

MINNESOTA HOUSE OF REPRESENTATIVES ST. PAUL, MINNESOTA

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FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2008

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INTRODUCTORY SECTION

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MINNESOTA HOUSE OF REPRESENTATIVES ST. PAUL, MINNESOTA

> YEAR ENDED JUNE 30, 2008

MINNESOTA HOUSE OF REPRESENTATIVES ST PAUL, MINNESOTA ORGANIZATION JUNE 30, 2008

COMMITTEE ON RULES AND LEGISLATIVE ADMINISTRATION

Name	Title
Anthony "Tony" Sertich, Majority Leader	Chair
Diane Loeffler	Vice Chair
Erik Paulsen, Minority Leader	Member
Mark Buesgens	Member
Lyndon Carlson	Member
David Dill	Member
Ron Erhardt	Member
Brad Finstad	Member
Debra Hilstrom	Member
Melissa Hortman	Member
Larry Howes	Member
Al Juhnke	Member
Leon Lillie	Member
Doug Magnus	Member
Tim Mahoney	Member
Erin Murphy	Member
Michael V. Nelson	Member
Dennis Ozment	Member
Gene Pelowski Jr.	Member
Aaron Peterson	Member
Steve Simon	Member
Dean Simpson	Member
Loren Solberg	Member
Paul Thissen	Member
Kathy Tingelstad	Member
Torrey Westrom	Member
Ryan Winkler	Member

ADMINISTRATION

Paul Schweizer Helen Arend, CPA

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Construction of Construction

Controller Accounting Officer

FINANCIAL SECTION

MINNESOTA HOUSE OF REPRESENTATIVES ST. PAUL, MINNESOTA

YEAR ENDED JUNE 30, 2008

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Certified Public Accountants & Consultants

5201 Eden Avenue Suite 370 Edina, MN 55436

INDEPENDENT AUDITOR'S REPORT

Committee on Rules and Legislative Administration Minnesota House of Representatives St. Paul, Minnesota

We have audited the accompanying financial statements of the Minnesota House of Representatives (the House), of the State of Minnesota, as of and for the year ended June 30, 2008, as listed in the table of contents. These financial statements are the responsibility of the House's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 1A, the financial statements of the House are intended to present the financial position and the changes in financial position where applicable, of only that portion of the governmental activities that is attributable to the transactions of the House. They do not purport to, and do not, present fairly the financial position of the State of Minnesota, as of June 30, 2008, and the changes in its financial position and its cash flows, where applicable, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities of the House, of the State of Minnesota, as of June 30, 2008, and the respective changes in financial position thereof, and the budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 25, 2009, on our consideration of the House's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*, and should be considered in conjunction with this report in considering the results of our audit.



Page Two

The management's discussion and analysis on pages I through IX, is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the House's basic financial statements. The introductory section is presented for purposes of additional analysis and is not a required part of the basic financial statements. The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on it.

February 25, 2009 Minneapolis, Minnesota

Oldo Eich - Meyers, LIP

ABDO, EICK & MEYERS, LLP Certified Public Accountants

February 25, 2009

Management's Discussion and Analysis

As management of the Minnesota House of Representatives (the House), we offer readers of the House's financial statements this narrative overview and analysis of the financial activities of the House for the fiscal year ended June 30, 2008.

Financial Highlights

- The assets of the House exceeded its liabilities at the close of the most recent fiscal year by \$2,381,576.
- The House's total net assets increased by \$2,104,970.
- As of the close of the 2008 fiscal year-end, the House's general fund reported an ending fund balance of \$4,682,650, an increase of \$2,835,299 in comparison with the prior year.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the House's basic financial statements. These statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The financial statement notes explain some of the information in the financial statements and provide more detailed data. Also, this discussion and analysis contains other supplemental information in addition to the basic financial statements themselves.

Figure 1 shows how the required parts of this annual report are arranged and relate to one another.



Figure 1 Required Components of the House's Annual Financial Report

Figure 2 summarizes the major features of the House's financial statements. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

Figure 2
Major features of the Government-wide and Fund Financial Statements

······································		Fund Financial Statements
	Government-wide	Governmental Funds
	Statements	
Scope	Entire government	The total activities of the House
Required financial statements	• Statement of Net Assets	Balance Sheet
	• Statement of Activities	• Statement of Revenues, Expenditures, and Changes in Fund Balances
Accounting Basis and	Accrual accounting and	Modified accrual accounting and current financial
measurement focus	economic resources focus	resources focus
Type of asset/liability	All assets and liabilities, both	Only assets expected to be used up and liabilities that
information	financial and capital, and	come due during the year or soon thereafter; no capital
	short-term and long-term	assets included
Type of inflow/out flow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during
t.		the year or soon thereafter

Government-wide Financial Statements

Stable Countries

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. Soloovalayagaa Government-wide financial statements provide a general overview of the House's operations in a manner similar to a private sector business. These statements consist of the *statement of net assets* and the *statement of activities*, and are prepared using an accrual basis of accounting.

The *statement of net assets* presents the House's assets and liabilities; the difference between the two is net assets. Over time, an increase or decrease in net assets can serve as an indicator as to whether the House's financial position is improving or deteriorating.

The *statement of activities* presents information showing how the House's net assets have changed during the fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation leave).

The government-wide financial statements can be found on pages 4 - 5 of this report.

Fund Financial Statements

Fund financial statements use the modified accrual basis of accounting and a financial resources measurement focus. They provide a detailed short-term view of the House's finances that assist in determining whether there will be adequate financial resources available to meet the current needs of the House. These statements consist of the *Balance Sheet*, and the *Statement of Revenues, Expenditures and Changes in Fund Balance*.

Because fund financial statement information does not encompass the long-term focus of the government-wide financial statements, a reconciliation schedule called the *Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of Governmental Funds to the Statement of Activities* is provided. By doing so, readers may better understand the long-term impact of the State's and House's short term financing decisions.

Also, the House adopts an annual budget using the same accounting method as fund financial statements. A budgetary comparison statement has been provided to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 6 - 9 of this report.

Notes to the Financial Statements

The notes provide additional information that is essential to fully understand financial statements. The notes to the financial statements can be found on pages 10 - 15 of this report.

Financial Analysis

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Three comments

Fiscal year 2008 is the first year of the State's two-year budget cycle. During this even-year session, the legislature meets for approximately three months and considers bonding for statewide capital improvement projects and policy issues that were not addressed in the previous year.

During the second fiscal year of every two-year biennium, the legislature meets for approximately five months. During this oddyear session, which begins in January following the general election, the legislature sets the State budget for the next two fiscal years. This session is longer, so House expenses are greater.

Because of the House's operating cycle, meaningful financial analysis requires comparison of like financial years. During the fiscal year 2008, bonding and policy issues were considered. Because of the two year operating cycle of the legislature, fiscal year 2006 is the recent like fiscal year to compare financial results to fiscal year 2008. Therefore, comparison of net assets and activities between fiscal years 2008 and 2006 are presented.

As noted earlier, net assets may serve over time as a useful indicator of the House's financial position. As of June 30, 2008, the House's assets exceed its liabilities by \$2,381,576.

A large portion of the House's net assets reflect a reserve available for future commitments and unanticipated costs. Future commitments include compensated absences and future unanticipated costs can include public outreach and efficiency opportunities.

Summary of Net Assets

	Governmental Activities		
	2008	2006	Increase (Decrease)
Assets			
Current and other assets	\$ 5,189,658	\$ 1,993,218	\$ 3,196,440
Capital assets	981,908	1,642,419	(660,511)
Total assets	6,171,566	3,635,637	2,535,929
Liabilities			
Long-term liabilities outstanding	3,282,982	2,740,306	542,676
Other liabilities	507,008	120,367	386,641
Total liabilities	3,789,990	2,860,673	929,317
Net Assets			
Invested in capital assets	981,908	1,642,419	(660,511)
Unrestricted	1,399,668	(867,455)	2,267,123
Total net assets	<u>\$ 2,381,576</u>	<u> </u>	\$ 1,606,612

Key elements of the \$2,104,970 increase in net assets are as follows:

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	Governmental Activities		
	2008	2006	Increase (Decrease)
Revenues			
Intergovernmental revenue			
State appropriation	\$ 32,686,000	\$ 24,177,000	\$ 8,509,000
Transfer to the bridge collapse investigation	(250,000)		(250,000)
Transfer to Revisor of Statutes for new billing drafting system	**	(500,000)	500,000
Total revenues	32,436,000	23,677,000	8,759,000
Expenses			
General government			
Salaries and benefits	26,432,640	22,621,329	3,811,311
Travel, per diem, subsistence and registration	1,427,836	1,617,626	(189,790)
Office equipment	917,557	412,630	504,927
Communications	550,825	433,569	117,256
Purchased services	348,110	354,562	(6,452)
Depreciation	405,727	456,188	(50,461)
Supplies and materials	248,335	201,477	46,858
Total expenses	30,331,030	26,097,381	4,233,649
Change in net assets	2,104,970	(2,420,381)	4,525,351
Net assets, July 1, 2007	276,606	4,445,345	(4,168,739)
Statutory carry forward reduction		(1,250,000)	1,250,000
Net assets, June 30, 2008	\$ 2,381,576	<u>\$ 774,964</u>	\$ 1,606,612

Member and House employee's salaries and benefits represent 87 percent of all expenditures for the year.

Budgetary Highlights

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The House's budget for the 2008-2009 biennium is determined during the later part of the previous biennium. See Note 2 for narrative of the budget process.

The House's budgeted appropriations and carryforward balances have been reduced most fiscal years since 2002. The 2008 appropriation was increased by \$4,896,000 from fiscal year's 2007 appropriation. This increase helped ease operating constraints due to general increases in costs and lack of funding increases since 2002.

Carryforward funds were neither budgeted nor used during the fiscal year to meet operating expenses.

Overall, expenditures exceeded budgeted expenditures by less than 1/10 of a percent.

There were both favorable and unfavorable variances between the budget and spending.

Unfavorable variances include;

- higher temporary staff salaries than expected as they were based on fiscal year 2007 estimate costs which were also underestimated,
- increase in Health Care Savings Plan (HCSP) expenses than estimated, the House Rules Committee authorized contributions after the budget was determined,
- increase in district travel costs due to an increase in the federal mileage rate and an increase in the reimbursement formula by the House Rules Committee in August of 2007.

Favorable variances included;

- less than anticipated unemployment charges, these charges can vary widely from year to year, fewer than anticipated members selecting year-round lodging when it was offered in fiscal year 2008
- lower professional and purchased services after cancelling or delaying some projects and using House staff to complete other projects

Page 9 has a comparison of budget to actual expenditures.

Capital Assets and Debt Administration

Capital assets. The House's investment in capital assets as of June 30, 2008 was \$981,908 (net of accumulated depreciation). This investment includes hearing room upgrades, copiers, chamber wiring, television production equipment and computer network upgrades and installation.

Capital Assets

	Governmental Activities				
		2008	1.000 million	2006	Increase Decrease)
Improvements other than buildings Machinery and equipment	\$	555,133 426,775	\$	965,595 676,824	\$ (410,462) (250,049)
Total		981,908	\$	1,642,419	\$ (660,511)

Major capital asset events during the 2008 fiscal year included the following:

- no capitalization of building improvements during the year,
- \$78,033 for improved broadcast equipment,
- \$35,041 for a high speed copier, and
- \$431,122 of disposed, fully-depreciated copiers and printers.

Additional information on the House's capital assets is included in Note 3A on page 13 of this report.

Outstanding Debt

	Go	Governmental Activities			
	2008	2006	Increase (Decrease)		
Compensated absences	\$ 3,282,982	\$ 2,740,306	\$ 542,676		

The House's total debt increased \$437,676 (15.4 percent) compared to 2007.

A number of factors contributed to the increase in compensated absences. They include;

• staff pay increases in August of 2007,

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• a one-time only compensation offer to employees in August of 2007. The offer allowed employees to convert their December 2007 excess vacation balance to a health savings account.

Additional information on the House's long-term debt can be found in Note 3B on page 13 of this report.

Next Year's Funding and Budget

The House's fiscal year 2009 appropriation was \$31,746,000. Since the appropriation was originally determined, is has been reduced by a total of \$1,752,000. This is in response to a decrease in previously anticipated state revenue. Currently, the available appropriation for fiscal year 2009 is \$29,994,000.

Some planned spending for fiscal year 2009 has been delayed or eliminated. This is in response to funding reductions. The House has also left positions unfilled and instituted a hiring freeze on non-essential personnel. Carryforward funds of \$2,835,299 are available to meet general funding needs for fiscal year 2009, but only until the end of the fiscal year.

The biennial budget for fiscal years 2010 and 2011 is currently being determined. This budget will consider the overall reduction of state revenue as determined by the state Department of Management and Budget.

Requests for Information

This financial report is designed to provide an overview of the House finances and to demonstrate the House's accountability for the money it receives.

Questions about information in this report or requests for additional financial information should be addressed to Paul Schweizer, Controller, Minnesota House of Representatives, 40 State Office Building, 100 Rev. Dr. Martin Luther King Jr. Blvd., St. Paul, MN 55155.

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MINNESOTA HOUSE OF REPRESENTATIVES ST. PAUL, MINNESOTA STATEMENT OF NET ASSETS JUNE 30, 2008

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ASSETS Unliquidated appropriation	\$ 5,189,658
Depreciable capital assets (net) Improvements other than buildings Machinery and equipment	555,133 426,775
TOTAL ASSETS	6,171,566
LIABILITIES Accounts payable	507,008
Noncurrent liabilities Compensated absences payable due within one year Compensated absences payable due in more than one year	1,616,858 1,666,124
TOTAL LIABILITIES	3,789,990
NET ASSETS Invested in capital assets	981,908 1,399,668
Unrestricted TOTAL NET ASSETS	\$ 2,381,576

The notes to the financial statements are an integral part of this statement.

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MINNESOTA HOUSE OF REPRESENTATIVES ST. PAUL, MINNESOTA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2008

EXPENSES

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Governmental activities:	
General government	
Salaries and benefits	\$ 26,432,640
Travel, per diem, subsistence and registration	1,427,836
Communications	550,825
Office equipment	917,557
Purchased services	348,110
Depreciation	405,727
Supplies and materials	248,335
TOTAL GOVERNMENTAL ACTIVITIES	30,331,030
GENERAL REVENUES AND TRANSFERS	
Intergovernmental:	
State appropriation	32,686,000
Transfer to the bridge collapse investigation	(250,000)
TOTAL GENERAL REVENUES AND TRANSFERS	32,436,000
CHANGE IN NET ASSETS	2,104,970
NET ASSETS, JULY 1, 2007	276,606
NET ASSETS, JUNE 30, 2008	\$ 2,381,576

The notes to the financial statements are an integral part of this statement.

MINNESOTA HOUSE OF REPRESENTATIVES ST. PAUL, MINNESOTA BALANCE SHEET GOVERNMENTAL FUND JUNE 30, 2008

	General
ASSETS Unliquidated appropriation	\$ 5,189,658
LIABILITIES AND FUND BALANCE LIABILITIES Accounts payable	\$ 507,008
FUND BALANCE Reserved for: Statutory items (see Note 4B)	4,682,650
TOTAL LIABILITIES AND FUND BALANCE	\$ 5,189,658
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
1. Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.	\$ 981,908
2. Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds.	(3,282,982)
NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$ 2,381,576

The notes to the financial statements are an integral part of this statement.

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MINNESOTA HOUSE OF REPRESENTATIVES ST. PAUL, MINNESOTA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2008

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	General
REVENUES	
Intergovernmental:	¢ 22 686 000
State appropriation	\$ 32,686,000
EXPENDITURES	
General government	25 004 064
Salaries and benefits	25,994,964
Travel, per diem, subsistence and registration	1,427,836 550,825
Communications	1,030,631
Office equipment Purchased services	348,110
Supplies and materials	248,335
TOTAL EXPENDITURES	29,600,701
EXCESS OF REVENUES OVER EXPENDITURES	3,085,299
OTHER FINANCING USES	
Transfer to the bridge collapse investigation	(250,000)
NET CHANGE IN FUND BALANCES	2,835,299
FUND BALANCES, JULY 1, 2007	1,847,351
FUND BALANCES, JUNE 30, 2008	\$ 4,682,650
FUND BALANCES, JULY 1, 2008	\$ 4,682,650
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
1. Capital assets used in governmental activities are not financial resources and therefore	
are not reported as assets in governmental funds.	
Improvements other than buildings	2,042,004
Accumulated depreciation, buildings and improvements	(1,486,871)
Equipment	1,658,471
Accumulated depreciation, equipment	(1,231,696)
2. Long-term liabilities are not due and payable in the current period and therefore	
are not reported as liabilities in the governmental funds.	(3,282,982)
NET ASSETS OF GOVERNMENTAL ACTIVITIES, JULY 1, 2008	\$ 2,381,576

The notes to the financial statements are an integral part to this statement.

MINNESOTA HOUSE OF REPRESENTATIVES ST. PAUL, MINNESOTA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES GOVERNMENTAL FUND FOR THE YEAR ENDED JUNE 30, 2008

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Total net change in fund balances	\$ 2,835,299
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Capital outlays Depreciation expense	113,074 (405,727)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. Compensated absences	 (437,676)
Changes in net assets of governmental activities	\$ 2,104,970

The notes to the financial statements are an integral part of this statement.

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MINNESOTA HOUSE OF REPRESENTATIVES ST. PAUL, MINNESOTA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2008

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	Budgeted Amounts		1	Variance with Final Budget -	
	Original	Final	Actual Amounts	Positive (Negative)	
REVENUES					
Intergovernmental					
State appropriation	\$ 32,686,000	\$ 32,686,000	\$ 32,686,000	\$	
EXPENDITURES					
General government					
Salaries and benefits	25,750,539	25,750,539	25,994,964	(244,425)	
Travel, per diem, subsistence and registration	1,464,275	1,464,275	1,427,836	36,439	
Communications	497,286	497,286	550,825	(53,539)	
Office equipment	900,000	900,000	1,030,631	(130,631)	
Purchased services	691,125	691,125	348,110	343,015	
Supplies and materials	208,035	208,035	248,335	(40,300)	
Unallocated	75,000	75,000		75,000	
TOTAL EXPENDITURES	29,586,260	29,586,260	29,600,701	(14,441)	
EXCESS OF REVENUES					
OVER EXPENDITURES	3,099,740	3,099,740	3,085,299	(14,441)	
OTHER FINANCING USES					
Transfer to the bridge collapse investigation		-	(250,000)	(250,000)	
NET CHANGE IN FUND BALANCES	3,099,740	3,099,740	2,835,299	(264,441)	
FUND BALANCES, JULY 1, 2007	1,847,351	1,847,351	1,847,351	-	
FUND BALANCES, JUNE 30, 2008	<u>\$ 4,947,091</u>	<u>\$_4,947,091</u>	\$ 4,682,650	\$ (264,441)	

The notes to the financial statements are an integral part of this statement.

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Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Financial Reporting Entity

The Minnesota House of Representatives (the House) was established in 1858. It consists of 134 members who are elected by Minnesota voters to serve two-year terms making laws for the State of Minnesota (the State) and its people and proposing amendments to the State constitution. It is governed by the House Committee on Rules and Legislative Administration. The House has considered all potential units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the House are such that exclusion would cause the House's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the primary government. The House has no component units.

The House is part of the legislative branch of the State of Minnesota and, as such, its financial transactions are included in the State's general fund as part of the State's financial reporting entity. The financial statements of the general fund of the State are examined by the Office of the Legislative Auditor.

B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the activities of the House.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*. The House has no program revenues.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the House considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. House funds are disbursed by the State Department of Finance.

The House is funded by an appropriation from the general fund of the State. The unspent portion of the appropriation is carried forward at the end of a biennium indefinitely in accordance with the Laws of Minnesota. The cumulative amount of the unspent portion of the appropriations is included in the balance sheet and is reserved for purposes as described in Note 3C.

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumption that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

The government reports the following major governmental fund:

The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

When both restricted and unrestricted resources are available for use, it is the government's policy to use unrestricted resources first, and then restricted resources as they are needed.

D. Assets, Liabilities and Net Assets or Equity

Capital Assets

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Capital assets, which include property, plant, and equipment, are reported in the governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$30,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the primary government are depreciated using the straight line method over the following estimated useful lives:

Assets

Building improvements Equipment

Years

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Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Compensated Absences

Permanent employees and temporary employees, after six months of service, accrue vacation and sick leave according to State administrative guidelines set forth in the Legislative Plan for Employees Benefits and Policies. Representatives and other temporary employees do not accrue vacation, sick leave or compensation time. Upon severance, employees are compensated for their earned but unused vacation (generally, up to 275 hours), a percentage of their sick leave depending upon length of service and the nature of their severance (voluntary or involuntary), unused compensation time (up to 120 hours), and prior worked holidays. In the fund financial statements, the cost of these benefits is recognized when payments are made to the employees.

Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

Net Assets

In the government-wide financial statements, net assets represent the difference between assets and liabilities. Net assets are displayed in three components:

- a. Invested in capital assets Consists of capital assets, net of accumulated depreciation.
- b. Restricted net assets Consist of net assets restricted when there are limitations imposed on their use through external restriction imposed by creditors, grantors, laws or regulation of other governments.
- c. Unrestricted net assets All other net assets that do not meet the definition of "restricted" or "invested in capital assets".

Note 2: STEWARDSHIP COMPLIANCE AND ACCOUNTABILITY

Budget and Budgetary Accounting

Budgets for each year in a biennium are prepared by the House staff, using the Governor's suggested budget as a starting point. The budget is first reviewed and approved by the House Committee on Rules and Legislative Administration. The budget is then referred to the House State Government Finance Committee for approval. Next, the omnibus state government finance bill must be approved by the full Senate and House and signed into law by the Governor. The approved budget is administered by the state Department of Finance and an appropriation for the budgeted amount is made available for each year in the biennium. The House did not have any encumbrances at year end. The budget was not amended during 2008.

Note 3: DETAIL ON ACCOUNTS

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A. Capital Assets

Capital asset activity for the year ended June 30, 2008, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets being depreciated				Creatist Creation Constraints Constraints
Improvements other than buildings	\$ 2,042,004	\$ -	\$-	\$ 2,042,004
Machinery and equipment	1,976,519	113,074	(431,122)	1,658,471
Total capital assets				
being depreciated	4,018,523	113,074	(431,122)	3,700,475
Less accumulated depreciation for				
Improvements other than buildings	(1,281,640)	(205,231)	-	(1,486,871)
Machinery and equipment	(1,462,322)	(200,496)	431,122	(1,231,696)
Total accumulated depreciation	(2,743,962)	(405,727)	431,122	(2,718,567)
Total capital assets being depreciated, net	\$ 1,274,561	<u>\$ (292,653)</u>	<u> </u>	<u>\$ 981,908</u>

B. Long - term Debt

Changes in Long-term Liabilities

During the year ended June 30, 2008, the following changes occurred in long-term liabilities:

	Beginning Balance	Additions	Reductions	Ending Balance	Due within One year
Compensated absences	<u>\$ 2,845,306</u>	<u>\$ 1,941,159</u>	<u>\$(1,503,483)</u>	<u>\$ 3,282,982</u>	\$ 1,616,858

C. Reserved Fund Balance

June 30, 2008 is the end of the first year of the House's biennial budget cycle. As of this date, the House had \$2,835,299 of unexpended funds available for the next fiscal year. The general carry forward of \$1,847,351 at June 30, 2008 must be used as follows (1) for non-recurring expenditures or investments which enhance efficiencies or (2) to pay expenses associated with sessions, interim activities, public hearings, or other outreach efforts and related activities or (3) to pay severance costs of involuntary terminations. The following schedule summarizes the components of the reserved fund balance as of June 30, 2008:

	Technology or Telecom- munication	General	Total
Reserved fund balance, July 1, 2007	· \$ -	\$ 1,847,351	\$ 1,847,351
Plus: Appropriations	32,686,000	-	32,686,000
Less: Expenditures and reductions	29,850,701		29,850,701
Reserved fund balance, June 30, 2008	\$ 2,835,299	<u>\$ 1,847,351</u>	\$ 4,682,650

Note 4: PENSION PLANS

The House is involved in two pension programs as follows:

Legislative Retirement Plan: Approximately 19 percent of Representatives are covered by the Legislative Retirement Plan, a defined benefit plan that is administered by the Minnesota State Retirement System (MSRS). Representatives contribute nine percent of their salaries to the plan. These contributions are deposited into the MSRS's general fund. Upon retirement of a Representative, funds equal to the present value on future benefits to be paid to that Representative are transferred from the MSRS's general fund to the Minnesota Post Retirement Investment Fund. The House makes no direct contribution to the plan and is not responsible for any unfunded liability to the plan.

<u>Unclassified Retirement Plan</u>: Members elected in 1998 or later are covered under the Unclassified Retirement Plan, a defined contribution plan that is also administered by the MSRS. Approximately 81 percent of Representatives are covered under this plan. Representatives contribute four percent of their salaries and the House contributes six percent of salaries to the plan. The House's contribution was \$244,156 for the year ended June 30, 2008.

The majority of permanent employees of the House are, like some Representatives, covered by the Unclassified Retirement Plan. Employees contribute four percent of their salaries and the House contributes six percent of salaries to the plan. The House's contribution was \$823,588 for the year ended June 30, 2008.

More information on the pension plans is included in the financial statements of the State of Minnesota.

Note 5: RISK MANAGEMENT

The House is exposed to various risks of loss related to torts; to theft of, damage to, or destruction of assets; to errors or omissions; and to the employer obligations. The State manages these risks through the Risk Management Fund (internal service fund), a self-insurance fund, and other self-insurance mechanisms. All health plans are self-insured. The House is not required to contribute to the Risk Management Fund.

Statutory provisions prohibit the State from insuring property against loss. The Commissioner of the Department of Administration may authorize the purchase of insurance on State properties should it be deemed necessary and appropriate to protect buildings and contents. All losses of State property are self-insured, covered by programs of the Risk Management Fund or covered by insurance policies purchased by the Risk Management Fund on behalf of State agencies.

Tort Claims

Tort claims against the House are limited by statute to \$300,000 per person for property damage or bodily injury and \$1,000,000 per occurrence. These risks are not covered through insurance. The House is responsible to pay for the cost of claims from its funds. The legislature also makes an annual Tort Claim Appropriation to cover claims that would unduly impair agency operations. Agencies not able to cover claims through these two avenues must seek additional appropriations from the legislature.

Workers' Compensation

The State, as a self-insured employer, assumes all risks for workers' compensation related claims and is required by State law to be a member of the Workers' Compensation Reinsurance Association (WCRA). The House remits premiums to the State. Settled claims have not exceeded coverage in any of the past three years.

Note 5: RISK MANAGEMENT - CONTINUED

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State Employee Group Insurance Program

The Minnesota State Legislature created an employee insurance trust fund administered by the State Employee Group Insurance Program (SEGIP) to provide eligible employees and other eligible persons with life insurance and hospital, medical and dental benefits coverage through provider organizations. The insurance trust fund is not associated with any other public risk pools. The fund type used to account for SEGIP fiscal activities is an internal service fund dedicated solely for the purpose of this program. A contingency reserve is maintained within the trust fund to increase the controls over medical plan provisions and other insurance costs for the purpose of moderating premium and claim fluctuations, and to assume all inherent risk associated with the self-funded insurance programs, which would also include losses to the fund.

SEGIP provides benefits coverage to employees by contracting with carriers through a network of providers throughout the State. SEGIP has not had any settlements in excess of coverage and reserves for at least the past three years.

In January 2000, the fund became fully self-insured for medical coverage and assumes all liability for medical claims. The self-funded programs within the fund establish claim liabilities based on estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not paid, and of claims that have been incurred but not reported. These estimates are agreed to by the insurance carriers and the State and are reviewed for accuracy and reasonableness. The estimates are based on claim experience and claim lag timetables provided by the carriers and do not include additional estimates for subrogation, salvage or unallocated claim adjustments.

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OTHER REQUIRED REPORT

MINNESOTA HOUSE OF REPRESENTATIVES ST. PAUL, MINNESOTA

> YEAR ENDED JUNE 30, 2008



Certified Public Accountants & Consultants

5201 Eden Avenue Suite 370 Edina, MN 55436

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Committee on Rules and Legislative Administration Minnesota House of Representatives St. Paul, Minnesota

We have audited the financial statements of the Minnesota House of Representatives (the House), of the State of Minnesota, as of and for the year ended June 30, 2008, and have issued our report thereon dated February 25, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the House's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the House's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the House's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements, on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the House's ability to initiate, authorize, record, process, or report financial data in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the House's financial statements that is more than inconsequential will not be prevented or detected by the House's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the House's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be significant deficiencies or material weaknesses, as defined above.



Compliance and Other Matters

As part of obtaining reasonable assurance about whether the House's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Committee on Rules and Legislative Administration of the Minnesota House of Representatives, management, and the State of Minnesota and is not intended to be and should not be used by anyone other than these specified parties.

February 25, 2009 Minneapolis, Minnesota

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ABDO, EICK & MEYERS, LLP Certified Public Accountants