    |           |
| Income maintenance         | \$               | 1,516,238 | \$            | 1,516,238 | \$           | 1,621,872     | \$ | (105,634) |
| Social services            |                  | 3,646,125 |               | 3,646,125 |              | 4,029,242     |    | (383,117) |
| Total Expenditures         | \$               | 5,162,363 | \$            | 5,162,363 | \$           | 5,651,114     | \$ | (488,751) |
| Net Change in Fund Balance | \$               | (142,634) | \$            | (142,634) | \$           | 148,981       | \$ | 291,615   |
| Fund Balance - January 1   |                  | 4,123,067 |               | 4,123,067 |              | 4,123,067     |    | -         |
| Fund Balance - December 31 | \$               | 3,980,433 | \$            | 3,980,433 | \$           | 4,272,048     | \$ | 291,615   |

**PROPRIETARY FUND** 

**EXHIBIT 10** 

#### STATEMENT OF FUND NET ASSETS MEEKER MEMORIAL HOSPITAL ENTERPRISE FUND DECEMBER 31, 2008

#### Assets

| Current assets  |           |            |
|---|-----------|------------|
| Cash and pooled investments   | \$        | 1,704,034  |
| Accounts receivable - net   |           | 3,823,027  |
| Inventories   |           | 541,433    |
| Prepaid items   |           | 330,872    |
| Total current assets  | <u>\$</u> | 6,399,366  |
| Restricted assets   |           |            |
| Investments   | \$        | 11,072,065 |
| Restricted by bond indenture  |           | 13,383,958 |
| Restricted by donor   |           | 600,592    |
| Total restricted assets   | \$        | 25,056,615 |
| Noncurrent assets   |           |            |
| Investment in joint venture   | \$        | 372,227    |
| Other assets  |           | 375,387    |
| Capital assets  |           |            |
| Nondepreciable  |           | 17,025,008 |
| Depreciable - net   |           | 4,599,440  |
| Total noncurrent assets   | \$        | 22,372,062 |
| Total Assets  | <u>\$</u> | 53,828,043 |
| Liabilities   |           |            |
| Current liabilities   |           |            |
| Accounts payable  | \$        | 1,043,473  |
| Salaries payable  | Ŧ         | 1,377,596  |
| Accrued interest payable  |           | 221,603    |
| Contracts payable   |           | 1,694,717  |
| Capital lease payable   |           | 29,843     |
| Total current liabilities   | <u>\$</u> | 4,367,232  |
| Noncurrent liabilities  |           |            |
| Bonds payable   | \$        | 26,949,922 |
| Capital lease payable   | Ψ         | 37,356     |
|   |           | 51,550     |
| Total noncurrent liabilities  | \$        | 26,987,278 |
| Total Liabilities   | \$        | 31,354,510 |
| The notes to the financial statements are an integral part of this statement. |           | Page 30    |

The notes to the financial statements are an integral part of this statement.

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### EXHIBIT 10 (Continued)

#### STATEMENT OF FUND NET ASSETS MEEKER MEMORIAL HOSPITAL ENTERPRISE FUND DECEMBER 31, 2008

#### Net Assets

| Invested in capital assets - net of related debt | \$<br>7,638,411  |
|--|------------------|
| Restricted by bond indenture                     | 1,978,215        |
| Restricted by donor                              | 1,059,556        |
| Unrestricted                                     | <br>11,797,351   |
| Total Net Assets                                 | \$<br>22,473,533 |

EXHIBIT 11

### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS MEEKER MEMORIAL HOSPITAL ENTERPRISE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

| Operating Revenues   |            |            |
|--|------------|------------|
| Patient services revenues  | \$         | 20,974,888 |
| Miscellaneous  |            | 405,325    |
| Total Operating Revenues   | \$         | 21,380,213 |
| Operating Expenses   |            |            |
| Professional care of patients  | \$         | 13,686,962 |
| Administration and fiscal services                                       |            | 3,878,878  |
| Property, housekeeping, and laundry                                      |            | 956,749    |
| Dietary  |            | 391,144    |
| Depreciation   |            | 1,097,387  |
| Total Operating Expenses   | <u></u> \$ | 20,011,120 |
| Operating Income (Loss)  | <u>\$</u>  | 1,369,093  |
| Nonoperating Revenues (Expenses)   |            |            |
| Noncapital contributions   | \$         | 151,608    |
| Interest income  |            | 314,646    |
| Unrealized gain (loss) on investments                                    |            | 189,951    |
| Interest expense   |            | (6,000)    |
| Gain (loss) on disposal of assets and other                              |            | 2,249      |
| Total Nonoperating Revenues (Expenses)                                   | \$         | 652,454    |
| Excess of Revenues Over (Under) Expenses Before<br>Capital Contributions | \$         | 2,021,547  |
| Capital contributions  |            | 259,083    |
| Change in Net Assets   | \$         | 2,280,630  |
| Net Assets - January 1   |            | 20,192,903 |
| Net Assets - December 31   | \$         | 22,473,533 |

**EXHIBIT 12** 

#### STATEMENT OF CASH FLOWS MEEKER MEMORIAL HOSPITAL ENTERPRISE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

| Cash Flows from Operating Activities  |                 |   |
|---|-----------------|---|
| Receipts from third-party payors and patients   | \$              | 21,474,166  |
| Other receipts  |                 | 239,717   |
| Payments to suppliers   |                 | (9,933,160)   |
| Payments to employees   |                 | (9,124,438)   |
| Net cash provided by (used in) operating activities   | \$              | 2,656,285   |
| Cash Flows from Capital and Related Financing Activities  |                 |   |
| Proceeds from sale of capital assets  | \$              | 315,890   |
| Purchases of capital assets   |                 | (12,647,423)  |
| Contributions received restricted for capital assets  |                 | 242,651   |
| Principal payments on long-term debt  |                 | (30,790)  |
| Interest paid   |                 | (6,000)   |
|   |                 |   |
| Net cash provided by (used in) capital and related financing activities   | \$              | (12,125,672)  |
| Net cash provided by (used in) capital and related financing activities<br>Cash Flows from Investing Activities   | <u></u> \$      | (12,125,672)  |
|   | <u>\$</u><br>\$ | ( <b>12,125,672</b> )<br>15,187,858                       |
| Cash Flows from Investing Activities  | <u>.</u>        |   |
| Cash Flows from Investing Activities<br>Proceeds from sales and maturities of investments   | <u>.</u>        | 15,187,858  |
| Cash Flows from Investing Activities<br>Proceeds from sales and maturities of investments<br>Purchase of investments  | <u>.</u>        | 15,187,858<br>(5,497,720)                                 |
| Cash Flows from Investing Activities<br>Proceeds from sales and maturities of investments<br>Purchase of investments<br>Investment earnings received  | \$              | 15,187,858<br>(5,497,720)<br>469,102                      |
| Cash Flows from Investing Activities<br>Proceeds from sales and maturities of investments<br>Purchase of investments<br>Investment earnings received<br>Net cash provided by (used in) investing activities | \$              | 15,187,858<br>(5,497,720)<br>469,102<br><b>10,159,240</b> |

EXHIBIT 12 (Continued)

#### STATEMENT OF CASH FLOWS MEEKER MEMORIAL HOSPITAL ENTERPRISE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

| Reconciliation of operating income (loss) to net cash provided by |                 |
|---|-----------------|
| (used in) operating activities                                    |                 |
| Operating income (loss)   | \$<br>1,369,093 |
| Adjustments to reconcile operating income (loss) to net cash      |                 |
| provided by (used in) operating activities                        |                 |
| Depreciation expense  | \$<br>1,097,387 |
| Equity in joint venture   | (299,098)       |
| Distributions received from joint venture                         | 133,490         |
| (Increase) decrease in accounts receivable                        | 499,278         |
| (Increase) decrease in inventories                                | (49,148)        |
| (Increase) decrease in prepaid items                              | (47,367)        |
| (Increase) decrease in accounts payable                           | (110,299)       |
| (Increase) decrease in salaries payable                           | <br>62,949      |
| Total adjustments   | \$<br>1,287,192 |
| Net Cash Provided by (Used in) Operating Activities               | \$<br>2,656,285 |
| Noncash Investing, Capital, and Financing Activities              |                 |
| Loss on disposal of capital assets                                | \$<br>(599)     |
| Construction in progress financed with payables                   | 1,694,717       |
| Unrealized losses on investments                                  | 189,951         |

FIDUCIARY FUNDS

EXHIBIT 13

#### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS DECEMBER 31, 2008

|                             |          | Agency  |
|-----------------------------|----------|---------|
| Assets                      |          |         |
| Cash and pooled investments | <u>6</u> | 401,556 |
| Liabilities                 |          |         |
| Due to other governments    | \$       | 401,556 |

The notes to the financial statements are an integral part of this statement.

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DISCRETELY PRESENTED COMPONENT UNITS

EXHIBIT 14

#### COMBINING STATEMENT OF NET ASSETS DISCRETELY PRESENTED COMPONENT UNITS DECEMBER 31, 2008

|  | De | Economic<br>evelopment<br>Authority | Red | ousing and<br>evelopment<br>Authority | <br>Total       |
|--|----|-------------------------------------|-----|---------------------------------------|-----------------|
| Assets   |    |                                     |     |                                       |                 |
| Current assets                                   |    |                                     |     |                                       |                 |
| Cash and pooled investments                      | \$ | 76,418                              | \$  | 184,245                               | \$<br>260,663   |
| Investments                                      |    | 141,000                             |     | -                                     | 141,000         |
| Accounts receivable - net                        |    | 27,953                              |     | 21,910                                | 49,863          |
| Accrued interest receivable                      |    | 4,386                               |     | -                                     | 4,386           |
| Loans receivable                                 |    | 1,399,940                           |     | -                                     | 1,399,940       |
| Prepaid items                                    |    | 20,483                              |     | 6,393                                 | <br>26,876      |
| Total current assets                             | \$ | 1,670,180                           | \$  | 212,548                               | \$<br>1,882,728 |
| Noncurrent assets                                |    |                                     |     |                                       |                 |
| Deferred debt issuance costs                     | \$ | 45,914                              | \$  | -                                     | \$<br>45,914    |
| Capital assets                                   |    |                                     |     |                                       |                 |
| Nondepreciable                                   |    | 155,988                             |     | 81,934                                | 237,922         |
| Depreciable - net                                |    | 3,761,221                           |     | 370,314                               | <br>4,131,535   |
| Total noncurrent assets                          | \$ | 3,963,123                           | \$  | 452,248                               | \$<br>4,415,371 |
| Total Assets                                     | \$ | 5,633,303                           | \$  | 664,796                               | \$<br>6,298,099 |
| Liabilities                                      |    |                                     |     |                                       |                 |
| Current liabilities                              |    |                                     |     |                                       |                 |
| Accounts payable                                 | \$ | 12,702                              | \$  | 1,891                                 | \$<br>14,593    |
| Accrued expenses                                 |    | -                                   |     | 16,495                                | 16,495          |
| Due to other governments                         |    | 1,000,000                           |     | -                                     | 1,000,000       |
| Deferred rent income                             |    | -                                   |     | 4,121                                 | 4,121           |
| Accrued interest payable                         |    | 2,415                               |     | -                                     | 2,415           |
| Customer deposits                                |    | 44,155                              |     | -                                     | 44,155          |
| Tenant security deposits                         |    | -                                   |     | 8,324                                 | 8,324           |
| Revenue bonds payable - current                  |    | 110,509                             |     | -                                     | <br>110,509     |
| Total current liabilities                        | \$ | 1,169,781                           | \$  | 30,831                                | \$<br>1,200,612 |
| Noncurrent liabilities                           |    |                                     |     |                                       |                 |
| Revenue bonds payable - long-term                |    | 4,477,718                           |     | -                                     | <br>4,477,718   |
| Total Liabilities                                | \$ | 5,647,499                           | \$  | 30,831                                | \$<br>5,678,330 |
| <u>Net Assets</u>                                |    |                                     |     |                                       |                 |
| Invested in capital assets - net of related debt | \$ | -                                   | \$  | 452,248                               | \$<br>452,248   |
| Unrestricted                                     |    | (14,196)                            | -   | 181,717                               | <br>167,521     |
| Total Net Assets                                 | \$ | (14,196)                            | \$  | 633,965                               | \$<br>619,769   |
|  |    |                                     |     | · · · · ·                             | <br><u>.</u>    |

### COMBINING STATEMENT OF ACTIVITIES DISCRETELY PRESENTED COMPONENT UNITS FOR THE YEAR ENDED DECEMBER 31, 2008

|   | <br>Expenses             | es, Charges,<br>es, and Other |
|---|--------------------------|-------------------------------|
| Functions/Programs  |                          |                               |
| Economic Development Authority (EDA)<br>Housing and Redevelopment Authority (HRA) | \$<br>635,062<br>374,086 | \$<br>551,655<br>74,833       |
| Total Component Units   | \$<br>1,009,148          | \$<br>626,488                 |

#### **General Revenues**

Investment income Miscellaneous

**Total general revenues** 

**Change in Net Assets** 

Net Assets - Beginning

Net Assets - Ending

### EXHIBIT 15

| -    | erating<br>ants and |     | Capital<br>rants and |    | Net (Expen     | se) Reven | ie and Changes | in Net Asso | ets            |
|------|---------------------|-----|----------------------|----|----------------|-----------|----------------|-------------|----------------|
| Cont | ributions           | Cor | ntributions          |    | EDA            |           | HRA            |             | Total          |
| \$   | 540                 | \$  | -                    | \$ | (82,867)       | \$        | -              | \$          | (82,867)       |
|      | 244,895             |     | 73,447               |    | -              |           | 19,089         |             | 19,089         |
| \$   | 245,435             | \$  | 73,447               | \$ | (82,867)       | \$        | 19,089         | \$          | (63,778)       |
|      |                     |     |                      | ¢  |                | ¢         |                | ÷           |                |
|      |                     |     |                      | \$ | 6,484<br>4,636 | \$        | 1,721          | \$          | 8,205<br>4,636 |
|      |                     |     |                      | \$ | 11,120         | \$        | 1,721          | \$          | 12,841         |
|      |                     |     |                      | \$ | (71,747)       | \$        | 20,810         | \$          | (50,937)       |
|      |                     |     |                      |    | 57,551         |           | 613,155        |             | 670,706        |
|      |                     |     |                      | \$ | (14,196)       | \$        | 633,965        | \$          | 619,769        |

# NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2008

# 1. <u>Summary of Significant Accounting Policies</u>

Meeker County's financial statements are prepared in accordance with generally accepted accounting principles (GAAP) as of and for the year ended December 31, 2008. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989, (when applicable) that do not conflict with or contradict GASB pronouncements. The more significant accounting policies established in GAAP and used by the County are discussed below.

## A. Financial Reporting Entity

Meeker County was established February 23, 1856, and is an organized county having the powers, duties, and privileges granted counties by Minn. Stat. ch. 373. As required by accounting principles generally accepted in the United States of America, these financial statements present Meeker County (primary government) and its component units for which the County is financially accountable. The County is governed by a five-member Board of Commissioners elected from districts within the County. The Board is organized with a chair and vice chair elected at the annual meeting in January of each year.

## **Discretely Presented Component Units**

While part of the reporting entity, discretely presented component units are presented in a separate column in the government-wide financial statements to emphasize that they are legally separate from the County. The following component units of Meeker County are discretely presented:

| Component Unit  | Component Unit of<br>Reporting Entity Because  | Separate<br>Financial Statements                                    |
|---|--|---|
| Meeker County Economic<br>Development Authority (EDA) | The Board of Directors consists of<br>two County Commissioners and<br>seven members appointed by the<br>County Commissioners. Meeker<br>County is obligated for the debt and<br>Any operating deficits of the EDA. | The Meeker County EDA does not issue separate financial statements. |

## 1. Summary of Significant Accounting Policies

## A. Financial Reporting Entity

## Discretely Presented Component Units (Continued)

| Component Unit  | Component Unit of<br>Reporting Entity Because   | Separate<br>Financial Statements   |
|---|---|--|
| Meeker County Housing and<br>Redevelopment Authority<br>(HRA) | The Board of Directors consists of<br>five members who are appointed by<br>the County Commissioners. Meeker<br>County is obligated for the debt and<br>any operating deficits of the HRA. | Meeker County Housing and<br>Redevelopment Authority<br>840 North Third Street<br>P. O. Box 277<br>Dassel, Minnesota 55325 |

### B. Basic Financial Statements

### 1. <u>Government-Wide Statements</u>

The government-wide financial statements (the statement of net assets and the statement of activities) display information about Meeker County (the primary government) and its component units. These statements include the financial activities of the overall County government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external parties for support.

In the government-wide statement of net assets, both the governmental activities and business-type activities columns: (a) are presented on a consolidated basis by column; and (b) are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations.

Meeker County's net assets are reported in three parts: (1) invested in capital assets, net of related debt; (2) restricted net assets; and (3) unrestricted net assets. Meeker County first utilizes restricted resources to finance qualifying activities.

# 1. Summary of Significant Accounting Policies

## B. Basic Financial Statements

1. <u>Government-Wide Statements</u> (Continued)

The statement of activities demonstrates the degree to which the direct expenses of each function of the County's governmental activities and business-type activities are offset by program revenues. Direct expenses are those clearly identifiable with a specific function or activity. Program revenues include: (1) fees, fines, and charges paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function or activity. Revenues not classified as program revenues, including all taxes, are presented as general revenues.

# 2. Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category-governmental, proprietary, and fiduciary--are presented. The emphasis of governmental and proprietary fund financial statements is on major individual governmental and enterprise funds, with each displayed as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or incidental activities.

In relation to GASB Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting*, as amended, the Meeker Memorial Hospital has elected not to apply the provisions of pronouncements of FASB issued after November 30, 1989.

# 1. Summary of Significant Accounting Policies

## B. <u>Basic Financial Statements</u>

2. <u>Fund Financial Statements</u> (Continued)

The County reports the following major governmental funds:

The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The <u>Road and Bridge Special Revenue Fund</u> is used to account for revenues and expenditures of the County Highway Department, which is responsible for the construction and maintenance of roads, bridges, and other projects affecting County roadways.

The <u>Human Services Special Revenue Fund</u> is used to account for economic assistance and community social services programs.

The <u>Revolving Loan Special Revenue Fund</u> accounts for the revenues and expenditures associated with the County's economic development loan program.

The <u>Capital Projects Fund</u> accounts for financial resources to be used for anticipated capital projects.

The County reports the following major enterprise fund:

The <u>Meeker Memorial Hospital Fund</u> is used to account for the operations of the Meeker Memorial Hospital.

Additionally, the County reports the following fund type:

<u>Agency funds</u> are custodial in nature and do not present results of operations or have a measurement focus. These funds account for assets that the County holds for others in an agent capacity.
# 1. <u>Summary of Significant Accounting Policies</u> (Continued)

#### C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Meeker County considers all revenues as available if collected within 60 days after the end of the current period. Property and other taxes, licenses, and interest are all considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of general long-term debt are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources as needed.

#### D. Assets, Liabilities, and Net Assets or Equity

#### 1. Cash and Cash Equivalents

Meeker County has defined cash and cash equivalents to include cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Additionally, each fund's equity in the County's investment pool is treated as a cash equivalent because the funds can deposit or effectively withdraw cash at any time without prior notice or penalty.

# 1. Summary of Significant Accounting Policies

## D. Assets, Liabilities, and Net Assets or Equity (Continued)

#### 2. Deposits and Investments

The cash balances of substantially all funds are pooled and invested by the County Treasurer for the purpose of increasing earnings through investment activities. Pooled and fund investments are reported at their fair value at December 31, 2008, based on market prices. Pursuant to Minn. Stat. § 385.07, investment earnings on cash and pooled investments of governmental and fiduciary funds are credited to the General Fund. Investment earnings on business-type activities are credited to the Meeker Memorial Hospital Fund. Other funds received investment earnings based on other state statutes, grant agreements, contracts, and bond covenants. Investment earnings for 2008 were \$577,842.

Meeker County invests in an external investment pool, the Minnesota Association of Governments Investing for Counties (MAGIC) Fund, which is created under a joint powers agreement pursuant to Minn. Stat. § 471.59. The MAGIC Fund is not registered with the Securities and Exchange Commission (SEC), but does operate in a manner consistent with Rule 2a-7 prescribed by the SEC pursuant to the Investment Company Act of 1940 (17 C.F.R. § 270.2a-7). Therefore, the fair value of the County's position in the pool is the same as the value of the pool shares.

#### 3. <u>Receivables and Payables</u>

Activity between funds representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" (the current portion of interfund loans) or "advances to/from other funds" (the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances to other funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

# 1. <u>Summary of Significant Accounting Policies</u>

## D. Assets, Liabilities, and Net Assets or Equity

3. <u>Receivables and Payables</u> (Continued)

All receivables, including those of the discretely presented component units, are shown net of an allowance for uncollectibles.

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed in March with the first half payment due May 15 and the second half payment due October 15. Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as delinquent taxes receivable.

#### 4. Inventories and Prepaid Items

All inventories are valued at cost using the first in/first out (FIFO) method. Inventories in governmental funds are recorded as expenditures when purchased rather than when consumed. Inventories in proprietary funds and at the government-wide level are recorded as expenses when consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

5. <u>Restricted Assets</u>

Certain funds of the County are classified as restricted assets on the statement of net assets because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. Therefore, their use is limited by applicable laws and regulations.

#### 6. <u>Capital Assets</u>

Capital assets, which include property, plant, equipment, and infrastructure assets (roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by Meeker County as assets with an initial,

## 1. Summary of Significant Accounting Policies

## D. Assets, Liabilities, and Net Assets or Equity

## 6. <u>Capital Assets</u> (Continued)

individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. During the current period, the County did not have any capitalized interest.

Property, plant, and equipment of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

| Assets                             | Years   |
|------------------------------------|---------|
| Buildings                          | 25 - 75 |
| Building improvements              | 20 - 30 |
| Public domain infrastructure       | 25 - 75 |
| Furniture, equipment, and vehicles | 3 - 15  |

# 7. <u>Compensated Absences</u>

The liability for compensated absences reported in the financial statements consists of unpaid, accumulated annual vacation and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Compensated absences are accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

## 1. Summary of Significant Accounting Policies

## D. Assets, Liabilities, and Net Assets or Equity (Continued)

## 8. Deferred Revenue

All County funds and government-wide financial statements defer revenue for resources that have been received but not yet earned. Governmental funds report deferred revenue in connection with receivables for revenues not considered to be available to liquidate liabilities of the current period.

## 9. <u>Long-Term Obligations</u>

In the government-wide financial statements, and proprietary fund type in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 10. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts not available for appropriation or legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans subject to change.

# 1. Summary of Significant Accounting Policies

## D. Assets, Liabilities, and Net Assets or Equity (Continued)

11. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## 2. <u>Stewardship, Compliance, and Accountability</u>

#### A. <u>Budgetary Information</u>

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all major governmental funds, except for the Revolving Loan Special Revenue Fund, and most nonmajor governmental funds. All appropriations lapse at year-end. On or before mid-August of each year, all departments submit requests for appropriations to the County Auditor so that a budget can be prepared. Before October 31, the proposed budget is presented to the County Board for review. The Board holds public hearings, and a final budget must be prepared and adopted no later than December 31.

The appropriated budget is prepared by fund, function, and department. Transfers of appropriations within a department and between departments require approval of the County Board. The legal level of budgetary control--the level at which expenditures may not legally exceed appropriation--is the fund level. The Board made some supplemental budgetary appropriations throughout the year; however, none were material.

Encumbrance accounting is employed in governmental funds. Encumbrances outstanding at year-end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

#### 2. Stewardship, Compliance, and Accountability (Continued)

#### B. Deficit Fund Equity

The Ditch Special Revenue Fund had a positive fund balance of \$87,221 as of December 31, 2008, although 12 ditches had deficit balances. The deficits will be eliminated with future special assessment levies against the benefited properties. Following is a summary of the individual ditch systems:

| <ul><li>37 ditches with positive balances</li><li>12 ditches with deficit balances</li></ul> | \$<br>124,516<br>(37,295) |
|--|---------------------------|
| Net Fund Balance   | \$<br>87,221              |

#### C. Excess of Expenditures Over Budget

The following funds had expenditures in excess of budget for the year ended December 31, 2008:

|  | E | xpenditures |    | Budget    |    | Excess    |
|--|---|-------------|----|-----------|----|-----------|
| Major governmental funds<br>General Fund                             | ¢ | 9,026,467   | \$ | 8,655,749 | \$ | 370,718   |
| Road and Bridge Special Revenue Fund                                 | φ | 8,508,675   | φ  | 5,987,197 | φ  | 2,521,478 |
| Human Services Special Revenue Fund<br>Other governmental funds      |   | 5,651,114   |    | 5,162,363 |    | 488,751   |
| County Parks Special Revenue Fund                                    |   | 330,410     |    | 232,895   |    | 97,515    |
| County Nurse Special Revenue Fund<br>County Transfer Station Special |   | 1,469,439   |    | 1,361,315 |    | 108,124   |
| Revenue Fund   |   | 115,741     |    | 114,000   |    | 1,741     |

#### D. Prior Period Adjustment

Net assets at January 1, 2008, for governmental funds have been restated to reflect the revenues related to the County's allotment of Minnesota highway user tax.

|  | Amount                     |
|--|----------------------------|
| Balance January 1, 2008, as previously reported<br>Prior period adjustment for state-aid revenue | \$ 54,047,346<br>1,409,946 |
| Balance January 1, 2008, as restated   | \$ 55,457,292              |

#### 3. Detailed Notes on All Funds

#### A. Assets

#### 1. Deposits and Investments

Reconciliations of the County's total deposits, cash on hand, and investments to the basic financial statements follow:

| Government-wide statement of net assets<br>Governmental activities |    |            |
|--|----|------------|
| Cash and pooled investments  | \$ | 14,876,406 |
| Petty cash and change funds  | +  | 2,690      |
| Investments  |    | 9,771      |
| Business-type activities   |    |            |
| Cash and pooled investments  |    | 1,704,034  |
| Investments, restricted  |    | 25,056,615 |
| Statement of fiduciary net assets                                  |    |            |
| Cash and pooled investments  |    | 401,556    |
| Total Cash and Investments   | \$ | 42,051,072 |
| Deposits   | \$ | 8,506,437  |
| Petty cash and change funds  |    | 2,690      |
| Investments  |    | 33,541,945 |
| Total Deposits, Cash on Hand, and Investments                      | \$ | 42,051,072 |

#### a. Deposits

Minn. Stat. §§ 118A.02 and 118A.04 authorize the County to designate a depository for public funds and to invest in certificates of deposit. Minn. Stat. § 118A.03 requires that all County deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit at the close of the financial institution's banking day, not covered by insurance or bonds.

# 3. Detailed Notes on All Funds

# A. <u>Assets</u>

- 1. Deposits and Investments
  - a. <u>Deposits</u> (Continued)

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies; state and local general obligations rated "A" or better and revenue obligations rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution not owned or controlled by the financial institution furnishing the collateral.

# Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk. However, the County complies with Minnesota statutes in establishing authorized collateral for its deposits. As of December 31, 2008, the County's deposits were not exposed to custodial credit risk.

b. Investments

Minn. Stat. §§ 118A.04 and 118A.05 generally authorize the following types of investments as available to the County:

(1) securities which are direct obligations or are guaranteed or insured issues of the United States, it instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minn. Stat. § 118A.04, subd. 6;

## 3. Detailed Notes on All Funds

#### A. Assets

- 1. Deposits and Investments
  - b. Investments (Continued)
    - (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
    - (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
    - (4) bankers' acceptance of United States banks;
    - (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
    - (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

## Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. The County's investment policy is to invest in both short-term and long-term investments to limit exposure to interest rate risk.

#### 3. Detailed Notes on All Funds

#### A. Assets

#### 1. Deposits and Investments

#### b. <u>Investments</u>

#### Interest Rate Risk (Continued)

#### At December 31, 2008, the County had the following investments:

|                                    | <br>Fair<br>Value | Less Than<br>1 Year |            | 1 - 5<br>Years |           | <br>5+<br>Years |
|------------------------------------|-------------------|---------------------|------------|----------------|-----------|-----------------|
| U.S. government securities         | \$<br>1,379,521   | \$                  | 1,015,732  | \$             | 363,789   | \$<br>-         |
| Treasury notes/bonds               | 4,442,077         |                     | 587,393    |                | 1,919,945 | 1,934,739       |
| Investment pool/MAGIC Fund         | 4,925,845         |                     | 4,925,845  |                | -         | -               |
| Negotiable certificates of deposit | 2,182,331         |                     | 2,182,331  |                | -         | -               |
| Money markets                      | 20,534,596        |                     | 20,534,596 |                | -         | -               |
| Equity securities                  | <br>77,575        |                     | 77,575     |                | -         | <br>-           |
| Total Investments                  | \$<br>33,541,945  | \$                  | 29,323,472 | \$             | 2,283,734 | \$<br>1,934,739 |

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the County's policy to invest only in securities that meet the ratings requirements set by state statute.

The County's exposure to credit risk as of December 31, 2008, is as follows:

|                                    | S & P Rating | Fair Value |            |  |
|------------------------------------|--------------|------------|------------|--|
| U.S. government securities         | AAA          | \$         | 1,379,521  |  |
| Treasury notes/bonds               | AAA          |            | 4,442,077  |  |
| Investment pool/MAGIC Fund         | N/R          |            | 4,925,845  |  |
| Negotiable certificates of deposit | N/A          |            | 2,182,331  |  |
| Money markets                      | AAA          |            | 20,534,596 |  |
| Equity securities                  | N/A          |            | 77,575     |  |
| Total                              |              | \$         | 33,541,945 |  |

N/R - Not rated N/A - Not applicable

## 3. Detailed Notes on All Funds

## A. Assets

- 1. Deposits and Investments
  - b. <u>Investments</u> (Continued)

## Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities in the possession of an outside party. The County does not have a specific policy for custodial credit risk. As of December 31, 2008, \$4,555,969 of U.S. government securities and Treasury notes in the County's investment balance of \$33,541,945 were exposed to custodial credit risk as follows:

Uninsured and collateral held by the pledging institution's trust department not in the County's name

\$ 4,555,969

#### Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by the County's investment in a single issuer. It is the County's policy that investments in the MAGIC Fund, U.S. Treasury securities, U.S. agency securities, and obligations backed by U.S. Treasury and/or U.S. agency securities may be held without limit.

Investments in any one issuer that represent five percent or more of the County's investments are:

| Issuer   | Reported<br>Amount           |
|--|------------------------------|
| Wells Fargo Brokerage Services<br>PFM Asset Management | \$<br>2,861,857<br>3,862,843 |
| Wachovia<br>Treasury note                              | 2,172,560<br>2,419,606       |

#### 3. Detailed Notes on All Funds

#### A. <u>Assets</u> (Continued)

#### 2. <u>Receivables</u>

Receivables at December 31, 2008, for the County's governmental activities and business-type activities, including the applicable allowances for uncollectible accounts, are as follows:

|   | R  | Total<br>eceivables | Amounts Not<br>Scheduled for<br>Collection During<br>the Subsequent<br>Year |         |  |  |
|---|----|---------------------|---|---------|--|--|
| Governmental Activities                               |    |                     |   |         |  |  |
| Taxes   | \$ | 288,167             | \$  | -       |  |  |
| Special assessments                                   |    | 105,022             |   | 99,790  |  |  |
| Accounts  |    | 104,051             |   | -       |  |  |
| Accrued interest                                      |    | 121,060             |   | -       |  |  |
| Due from other governments                            |    | 1,975,733           |   | -       |  |  |
| Notes   |    | 312,000             |   | 9,000   |  |  |
| Loans   |    | 879,833             |   | 389,065 |  |  |
| Leases  |    | 169,664             |   | 109,084 |  |  |
| Total Governmental Activities                         | \$ | 3,955,530           | \$  | 606,939 |  |  |
| Business-Type Activities<br>Accounts receivable - net | \$ | 3,823,027           | \$  |         |  |  |

#### Leases Receivable

Independent School District (ISD) 465 has entered into two lease agreements with Meeker County for use of the auditorium and office space in the County's Family Services Building. At December 31, 2008, the building is carried in the County's capital assets at \$4,531,584, net of depreciation.

# 3. Detailed Notes on All Funds

## A. Assets

2. <u>Receivables</u>

## Leases Receivable (Continued)

- (1) For the auditorium lease of the Family Services Building, ISD 465 pays semi-annual lease amounts for the first 15 years equal to seven percent of the County's debt service payments for the certificates of participation sold during 1995 to finance the renovation of the Family Services Building.
- (2) The office space lease at the Family Services Building is for 15 years commencing on June 1, 1996, and ending May 31, 2011. ISD 465 pays semi-annual lease amounts equal to 11 percent of the County's debt service payments for these certificates of participation. The lease payments are due ten days prior to the County's debt payment dates.

The office space lease at 120 North Sibley Avenue is leased to the Heartland Community Action Agency and the Meeker County Food Shelf. The leases are for five years commencing on March 15, 2005, and ending March 14, 2010. Each lease requires monthly payments of \$300, totaling \$36,000 at the end of the lease term. The lease payments are due on the first day of each calendar month.

Amounts due under the lease agreements have been recorded as leases receivable and deferred revenue in the Family Services Building Fund at December 31, 2008.

The additional payments are as follows:

|              | ISD 465<br>Auditorium  |    | ISD 465<br>Office Space |    | eartland<br>mmunity<br>Action<br>Agency | Cou | Aeeker<br>inty Food<br>Shelf | <br>Total              |
|--------------|------------------------|----|-------------------------|----|---|-----|------------------------------|------------------------|
| 2009<br>2010 | \$<br>20,759<br>21,046 | \$ | 32,621<br>33,072        | \$ | 3,600<br>600                            | \$  | 3,600<br>600                 | \$<br>60,580<br>55,318 |
| 2011         | <br>20,909             |    | 32,857                  |    |   |     | -                            | <br>53,766             |
| Total        | \$<br>62,714           | \$ | 98,550                  | \$ | 4,200                                   | \$  | 4,200                        | \$<br>169,664          |

# 3. Detailed Notes on All Funds

# A. <u>Assets</u> (Continued)

# 3. <u>Capital Assets</u>

Capital asset activity for the year ended December 31, 2008, was as follows:

# **Governmental Activities**

|                                       | Beginning<br>Balance | Increase |           | Decrease |         | Ending<br>Decrease Balanc |            |
|---------------------------------------|----------------------|----------|-----------|----------|---------|---------------------------|------------|
| Capital assets not depreciated        |                      |          |           |          |         |                           |            |
| Land                                  | \$<br>2,080,147      | \$       | 184,844   | \$       | -       | \$                        | 2,264,991  |
| Construction in progress              | <br>284,465          |          | 88,862    |          | 265,121 |                           | 108,206    |
| Total capital assets not depreciated  | \$<br>2,364,612      | \$       | 273,706   | \$       | 265,121 | \$                        | 2,373,197  |
| Capital assets depreciated            |                      |          |           |          |         |                           |            |
| Buildings                             | \$<br>18,078,910     | \$       | 132,440   | \$       | -       | \$                        | 18,211,350 |
| Building improvements                 | 1,491,423            |          | 2,338,073 |          | -       |                           | 3,829,496  |
| Office furniture and equipment        | 2,882,186            |          | 197,517   |          | 125,141 |                           | 2,954,562  |
| Machinery and equipment               | 5,914,749            |          | 559,232   |          | 282,111 |                           | 6,191,870  |
| Infrastructure                        | <br>38,242,129       |          | 5,215,468 |          | -       |                           | 43,457,597 |
| Total capital assets depreciated      | \$<br>66,609,397     | \$       | 8,442,730 | \$       | 407,252 | \$                        | 74,644,875 |
| Less: accumulated depreciation for    |                      |          |           |          |         |                           |            |
| Buildings                             | \$<br>5,502,377      | \$       | 418,483   | \$       | -       | \$                        | 5,920,860  |
| Building improvements                 | 220,645              |          | 101,594   |          | -       |                           | 322,239    |
| Office furniture and equipment        | 2,114,317            |          | 188,424   |          | 76,287  |                           | 2,226,454  |
| Machinery and equipment               | 3,998,207            |          | 440,175   |          | 207,162 |                           | 4,231,220  |
| Infrastructure                        | <br>8,126,776        |          | 864,729   |          | -       |                           | 8,991,505  |
| Total accumulated depreciation        | \$<br>19,962,322     | \$       | 2,013,405 | \$       | 283,449 | \$                        | 21,692,278 |
| Total capital assets depreciated, net | \$<br>46,647,075     | \$       | 6,429,325 | \$       | 123,803 | \$                        | 52,952,597 |
| Governmental Activities               |                      |          |           |          |         |                           |            |
| Capital Assets, Net                   | \$<br>49,011,687     | \$       | 6,703,031 | \$       | 388,924 | \$                        | 55,325,794 |

# **Business-Type Activities**

|  | Beginning<br>Balance |                        | Increase |                       | I  | Decrease | Ending<br>Balance |                         |  |
|--|----------------------|------------------------|----------|-----------------------|----|----------|-------------------|-------------------------|--|
| Capital assets not depreciated<br>Land<br>Construction in progress | \$                   | 1,156,731<br>2,830,639 | \$       | 111,451<br>12,854,135 | \$ | (72,052) | \$                | 1,340,234<br>15,684,774 |  |
| Total capital assets not depreciated                               | \$                   | 3,987,370              | \$       | 12,965,586            | \$ | (72,052) | \$                | 17,025,008              |  |

# 3. Detailed Notes on All Funds

# A. Assets

# 3. <u>Capital Assets</u>

# Business-Type Activities (Continued)

|  |    | Beginning<br>Balance Increase |    | Increase          | Decrease |                   | Ending<br>Balance |                         |
|--|----|-------------------------------|----|-------------------|----------|-------------------|-------------------|-------------------------|
| Capital assets depreciated<br>Land improvements  | \$ | 317,664                       | \$ | -                 | \$       | -                 | \$                | 317,664                 |
| Buildings<br>Machinery, furniture, and equipment |    | 4,850,785<br>11,846,633       |    | 45,030<br>613,683 |          | 72,052<br>156,824 |                   | 4,823,763<br>12,303,492 |
| Total capital assets depreciated                 | \$ | 17,015,082                    | \$ | 658,713           | \$       | 228,876           | \$                | 17,444,919              |
| Less: accumulated depreciation for               |    |                               |    |                   |          |                   |                   |                         |
| Land improvements                                | \$ | 232,354                       | \$ | 15,000            | \$       | -                 | \$                | 247,354                 |
| Buildings  |    | 3,237,402                     |    | 204,513           |          | -                 |                   | 3,441,915               |
| Machinery, furniture, and equipment              |    | 8,434,561                     |    | 877,874           |          | 156,225           |                   | 9,156,210               |
| Total accumulated depreciation                   | \$ | 11,904,317                    | \$ | 1,097,387         | \$       | 156,225           | \$                | 12,845,479              |
| Total capital assets depreciated, net            | \$ | 5,110,765                     | \$ | (438,674)         | \$       | 72,651            | \$                | 4,599,440               |
| Business-Type Activities<br>Capital Assets, Net  | \$ | 9,098,135                     | \$ | 12,526,912        | \$       | 599               | \$                | 21,624,448              |

# Depreciation expense was charged to functions/programs of the primary government as follows:

| Governmental Activities   |                 |
|---|-----------------|
| General government  | \$<br>519,304   |
| Public safety   | 154,154         |
| Highways and streets, including depreciation of infrastructure assets | 1,292,162       |
| Human services  | 5,728           |
| Health  | 1,653           |
| Culture and recreation  | 22,237          |
| Sanitation  | 17,817          |
| Conservation of natural resources                                     | <br>350         |
| Total Depreciation Expense - Governmental Activities                  | \$<br>2,013,405 |
| Business-Type Activities<br>Hospital                                  | \$<br>1,097,387 |

## 3. <u>Detailed Notes on All Funds</u> (Continued)

# B. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of December 31, 2008, is as follows:

## 1. <u>Due To/From Other Funds</u>

2.

| Receivable Fund                                      | Payable Fund  | A  | Amount                |  |  |
|--|---|----|-----------------------|--|--|
| General  | Road and Bridge<br>Human Services<br>Other governmental | \$ | 608<br>5,959<br>2,154 |  |  |
| Total due to General Fund                            |   | \$ | 8,721                 |  |  |
| Road and Bridge                                      | General<br>Other governmental                           | \$ | 11,481<br>789         |  |  |
| Total due to Road and Bridge<br>Special Revenue Fund |   | \$ | 12,270                |  |  |
| Human Services                                       | General<br>Other governmental                           | \$ | 342<br>560            |  |  |
| Total due to Human Services<br>Special Revenue Fund  |   | \$ | 902                   |  |  |
| Other governmental                                   | General<br>Human Services                               | \$ | 12,887<br>2,795       |  |  |
| Total due to other governmental funds                |   | \$ | 15,682                |  |  |
| Total Due To/From Other Funds                        |   | \$ | 37,575                |  |  |
| Advances From/To Other Funds                         |   |    |                       |  |  |
| Receivable Fund                                      | Payable Fund  | A  | Amount                |  |  |

 General Fund
 Other governmental
 \$ 41,636

Advance from the General Fund to the Ditch Special Revenue Fund is to cover negative cash balances.

# 3. Detailed Notes on All Funds

# B. Interfund Receivables, Payables, and Transfers (Continued)

# 3. Interfund Transfers

Interfund transfers for the year ended December 31, 2008, consisted of the following:

| Transfer to Capital Projects Fund from<br>Road and Bridge Special Revenue Fund | \$<br>50,000  | Building project                                     |
|--|---------------|--|
| Transfers to other governmental funds from<br>General Fund                     | \$<br>581,902 | Annual appropriation and                             |
| Other governmental funds   | <br>290,113   | capital project funding<br>Debt service requirements |
| Total transfers to other governmental funds                                    | \$<br>872,015 |  |
| Transfer to Road and Bridge Special<br>Revenue Fund from Capital Projects Fund | \$<br>50,000  | Reimburse loan funds                                 |
| Total Interfund Transfers  | \$<br>972,015 |  |

# C. Liabilities

#### 1. Payables

Payables at December 31, 2008, were as follows:

|                          | <br>vernmental<br>Activities | Business-Type<br>Activities |           |  |
|--------------------------|------------------------------|-----------------------------|-----------|--|
| Accounts                 | \$<br>686,940                | \$                          | 1,043,473 |  |
| Salaries                 | 545,916                      |                             | 1,377,596 |  |
| Contracts                | 309,881                      |                             | 1,694,717 |  |
| Due to other governments | <br>194,906                  |                             | -         |  |
| Total Payables           | \$<br>1,737,643              | \$                          | 4,115,786 |  |

#### 3. Detailed Notes on All Funds

# C. <u>Liabilities</u> (Continued)

2. Construction Commitments

The County has active construction projects as of December 31, 2008. The projects include the following:

#### **Governmental Activities**

|  | Spent-to-Date | Commitment |
|--|---------------|------------|
| Road and Bridge Special Revenue Fund<br>Roads and bridges<br>Capital Projects Fund | \$ 2,013,854  | \$ 195,937 |
| Building improvements  | 162,300       | -          |
| Total Governmental Activities  | \$ 2,176,154  | \$ 195,937 |
| Business-Type Activities   |               |            |
| TT '/ 1  |               |            |

| Hospital             |               |               |
|----------------------|---------------|---------------|
| Hospital renovations | \$ 14,796,000 | \$ 10,964,000 |

#### 3. Capital Leases

The County has entered into a capital lease agreement for certain hospital equipment. This agreement qualifies as a capital lease for accounting purposes. The equipment is recorded in the Meeker Memorial Hospital Enterprise Fund as a capital asset at the net book value of \$65,400. The capital lease obligation is payable in monthly installments of \$2,854, discounted at a rate of 6.9 percent.

## 3. Detailed Notes on All Funds

## C. Liabilities

3. <u>Capital Leases</u> (Continued)

The schedule of the future minimum lease payments under the capital lease together with the present value of the net minimum lease payments is as follows:

| Year Ending<br>December 31<br>2009<br>2010<br>2011<br>2012<br>Total lease payments<br>Less: amount representing interest | Business-Type<br>Activities              |  |  |
|--|--|--|--|
| 2010<br>2011   | \$<br>37,115<br>31,406<br>2,863<br>1,192 |  |  |
| Total lease payments   | \$<br>72,576                             |  |  |
| Less: amount representing interest   | <br>(5,377)                              |  |  |
| Total Principal Payments   | \$<br>67,199                             |  |  |

#### 4. Long-Term Debt

The County issues long-term debt obligations to provide for the acquisition, construction, and betterment of major capital facilities and infrastructure. In 2008, the County issued \$3,000,000 in General Obligation State Aid Highway Bonds to finance improvement projects within the County.

## 3. Detailed Notes on All Funds

# C. Liabilities

# 4. Long-Term Debt (Continued)

# Bonds and Notes

# **Governmental Activities**

| Type of Indebtedness   | Final<br>Maturity | Installment<br>Amounts   | Interest<br>Rate<br>(%) | Original<br>Issue<br>Amount | Outstanding<br>Balance<br>December 31,<br>2008 |
|--|-------------------|--------------------------|-------------------------|-----------------------------|--|
| General obligation bonds<br>2002 G.O. EDA Lease Revenue<br>Bonds | 2012              | \$100,000 -<br>\$145,000 | 3.00 -<br>4.50          | \$ 1,200,000                | \$ 540,000                                     |
| 2005 Refunding G.O. Law<br>Enforcement Bonds                     | 2018              | \$165,000 -<br>\$245,000 | 3.00 -<br>3.65          | 2,210,000                   | 2,045,000                                      |
| 2006 G.O. Capital Improvement<br>Bonds                           | 2026              | \$105,000 -<br>\$295,000 | 3.875 -<br>4.05         | 4,600,000                   | 4,285,000                                      |
| 2008 G.O. State Aid Highway<br>Bonds                             | 2013              | \$600,000                | 2.25 -<br>3.00          | 3,000,000                   |  |
| Total General Obligation Bonds                                   |                   |                          |                         | \$ 11,010,000               | \$ 9,870,000                                   |
| Refunding Certificates of<br>Participation 2003                  | 2011              | \$240,000 -<br>\$285,000 | 2.00 -<br>3.50          | \$ 2,060,000                | \$ 825,000                                     |

# **Business-Type Activities**

| Type of Indebtedness                            | Final<br>Maturity | Installment<br>Amounts     | Interest<br>Rate<br>(%) | Original<br>Issue<br>Amount | Outstanding<br>Balance<br>December 31,<br>2008 |
|---|-------------------|----------------------------|-------------------------|-----------------------------|--|
| 2007 Gross Revenue Hospital<br>Facilities Bonds | 2037              | \$425,000 -<br>\$1,825,000 | 5.00 -<br>5.75          | \$ 26,675,000               | \$ 26,675,000                                  |

#### 3. Detailed Notes on All Funds

#### C. Liabilities

#### 4. Long-Term Debt (Continued)

#### Loans Payable

In 2001, the County entered into a loan agreement with the Minnesota Pollution Control Agency for financing of the Lake Minnie Belle Restoration Project. The loan is secured by special assessments placed on the individual parcels requesting repair of a failing septic system.

| Type of Indebtedness | Final<br>Maturity | Installment<br>Amounts | Interest<br>Rate<br>(%) | Original<br>Issue<br>Amount | Outstanding<br>Balance<br>December 31,<br>2008 |
|----------------------|-------------------|------------------------|-------------------------|-----------------------------|--|
| 2001 Septic Loans    | 2010              | \$3,104 -<br>\$3,750   | 2.00                    | \$ 68,343                   | \$ 14,777                                      |

#### 5. Debt Service Requirements

Debt service requirements at December 31, 2008, were as follows:

14,777

\$

\$

#### **Governmental Activities**

Total

| Year Ending |    | General Obligation Bonds |          |           |                    | Certificates of | of Participation |         |  |
|-------------|----|--------------------------|----------|-----------|--------------------|-----------------|------------------|---------|--|
| December 31 | ]  | Principal                | Interest |           | Interest Principal |                 | I                | nterest |  |
| 2009        | \$ | 1,110,000                | \$       | 331,265   | \$                 | 265,000         | \$               | 22,888  |  |
| 2010        |    | 1,130,000                |          | 295,775   |                    | 275,000         |                  | 14,444  |  |
| 2011        |    | 1,160,000                |          | 261,430   |                    | 285,000         |                  | 4,988   |  |
| 2012        |    | 1,180,000                |          | 225,028   |                    | -               |                  | -       |  |
| 2013        |    | 1,050,000                |          | 189,488   |                    | -               |                  | -       |  |
| 2014 - 2018 |    | 2,420,000                |          | 593,120   |                    | -               |                  | -       |  |
| 2019 - 2023 |    | 1,065,000                |          | 263,305   |                    | -               |                  | -       |  |
| 2024 - 2028 |    | 755,000                  |          | 46,879    |                    | -               |                  | -       |  |
| Total       | \$ | 9,870,000                | \$       | 2,206,290 | \$                 | 825,000         | \$               | 42,320  |  |
| Year Ending |    | Lo                       | ans      |           |                    |                 |                  |         |  |
| December 31 | ]  | Principal                |          | Interest  |                    |                 |                  |         |  |
| 2009        | \$ | 7,315                    | \$       | 259       |                    |                 |                  |         |  |
| 2010        |    | 7,462                    |          | 112       |                    |                 |                  |         |  |

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## 3. Detailed Notes on All Funds

# C. Liabilities

# 5. <u>Debt Service Requirements</u> (Continued)

## **Business-Type Activities**

| Year Ending | Gross Hospital Facilities Bonds |            |    |            |  |  |  |
|-------------|---------------------------------|------------|----|------------|--|--|--|
| December 31 |                                 | Principal  |    |            |  |  |  |
| 2009        | \$                              | -          | \$ | 1,502,394  |  |  |  |
| 2010        |                                 | 425,000    |    | 1,502,394  |  |  |  |
| 2011        |                                 | 450,000    |    | 1,481,144  |  |  |  |
| 2012        |                                 | 470,000    |    | 1,458,644  |  |  |  |
| 2013        |                                 | 495,000    |    | 1,435,144  |  |  |  |
| 2014 - 2018 |                                 | 2,875,000  |    | 8,207,708  |  |  |  |
| 2019 - 2023 |                                 | 3,750,000  |    | 5,896,469  |  |  |  |
| 2024 - 2028 |                                 | 4,945,000  |    | 4,699,188  |  |  |  |
| 2029 - 2033 |                                 | 6,545,000  |    | 3,103,276  |  |  |  |
| 2034 - 2037 |                                 | 6,720,000  |    | 993,313    |  |  |  |
| Total       | \$                              | 26,675,000 | \$ | 30,279,674 |  |  |  |

# 6. <u>Changes in Long-Term Liabilities</u>

Long-term liability activity for the year ended December 31, 2008, was as follows:

## **Governmental Activities**

|  | <br>Beginning<br>Balance               | <br>Additions               | F  | Reductions                  | <br>Ending<br>Balance                | -  | Oue Within<br>One Year    |
|--|--|-----------------------------|----|-----------------------------|--------------------------------------|----|---------------------------|
| Governmental activities<br>Long-term liabilities<br>Bonds payable<br>General obligation bonds<br>Certificates of participation<br>Add: unamortized premium<br>Less: deferred amounts for | \$<br>7,365,000<br>1,085,000<br>23,920 | \$<br>3,000,000<br>-<br>300 | \$ | 495,000<br>260,000<br>1,459 | \$<br>9,870,000<br>825,000<br>22,761 | \$ | 1,110,000<br>265,000<br>- |
| issuance discounts   | <br>(5,616)                            | <br>                        |    | (1,872)                     | <br>(3,744)                          |    | -                         |
| Total bonds payable  | \$<br>8,468,304                        | \$<br>3,000,300             | \$ | 754,587                     | \$<br>10,714,017                     | \$ | 1,375,000                 |
| Loans payable<br>Other postemployment benefits<br>Compensated absences   | <br>21,948<br>-<br>1,591,976           | <br>86,939<br>839,152       |    | 7,171<br>-<br>683,798       | <br>14,777<br>86,939<br>1,747,330    |    | 7,315<br>-<br>716,405     |
| Governmental Activities<br>Long-Term Liabilities   | \$<br>10,082,228                       | \$<br>3,926,391             | \$ | 1,445,556                   | \$<br>12,563,063                     | \$ | 2,098,720                 |

#### 3. Detailed Notes on All Funds

#### C. Liabilities

#### 6. Changes in Long-Term Liabilities (Continued)

#### **Business-Type Activities**

|  | <br>Beginning<br>Balance    | Additions |   | Re | Reductions |    | Ending<br>Balance     |    | e Within<br>ne Year |
|--|-----------------------------|-----------|---|----|------------|----|-----------------------|----|---------------------|
| Business-type activities<br>Long-term liabilities<br>Bonds payable<br>Gross revenue hospital |                             |           |   |    |            |    |                       |    |                     |
| facilities bonds<br>Add: unamortized premium   | \$<br>26,675,000<br>274,922 | \$        | - | \$ | -          | \$ | 26,675,000<br>274,922 | \$ | -                   |
| Total bonds payable  | \$<br>26,949,922            | \$        | - | \$ | -          | \$ | 26,949,922            | \$ | -                   |
| Capital lease payable  | <br>97,989                  |           |   |    | 30,790     |    | 67,199                |    | 29,843              |
| Business-Type Activities<br>Long-Term Liabilities  | \$<br>27,047,911            | \$        | - | \$ | 30,790     | \$ | 27,017,121            | \$ | 29,843              |

#### 7. Prior Year's Refunded Debt

In 2003, the County defeased certificates of participation issued July 1, 1995, by creating a separate irrevocable fund. Refunding certificates of participation of 2003 in the principal amount of \$2,060,000 were issued, and the proceeds were used to purchase U.S. government securities that were placed in the trust fund. The investments and earnings on the investments are sufficient to fully service the defeased debt until the debt is called or matures. For financial reporting purposes, the debt has been considered defeased and, therefore, removed as a liability from the County's government-wide financial statements. As of December 31, 2008, the amount of defeased debt outstanding not included in the financial statements was \$820,000.

#### 4. Pension Plans

#### A. Defined Benefit Plans

#### 1. Plan Description

All full-time and certain part-time employees of Meeker County are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the Public Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Local Government Correctional Service Retirement Fund (the Public Employees Correctional Fund), which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minn. Stat. chs. 353 and 356.

Public Employees Retirement Fund members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security, and Basic Plan members are not. All new members must participate in the Coordinated Plan. All police officers, firefighters, and peace officers who qualify for membership by statute are covered by the Public Employees Police and Fire Fund. Members who are employed in a county correctional institution as a correctional guard or officer, a joint jailer/dispatcher, or as a supervisor of correctional guards or officers or of joint jailer/dispatchers and are directly responsible for the direct security, custody, and control of the county correctional institution and its inmates, are covered by the Public Employees Correctional Fund.

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefits are established by state statute and vest after three years of credited service. The defined retirement benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service.

Two methods are used to compute benefits for Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first ten years of service and 2.7 percent for each year thereafter. For a Coordinated Plan member, the annuity accrual rate is 1.2 percent of average salary for each of the first ten years and 1.7 percent for each successive year. Under Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for each year of service.

#### 4. <u>Pension Plans</u>

## A. Defined Benefit Plans

## 1. <u>Plan Description</u> (Continued)

For Public Employees Police and Fire Fund members, the annuity accrual rate is 3.0 percent of average salary for each year of service. For Public Employees Correctional Fund members, the annuity accrual rate is 1.9 percent of average salary for each year of service.

For all Public Employees Retirement Fund members hired prior to July 1, 1989, whose annuity is calculated using Method 1, and for all Public Employees Police and Fire Fund members, and all Public Employees Correctional Fund members, a full annuity is available when age plus years of service equal 90. Normal retirement age is 55 for Public Employees Police and Fire Fund members and Public Employees Correctional Fund members, and either 65 or 66 (depending on date hired) for Public Employees Retirement Fund members. A reduced retirement annuity is also available to eligible members seeking early retirement.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated public service.

PERA issues a publicly available financial report that includes financial statements and required supplementary information for the Public Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund. That report may be obtained on the internet at www.mnpera.org; by writing to PERA at 60 Empire Drive, Suite 200, Saint Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

#### 2. Funding Policy

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Minn. Stat. ch. 353 sets the rates for employer and employee contributions. The County makes annual contributions to the pension plans equal to the amount required by state statutes. Public Employees Retirement Fund Basic Plan members and Coordinated Plan members were required to contribute 9.10 and 6.00 percent, respectively, of their annual covered

#### 4. <u>Pension Plans</u>

#### A. Defined Benefit Plans

#### 2. <u>Funding Policy</u> (Continued)

salary in 2008. Public Employees Police and Fire Fund members were required to contribute 8.60 percent of their annual covered salary in 2008. That rate increased to 9.40 percent in 2009. Public Employees Correctional Fund members were required to contribute 5.83 percent of their annual covered salary.

The County is required to contribute the following percentages of annual covered payroll in 2008 and 2009:

|  | 2008   | 2009   |
|--|--------|--------|
| Dublic Employees Detiroment Fund                       |        |        |
| Public Employees Retirement Fund<br>Basic Plan members | 11.78% | 11.78% |
| Coordinated Plan members                               | 6.50   | 6.75   |
| Public Employees Police and Fire Fund                  | 12.90  | 14.10  |
| Public Employees Correctional Fund                     | 8.75   | 8.75   |

The County's contributions for the years ending December 31, 2008, 2007, and 2006, for the Public Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund were:

|      | Public<br>mployees<br>etirement<br>Fund | Eı<br>Po | Public<br>Employees<br>Police and<br>Fire Fund |    | Public<br>Employees<br>Correctional<br>Fund |  |
|------|---|----------|--|----|---|--|
| 2008 | \$<br>448,765                           | \$       | 117,372  | \$ | 44,225                                      |  |
| 2007 | 783,978                                 |          | 86,881   |    | 43,074                                      |  |
| 2006 | 719,299                                 |          | 85,261   |    | 36,336                                      |  |

These contribution amounts are equal to the contractually required contributions for each year as set by state statute.

#### 4. <u>Pension Plans</u> (Continued)

## B. <u>Defined Contribution Plan</u>

Three County Commissioners of Meeker County are covered by the Public Employees Defined Contribution Plan, a multiple-employer, deferred compensation plan administered by PERA in accordance with Minn. Stat. ch. 353D. The plan is established and administered in accordance with Minn. Stat. ch. 353D, which may be amended by the State Legislature. The plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code, and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. Minn. Stat. § 353D.03 specifies plan provisions, including the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributes 5.00 percent of salary, which is matched by the employer. Employees may elect to make member contributions in an amount not to exceed the employer share. Employee and employer contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2.00 percent of employer contributions and 0.25 percent of the assets in each member account annually.

Total contributions by dollar amount and percentage of covered payroll made by the County during the year ended December 31, 2008, were:

|                               | Er | nployee | Er | Employer |  |  |
|-------------------------------|----|---------|----|----------|--|--|
| Contribution amount           | \$ | 4,588   | \$ | 4,588    |  |  |
| Percentage of covered payroll |    | 5%      |    | 5%       |  |  |

Required contribution rates were 5.00 percent.

#### 5. Postemployment Healthcare Plan

Beginning in 2008, Meeker County implemented GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. This statement required the County to calculate and record a net other postemployment benefit obligation (NOPEBO) at December 31, 2008. The NOPEBO is, in general, the cumulative difference between the actuarial required contribution and the actual contributions since January 1, 2008.

#### 5. <u>Postemployment Healthcare Plan</u> (Continued)

#### A. Plan Description

The County provides a single-employer defined benefit healthcare plan to eligible retirees and their spouses. The plan offers medical coverage. Medical coverage is administered by Blue Cross Blue Shield. The County provides benefits for retirees in accordance with Minn. Stat. § 471.61, subd. 2b. It is the County's policy to periodically review its medical coverage and to obtain requests for proposals in order to provide the most favorable benefits and premiums for County employees and retirees.

#### B. Funding Policy

Retirees and their spouses contribute to the healthcare plan at the same rate as County employees. This results in the retirees receiving an implicit rate subsidy. Contribution requirements are established by the County based on the contract terms with Blue Cross Blue Shield. The required contributions are based on projected pay-as-you-go financing requirements. For fiscal year 2008, the County contributed \$25,462. As of January 1, 2008, there were approximately five retirees receiving health benefits from the County's health plan.

#### C. Annual OPEB Cost and Net OPEB Obligation

The County's annual other postemployment benefits (OPEB) cost (expense) is calculated based on the annual required contribution (ARC) of the County and an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's net obligation to the plan.

| ARC<br>Interest on net OPEB obligation<br>Adjustment to ARC | \$<br>112,401<br>-<br>-   |
|---|---------------------------|
| Annual OPEB cost (expense)<br>Contributions made            | \$<br>112,401<br>(25,462) |
| Increase in net OPEB obligation                             | \$<br>86,939              |
| Net OPEB obligation - beginning of year                     | <br>-                     |
| Net OPEB obligation - end of year                           | \$<br>86,939              |
|   | Page 71                   |

#### 5. Postemployment Healthcare Plan

#### C. Annual OPEB Cost and Net OPEB Obligation (Continued)

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2008 were as follows:

|                      |    | Percentage<br>of Annual |                          |                        |        |
|----------------------|----|-------------------------|--------------------------|------------------------|--------|
| Fiscal<br>Year Ended |    | Annual<br>PEB Cost      | OPEB Cost<br>Contributed | Net OPEB<br>Obligation |        |
| December 31, 2008    | \$ | 112,401                 | 22.7%                    | \$                     | 86,939 |

#### D. Funded Status and Funding Progress

As of January 1, 2008, the most recent actuarial valuation date, the County has no assets deposited to fund the plan. The actuarial accrued liability for benefits was \$747,876 and the actuarial value of assets was zero, resulting in an unfunded actuarial accrued liability (UAAL) of \$747,876. The covered payroll (annual payroll of active employees covered by the plan) was \$8,158,691, and the ratio of the UAAL to the covered payroll was 9.2 percent.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

## 5. <u>Postemployment Healthcare Plan</u> (Continued)

#### E. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities, consistent with the long-term perspective of the calculations.

In the January 1, 2008, actuarial valuation, the entry age normal cost method was used. The actuarial assumptions included a 4.5 percent discount rate, which is based on the investment yield expected to finance benefits depending on whether the plan is funded in a separate trust (6.5 percent, long-term, similar to a pension plan) or unfunded (4.5 percent, shorter term, based on County's general assets). The County currently does not plan to prefund for this benefit. At the actuarial valuation date, the annual healthcare cost trend rate was calculated to be nine percent initially, reduced incrementally to five percent after eight years. Both percents included a three percent inflation assumption. The UAAL is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at January 1, 2008, was 30 years.

6. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters. The County has entered into a joint powers agreement with other Minnesota counties to form the Minnesota Counties Insurance Trust (MCIT). The County is a member of both the MCIT Workers' Compensation and Property and Casualty Divisions. For other risk, the County carries commercial insurance. There were no significant reductions in insurance from the prior year. The amount of settlements did not exceed insurance coverage for the past three fiscal years.

## 6. <u>Risk Management</u> (Continued)

The Workers' Compensation Division of MCIT is self-sustaining based on the contributions charged, so that total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage at \$410,000 per claim in 2008 and \$430,000 per claim in 2009. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

The Property and Casualty Division of MCIT is self-sustaining, and the County pays an annual premium to cover current and future losses. MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

The Hospital is covered by professional liability insurance on a claims-made basis. Individual and aggregate claims coverage is \$1,000,000 and \$3,000,000, respectively. Hospital management is of the opinion that insurance coverage is adequate to cover anticipated losses, if any.

- 7. <u>Summary of Significant Contingencies and Other Items</u>
  - A. Subsequent Events

On January 6, 2009, the County Board approved the issuance of a \$234,253 General Obligation Certificate of Indebtedness.

B. <u>Contingent Liabilities</u>

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures that may be disallowed by the grantor cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County Attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the County.

# 7. <u>Summary of Significant Contingencies and Other Items</u> (Continued)

# C. Joint Ventures

## Southwestern Minnesota Adult Mental Health Consortium Board

In November 1997, the County entered into a joint powers agreement with Big Stone, Chippewa, Cottonwood, Jackson, Kandiyohi, Lac qui Parle, McLeod, Nobles, Pipestone, Redwood, Renville, Rock, Swift, and Yellow Medicine Counties; and Lincoln, Lyon, and Murray Counties, represented by the Lincoln, Lyon, & Murray Human Services Board, creating and operating the Southwestern Minnesota Adult Mental Health Consortium Board under the authority of Minn. Stat. § 471.59. The Board takes actions and enters into such agreements as necessary to plan and develop, within the Board's geographic jurisdiction, a system of care that will serve the needs of adults with serious and persistent mental illness. The governing board is composed of one board member from each of the participating counties.

Financing is provided by state proceeds or appropriations for the development of the system of care. Current financial statements are available at the Cottonwood County Family Services Agency, Windom, Minnesota 56101.

#### Meeker-McLeod-Sibley Community Health Services Board

The Meeker-McLeod-Sibley Community Health Services Board was established pursuant to Minn. Stat. §§ 145A.09 to 145A.14, Minn. Stat. § 471.59, and a joint powers agreement, effective April 19, 1990. The Community Health Services Board consists of 15 members, 5 each from McLeod, Meeker, and Sibley Counties. The primary function of the joint venture is to provide health services and to promote efficiency and economy in the delivery of health services.

The joint venture is financed primarily from state and federal grants. McLeod County is the fiscal agent. Current financial statements are available at its offices at 114 North Holcombe Avenue, Suite 250, Litchfield, Minnesota 55355.

#### Prime West Central County-Based Purchasing Initiative

In December 1998, Meeker County became a member of the Prime West Central County-Based Purchasing Initiative Joint Powers Board with Big Stone, Douglas, Grant, McLeod, Pipestone, Pope, Renville, Stevens, and Traverse Counties. Meeker County, in partnership with these nine counties, is organized to directly purchase health

## 7. <u>Summary of Significant Contingencies and Other Items</u>

## C. Joint Ventures

## Prime West Central County-Based Purchasing Initiative (Continued)

care services for county residents who are eligible for Medical Assistance and General Assistance Medical Care. County-based purchasing is the local control alternative favored for improved coordination of services to prepaid Medical Assistance programs in complying with Minnesota Department of Health requirements as set forth in Minn. Stat. chs. 62D and 62N.

Funding from the state is the revenue source for this program.

Douglas County acts as fiscal agent for the Prime West Central County-Based Purchasing Initiative and reports the cash transactions as an investment trust fund on its financial statements. Complete financial information can be obtained from its administrative office at Prime West Health Systems, Douglas County Courthouse, 305 - 8th Avenue West, Alexandria, Minnesota 56308.

#### Crow River Joint Powers Agreement

In April 1999, the County entered into a joint powers agreement with Carver, Hennepin, Kandiyohi, McLeod, Pope, Renville, Sibley, Stearns, and Wright Counties, creating the Crow River Joint Powers Agreement. The Agreement is authorized by Minn. Stat. §§ 103B.311 and 103B.315. Prairie County Resource Conservation and Development Council is the fiscal agent for this joint powers agreement.

The Board of Directors meets at least two times per year, or more often if needed, at the location to be set by the chair of the Joint Powers Board. The purpose of this Agreement is the joint exercise of powers by the counties to promote the orderly water quality improvement and management of the Crow River Watershed through information sharing, education, coordination, and related support to the member counties by assisting in the implementation and goal achievement of comprehensive water plans which counties may develop and implement.

The governing board comprises one County Commissioner from each member county. Financing is provided by state proceeds. Current financial statements are not available.

# 7. <u>Summary of Significant Contingencies and Other Items</u>

## C. Joint Ventures (Continued)

#### Supporting Hands Nurse Family Partnership Board

The Supporting Hands Nurse Family Partnership Board was established pursuant to Minn Stat. §§ 471.59 and 145A.17 and a joint powers agreement, effective June 5, 2007. The Board consists of 12 members, which consist of an appointed Commissioner from each participating county. McLeod County is the fiscal agent. The primary purpose of the joint venture is to improve the health and life course of low-income, first-time mothers and their children.

The joint venture is financed primarily by contributions from participating counties. Audited financial statements are available at the McLeod County Auditor's Office, 2385 Hennepin Avenue North, Glencoe, Minnesota 55336.

#### 8. Discretely Presented Component Unit Disclosures

#### A. Summary of Significant Accounting Policies

In addition to those identified in Note 1, the County's discretely presented component units have the following significant accounting policies.

#### **Reporting Entities**

The Meeker County Economic Development Authority (EDA) is governed by a nine-member Board of Directors: two are County Commissioners, and seven are appointed by the Commissioners.

The Meeker County Housing and Redevelopment Authority (HRA) is governed by a five-member Board appointed by the County Commissioners. The HRA has a year-end of June 30, 2008. Meeker County is obligated for the debt and any operating deficits of the HRA.

Because of the significance of their financial relationship, Meeker County considers these entities major component units.

#### 8. Discretely Presented Component Unit Disclosures

#### A. Summary of Significant Accounting Policies (Continued)

#### **Basis of Presentation**

The Meeker County HRA and the Meeker County EDA are discrete component units of Meeker County. The EDA does not prepare separate audited financial statements.

#### **Basis of Accounting**

The Meeker County HRA and the Meeker County EDA are accounted for on the accrual basis of accounting.

#### Cash and Pooled Investments

All cash and investments of the Meeker County EDA are on deposit with the County and so are cash and cash equivalents for the purposes of cash flows.

Cash of the Meeker County HRA is in the custody of the HRA.

#### B. Stewardship, Compliance, and Accountability

At December 31, 2008, the EDA had deficit net assets of \$14,196. Increased revenues are expected to get rid of this deficit.

#### C. <u>Detailed Notes</u>

1. Assets

#### Receivables

Receivables at December 31, 2008, for the EDA, and at June 30, 2008, for the HRA, including the applicable allowances for uncollectible accounts, are as follows:

|                                       | <br>EDA                            | <br>HRA                | Receivables |                              |  |
|---------------------------------------|------------------------------------|------------------------|-------------|------------------------------|--|
| Accounts<br>Accrued interest<br>Loans | \$<br>27,953<br>4,386<br>1,399,940 | \$<br>21,910<br>-<br>- | \$          | 49,863<br>4,386<br>1,399,940 |  |
| Total Component Units                 | \$<br>1,432,279                    | \$<br>21,910           | \$          | 1,454,189                    |  |

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## 8. Discretely Presented Component Unit Disclosures

### C. Detailed Notes

1. <u>Assets</u> (Continued)

## Loans Receivable

Loans receivable represent amounts owing from businesses within the County for redevelopment purposes. Funding for these loans was contributed from Meeker County, other local governments, and private organizations. For some loans, repayment is contingent and only required if specified loan provisions are not met. For these loans, the receivable is offset by due to other governments in the statement of net assets.

## Capital Assets

Component unit capital asset activity for the year ended December 31, 2008, for the EDA, and June 30, 2008, for the HRA, was as follows:

|   | H  | Beginning<br>Balance   | I  | ncrease          | De | crease | <br>Ending<br>Balance        |
|---|----|------------------------|----|------------------|----|--------|------------------------------|
| Capital assets not depreciated<br>Land<br>EDA<br>HRA                | \$ | 155,988<br>63,966      | \$ | -                | \$ | -      | \$<br>155,988<br>63,966      |
| Total capital assets not depreciated - land                         | \$ | 219,954                | \$ | -                | \$ | -      | \$<br>219,954                |
| Construction in progress<br>HRA                                     |    |                        |    | 17,968           |    | -      | <br>17,968                   |
| Total capital assets not depreciated                                | \$ | 219,954                | \$ | 17,968           | \$ | -      | \$<br>237,922                |
| Capital assets depreciated<br>Buildings and equipment<br>EDA<br>HRA | \$ | 5,164,938<br>1,161,381 | \$ | 11,040<br>15,284 | \$ | -      | \$<br>5,175,978<br>1,176,665 |
| Total capital assets depreciated -<br>buildings and equipment       | \$ | 6,326,319              | \$ | 26,324           | \$ | -      | \$<br>6,352,643              |

### 8. Discretely Presented Component Unit Disclosures

# C. <u>Detailed Notes</u>

### 1. Assets

# Capital Assets (Continued)

|   | <br>Beginning<br>Balance | <br>Increase    | Dec | crease | <br>Ending<br>Balance |
|---|--------------------------|-----------------|-----|--------|-----------------------|
| Less: accumulated depreciation for<br>Buildings and equipment |                          |                 |     |        |                       |
| EDA   | \$<br>1,234,277          | \$<br>180,480   | \$  | -      | \$<br>1,414,757       |
| HRA   | <br>758,284              | <br>48,067      |     | -      | <br>806,351           |
| Total accumulated depreciation                                | \$<br>1,992,561          | \$<br>228,547   | \$  |        | \$<br>2,221,108       |
| Total capital assets depreciated, net                         | \$<br>4,333,758          | \$<br>(202,223) | \$  |        | \$<br>4,131,535       |
| Total Capital Assets, Net                                     | \$<br>4,553,712          | \$<br>(184,255) | \$  | -      | \$<br>4,369,457       |

Depreciation expense was charged to functions/programs of the discretely presented component units as follows:

| EDA<br>HRA                 | \$<br>180,480<br>48,067 |
|----------------------------|-------------------------|
| Total Depreciation Expense | \$<br>228,547           |

# 2. Liabilities

### **Payables**

Payables at December 31, 2008, for the EDA, and at June 30, 2008, for the HRA were as follows:

|  | <br>EDA                        | <br>HRA                    | <br>Total<br>Payables               |
|--|--------------------------------|----------------------------|-------------------------------------|
| Accounts<br>Accrued expenses<br>Due to other governments | \$<br>12,702<br>-<br>1,000,000 | \$<br>1,891<br>16,495<br>- | \$<br>14,593<br>16,495<br>1,000,000 |
| Total Payables   | \$<br>1,012,702                | \$<br>18,386               | \$<br>1,031,088                     |

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# 8. Discretely Presented Component Unit Disclosures

# C. Detailed Notes

# 2. <u>Liabilities</u> (Continued)

# Long-Term Debt

Long-term debt outstanding at December 31, 2008, for the EDA consists of the following:

| Type of Indebtedness   | Final<br>Maturity | Ins | lonthly<br>tallment<br>mounts | Interest<br>Rate<br>(%) | <br>Original<br>Issue<br>Amount | Remaining ommitment |
|--|-------------------|-----|-------------------------------|-------------------------|---------------------------------|---------------------|
| 1998 Essential Function Housing<br>Development Revenue Bonds | 2029              | \$  | 9,511                         | 4.75                    | \$<br>1,810,000                 | \$<br>1,486,349     |
| 1999 Essential Function Housing<br>Development Revenue Bonds | 2030              |     | 7,367                         | 4.75                    | 1,400,000                       | 1,197,390           |
| 2001 Essential Function Housing<br>Development Revenue Bonds | 2032              |     | 6,272                         | 4.75                    | 1,200,000                       | 1,068,589           |
| 2002 Essential Function Housing<br>Development Revenue Bonds | 2033              |     | 4,861                         | 4.75                    | <br>930,000                     | <br>835,899         |
| Totals   |                   |     |                               |                         | \$<br>5,340,000                 | \$<br>4,588,227     |

# Debt Service Requirements

Revenue bonds' debt service requirements to maturity for the EDA are as follows:

| Year Ending<br>December 31 |    | Drin cin cl | Interest        |
|----------------------------|----|-------------|-----------------|
| December 51                | 1  | Principal   | <br>Interest    |
| 2009                       | \$ | 110,509     | \$<br>197,609   |
| 2010                       |    | 126,160     | 209,969         |
| 2011                       |    | 132,285     | 203,844         |
| 2012                       |    | 138,707     | 197,422         |
| 2013                       |    | 145,440     | 190,688         |
| 2014 - 2018                |    | 840,227     | 840,415         |
| 2019 - 2023                |    | 1,064,972   | 615,671         |
| 2024 - 2028                |    | 1,349,830   | 330,811         |
| 2029 - 2033                |    | 680,097     | <br>54,818      |
| Total                      | \$ | 4,588,227   | \$<br>2,841,247 |

## 8. Discretely Presented Component Unit Disclosures

# C. Detailed Notes

2. <u>Liabilities</u> (Continued)

# Changes in Long-Term Liabilities

The following is a summary of the long-term debt transactions of the EDA for the year ended December 31, 2008.

|                               | 1  | Beginning<br>Balance | Add | litions | Re | ductions | <br>Ending<br>Balance | <br>ue Within<br>One Year |
|-------------------------------|----|----------------------|-----|---------|----|----------|-----------------------|---------------------------|
| Essential Function Housing    |    |                      |     |         |    |          |                       |                           |
| Development Revenue Bonds for |    |                      |     |         |    |          |                       |                           |
| 1998                          | \$ | 1,528,778            | \$  | -       | \$ | 42,429   | \$<br>1,486,349       | \$<br>40,700              |
| 1999                          |    | 1,228,120            |     | -       |    | 30,730   | 1,197,390             | 29,478                    |
| 2001                          |    | 1,092,480            |     | -       |    | 23,892   | 1,068,589             | 22,918                    |
| 2002                          |    | 854,051              |     | -       |    | 18,152   | <br>835,899           | <br>17,413                |
| EDA Long-Term Liabilities     | \$ | 4,703,429            | \$  | -       | \$ | 115,203  | \$<br>4,588,227       | \$<br>110,509             |

# D. Other Information - EDA

The EDA entered into an agreement with Meeker Memorial Hospital to move three residential properties and ready them for livability. The EDA was reimbursed by Meeker Memorial Hospital for the costs incurred. These transactions are not reflected in the financial statements of the EDA since these properties were not originally in the possession of the EDA.

## 9. Subsequent Event

A claim against Meeker County has recently been settled in the amount of \$1.75 million. The County is responsible only for its \$2,000 deductible; insurance will be covering the remainder.

**REQUIRED SUPPLEMENTARY INFORMATION** 

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Schedule 1

# SCHEDULE OF FUNDING PROGRESS POSTEMPLOYMENT BENEFITS PLAN AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2008

|                 |           |                      | Unfunded             |        |              | <b>T</b> T A A <b>T</b> |
|-----------------|-----------|----------------------|----------------------|--------|--------------|-------------------------|
|                 | Actuarial | Actuarial<br>Accrued | Actuarial<br>Accrued |        |              | UAAL as a<br>Percentage |
| Actuarial       | Value of  | Liability            | Liability            | Funded | Covered      | of Covered              |
| Valuation       | Assets    | (AAL)                | (UAAL)               | Ratio  | Payroll      | Payroll                 |
| Date            | (a)       | (b)                  | (b-a)                | (a/b)  | (c)          | ((b-a)/c)               |
| January 1, 2008 | \$-       | \$ 747,876           | \$ 747,876           | 0.0%   | \$ 8,158,691 | 9.2%                    |

Multi-year trend information is not available at this time, as Governmental Accounting Standards Board Statement 45 was implemented in 2008.

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SUPPLEMENTARY INFORMATION

# GOVERNMENTAL FUNDS

## SPECIAL REVENUE FUNDS

The special revenue funds are used to account for the proceeds of specific revenue sources that are legally or administratively restricted to expenditures for specified purposes. The Ditch Fund, the Septic System Loan Program Fund, the Forfeit Property, and the Sheriff's Contingent Fund do not have legally adopted budgets.

The <u>County Parks Fund</u> accounts for funds used to maintain the County's parks. Financing is provided by transfers from the General Fund, intergovernmental grants, and the rental of facilities.

The <u>Regional Library Fund</u> accounts for the County's contribution to the Crow River Regional Library. Financing is provided by property taxes authorized by the County Board.

The <u>County Nurse Fund</u> accounts for funds used by the County Nurse. Financing is provided by transfers from the General Fund, intergovernmental grants, and charges for services.

The <u>Ditch Fund</u> accounts for funds used to maintain County ditches. Financing is provided by special assessments against the benefited properties.

The <u>Transfer Station Fund</u> accounts for the construction and operation of the County's solid waste transfer station facility. Financing is provided by transfers from the General Fund and charges for services.

The <u>Family Services Building Fund</u> accounts for the revenues and expenditures associated with the County's Family Services Building.

The <u>Septic System Loan Program Fund</u> accounts for activity associated with the Lake Minnie Belle Restoration Clean Water Partnership Project. Financing is provided by a loan from the State of Minnesota.

The <u>Forfeit Property Fund</u> accounts for the revenues and expenditures associated with tax-forfeited property. Financing is provided by County Board authorization and the sale of property.

The <u>Sheriff's Contingent Fund</u> accounts for funds used in special investigations by the County Sheriff. Financing is provided by forfeitures.

# GOVERNMENTAL FUNDS (Continued)

# DEBT SERVICE FUND

The <u>Debt Service Fund</u> accounts for the accumulation of resources for, and the payment of, principal, interest, and related costs of the County's long-term debt.

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2008

| <br>County<br>Parks                       |  | 0   |   | County<br>Nurse  |   | Ditch   |
|---|--|---|---|--|---|---|
|   |  |   |   |  |   |   |
| \$<br>66,924                              | \$   | 62,057  | \$  | 409,644  | \$  | 122,059   |
|   |  |   |   |  |   |   |
| -   |  | 4,796   |   | -  |   | -   |
|   |  |   |   |  |   |   |
| -   |  | -   |   | -  |   | 5,232   |
| -   |  | -   |   | -  |   | 99,790  |
| -   |  | -   |   | ,  |   | 5,641   |
| -   |  | -   |   | ,  |   | 3,263   |
| 10,403                                    |  | -   |   |  |   | 5,205   |
| _   |  | _   |   | _  |   | _   |
| -   |  | -   |   | 3,965  |   | -   |
| \$<br>83.387                              | \$   | 66.853  | \$  | 503.849  | \$  | 235,985   |
| \$<br>2,309<br>4,523<br>14<br>-<br>-<br>- | \$   | 3,982   | \$  | 14,050<br>55,392<br>1,635<br>3,715<br>-<br>-   | \$  | 170<br>-<br>1,854<br>82<br>105,022<br>-<br>41,636   |
| \$<br>6,846                               | \$   | 3,982   | \$  | 74,792   | \$  | 148,764   |
|   |  |   |   |  |   |   |
| \$<br>-                                   | \$   | -   | \$  | -  | \$  | -   |
| -   |  | -   |   | 3,965  |   | -   |
|   |  |   |   |  |   |   |
| -   |  | 62,871  |   | -  |   | -   |
| 76,541                                    |  | -   |   | 425,092  |   | 87,221  |
| -   |  | -   |   | -  |   | -   |
| <br>-                                     |  | -   |   |  |   | -   |
|   |  |   |   |  |   |   |
| \$<br>76,541                              | \$   | 62,871  | \$  | 429,057  | \$  | 87,221  |
| \$<br>\$<br>\$                            | \$ 66,924<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>- | Parks I   \$ $66,924$ \$   - -   - -   - -   - -   - -   - -   - -   - -   - -   - -   - -   - -   - -   \$ 2,309   \$ 4,523   14 -   - -   - -   \$ 6,846   \$ -   - -   - -   - -   - -   - -   - -   - -   - -   - -   - -   - -   - -   - -   - -   - -   - | Parks   Library     \$ $66,924$ \$ $62,057$ -   - $4,796$ -   -   -     -   < | Parks   Library     \$ $66,924$ \$ $62,057$ \$     -   4,796   -   -   4,796     -   -   -   -   -     -   -   -   -   -     -   -   -   -   -     -   -   -   -   -     -   -   -   -   -     -   -   -   -   -     -   -   -   -   -     -   -   -   -   -     -   -   -   -   -     -   -   -   -   -     -   -   -   -   -     -   -   -   -   -   -     -   -   -   -   -   -   -     -   -   -   -   -   -   -   -   - | ParksLibraryNurse\$ $66,924$ \$ $62,057$ \$ $409,644$ 4,796 <td< td=""><td>Parks   Library   Nurse     \$   66,924   \$   62,057   \$   409,644   \$     -   4,796   -   -   -   -   -     -   -   -   -   -   -   -     -   -   -   -   -   -   -     -   -   -   -   -   -   -     -   -   -   -   -   -   -     -   -   -   -   -   -   -   -     -   -   -   -   -   -   -   -     -</td></td<> | Parks   Library   Nurse     \$   66,924   \$   62,057   \$   409,644   \$     -   4,796   -   -   -   -   -     -   -   -   -   -   -   -     -   -   -   -   -   -   -     -   -   -   -   -   -   -     -   -   -   -   -   -   -     -   -   -   -   -   -   -   -     -   -   -   -   -   -   -   -     - |

### Statement 1

| S  | pecial Revenu                         | ie Fur |  |                                      |  |    |                            |                                       |   |
|----|---------------------------------------|--------|--|--------------------------------------|--|----|----------------------------|---------------------------------------|---|
| ,  | Fransfer                              |        | Family<br>Services                                     | Septic<br>stem Loan                  | Forfeit                                    | 6  | heriff's                   | Debt<br>Service                       |   |
|    | Station                               |        | Building   | rogram                               | roperty                                    |    | ontingent                  | Fund                                  | Total   |
|    |                                       |        |  | <br>                                 | <br><u> </u>                               |    |                            | <br>                                  | <br>  |
| \$ | 926,353                               | \$     | 358,586  | \$<br>14,924                         | \$<br>16,215                               | \$ | 16,326                     | \$<br>345,640                         | \$<br>2,338,728   |
|    | -                                     |        | 3,462  | -                                    | -  |    | -                          | 19,394                                | 27,652  |
|    | -                                     |        | -  | -                                    | -  |    | -                          | -                                     | 5,232   |
|    | -                                     |        | -  | -                                    | -  |    | -                          | -                                     | 99,790  |
|    | 7,066                                 |        | -  | -                                    | -  |    | -                          | -                                     | 58,645  |
|    | -                                     |        | -  | -                                    | -  |    | -                          | -                                     | 15,682  |
|    | -                                     |        | 77,801   | -                                    | -  |    | 11                         | -                                     | 126,158   |
|    | -                                     |        | -  | 1,460                                | -  |    | -                          | -                                     | 1,460   |
|    | -                                     |        | 161,264  | -                                    | -  |    | -                          | -                                     | 161,264   |
|    | -                                     |        | -  | <br>-                                | <br>-                                      |    | -                          | <br>-                                 | <br>3,965   |
| \$ | 933,419                               | \$     | 601,113  | \$<br>16,384                         | \$<br>16,215                               | \$ | 16,337                     | \$<br>365,034                         | \$<br>2,838,576   |
| \$ | 2,456<br>918<br>-<br>-<br>-<br>-<br>- | \$     | 12,909<br>7,174<br>-<br>5,746<br>2,861<br>161,264<br>- | \$<br>-<br>-<br>-<br>1,460<br>-<br>- | \$<br>-<br>-<br>-<br>10,449<br>-<br>-<br>- | \$ | -<br>-<br>-<br>-<br>-<br>- | \$<br>-<br>-<br>-<br>16,062<br>-<br>- | \$<br>31,894<br>68,007<br>3,503<br>19,992<br>129,387<br>161,264<br>41,636 |
| \$ | 3,374                                 | \$     | 189,954  | \$<br>1,460                          | \$<br>10,449                               | \$ |                            | \$<br>16,062                          | \$<br>455,683   |
| \$ | -<br>-                                | \$     | -<br>-   | \$<br>-                              | \$<br>-                                    | \$ | -<br>-                     | \$<br>348,972                         | \$<br>348,972<br>3,965  |
|    | _                                     |        | 175,391  | _                                    | _  |    | _                          | _                                     | 238,262   |
|    | -                                     |        | 235,768  | -                                    | -<br>5,766                                 |    | 16,337                     | -                                     | 238,202<br>846,725  |
|    | -                                     |        | -  | 14,924                               | -  |    | -                          | _                                     | 14,924  |
|    | 930,045                               |        | -  | <br>-                                | <br>-                                      |    | -                          | <br>-                                 | <br>930,045   |
| \$ | 930,045                               | \$     | 411,159  | \$<br>14,924                         | \$<br>5,766                                | \$ | 16,337                     | \$<br>348,972                         | \$<br>2,382,893   |
| \$ | 933,419                               | \$     | 601,113  | \$<br>16,384                         | \$<br>16,215                               | \$ | 16,337                     | \$<br>365,034                         | \$<br>2,838,576   |
|    |                                       |        |  |                                      |  |    |                            |                                       |   |

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

|                                      | <br>County<br>Parks    | Regional<br>Library | <br>County<br>Nurse | <br>Ditch     |
|--------------------------------------|------------------------|---------------------|---------------------|---------------|
| Revenues                             |                        |                     |                     |               |
| Taxes                                | \$<br>-                | \$<br>161,914       | \$<br>-             | \$<br>-       |
| Special assessments                  | -                      | -                   | -                   | 94,316        |
| Intergovernmental                    | -                      | 30,398              | 536,036             | -             |
| Charges for services                 | 79,897                 | -                   | 609,245             | -             |
| Fines and forfeits                   | -                      | -                   | -                   | -             |
| Gifts and contributions              | 2,800                  | -                   | 50                  | -             |
| Miscellaneous                        | <br>5,853              | <br>-               | <br>3,701           | <br>-         |
| Total Revenues                       | \$<br>88,550           | \$<br>192,312       | \$<br>1,149,032     | \$<br>94,316  |
| Expenditures                         |                        |                     |                     |               |
| Current                              |                        |                     |                     |               |
| General government                   | \$<br>-                | \$<br>-             | \$<br>-             | \$<br>-       |
| Sanitation                           | -                      | -                   | -                   | -             |
| Health                               | -                      | -                   | 1,469,439           | -             |
| Culture and recreation               | 275,913                | 193,673             | -                   | -             |
| Conservation of natural resources    | -                      | -                   | -                   | 97,165        |
| Capital outlay                       | 54,497                 | -                   | -                   | -             |
| Debt service                         |                        |                     |                     |               |
| Principal                            | -                      | -                   | -                   | -             |
| Interest                             | -                      | <br>-               | <br>-               | <br>2,387     |
| Total Expenditures                   | \$<br>330,410          | \$<br>193,673       | \$<br>1,469,439     | \$<br>99,552  |
| Excess of Revenues Over (Under)      |                        |                     |                     |               |
| Expenditures                         | \$<br>(241,860)        | \$<br>(1,361)       | \$<br>(320,407)     | \$<br>(5,236) |
| Other Financing Sources (Uses)       |                        |                     |                     |               |
| Transfers in                         | \$<br>232,164          | \$<br>-             | \$<br>349,738       | \$<br>-       |
| Transfers out                        | -                      | <br>-               | <br>-               | <br>-         |
| Total Other Financing Sources (Uses) | \$<br>232,164          | \$<br>-             | \$<br>349,738       | \$<br>-       |
| Net Change in Fund Balance           | \$<br>( <b>9,696</b> ) | \$<br>(1,361)       | \$<br>29,331        | \$<br>(5,236) |
| Fund Balance - January 1             | <br>86,237             | <br>64,232          | <br>399,726         | <br>92,457    |
| Fund Balance - December 31           | \$<br>76,541           | \$<br>62,871        | \$<br>429,057       | \$<br>87,221  |

# Statement 2

| cial Revenue<br>Transfer<br>Station | Family<br>Services<br>Building    | Sys | Septic<br>tem Loan<br>rogram | Forfeit<br>Property         | heriff's<br>ontingent | <br>Debt<br>Service<br>Fund        | <br>Total                                     |
|-------------------------------------|-----------------------------------|-----|------------------------------|-----------------------------|-----------------------|------------------------------------|---|
| \$<br>-<br>-<br>155,873             | \$<br>112,391<br>-<br>21,269<br>- | \$  | 3,039                        | \$<br>23,541<br>-<br>-<br>- | \$<br>-<br>-<br>-     | \$<br>634,416<br>-<br>120,093<br>- | \$<br>932,262<br>97,355<br>707,796<br>845,015 |
| -<br>-<br>-                         | <br>-<br>549,290                  |     | -<br>-                       | <br>-<br>-                  | <br>2,286             | <br>-<br>-<br>-                    | <br>2,286<br>2,850<br>558,844                 |
| \$<br>155,873                       | \$<br>682,950                     | \$  | 3,039                        | \$<br>23,541                | \$<br>2,286           | \$<br>754,509                      | \$<br>3,146,408                               |
| \$<br>-                             | \$<br>323,336                     | \$  | -                            | \$<br>1,970                 | \$<br>-               | \$<br>1,950                        | \$<br>327,256                                 |
| 115,741<br>-<br>-                   | -<br>-                            |     | -                            | -<br>-                      | -                     | -                                  | 115,741<br>1,469,439<br>469,586               |
| -                                   | -                                 |     | -                            | -                           | -                     | -                                  | 97,165<br>54,497                              |
| -                                   | <br>-                             |     | 7,171<br>403                 | <br>-                       | <br>-                 | <br>755,000<br>299,986             | <br>762,171<br>302,776                        |
| \$<br>115,741                       | \$<br>323,336                     | \$  | 7,574                        | \$<br>1,970                 | \$<br>-               | \$<br>1,056,936                    | \$<br>3,598,631                               |
| \$<br>40,132                        | \$<br>359,614                     | \$  | (4,535)                      | \$<br>21,571                | \$<br>2,286           | \$<br>(302,427)                    | \$<br>(452,223)                               |
| \$<br>-                             | \$<br>(290,113)                   | \$  | -                            | \$<br>-                     | \$<br>-               | \$<br>290,113                      | \$<br>872,015<br>(290,113)                    |
| \$<br>-                             | \$<br>(290,113)                   | \$  |                              | \$<br>                      | \$<br>                | \$<br>290,113                      | \$<br>581,902                                 |
| \$<br>40,132                        | \$<br>69,501                      | \$  | (4,535)                      | \$<br>21,571                | \$<br>2,286           | \$<br>(12,314)                     | \$<br>129,679                                 |
| 889,913                             | <br>341,658                       |     | 19,459                       | <br>(15,805)                | 14,051                | <br>361,286                        | <br>2,253,214                                 |
| \$<br>930,045                       | \$<br>411,159                     | \$  | 14,924                       | \$<br>5,766                 | \$<br>16,337          | \$<br>348,972                      | \$<br>2,382,893                               |

Statement 3

#### BUDGETARY COMPARISON SCHEDULE COUNTY PARKS SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

|                                 | Budgeted Amounts |           | Actual          |    | Variance with |     |           |
|---------------------------------|------------------|-----------|-----------------|----|---------------|-----|-----------|
|                                 |                  | Original  | <br>Final       |    | Amounts       | Fir | al Budget |
| Revenues                        |                  |           |                 |    |               |     |           |
| Charges for services            | \$               | 57,931    | \$<br>57,931    | \$ | 79,897        | \$  | 21,966    |
| Gifts and contributions         |                  | -         | -               |    | 2,800         |     | 2,800     |
| Miscellaneous                   |                  | 2,800     | <br>2,800       |    | 5,853         |     | 3,053     |
| Total Revenues                  | \$               | 60,731    | \$<br>60,731    | \$ | 88,550        | \$  | 27,819    |
| Expenditures                    |                  |           |                 |    |               |     |           |
| Current                         |                  |           |                 |    |               |     |           |
| Culture and recreation          |                  |           |                 |    |               |     |           |
| Parks                           | \$               | 232,895   | \$<br>232,895   | \$ | 275,913       | \$  | (43,018)  |
| Capital outlay                  |                  |           |                 |    |               |     |           |
| Culture and recreation          |                  | -         | <br>-           |    | 54,497        |     | (54,497)  |
| Total Expenditures              | \$               | 232,895   | \$<br>232,895   | \$ | 330,410       | \$  | (97,515)  |
| Excess of Revenues Over (Under) |                  |           |                 |    |               |     |           |
| Expenditures                    | \$               | (172,164) | \$<br>(172,164) | \$ | (241,860)     | \$  | (69,696)  |
| Other Financing Sources (Uses)  |                  |           |                 |    |               |     |           |
| Transfers in                    |                  | 172,164   | <br>172,164     |    | 232,164       |     | 60,000    |
| Net Change in Fund Balance      | \$               | -         | \$<br>-         | \$ | (9,696)       | \$  | (9,696)   |
| Fund Balance - January 1        |                  | 86,237    | <br>86,237      |    | 86,237        |     |           |
| Fund Balance - December 31      | \$               | 86,237    | \$<br>86,237    | \$ | 76,541        | \$  | (9,696)   |

Statement 4

#### BUDGETARY COMPARISON SCHEDULE REGIONAL LIBRARY SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

|                            | Budgeted Amounts |          | Actual        |    | Variance with |     |           |
|----------------------------|------------------|----------|---------------|----|---------------|-----|-----------|
|                            | (                | Original | <br>Final     | A  | Amounts       | Fin | al Budget |
| Revenues                   |                  |          |               |    |               |     |           |
| Taxes                      | \$               | 161,376  | \$<br>161,376 | \$ | 161,914       | \$  | 538       |
| Intergovernmental          |                  | 32,297   | <br>32,297    |    | 30,398        |     | (1,899)   |
| Total Revenues             | \$               | 193,673  | \$<br>193,673 | \$ | 192,312       | \$  | (1,361)   |
| Expenditures               |                  |          |               |    |               |     |           |
| Current                    |                  |          |               |    |               |     |           |
| Culture and recreation     |                  | 193,673  | <br>193,673   |    | 193,673       |     | -         |
| Net Change in Fund Balance | \$               | -        | \$<br>-       | \$ | (1,361)       | \$  | (1,361)   |
| Fund Balance - January 1   |                  | 64,232   | <br>64,232    |    | 64,232        |     | -         |
| Fund Balance - December 31 | \$               | 64,232   | \$<br>64,232  | \$ | 62,871        | \$  | (1,361)   |

<u>Statement 5</u>

#### BUDGETARY COMPARISON SCHEDULE COUNTY NURSE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

|                                 | Budgeted Amounts |           |    | Actual    |    | Variance with |    |            |
|---------------------------------|------------------|-----------|----|-----------|----|---------------|----|------------|
|                                 |                  | Original  |    | Final     |    | Amounts       | Fi | nal Budget |
| Revenues                        |                  |           |    |           |    |               |    |            |
| Intergovernmental               | \$               | 596,882   | \$ | 596,882   | \$ | 536,036       | \$ | (60,846)   |
| Charges for services            |                  | 414,695   |    | 414,695   |    | 609,245       |    | 194,550    |
| Gifts and contributions         |                  | -         |    | -         |    | 50            |    | 50         |
| Miscellaneous                   |                  | -         |    | -         |    | 3,701         |    | 3,701      |
| Total Revenues                  | \$               | 1,011,577 | \$ | 1,011,577 | \$ | 1,149,032     | \$ | 137,455    |
| Expenditures                    |                  |           |    |           |    |               |    |            |
| Current                         |                  |           |    |           |    |               |    |            |
| Health                          |                  |           |    |           |    |               |    |            |
| Nursing service                 |                  | 1,361,315 |    | 1,361,315 |    | 1,469,439     |    | (108,124)  |
| Excess of Revenues Over (Under) |                  |           |    |           |    |               |    |            |
| Expenditures                    | \$               | (349,738) | \$ | (349,738) | \$ | (320,407)     | \$ | 29,331     |
| Other Financing Sources (Uses)  |                  |           |    |           |    |               |    |            |
| Transfers in                    |                  | 349,738   |    | 349,738   |    | 349,738       |    | -          |
| Net Change in Fund Balance      | \$               | -         | \$ | -         | \$ | 29,331        | \$ | 29,331     |
| Fund Balance - January 1        |                  | 399,726   |    | 399,726   |    | 399,726       |    |            |
| Fund Balance - December 31      | \$               | 399,726   | \$ | 399,726   | \$ | 429,057       | \$ | 29,331     |

<u>Statement 6</u>

#### BUDGETARY COMPARISON SCHEDULE TRANSFER STATION SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

|                            | Budgeted      | l Amoui | nts     |    | Actual  | Var | iance with |
|----------------------------|---------------|---------|---------|----|---------|-----|------------|
|                            | Original      |         | Final   | A  | Amounts | Fin | al Budget  |
| Revenues                   |               |         |         |    |         |     |            |
| Charges for services       | \$<br>114,000 | \$      | 114,000 | \$ | 155,873 | \$  | 41,873     |
| Expenditures               |               |         |         |    |         |     |            |
| Current                    |               |         |         |    |         |     |            |
| Sanitation                 |               |         |         |    |         |     |            |
| Solid waste                | <br>114,000   |         | 114,000 |    | 115,741 |     | (1,741)    |
| Net Change in Fund Balance | \$<br>-       | \$      | -       | \$ | 40,132  | \$  | 40,132     |
| Fund Balance - January 1   | <br>889,913   |         | 889,913 |    | 889,913 |     |            |
| Fund Balance - December 31 | \$<br>889,913 | \$      | 889,913 | \$ | 930,045 | \$  | 40,132     |

<u>Statement 7</u>

#### BUDGETARY COMPARISON SCHEDULE FAMILY SERVICES BUILDING SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2008

|   |    | Budgeted  | udgeted Amounts |           | Actual |           | Variance with |           |
|---|----|-----------|-----------------|-----------|--------|-----------|---------------|-----------|
|   |    | Original  |                 | Final     |        | Amounts   | Fin           | al Budget |
| Revenues  |    |           |                 |           |        |           |               |           |
| Taxes   | \$ | 109,902   | \$              | 109,902   | \$     | 112,391   | \$            | 2,489     |
| Intergovernmental                               |    | 25,503    |                 | 25,503    |        | 21,269    |               | (4,234)   |
| Miscellaneous                                   |    | 505,490   |                 | 505,490   |        | 549,290   |               | 43,800    |
| Total Revenues                                  | \$ | 640,895   | \$              | 640,895   | \$     | 682,950   | \$            | 42,055    |
| Expenditures                                    |    |           |                 |           |        |           |               |           |
| Current   |    |           |                 |           |        |           |               |           |
| General government                              |    |           |                 |           |        |           |               |           |
| Central services                                |    | 350,782   |                 | 350,782   |        | 323,336   |               | 27,446    |
|   |    |           |                 |           |        |           |               |           |
| Excess of Revenues Over (Under)<br>Expenditures | \$ | 290,113   | \$              | 290,113   | \$     | 359,614   | \$            | 69,501    |
| Expenditures                                    | Φ  | 290,115   | φ               | 290,115   | Φ      | 339,014   | Φ             | 09,501    |
| Other Financing Sources (Uses)                  |    |           |                 |           |        |           |               |           |
| Transfers out                                   |    | (290,113) |                 | (290,113) |        | (290,113) |               | -         |
|   |    | i         |                 |           |        |           |               |           |
| Net Change in Fund Balance                      | \$ | -         | \$              | -         | \$     | 69,501    | \$            | 69,501    |
| Fund Balance - January 1                        |    | 341,658   |                 | 341,658   |        | 341,658   |               | -         |
| Fund Balance - December 31                      | \$ | 341,658   | \$              | 341,658   | \$     | 411,159   | \$            | 69,501    |

# FIDUCIARY FUNDS

# AGENCY FUNDS

The <u>Taxes and Penalties Fund</u> accounts for the collection of taxes and penalties and their payment to the various taxing districts.

The <u>State Fund</u> accounts for the collection and distribution of funds for the State of Minnesota.

The <u>Select Account Fund</u> accounts for employees' Select Account deposits and withdrawals.

The <u>Escrows and Held Monies Fund</u> accounts for plat contractor fees pertaining to compliance of new developments.

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<u>Statement 8</u>

#### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

|                             | Balance<br>January 1 | Additions     | Deductions    | Balance<br>December 31 |
|-----------------------------|----------------------|---------------|---------------|------------------------|
| TAXES AND PENALTIES         |                      |               |               |                        |
| Assets                      |                      |               |               |                        |
| Cash and pooled investments | \$ 413,872           | \$ 24,482,435 | \$ 24,662,661 | \$ 233,646             |
| Liabilities                 |                      |               |               |                        |
| Due to other governments    | \$ 413,872           | \$ 24,482,435 | \$ 24,662,661 | \$ 233,646             |
|                             |                      |               |               |                        |
| <b>STATE</b>                |                      |               |               |                        |
| Assets                      |                      |               |               |                        |
| Cash and pooled investments | \$ 85,607            | \$ 2,649,300  | \$ 2,655,575  | \$ 79,332              |
| Liabilities                 |                      |               |               |                        |
| Due to other governments    | \$ 85,607            | \$ 2,649,300  | \$ 2,655,575  | \$ 79,332              |
|                             |                      |               |               |                        |
| SELECT ACCOUNT              |                      |               |               |                        |
| Assets                      |                      |               |               |                        |
| Cash and pooled investments | \$ 90,707            | \$ 180,283    | \$ 182,412    | \$ 88,578              |
| Liabilities                 |                      |               |               |                        |
| Due to other governments    | \$ 90,707            | \$ 180,283    | \$ 182,412    | \$ 88,578              |

<u>Statement 8</u> (Continued)

#### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

|                             | Balance<br>nuary 1 | <br>Additions    | ]  | Deductions | Balance<br>cember 31 |
|-----------------------------|--------------------|------------------|----|------------|----------------------|
| ESCROWS AND HELD MONIES     |                    |                  |    |            |                      |
| Assets                      |                    |                  |    |            |                      |
| Cash and pooled investments | \$<br>             | \$<br>           | \$ |            | \$<br>               |
| <u>Liabilities</u>          |                    |                  |    |            |                      |
| Due to other governments    | \$<br>-            | \$<br>-          | \$ | -          | \$<br>-              |
|                             |                    |                  |    |            |                      |
| TOTAL ALL AGENCY FUNDS      |                    |                  |    |            |                      |
| Assets                      |                    |                  |    |            |                      |
| Cash and pooled investments | \$<br>590,186      | \$<br>27,312,018 | \$ | 27,500,648 | \$<br>401,556        |
| <b>Liabilities</b>          |                    |                  |    |            |                      |
| Due to other governments    | \$<br>590,186      | \$<br>27,312,018 | \$ | 27,500,648 | \$<br>401,556        |

ECONOMIC DEVELOPMENT AUTHORITY

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<u>Statement 9</u>

#### STATEMENT OF NET ASSETS ECONOMIC DEVELOPMENT AUTHORITY DECEMBER 31, 2008

### Assets

| Current assets                    |           |          |
|-----------------------------------|-----------|----------|
| Cash and pooled investments       | \$        | 76,41    |
| Investments                       |           | 141,00   |
| Accounts receivable - net         |           | 27,95    |
| Accrued interest receivable       |           | 4,38     |
| Loans receivable                  |           | 1,399,94 |
| Prepaid items                     |           | 20,48    |
| Total current assets              | \$        | 1,670,18 |
| Noncurrent assets                 |           |          |
| Deferred debt issuance costs      | \$        | 45,91    |
| Capital assets                    |           |          |
| Nondepreciable                    |           | 155,98   |
| Depreciable - net                 |           | 3,761,22 |
| Total noncurrent assets           | <u>\$</u> | 3,963,12 |
| Total Assets                      | \$        | 5,633,30 |
| Liabilities                       |           |          |
| Current liabilities               |           |          |
| Accounts payable                  | \$        | 12,70    |
| Due to other governments          |           | 1,000,00 |
| Accrued interest payable          |           | 2,41     |
| Customer deposits                 |           | 44,15    |
| Revenue bonds payable - current   |           | 110,50   |
| Total current liabilities         | \$        | 1,169,78 |
| Noncurrent liabilities            |           |          |
| Revenue bonds payable - long-term |           | 4,477,71 |
| Total Liabilities                 | \$        | 5,647,49 |
| Net Assets                        |           |          |
| Unrestricted                      | <u>\$</u> | (14,19   |

### Statement 10

### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS ECONOMIC DEVELOPMENT AUTHORITY FOR THE YEAR ENDED DECEMBER 31, 2008

| Operating Revenues                         |                 |
|--|-----------------|
| Tenant rents                               | \$<br>551,655   |
| Miscellaneous                              | <br>540         |
| Total Operating Revenues                   | \$<br>552,195   |
| Operating Expenses                         |                 |
| General services - repairs and maintenance | \$<br>70,406    |
| Administration and fiscal services         | 4,035           |
| Management and caretaking                  | 48,727          |
| Real estate taxes                          | 27,805          |
| Snowplowing                                | 12,228          |
| Utilities                                  | 9,248           |
| Water reimbursement                        | 7               |
| Advertising                                | 4,403           |
| Background checks                          | 557             |
| Insurance                                  | 29,324          |
| Bad debts                                  | 640             |
| Interest                                   | 436             |
| Miscellaneous                              | 878             |
| Depreciation                               | <br>180,480     |
| Total Operating Expenses                   | \$<br>389,174   |
| Operating Income (Loss)                    | \$<br>163,021   |
| Nonoperating Revenues (Expenses)           |                 |
| Interest income                            | \$<br>6,484     |
| Management fees                            | 4,636           |
| Intergovernmental - Meeker County          | (11,445)        |
| Repayment to contributors                  | (11,445)        |
| Interest expense                           | (220,926)       |
| Bond issue expense                         | <br>(2,072)     |
| Total Nonoperating Revenues (Expenses)     | \$<br>(234,768) |
| Change in Net Assets                       | \$<br>(71,747)  |
| Net Assets - January 1                     | <br>57,551      |
| Net Assets - December 31                   | \$<br>(14,196)  |

### Statement 11

#### STATEMENT OF CASH FLOWS ECONOMIC DEVELOPMENT AUTHORITY FOR THE YEAR ENDED DECEMBER 31, 2008 Increase (Decrease) in Cash and Cash Equivalents

| Cash Flows from Operating Activities                                    |                 |
|---|-----------------|
| Receipts from customers and users                                       | \$<br>554,420   |
| Payments to suppliers   | <br>(211,960)   |
| Net cash provided by (used in) operating activities                     | \$<br>342,460   |
| Cash Flows from Noncapital Financing Activities                         |                 |
| Contributions   | \$<br>(11,445)  |
| Intergovernmental expense - Meeker County                               | <br>(11,445)    |
| Net cash provided by (used in) noncapital financing activities          | \$<br>(22,890)  |
| Cash Flows from Capital and Related Financing Activities                |                 |
| Principal paid on long-term debt  | \$<br>(115,203) |
| Interest paid on long-term debt   | (220,841)       |
| Purchases of capital assets   | <br>(11,040)    |
| Net cash provided by (used in) capital and related financing activities | \$<br>(347,084) |
| Cash Flows from Investing Activities                                    |                 |
| Investment earnings received  | \$<br>7,296     |
| Net Increase (Decrease) in Cash and Cash Equivalents                    | \$<br>(20,218)  |
| Cash and Cash Equivalents at January 1                                  | <br>237,636     |
| Cash and Cash Equivalents at December 31                                | \$<br>217,418   |
| Cash and Cash Equivalents - Statement 9                                 |                 |
| Cash and pooled investments   | \$<br>76,418    |
| Investments   | <br>141,000     |
| Total Cash and Cash Equivalents   | \$<br>217,418   |

Statement 11 (Continued)

#### STATEMENT OF CASH FLOWS ECONOMIC DEVELOPMENT AUTHORITY FOR THE YEAR ENDED DECEMBER 31, 2008 Increase (Decrease) in Cash and Cash Equivalents

| Provided by (Used in) Operating Activities<br>Operating income (loss) | \$         | 163,021  |
|---|------------|----------|
| Adjustments to reconcile operating income (loss) to                   |            |          |
| net cash provided by (used in) operating activities                   |            |          |
| Depreciation expense  | \$         | 180,480  |
| Other miscellaneous receipts  |            | 4,636    |
| (Increase) decrease in accounts receivable                            |            | (26,180) |
| (Increase) decrease in prepaid items                                  |            | (2,655)  |
| (Increase) decrease in loans receivable                               |            | 22,889   |
| Increase (decrease) in customer deposits                              |            | 880      |
| Increase (decrease) in accounts payable                               |            | (611)    |
| Total adjustments   | <u></u> \$ | 179,439  |
| Net Cash Provided by (Used in) Operating Activities                   | <u>\$</u>  | 342,460  |

**OTHER SCHEDULE** 

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Schedule 2

#### SCHEDULE OF INTERGOVERNMENTAL REVENUE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

| Shared Revenue                         |           |           |
|--|-----------|-----------|
| State                                  |           |           |
| Highway users tax                      | \$        | 3,337,205 |
| HACA                                   |           | 836,651   |
| Market value credit                    |           | 713,862   |
| Market value credit - mobile home      |           | 5,224     |
| Market value credit - agricultural     |           | 173,232   |
| PERA rate reimbursement                |           | 24,144    |
| Disparity reduction aid                |           | 13,859    |
| Police aid                             |           | 96,870    |
| E-911                                  |           | 99,767    |
| Total Shared Revenue                   | \$        | 5,300,814 |
| Reimbursement for Services             |           |           |
| State                                  |           |           |
| Minnesota Department of Human Services | \$        | 445,440   |
| Local                                  |           |           |
| Local contributions                    | \$        | 69,620    |
| Payments in lieu of taxes              | · · · · · | 59,282    |
| Total Local                            | \$        | 128,902   |
| Grants                                 |           |           |
| State                                  |           |           |
| Minnesota Department/Board of          |           |           |
| Corrections                            | \$        | 140,783   |
| Public Safety                          |           | 57,806    |
| Transportation                         |           | 9,942     |
| Health                                 |           | 179,823   |
| Natural Resources                      |           | 8,843     |
| Human Services                         |           | 1,160,655 |
| Soil and Water Resources               |           | 93,672    |
| Veteran's Affairs                      |           | 11,771    |
| Miscellaneous                          |           | 4,905     |
| Pollution Control Agency               |           | 59,805    |
| Total State                            | \$        | 1,728,005 |

<u>Schedule 2</u> (Continued)

#### SCHEDULE OF INTERGOVERNMENTAL REVENUE GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

| Health and Human Services<br>Homeland Security<br>Environmental Protection Agency | 1,217,319<br>32,100<br>10,850 |
|---|-------------------------------|
| Education<br>Health and Human Services  | 2,603<br>1,217,319            |
| Transportation  | 721,205                       |
| Agriculture<br>Justice  | \$<br>243,259<br>3,36         |

Management and Compliance Section This page was left blank intentionally.
<u>Schedule 3</u>

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2008

# I. SUMMARY OF AUDITOR'S RESULTS

- A. Our report expresses unqualified opinions on the basic financial statements of Meeker County.
- B. Deficiencies in internal control were disclosed by the audit of financial statements of Meeker County and are reported in the "Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards.*" None were material weaknesses.
- C. No instances of noncompliance material to the financial statements of Meeker County were disclosed during the audit.
- D. No matters involving internal control over compliance relating to the audit of the major federal award programs were reported in the "Report on Compliance with Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance with OMB Circular A-133."
- E. The Auditor's Report on Compliance for the major federal award programs for Meeker County expresses an unqualified opinion.
- F. No findings were disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133.
- G. The major programs are:

| Highway Planning and Construction    | CFDA #20.205 |
|--------------------------------------|--------------|
| Child Support Enforcement Title IV-D | CFDA #93.563 |
| Medical Assistance                   | CFDA #93.778 |

- H. The threshold for distinguishing between Types A and B programs was \$300,000.
- I. Meeker County was determined to be a low-risk auditee.

# II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### **INTERNAL CONTROL**

#### PREVIOUSLY REPORTED ITEMS NOT RESOLVED

#### 96-2 <u>Segregation of Duties</u>

Due to the limited number of office personnel within various County offices, segregation of the accounting functions necessary to ensure adequate internal accounting control is not possible. Offices that do not have sufficient segregation of duties include the County Auditor, Highway, and the Economic Development Authority component unit. Other smaller County offices may also have insufficient segregation of duties. This is not unusual in operations the size of Meeker County; however, the County's management should constantly be aware of this condition and realize that the concentration of duties and responsibilities in a limited number of individuals is not desirable from an accounting point of view.

We understand the County's management has acknowledged this condition and is taking steps to address it when possible. We encourage the County to continue with these efforts.

#### Client's Response:

Meeker County's management is aware that staff size does not provide for adequate segregation of accounting duties and responsibilities. The offices continue to implement more internal controls.

#### 06-1 Accounting Policies and Procedures

The County and the Economic Development Authority (EDA) do not have comprehensive manuals of accounting policies and procedures. Written policies and procedures should exist to set forth requirements to account for such matters as:

- receipt and deposit of funds;
- purchase of goods and services;
- contracting practices;
- establishing charge accounts at local stores;
- approval and payment of bills;

- accounting for payroll activities;
- accounting for capital assets (capitalization process and related depreciation);
- physical counts of inventory items;
- access to applications and the network;
- creating, changing, and updating passwords; and
- annual financial reporting practices.

Written policies and procedures should exist to ensure that the County's and EDA's practices are followed as intended by management. A formalized manual will also provide guidance for future staff and provide a standard for management to monitor compliance. Management should periodically evaluate its policies and procedures to assess whether internal controls that have been established are still effective or if changes are needed to maintain a sound internal control structure. Changes may be necessary due to such things as organizational restructuring, updates to information systems, or changes to services being provided.

The County is in the process of preparing a comprehensive accounting policies and procedures manual that will be presented to the County Board for approval upon completion. We recommend the County continue its efforts in developing this manual. A single manual developed by the County could be endorsed by the EDA and approved by the EDA Board. We recommend that the policies and procedures manuals document significant internal controls in the accounting systems, including a risk assessment and the process used to minimize the risks. We also recommend that a formal plan be developed that calls for monitoring the internal control structure on a regular basis, no less than annually. The monitoring activity should be documented to show the results of the review, any changes required, and who performed the work.

#### Client's Response:

Meeker County understands the need for monitoring the County's internal controls. The County has adopted and implemented several individual policies and procedures. Meeker County is in the process of adopting a comprehensive Policy and Procedures Manual.

EDA intends to endorse formalized policies and procedures as set forth in the County Manual upon its completion.

#### PREVIOUSLY REPORTED ITEMS RESOLVED

#### Payroll Review (07-1)

Our previous report identified that Meeker County's payroll process did not include a review of information entered into the payroll system prior to paychecks being issued.

#### Resolution

Our review of the payroll process for the current year found that another employee in the County Auditor's Office is now reviewing the information entered into the payroll system before the paychecks are issued.

#### Audit Adjustments (07-2)

Our previous report identified material audit adjustments proposed during the audit and subsequently reflected in the financial statements.

#### Resolution

Our audit of the County's financial information did not result in material audit adjustments.

#### III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARD PROGRAMS

None.

# IV. OTHER FINDINGS AND RECOMMENDATIONS

#### MINNESOTA LEGAL COMPLIANCE

#### PREVIOUSLY REPORTED ITEM NOT RESOLVED

#### 96-1 Ditch Special Revenue Fund - Cash and Equity Balances

Previous reports have noted deficit cash and equity balances in the County's ditch system. At December 31, 2008, 10 of 49 individual drainage systems had deficit cash balances totaling \$14,293, an improvement over the year-end 2007 cash deficits of \$21,222. Twelve of 49 individual systems had deficit equity balances totaling \$37,295, an improvement from 2007, which had deficits totaling \$66,216. Minnesota Statutes \$ 385.31 permits the payment of expenditures provided the fund has money for that purpose. Minnesota Statutes \$ 103E.655, subd. 2, allows for loans to be made from ditch

systems with surplus funds or from the General Fund to a ditch system with insufficient cash to pay its bills. Allowing ditch systems to incur deficit cash flows, in effect, constitutes an interest-free loan from other funds and, as such, is in noncompliance with Minnesota statutes. Minnesota Statutes § 103E.735, subd. 1, provides that a fund balance to be used for repairs may be established for any drainage system, not to exceed 20 percent of the assessed benefits of the ditch system or \$40,000, whichever is larger.

We recognize County management's continuing efforts in reducing the cash deficits during 2008. We recommend that these efforts continue. Cash deficits may be eliminated either by loans from other eligible funds of the County or through ongoing cash management practices over the ditch systems. We also recommend that the County levy assessments sufficient to eliminate the equity deficits to the extent allowed by statute.

## Client's Response:

Meeker County levies assessments annually to recover money for expenditures made against County Ditch Accounts. Cash deficits are most noticeable at year-end due to the number of projects done after harvest and the timing of collections. The cash balances do not reflect assessments made to landowners to be collected with subsequent year's taxes as well as assessments on scheduled deferred payment plans. Meeker County has not taken the approach allowed in statute to make assessments to obtain reserve balances. This page was left blank intentionally.



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# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of County Commissioners Meeker County

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Meeker County as of and for the year ended December 31, 2008, which collectively comprise the County's basic financial statements, and have issued our report thereon dated November 23, 2009. Our report was modified to include a reference to other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Other auditors audited the financial statements of the Meeker Memorial Hospital, an enterprise fund of Meeker County, and the Meeker County Housing and Redevelopment Authority, a discretely presented component unit of Meeker County, as described in our report on Meeker County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. The financial statements of the Meeker Memorial Hospital and the Meeker County Housing and Redevelopment Authority were not audited in accordance with Government Auditing Standards.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Meeker County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

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Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph of this section and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the County's financial statements that is more than inconsequential will not be prevented or detected by the County's internal control. We considered the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items 96-2 and 06-1 to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Meeker County's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe neither of the significant deficiencies described above are material weaknesses.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Meeker County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# Minnesota Legal Compliance

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minnesota Legal Compliance Audit Guide for Local Government*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65. Accordingly, the audit included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

The *Minnesota Legal Compliance Audit Guide for Local Government* contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing. Our study included all of the listed categories.

The results of our tests indicate that, for the items tested, Meeker County complied with the material terms and conditions of applicable legal provisions, except as described in the Schedule of Findings and Questioned Costs as item 96-1.

Meeker County's written responses to the significant deficiencies and legal compliance finding identified in our audit have been included in the Schedule of Findings and Questioned Costs. We did not audit the County's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Board of County Commissioners, management, others within Meeker County, and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

November 23, 2009

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# STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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# REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of County Commissioners Meeker County

## Compliance

We have audited the compliance of Meeker County with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended December 31, 2008. Meeker County's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

Meeker County's financial statements include the operations of the Housing and Redevelopment Authority (HRA), a discretely presented component unit, which expended \$279,779 in federal awards during the year ended June 30, 2008, which are not included in the accompanying Schedule of Expenditures of Federal Awards. Our audit, described below, did not include the operations of the Meeker County HRA because it was audited by other auditors.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program

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occurred. An audit includes examining, on a test basis, evidence about Meeker County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, Meeker County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2008.

## Internal Control Over Compliance

The management of Meeker County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by Meeker County's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in Meeker County's internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be significant deficiencies or material weaknesses.

#### Schedule of Expenditures of Federal Awards

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Meeker County as of and for the year ended December 31, 2008, which collectively comprise the County's basic financial statements, and have issued our report thereon dated November 23, 2009. We did not audit the financial statements of the Meeker Memorial Hospital, an enterprise fund of Meeker County, or the Meeker County HRA, a discretely presented component unit of Meeker County. Those reports were audited by other auditors. Our audit was performed for the purpose of forming opinions on Meeker County's basic financial statements. The accompanying Schedule of Expenditures of

Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Board of County Commissioners, management and others within Meeker County, and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

November 23, 2009

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<u>Schedule 4</u>

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2008

| Federal Grantor<br>Pass-Through Agency<br>Grant Program Title  | Federal<br>CFDA<br>Number | Expenditures |         |
|--|---------------------------|--------------|---------|
| U.S. Department of Agriculture   |                           |              |         |
| Passed Through Meeker-McLeod-Sibley Community Health Services<br>Special Supplemental Nutrition Program for Women, Infants, and Children | 10.557                    | \$           | 130,594 |
| Passed Through Minnesota Department of Human Services  |                           |              |         |
| Matching Grants for Food Stamp Program   | 10.561                    |              | 112,665 |
| Total U.S. Department of Agriculture   |                           | \$           | 243,259 |
| U.S. Department of Justice   |                           |              |         |
| Direct<br>Bulletproof Vest Partnership Program   | 16.607                    | \$           | 1,874   |
| Passed Through Minnesota Department of Public Safety   |                           |              |         |
| Enforcing Underage Drinking Laws Program   | 16.727                    |              | 1,487   |
| Total U.S. Department of Justice   |                           | \$           | 3,361   |
| U.S. Department of Transportation  |                           |              |         |
| Passed Through Minnesota Department of Transportation  |                           |              |         |
| Highway Planning and Construction  | 20.205                    | \$           | 703,231 |
| Passed Through Minnesota Department of Public Safety<br>Highway Safety Cluster   |                           |              |         |
| State and Community Highway Safety   | 20.600                    |              | 7,696   |
| Minimum Penalties for Repeat Offenders for Driving While Intoxicated   | 20.608                    |              | 10,278  |
| Total U.S. Department of Transportation  |                           | \$           | 721,205 |
| U.S. Environmental Protection Agency   |                           |              |         |
| Passed Through Meeker-McLeod-Sibley Community Health Services  |                           |              |         |
| State Indoor Radon Grants  | 66.032                    | \$           | 8,021   |
| Passed Through Minnesota Department of Health  |                           |              |         |
| State Indoor Radon Grants  | 66.032                    |              | 2,829   |
| Total U.S. Environmental Protection Agency   |                           | \$           | 10,850  |
| U.S. Department of Education   |                           |              |         |
| Passed Through Meeker and Wright Special Education Cooperative   | 04.404                    | <b>.</b>     | • (05   |
| Special Education Grant for Infants  | 84.181                    | \$           | 2,603   |

<u>Schedule 4</u> (Continued)

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2008

| Federal Grantor<br>Pass-Through Agency                        | Federal<br>CFDA |    |             |
|---|-----------------|----|-------------|
| Grant Program Title   | Number          | Ex | xpenditures |
|   |                 |    |             |
| U.S. Department of Health and Human Services                  |                 |    |             |
| Passed Through Meeker-McLeod-Sibley Community Health Services | 02.276          | ¢  | 26.052      |
| Drug-Free Community Support                                   | 93.276          | \$ | 26,052      |
| Center for Disease Control and Prevention Block Grant         | 93.283          |    | 29,108      |
| Temporary Assistance for Needy Families (TANF)                | 93.558          |    | 13,475      |
| Maternal and Child Health Services Block Grant                | 93.994          |    | 22,701      |
| Passed Through Minnesota Department of Human Services         |                 |    |             |
| Promoting Safe and Stable Families                            | 93.556          |    | 14,319      |
| Temporary Assistance for Needy Families (TANF)                | 93.558          |    | 173,826     |
| Child Support Enforcement Program                             | 93.563          |    | 316,821     |
| Refugee and Entrance Assistance Grant                         | 93.566          |    | 295         |
| Child Care Cluster  |                 |    |             |
| Child Care Development Block Grant                            | 93.575          |    | 7,960       |
| Child Care Mandatory and Matching Funds                       | 93.596          |    | 1,728       |
| Foster Care Title IV-E  | 93.658          |    | 53,852      |
| Social Services Block Grant Title XX                          | 93.667          |    | 124,260     |
| Chafee Foster Care Independent Living                         | 93.674          |    | 3,283       |
| State Children's Insurance Premiums                           | 93.767          |    | 294         |
| Medical Assistance  | 93.778          |    | 421,042     |
| Bioterrorism Hospital Preparedness                            | 93.889          |    | 5,242       |
| Community Mental Health Block Grant                           | 93.958          |    | 3,061       |
| Total U.S. Department of Health and Human Services            |                 | \$ | 1,217,319   |
| U.S. Department of Homeland Security                          |                 |    |             |
| Passed Through Minnesota Department of Natural Resources      |                 |    |             |
| Boating Safety Financial Assistance                           | 97.012          | \$ | 3,480       |
| boaung Safety Financial Assistance                            | 97.012          | φ  | 5,480       |
| Passed Through Minnesota Department of Public Safety          |                 |    |             |
| Homeland Security Grant Program                               | 97.067          |    | 28,620      |
| Total U.S. Department of Homeland Security                    |                 | \$ | 32,100      |
| Total Federal Awards  |                 | \$ | 2,230,697   |

<u>Schedule 4</u> (Continued)

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2008

Notes to Schedule of Expenditures of Federal Awards

- 1. The Schedule of Expenditures of Federal Awards presents the activity of federal award programs expended by Meeker County. The County's reporting entity is defined in Note 1 to the basic financial statements. The Meeker County Housing and Redevelopment Authority federal expenditures are not included in this schedule.
- 2. The expenditures on this schedule are on the modified accrual basis of accounting.
- 3. Meeker County did not pass any federal money to subrecipients.
- 4. Pass-through grant numbers were not assigned by the pass-through agencies.