# **STATE OF MINNESOTA** Office of the State Auditor



# **Rebecca Otto State Auditor**

# MOWER COUNTY AUSTIN, MINNESOTA

YEAR ENDED DECEMBER 31, 2005

# **Description of the Office of the State Auditor**

The mission of the State Auditor's Office is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 160 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice - conducts financial and legal compliance audits of local governments;

Government Information - collects and analyzes financial information for cities, towns, counties, and special districts;

**Legal/Special Investigations** - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

**Pension** - monitors investment, financial, and actuarial reporting for approximately 730 public pension funds; and

**Tax Increment Financing, Investment and Finance** - promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

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# Year Ended December 31, 2005



Audit Practice Division Office of the State Auditor State of Minnesota

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**Introductory Section** 

## ORGANIZATION DECEMBER 31, 2005

Term Expires

Elected Commissioners	
	y 2009
- · · · · · · · · · · · · · · · · · · ·	y 2007
	y 2009
Board Member Garry Ellingson District 5 Januar	y 2007
	y 2007
County Attorney Patrick Flanagan Januar	y 2007
County Auditor Sherwood Vereide Januar	y 2007
County Recorder Susan Davis Januar	y 2007
County Sheriff Teresa Amazi Januar	y 2007
County Treasurer Doug Groh Januar	y 2007
Appointed	
11	ber 2008
Coroner Dr. David Strobel Decen	ber 2006
County Coordinator Craig Oscarson Indefin	nite
County Engineer Michal Hanson May 2	007
Court Administrator Patricia Ball Indefin	nite
Finance Director Donna Welsh Indefin	nite
Human Services Director Bruce Henricks Indefin	nite
Veterans Services Officer Wayne Madson Indefin	nite

\*2006 Chair

**Financial Section** 



# STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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## INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Mower County

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Mower County, Minnesota, as of and for the year ended December 31, 2005, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Mower County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Mower County Housing and Redevelopment Authority (HRA), the discretely presented component unit, as of and for the year ended September 30, 2005. These financial statements were furnished to us, and our opinion, insofar as it relates to the amounts included for the HRA is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Mower County as of December 31, 2005, including the

Page 2

Mower County HRA at September 30, 2005, and the respective changes in financial position thereof for the years then ended in conformity with accounting principles generally accepted in the United States of America.

The Management's Discussion and Analysis and budgetary comparison information listed as required supplementary information in the table of contents are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was made for the purpose of forming opinions on the financial statements that collectively comprise Mower County's basic financial statements. The supplementary information and other schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements of Mower County. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with *Government Auditing Standards*, we have also issued a report dated November 3, 2006, on our consideration of Mower County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

/s/Rebecca Otto

REBECCA OTTO STATE AUDITOR /s/Greg Hierlinger

GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

End of Fieldwork: November 3, 2006

MANAGEMENT'S DISCUSSION AND ANALYSIS

### MANAGEMENT'S DISCUSSION AND ANALYSIS December 31, 2005 (Unaudited)

Mower County's Management's Discussion and Analysis (MD&A) provides an overview of the County's financial activities for the fiscal year ended December 31, 2005. Since this information is designed to focus on the current year's activities, resulting changes, and currently known facts, it should be read in conjunction with the County's financial statements.

## FINANCIAL HIGHLIGHTS

- Governmental activities' total net assets are \$104,674,299, of which \$72,946,662 is invested in capital assets, and \$4,485,039 is restricted to specific purposes.
- Mower County's net assets increased by \$366,324 for the year ended December 31, 2005. Of the change, \$664,444 was an increase in the governmental activities' capital net assets and a decrease of \$2,218,677 in restricted transportation assets. The net assets of the County's discretely presented component unit increased by \$40,724.
- The net cost of governmental activities was \$12,938,857 for the current fiscal year. The net cost was funded by general revenues and other items totaling \$13,305,181.
- Governmental funds' fund balances increased by \$636,655. The increase was due primarily to expenditures in the General Fund being significantly less than budgeted.
- During the year, Mower County received \$54,000 from the State of Minnesota for loans to upgrade individual sewer systems.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the basic financial statements. Mower County's basic financial statements consist of three parts: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. The MD&A (this section) and certain budgetary comparison schedules are required to accompany the basic financial statements and, therefore, are included as required supplementary information. The following chart demonstrates how the different pieces are interrelated.



There are two government-wide financial statements. The Statement of Net Assets and the Statement of Activities (Exhibits 1 and 2) provide information about the activities of the County as a whole and present a longer-term view of the County's finances. Fund financial statements start with Exhibit 3. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the County's operations in more detail than the government-wide statements by providing information about the County's most significant funds. Exhibit 7 provides financial information about activities for which the County acts solely as a trustee or agent for the benefit of those outside of the government.

# Government-Wide Financial Statements--The Statement of Net Assets and the Statement of Activities

Our analysis of the County as a whole begins with Exhibit 1. The Statement of Net Assets and the Statement of Activities report information about the County as a whole and about its activities in a way that helps the reader determine whether the County's financial condition has improved or declined as a result of the year's activities. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the County's net assets and changes in them. You can think of the County's net assets, the difference between assets and liabilities, as one way to measure the County's financial health or financial position. Over time, increases or decreases in the County's net assets are one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors, however, such as changes in the County's property tax base and the condition of County roads, to assess the overall health of the County.

In the Statement of Net Assets and the Statement of Activities, we divide the County into two kinds of activities:

- Governmental activities Most of the County's basic services are reported here, including general government, public safety, transportation, sanitation, human services, health, culture and recreation, conservation of natural resources, and economic development. Property taxes and state and federal grants finance most of these activities.
- Component units The County includes a separate legal entity in its report, the Housing and Redevelopment Authority, presented in a separate column. Although legally separate, this "component unit" is important because the County is financially accountable for it.

# Fund Financial Statements

Our analysis of the County's major funds begins with Exhibit 3. The fund financial statements provide detailed information about the significant funds--not the County as a whole. Some funds are required to be established by state law and by bond covenants. However, the County Board establishes some funds to help it control and manage money for a particular purpose or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money.

• Governmental funds - Most of the County's basic services are reported in governmental funds, which focus on how money flows in and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting. This method measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds in a statement following each governmental fund financial statement.

# The County as a Whole

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of Mower County, assets exceeded liabilities by \$104,674,299 at the close of 2005.

The County's combined net assets increased by \$366,324. The following analysis focuses on the net assets (Table 1) and changes in net assets (Table 2) of the County's governmental activities.

# Table 1Net Assets(in Millions)

		2005	 2004
Current and other assets Capital assets	\$	34.3 72.9	\$ 34.4 72.3
Total Assets	\$	107.2	\$ 106.7
Long-term debt outstanding Other liabilities	\$	1.3 1.3	\$ 1.2 1.2
Total Liabilities	<u> </u>	2.6	\$ 2.4
Net Assets Invested in capital assets Restricted Unrestricted	\$	72.9 4.5 27.2	\$ 72.3 6.4 25.6
Total Net Assets	\$	104.6	\$ 104.3

Net assets of the County's governmental activities remained relatively constant compared with the previous year.

#### Table 2 Changes in Net Assets (in Millions)

	2	005	2	2004
Revenues				
Program revenues				
Fees, fines, charges, and other	\$	3.8	\$	3.7
Operating grants and contributions		9.6		11.2
Capital grants and contributions		0.2		1.0
General revenues				
Property taxes		8.3		7.5
Grants and contributions		4.2		3.0
Other general revenues		0.7		2.1
Total Revenues	\$	26.8	\$	28.5

	2	2005	2	004
Program expenses				
General government	\$	4.5	\$	4.5
Public safety		4.6		4.3
Transportation		6.7		6.6
Human services		7.2		7.8
Health		1.7		1.8
Sanitation		0.8		0.8
Culture and recreation		0.4		0.7
Conservation of natural resources		0.6		0.6
Total Expenses	\$	26.5	\$	27.1
Increase (Decrease) in Net Assets	\$	0.3	\$	1.4

#### **Governmental Activities (in Millions)**

The cost of all governmental activities this year was \$26.5. However, as shown in the Statement of Activities, Exhibit 2, the amount that our taxpayers ultimately financed for these activities through County taxes was only \$12.9, because some of the cost was paid by those who directly benefited from the programs (\$3.8) or by other governments and organizations that subsidized certain programs with grants and contributions (\$9.8). The County paid for the remaining "public benefit" portion of governmental activities with \$12.9 in general revenues, primarily taxes (some of which could only be used for certain programs), other revenues (such as interest and general entitlements), and reserves.

Table 3 presents the cost of each of the County's five largest program functions, as well as each function's net cost (total cost, less revenues generated by the activities). The net cost shows the financial burden that was placed on the County's taxpayers by each of these functions.

	Go	overnmen	ole 3 tal Activ illions)	ities				
	Tota	005 al Cost ervice	Net	005 t Cost ervice	Tota	004 al Cost Service	Ne	2004 t Cost Service
Human services Transportation General government Public safety Health All others	\$	7.2 6.7 4.5 4.6 1.7 1.8	\$	2.4 2.6 3.2 3.6 0.4 0.7	\$	7.8 6.6 4.5 4.3 1.8 2.1	\$	2.8 1.1 3.0 3.5 0.4 0.4
Totals	\$	26.5	\$	12.9	\$	27.1	\$	11.2

(Unaudited)

#### The County's Funds

As the County completed the year, its governmental funds (as presented in the balance sheet on Exhibit 3) reported a combined fund balance of \$30,471,180, which is above last year's total of \$29,834,525, a \$636,655 increase. Included in this year's total fund balance is a surplus of \$21,048,482 in the County's General Fund; \$5,776,407 in the Road and Bridge Fund; and \$2,350,389 in the Social Services Fund. The General Fund's change in fund balance (an increase of \$1,190,331 for 2005) reflected a local grant and capital expenditures not completed. The Road and Bridge Fund decrease of \$296,810 and the Social Services Fund decrease of \$196,982 are due to revenues not meeting expectations.

## **General Fund Budgetary Highlights**

Over the course of the year, the County Board revised the County's budget several times. The budget amendments were for departmental costing of workers' compensation, unanticipated departmental costs, such as legal costs in court cases, changes in assessment software, additional attorney staff support, and minor equipment purchases.

Even with these adjustments, the actual charges to appropriations (expenditures) were \$3,615,122 below the final budget amounts. The most significant positive variances occurred in the public safety category, with a deferral of the radio system project and the building project area, where the justice center and transit building projects were deferred.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

## **Capital Assets**

At the end of 2005, the County had \$72,946,662 invested in a broad range of capital assets, including land, buildings, highways and streets, and equipment. (See Table 4.) This amount represents a net increase (including additions and deductions) of \$664,444 over last year.

# Table 4Governmental Activities Capital Assets at Year-End<br/>(Net of Depreciation, in Millions)

	2	2005	2	2004
Land, including highway right-of-way	\$	11.8	\$	11.7
Construction in progress		-		0.5
Buildings and improvements		8.0		8.3
Other improvements		0.1		0.2
Machinery, furniture, and equipment		2.6		2.7
Software		-		0.1
Infrastructure		50.4		48.8
Totals	\$	72.9	\$	72.3

(Unaudited)

This year's major additions included (in millions):

- Various road segment projects completed during the year.
- Road equipment purchased during the year (\$0.5).

This year, no major subtractions occurred and construction in progress was completed.

The County's fiscal year 2006 capital budget calls for it to spend another \$4.82 million for capital projects, grading and pavement rehabilitation of County State-Aid Highway (CSAH) No. 2, pavement rehabilitation of CSAH Nos. 105 and 109, various bridge projects, justice center preliminary work, and a public safety radio system. The County has plans to use fund reserves or state aids to finance the projects. More detailed information about the County's capital assets is presented in notes to the financial statements.

# Debt

At year-end, the County had \$428,712 outstanding in long-term debt as a result of state loans for individual septic systems loans. During the year, the state loan payable had a net increase of \$14,000, which includes an additional \$54,000 in loans from the state and a reduction of \$40,000 due to payments made on the septic loan program. Semi-annual installments to the state are paid in July and December with no interest.

The County has not bonded publicly recently, which means that a general obligation bond rating has not been completed. The state limits the amount of net debt that the County can issue to two percent of the market value of all taxable property in the County. The County's outstanding net debt is significantly below this \$51.5 million state-imposed limit.

The County participates in a joint-powers agreement for insurance for employee health coverage and has future obligations for retired and some current employees. Other obligations include accrued vacation pay and sick leave payable. More detailed information about the County's long-term liabilities is presented in notes to the financial statements.

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The County Board of Commissioners considered many factors when setting the fiscal year 2006 budget, tax rates, and fees that will be charged for the government-type activities.

- The State of Minnesota has reduced state-aid funding and program changes that require local funding instead of state funding.
- The annual average unemployment rate in Mower County changed from 4.3 percent in Year 2004 to 3.7 percent ending December 2005, which could change the level of services requested by County residents.

- County General Fund expenditures for 2006 are budgeted to increase over 13 percent from 2005 for capital expenditures in public safety and flood land purchases.
- A decision to build a criminal justice center to accommodate public safety needs will impact future financing needs and will require bonding for funds.
- Property tax levy increased 7.9 percent for 2006. Year 2004 tax levy cost per capita report shows Mower County as 86th out of 87 counties.
- The County has one of the highest elderly populations in Minnesota, typical in rural counties. County services to the elderly represent a significant portion of the budget.
- The County's road and bridge infrastructure is aging, and normal state and federal funding has not kept up with inflationary replacement costs.
- Criminal justice-related costs have exceeded normal growth, resulting in increased activity in law enforcement, attorney, courts, and corrections.

# CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report, or need additional financial information, contact Donna Welsh, County Finance Director, Mower County Courthouse, 201 First Street N.E., Austin, Minnesota 55912.

**BASIC FINANCIAL STATEMENTS** 

**GOVERNMENT-WIDE FINANCIAL STATEMENTS** 

#### EXHIBIT 1

#### STATEMENT OF NET ASSETS DECEMBER 31, 2005

	 Primary Government overnmental Activities	F	Discretely Presented omponent Unit
Assets			
Cash and pooled investments	\$ 27,393,259	\$	358,730
Petty cash and change funds	3,130		-
Investments	-		516,244
Taxes receivable			
Current - net	-		36,603
Prior - net	145,562		-
Special assessments receivable			
Current - net	1,004,792		-
Prior - net	29,946		-
Accounts receivable - net	177,075		5,074
Notes receivable - net	366,201		-
Accrued interest receivable	161,788		3,304
Loans receivable - net	2,966,510		-
Due from other governments	1,775,813		14,773
Prepaid items	-		26,345
Inventories	260,791		-
Restricted assets			
Cash and pooled investments	-		965,351
Investments	26,307		-
Capital assets			
Non-depreciable	11,816,234		42,304
Depreciable - net of accumulated depreciation	 61,130,428		2,089,311
Total Assets	\$ 107,257,836	\$	4,058,039
Liabilities			
Accounts payable	\$ 575,752	\$	38,895
Salaries payable	215,329		10,392
Accrued expenses	-		8,838
Contracts payable	141,730		-
Due to other governments	301,113		-
Long-term liabilities			
Due within one year	90,874		32,040
Due in more than one year	 1,258,739		640,290
Total Liabilities	\$ 2,583,537	\$	730,455

#### EXHIBIT 1 (Continued)

#### STATEMENT OF NET ASSETS DECEMBER 31, 2005

	G	Primary overnment overnmental Activities	]	Discretely Presented Component Unit
Net Assets				
Invested in capital assets	\$	72,946,662	\$	1,476,267
Restricted for				
General government		3,616,366		-
Public safety		349,223		-
Highways and streets		260,791		-
Conservation of natural resources		218,659		-
Debt service		40,000		-
HRA housing		-		965,351
Unrestricted		27,242,598		885,966
Total Net Assets	\$	104,674,299	\$	3,327,584

#### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2005

	 Expenses	Fees, Charges, Fines, and Othe	
Functions/Programs			
Primary government			
Governmental activities			
General government	\$ 4,517,339	\$	953,645
Public safety	4,571,492		430,426
Transportation	6,725,821		588,954
Sanitation	765,901		300,150
Human services	7,238,403		207,854
Health	1,696,366		792,524
Culture and recreation	353,874		8,200
Conservation of natural resources	612,293		505,911
Economic development	 42,400		12,336
Total primary government	\$ 26,523,889	\$	3,800,000
Component unit			
Housing and Redevelopment Authority	\$ 897,663	\$	747,675

#### **General Revenues**

Property taxes Mortgage registry and deed tax Local sales tax Payments in lieu of tax Grants and contributions not restricted to specific programs Unrestricted investment earnings Miscellaneous

Total general revenues

Change in net assets

Net Assets - Beginning

Net Assets - Ending

Presented	et (Expense) Revenue an Primary Government		apital	С	Program Revenues Dperating	
Component	overnmental	Go	nts and	Gra	rants and	G
Unit	Activities		ributions	Cont	ntributions	Co
	(3,237,652)	\$	-	\$	326,042	\$
	(3,612,295)		-		528,771	
	(2,577,783)		74,906		3,484,178	
	(379,657)		86,094		-	
	(2,386,471)		-		4,644,078	
	(351,403) (345,674)		-		552,439	
	(17,858)		-		88,524	
	(30,064)		-		-	
	(12,938,857)	\$	161,000	\$	9,624,032	\$
\$ (87,221			19,127	\$	43,640	\$
\$-	8,337,900	\$				
-	30,179					
78,222	- 6,042					
	·					
-	1 152 687					
- 11,673	4,152,687					
-	761,581					
- 11,673 38,050 -	761,581 16,792					
- 11,673 38,050	761,581	\$				
- 11,673 38,050 -	761,581 16,792	<u>\$</u> \$				
11,673 38,050 - \$ 127,945	761,581 16,792 13,305,181					

FUND FINANCIAL STATEMENTS

# **GOVERNMENTAL FUNDS**
EXHIBIT 3

#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2005

	 General	Road and Social Bridge Services		Other Governmental Funds		ental Governmenta		
<u>Assets</u>								
Cash and pooled investments	\$ 17,777,548	\$	6,442,999	\$ 2,097,815	\$	1,074,897	\$	27,393,259
Petty cash and change funds	2,630		-	500		-		3,130
Taxes receivable								
Prior	91,036		25,932	28,594		-		145,562
Special assessments receivable								
Current	652,792		-	-		352,000		1,004,792
Prior	28,605		-	-		1,341		29,946
Accounts receivable - net	85,132		1,818	90,125		-		177,075
Notes receivable	366,201		-	-		-		366,201
Accrued interest receivable	161,788		-	-		-		161,788
Loans receivable	2,595,993		-	-		370,517		2,966,510
Due from other funds	-		-	-		7,662		7,662
Due from other governments	369,138		751,435	651,179		4,061		1,775,813
Inventories	-		260,791	-		-		260,791
Restricted investments - temporary	 -		-	 -		26,307		26,307
Total Assets	\$ 22,130,863	\$	7,482,975	\$ 2,868,213	\$	1,836,785	\$	34,318,836

#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2005

		General	]	Road and Bridge		Social Services	Go	Other overnmental Funds	G	Total overnmental Funds
Liabilities and Fund Balances										
Liabilities										
Accounts payable	\$	167,537	\$	75,760	\$	327,299	\$	5,156	\$	575,752
Salaries payable		131,615		30,021		53,693		-		215,329
Contracts payable		-		141,730		-		-		141,730
Due to other funds		7,662		-		-		-		7,662
Due to other governments		24,885		4,579		89,263		182,386		301,113
Deferred revenue - unavailable		750,682		1,454,478		47,569		353,341		2,606,070
Total Liabilities	\$	1,082,381	\$	1,706,568	\$	517,824	\$	540,883	\$	3,847,656
Fund Balances										
Reserved for										
Inventories	\$	-	\$	260,791	\$	-	\$	-	\$	260,791
Law library		50,289		-		-		-		50,289
Recorder's equipment		57,892		-		-		-		57,892
Sheriff's contingency		2,645		-		-		-		2,645
DARE		5,209		-		-		-		5,209
Canteen		16,833		-		-		-		16,833
Enhanced 911		321,596		-		-		-		321,596
Attorney's forfeited property		7,500		-		-		-		7,500
Conservation of natural resources		3,026		-		-		-		3,026
Veterans' van		5,108		-		-		-		5,108
Sheriff's donations		2,940		-		-		-		2,940
NRBG		35,522		-		-		-		35,522
Loans receivable		2,600,638		-		-		370,517		2,971,155
Land records fund		53,368		-		-		-		53,368
Debt service		-		-		-		40,000		40,000
Unreserved										
Designated for future expenditures		3,699,701		3,296,625		100,000		-		7,096,326
Designated for cash flows		3,057,700		1,012,386		982,561		-		5,052,647
Designated for compensated absences	5	530,747		162,122		224,941		-		917,810
Designated for medical insurance		6,111,424		-		-		-		6,111,424
Undesignated		4,486,344		1,044,483		1,042,887		-		6,573,714
Unreserved, reported in nonmajor										
Special revenue funds		-		-		-		885,385		885,385
<b>Total Fund Balances</b>	\$	21,048,482	\$	5,776,407	\$	2,350,389	\$	1,295,902	\$	30,471,180
Total Liabilities and Fund	¢	<b>22</b> 120 9/2	¢	<b>7</b> 492 977	¢	0.000.010	¢	1.026 805	¢	24 210 924
Balances	\$	22,130,863	\$	7,482,975	\$	2,868,213	\$	1,836,785	\$	34,318,836

The notes to the financial statements are an integral part of this statement.

EXHIBIT 4

#### RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE GOVERNMENT-WIDE STATEMENT OF NET ASSETS--GOVERNMENTAL ACTIVITIES DECEMBER 31, 2005

Fund balances - total governmental funds (Exhibit 3)			\$ 30,471,180
Amounts reported for governmental activities in the statement of net assets are different because:			
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds	5.		72,946,662
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds.			2,606,070
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds.			
Loans payable Compensated absences	\$	(428,712) (920,901)	 (1,349,613)
Net assets of governmental activities (Exhibit 1)			\$ 104,674,299

**EXHIBIT 5** 

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2005

		General		Road and Bridge		Social Services		Other Governmental Funds		Total Governmental Funds	
Revenues											
Taxes	\$	5,437,076	\$	1,507,378	\$	1,430,521	\$	-	\$	8,374,975	
Special assessments		454,364		-		-		104,790		559,154	
Licenses and permits		83,085		11,585		-		-		94,670	
Intergovernmental		4,090,708		5,314,909		5,383,862		18,467		14,807,946	
Charges for services		1,860,016		581,553		207,854		94		2,649,517	
Fines and forfeits		41,572		-		-		-		41,572	
Gifts and contributions		12,288		-		-		-		12,288	
Interest on investments		762,307		-		-		470		762,777	
Miscellaneous		565,594		7,794		-		27,681		601,069	
Total Revenues	\$	13,307,010	\$	7,423,219	\$	7,022,237	\$	151,502	\$	27,903,968	
Expenditures											
Current											
General government	\$	4,285,117	\$	-	\$	-	\$	-	\$	4,285,117	
Public safety		4,531,700		-		-		-		4,531,700	
Transportation		-		7,644,506		-		105,843		7,750,349	
Sanitation		717,510		-		-		-		717,510	
Human services		-		-		7,219,219		-		7,219,219	
Health		1,685,921		-		-		-		1,685,921	
Culture and recreation		289,621		-		-		-		289,621	
Conservation of natural resources		489,759		-		-		119,543		609,302	
Economic development		42,400		-		-		-		42,400	
Capital outlay		74,651		-		-		-		74,651	
Debt service											
Principal		-				-		40,000		40,000	
Total Expenditures	\$	12,116,679	\$	7,644,506	\$	7,219,219	\$	265,386	\$	27,245,790	
Excess of Revenues Over (Under)											
Expenditures	\$	1,190,331	\$	(221,287)	\$	(196,982)	\$	(113,884)	\$	658,178	
Other Financing Sources (Uses)											
Loans issued		-		-		-		54,000		54,000	
Net Change in Fund Balances	\$	1,190,331	\$	(221,287)	\$	(196,982)	\$	(59,884)	\$	712,178	
Fund Balances - January 1 Increase (decrease) in reserved		19,858,151		6,073,217		2,547,371		1,355,786		29,834,525	
for inventories		-		(75,523)		-		-		(75,523)	
Fund Balances - December 31	\$	21,048,482	\$	5,776,407	\$	2,350,389	\$	1,295,902	\$	30,471,180	

The notes to the financial statements are an integral part of this statement.

**EXHIBIT 6** 

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES--GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2005

Net change in fund balances - total governmental funds (Exhibit 5)		\$ 712,178
Amounts reported for governmental activities in the statement of activities are different because:		
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		(852,871)
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Expenditures for general capital assets Current year depreciation	\$ 4,187,176 (3,466,025)	721,151
In the statement of activities, only the gain or loss on the disposal of capital assets is reported, whereas in the governmental funds, the proceeds from the disposal increase financial resources. Therefore, the change in net assets differs from the change in fund balance by the net book value of the capital assets disposed of.		(56,707)
Loan proceeds provide current financial resources to governmental funds, but receiving a loan increases long-term liabilities in the statement of net assets.		
Loan proceeds		(54,000)
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.		
Principal repayments on loans payable		40,000
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Change in compensated absences Change in inventories	\$ (67,904) (75,523)	(143,427)
Change in net assets of governmental activities (Exhibit 2)	 	\$ 366,324

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FIDUCIARY FUNDS

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#### EXHIBIT 7

#### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS **DECEMBER 31, 2005**

	Age	ncy
Assets		
Cash and pooled investments	\$	556,198
Liabilities		
Due to other governments	\$	556,198

The notes to the financial statements are an integral part of this statement.

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# NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2005

## 1. <u>Summary of Significant Accounting Policies</u>

The County's financial statements are prepared in accordance with generally accepted accounting principles (GAAP) as of and for the year ended December 31, 2005. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board issued through November 30, 1989, (when applicable) that do not conflict with or contradict GASB pronouncements. The more significant accounting policies established in GAAP and used by the County are discussed below.

#### A. Financial Reporting Entity

Mower County was established February 20, 1855, and is an organized county having the powers, duties, and privileges granted counties by Minn. Stat. ch. 373. As required by accounting principles generally accepted in the United States of America, these financial statements present Mower County (primary government) and its component units for which the County is financially accountable. The County is governed by a five-member Board of Commissioners elected from districts within the County. The Board is organized with a chair and vice chair elected at the annual meeting in January of each year. The County Coordinator, appointed by the Board, serves as the clerk of the Board of Commissioners but has no vote.

#### **Discretely Presented Component Unit**

While part of the reporting entity, the discretely presented component unit is presented in a separate column in the government-wide financial statements to emphasize that it is legally separate from the County. The following component unit of Mower County is discretely presented:

Component Unit	Component Unit Included in Reporting Entity Because	Separate Financial Statements			
Mower County Housing and Redevelopment Authority (HRA) provides services pursuant to Minn. Stat. §§ 469.001047.	The County appoints members, and the HRA is a financial burden.	Mower County HRA 59039 - 220th Street Austin, Minnesota 55912			

## 1. Summary of Significant Accounting Policies

## A. <u>Financial Reporting Entity</u> (Continued)

#### Joint Ventures

The County participates in joint ventures described in Note 5.B. The County participates in jointly-governed organizations described in Note 5.C.

#### B. <u>Basic Financial Statements</u>

#### 1. <u>Government-Wide Statements</u>

The government-wide financial statements (the statement of net assets and the statement of activities) display information about the primary government and its component unit. These statements include the financial activities of the overall County government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported in a separate column.

In the government-wide statement of net assets, the governmental activities column: (a) is presented on a consolidated basis; and (b) is reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net assets are reported in three parts: (1) invested in capital assets, net of related debt; (2) restricted net assets, and (3) unrestricted net assets. The County first utilizes restricted resources to finance qualifying activities.

The statement of activities demonstrates the degree to which the direct expenses of each function of the County's governmental activities are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or activity. Program revenues include: (1) fees, fines, and charges paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or activity. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

## 1. <u>Summary of Significant Accounting Policies</u>

## B. <u>Basic Financial Statements</u> (Continued)

## 2. Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category--governmental and fiduciary--are presented. The emphasis of governmental fund financial statements is on major individual governmental funds, with each displayed as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor funds.

The County reports the following major governmental funds:

The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The <u>Road and Bridge Special Revenue Fund</u> is used to account for revenues and expenditures of the County Highway Department, which is responsible for the construction and maintenance of roads, bridges, and other projects affecting County roadways.

The <u>Social Services Special Revenue Fund</u> is used to account for economic assistance and community social services programs.

Additionally, the County reports the following fund type:

<u>Agency funds</u> are custodial in nature and do not present results of operations or have a measurement focus. These funds account for assets that the County holds for others in an agent capacity.

#### C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as

#### 1. Summary of Significant Accounting Policies

## C. Measurement Focus and Basis of Accounting (Continued)

revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Mower County considers all revenues as available if collected within 60 days after the end of the current period. Property and other taxes, licenses, and interest are all considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources as needed.

#### D. Assets, Liabilities, and Net Assets or Equity

#### 1. Deposits and Investments

The cash balances of substantially all funds are pooled and invested by the County Treasurer for the purpose of increasing earnings through investment activities. Pooled and fund investments are reported at their fair value at December 31, 2005, based on market prices. Pursuant to Minn. Stat. § 385.07, investment earnings on cash and pooled investments are credited to the General Fund. Other funds receive investment earnings based on other state statutes, grant agreements, contracts, and bond covenants. Pooled investment earnings for 2005 were \$762,777.

Mower County invests in an external investment pool, the Minnesota Association of Governments Investing for Counties (MAGIC) Fund, which is created under a joint powers agreement pursuant to Minn. Stat. § 471.59. The MAGIC Fund is not registered with the Securities and Exchange Commission, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Therefore, the fair value of the County's position in the pool is the same as the value of the pool shares.

## 1. Summary of Significant Accounting Policies

## D. Assets, Liabilities, and Net Assets or Equity (Continued)

#### 2. <u>Receivables and Payables</u>

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (the current portion of interfund loans) or "advances to/from other funds" (the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All receivables are shown net of an allowance for uncollectibles.

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed in March with the first half payment due May 15 and the second half payment due October 15.

Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as delinquent taxes receivable.

#### 3. Inventories and Prepaid Items

All inventories are valued at cost using the weighted average method. Inventories in governmental funds are recorded as expenditures when purchased rather than when consumed. Inventories at the government-wide level are recorded as expenses when consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### 1. Summary of Significant Accounting Policies

## D. Assets, Liabilities, and Net Assets or Equity (Continued)

## 4. <u>Restricted Assets</u>

Certain funds of the County are classified as restricted assets on the statement of net assets because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. Therefore, their use is limited by applicable laws and regulations.

## 5. <u>Capital Assets</u>

Capital assets, which include property, plant, equipment, and infrastructure assets (such as roads, bridges, and similar items), are reported in the applicable governmental activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the primary government, as well as the component unit, is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Improvements other than buildings	5 - 20
Buildings	20 - 50
Building improvements	20 - 50
Furniture, equipment, and vehicles	2 - 20
Public domain infrastructure	50 - 75

## 1. Summary of Significant Accounting Policies

## D. Assets, Liabilities, and Net Assets or Equity (Continued)

#### 6. <u>Compensated Absences</u>

The liability for compensated absences reported in financial statements consists of unpaid, accumulated vacation, paid time off (PTO), and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Compensated absences are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### 7. Deferred Revenue

All County funds and the government-wide financial statements defer revenue for resources that have been received, but not yet earned. Governmental funds also report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period.

#### 8. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net assets.

In the fund financial statements, governmental fund types recognize loan proceeds during the current period. The face amount of the debt issued is reported as other financing sources.

#### 9. <u>Fund Equity</u>

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### 1. Summary of Significant Accounting Policies

#### D. Assets, Liabilities, and Net Assets or Equity (Continued)

10. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### 2. Detailed Notes on All Funds

- A. <u>Assets</u>
  - 1. Deposits and Investments

Reconciliation of Mower County's total cash and investments to the basic financial statements follows:

Government-wide statement of net assets Governmental activities		
Cash and pooled investments	\$	27,393,259
Petty cash and change funds	Ψ	3,130
Restricted assets		-,
Investments		26,307
Statement of fiduciary net assets		,
Cash and pooled investments		556,198
*		i
Total Cash and Investments	\$	27,978,894
Deposits	\$	1,131,535
Petty cash and change funds		3,130
Investments	_	26,844,229
Total Deposits, Cash on Hand, and Investments	\$	27,978,894

## 2. Detailed Notes on All Funds

#### A. Assets

- 1. <u>Deposits and Investments</u> (Continued)
  - a. <u>Deposits</u>

Minn. Stat. §§ 118A.02 and 118A.04 authorize the County to designate a depository for public funds and to invest in certificates of deposit. Minn. Stat. § 118A.03 requires that all County deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit plus accrued interest at the close of the financial institution's banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies; general obligations rated "A" or better, revenue obligations rated "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

#### Custodial Credit Risk Deposits

Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk. As of December 31, 2005, the County's deposits were not exposed to custodial credit risk.

b. Investments

The funds of the County shall be deposited or invested in accordance with Minn. Stat. § 118A, any other applicable laws, and County investment policy. The objectives, in order of priority, will be to preserve principal, maintain liquidity, and earn the optimum rate of return.

## 2. Detailed Notes on All Funds

## A. Assets

- 1. Deposits and Investments
  - b. Investments (Continued)

Minn. Stat. §§ 118A.04 and 118A.05 generally authorize the following types of investments as available to the County:

- (1) securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minn. Stat. § 118A.04, subd. 6;
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) bankers' acceptances of United States banks;
- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

#### Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. In accordance with the County's investment policy, investments will be sufficiently diverse to avoid risk and enhance return.

#### 2. Detailed Notes on All Funds

#### A. Assets

#### 1. Deposits and Investments

#### b. Investments (Continued)

#### At December 31, 2005, the County had the following investments:

Investment Type	. <u></u>	Fair Value	L	ess Than 2 Years	 2 - 5 Years	 5 + Years
U.S. government securities	\$	21,268,730	\$	9,743,564	\$ 6,923,736	\$ 4,601,430
Commercial paper		1,115,877		1,115,877	-	-
Mutual funds		994,417		994,417	-	-
MAGIC Fund		2,980,141		2,980,141	-	-
Negotiable certificates of deposit		485,064		293,259	 191,805	 -
Total investments	\$	26,844,229	\$	15,127,258	\$ 7,115,541	\$ 4,601,430

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the County's policy to invest only in securities that meet the ratings requirements set by state statute.

Following is a summary of the credit risk and fair values as of December 31, 2005:

S & P Rating		Fair Value
AAA	\$	21,268,730
A-1		520,213
N/A		595,664
N/A		485,064
N/R		994,417
N/R		2,980,141
	\$	26,844,229
	AAA A-1 N/A N/A N/R	AAA \$ A-1 N/A N/A N/R N/R

N/R- Not rated N/A- Not available

#### 2. Detailed Notes on All Funds

#### A. Assets

- 1. Deposits and Investments
  - b. <u>Investments</u> (Continued)

#### Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. At December 31, 2005, none of the County's investments were subject to custodial credit risk.

#### Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by the county's investment in a single issuer. It is the County's policy that U.S. Treasury securities, U.S. Agency securities, and obligations backed by U.S. Treasury and/or U.S. Agency securities, may be held without limit.

Investments in any one issuer that represent five percent or more of the County's investments are:

Issuer	Reported Amount			
Federal Home Loan Bank Federal National Mortgage Association Federal Home Loan Mortgage Corporation	\$	13,538,632 3,811,718 3,328,761		

#### 2. <u>Receivables</u>

Receivables as of December 31, 2005, for the County's governmental activities, including the applicable allowances for uncollectible accounts, are as follows:

Governmental Activities Accounts receivable	\$ 745,274
Less: allowance for uncollectibles	
Nursing Department	(16,900)
Social Services Department	 (551,299)
Total Governmental Activities, Net	\$ 177,075

# 2. Detailed Notes on All Funds

# A. <u>Assets</u> (Continued)

# 3. <u>Capital Assets</u>

Capital asset activity for the year ended December 31, 2005, was as follows:

	Beginning Balance				Decrease		 Ending Balance	
Capital assets not depreciated Land Highway right-of-way Construction in progress	\$	1,552,782 10,157,086 482,486	\$	- 106,366 -	\$	- 482,486	\$ 1,552,782 10,263,452 -	
Total capital assets not depreciated	\$	12,192,354	\$	106,366	\$	482,486	\$ 11,816,234	
Capital assets depreciated Buildings Building improvements Improvements other than buildings Machinery, furniture, and	\$	8,294,125 4,845,233 259,031	\$	- 43,333 -	\$	- -	\$ 8,294,125 4,888,566 259,031	
equipment Software Infrastructure		6,027,788 78,387 76,050,631		513,977 - 4,005,986		227,791	 6,313,974 78,387 80,056,617	
Total capital assets depreciated	\$	95,555,195	\$	4,563,296	\$	227,791	\$ 99,890,700	
Less: accumulated depreciation for Buildings Building improvements Improvements other than	\$	2,933,439 1,850,770	\$	170,488 255,095	\$	-	\$ 3,103,927 2,105,865	
buildings Machinery, furniture, and equipment Software Infrastructure		107,126 3,306,518 27,423 27,240,055		6,534 595,481 48,253 2,390,174		- 171,084 - -	 113,660 3,730,915 75,676 29,630,229	
Total accumulated depreciation	\$	35,465,331	\$	3,466,025	\$	171,084	\$ 38,760,272	
Total capital assets depreciated, net	\$	60,089,864	\$	1,097,271	\$	56,707	\$ 61,130,428	
Capital Assets, Net	\$	72,282,218	\$	1,203,637	\$	539,193	\$ 72,946,662	

#### 2. Detailed Notes on All Funds

#### A. Assets

3. <u>Capital Assets</u> (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities	
General government	\$ 343,865
Public safety	115,320
Transportation, including depreciation of infrastructure assets	2,871,921
Sanitation	47,564
Human services	9,693
Health	14,687
Culture and recreation	58,347
Conservation of natural resources	 4,628
Total Depreciation Expense - Governmental Activities	\$ 3,466,025

## B. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of December 31, 2005, is as follows:

## Due To/From Other Funds

Receivable Fund	Payable Fund	A	mount
Other governmental funds	General	\$	7,662

#### 2. <u>Detailed Notes on All Funds</u> (Continued)

#### C. Liabilities

1. <u>Leases</u>

#### **Operating Leases**

The County leases space for Social Services under a noncancelable operating lease. Total cost for the lease was \$116,628 for the year ended December 31, 2005. The future minimum lease payments for this lease are as follows:

Year Ending December 31	Amount
2006	\$ 139,954
2007	139,954
2008	139,954
2009	127,654
2010	73,797
2011 - 2014	295,187

The County leases equipment for the Department of Correctional Services under a noncancelable operating lease. Total cost for such lease was \$21,536 for the year ended December 31, 2005. The future minimum lease payments for this lease are as follows:

Year Ending December 31	Amount	
2006 2007		536 563

#### 2. Construction Commitments

The County has active construction projects as of December 31, 2005. The projects include the following:

	Spent-to-Date		emaining mmitment
Governmental Activities Roads and bridges	\$	2,692,864	\$ 323,478

## 2. <u>Detailed Notes on All Funds</u>

## C. <u>Liabilities</u> (Continued)

## 3. Other Postemployment Benefits

#### Retirees

The County provides postemployment health care benefits for retirees and their dependents. This benefit is provided based on County Board motion dated January 5, 1999. Mower County offers various levels of retiree health insurance coverage based upon the date of hire, retirement date, and years of service. The County has four basic groups as follows:

- 1. Employees who retired prior to July 18, 1989, who meet the eligibility requirements are eligible to be included as a member of the County's group medical insurance program until death. The County pays the full single (\$391 per month) or family (\$1,043 per month) premium. Under certain conditions, dependents, at their cost, can continue in this program after the death of the retiree. During 2005, there were 16 participants for this plan at a cost of \$153,944.
- 2. Employees who retired after July 17, 1989, and prior to November 1, 1992, who met the eligibility requirements are eligible to receive single medical insurance coverage. For family coverage after October 31, 1993, the County will pay \$25.61 per month plus one-half of the premium increases after October 31, 1993. Under certain conditions, dependents, at their cost, can continue in this program after the death of the retiree. During 2005, there were eight participants for the plan at a cost of \$68,348.
- 3. Employees who retire after October 31, 1992, and were hired before that date, and meet other eligibility requirements, are qualified to receive the same health insurance benefits as current County employees. Under certain conditions, dependents, at their cost, can continue in this program after the death of the retiree. During 2005, there were 49 participants for the plan at a cost of \$400,655.

## 2. Detailed Notes on All Funds

## C. Liabilities

3. Other Postemployment Benefits

## Retirees (Continued)

4. Employees who were hired after October 31, 1992, and meet other eligibility requirements are qualified to receive employer contribution to health insurance capped at the dollar amount being paid at the date of retirement. The retiree is responsible for all premium increases. Benefits terminate when the retiree qualifies for full Social Security benefits. Under certain conditions, dependents, at their cost, can continue in this program after the death of the retiree. During 2005, this plan had no participants.

#### Elected Officials

After their County service, elected County officials are entitled to the same benefits listed above. They must meet the age and years of service qualifying conditions to be eligible for health insurance benefits.

#### 4. Long-Term Debt

#### Loans Payable

In 1996, the County started a program that resulted in entering into several loan agreements with the Minnesota Department of Agriculture and the Minnesota Department of Employment and Economic Development for financing failing septic systems. The revolving loans are secured by special assessments placed on the individual parcels requesting repair of a failing septic system.

# 2. Detailed Notes on All Funds

# C. Liabilities

## 4. Long-Term Debt

# Loans Payable (Continued)

Type of State Loans	Final Maturity			Original Issue Amount	Outstanding Balance December 31, 2005	
1996 septic loans	2007	\$40,000	-	\$ 400,000	\$ 80,000	
1998 and 2001 septic loans	2020	\$5,000 - \$10,000	-	100,000	100,000	
2002 septic loans	2016	\$2,500 - \$10,000	-	100,000	70,000	
2004 septic loans	2024	\$2,500 - \$14,736	-	124,712	124,712	
2005 septic loans	2025	\$2,500 - \$5,400	-	54,000	54,000	
Total General Obligation Capital Notes					\$ 428,712	

# 5. Debt Service Requirements

# Debt service requirements at December 31, 2005, were as follows:

Year Ending	State Loans				
December 31	P	rincipal	Interest		
2006	\$	40,000	\$	_	
2007	ψ	40,000	Ψ	-	
2008		-		-	
2009		-		-	
2010		5,000		-	
2011 - 2015		71,471		-	
2016 - 2020		169,356		-	
2021 - 2025		102,885		-	
Totals	\$	428,712	\$	-	

#### 2. Detailed Notes on All Funds

## C. <u>Liabilities</u> (Continued)

## 6. Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2005, was as follows:

	Beginning Balance	A	dditions	Re	ductions	Ending Balance	e Within ne Year
Loans payable Compensated absences	\$ 414,712 852,997	\$	54,000 120,806	\$	40,000 52,902	\$ 428,712 920,901	\$ 40,000 50,874
Long-Term Liabilities	\$ 1,267,709	\$	174,806	\$	92,902	\$ 1,349,613	\$ 90,874

#### 3. <u>Pension Plans</u>

#### A. <u>Plan Description</u>

All full-time and certain part-time employees of Mower County are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). The PERA administers the Public Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund, which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minn. Stat. chs. 353 and 356.

Public Employees Retirement Fund members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security, and Basic Plan members are not. All police officers, firefighters, and peace officers who qualify for membership by statute are covered by the Public Employees Police and Fire Fund. Members who are employed in a county correctional institution and have direct contact with inmates are covered by the Public Employees Correctional Fund.

The PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefits are established by state statute and vest after three years of credited service. The retirement benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service.

#### 3. <u>Pension Plans</u>

#### A. <u>Plan Description</u> (Continued)

Two methods are used to compute benefits for Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first ten years of service and 2.7 percent for each year thereafter. For a Coordinated Plan member, the annuity accrual rate is 1.2 percent of average salary for each of the first ten years and 1.7 percent for each successive year. Under Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For Public Employees Police and Fire Fund members, the annuity accrual rate is 3.0 percent of average salary for each year of service. For Public Employees Correctional Fund members, the annuity accrual rate is 1.9 percent of average salary for each year of service.

For all Public Employees Retirement Fund members whose annuity is calculated using Method 1, and for all Public Employees Police and Fire Fund and Public Employees Correctional Fund members, a full annuity is available when age plus years of service equal 90. A reduced retirement annuity is also available to eligible members seeking early retirement.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated public service.

The PERA issues a publicly available financial report that includes financial statements and required supplementary information for the Public Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund. That report may be obtained on the internet at www.mnpera.org; by writing to PERA at 60 Empire Drive, Suite 200, Saint Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

#### B. Funding Policy

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Minn. Stat. ch. 353 sets the rates for employer and employee contributions. These statutes are established and amended by the State

#### 3. <u>Pension Plans</u>

#### B. <u>Funding Policy</u> (Continued)

Legislature. The County makes annual contributions to the pension plans equal to the amount required by state statutes. Public Employees Retirement Fund Basic Plan members and Coordinated Plan members were required to contribute 9.10 and 5.10 percent, respectively, of their annual covered salary in 2005. Contribution rates in the Coordinated Plan increased in 2006 to 5.50 percent. Public Employees Police and Fire Fund members were required to contribute 6.20 percent of their annual covered salary in 2005. That rate increased to 7.00 percent in 2006. Public Employees Correctional Fund members were required to contribute 5.83 percent of their annual covered salary.

The County is required to contribute the following percentages of annual covered payroll in 2005 and 2006:

	2005	2006
Public Employees Retirement Fund		
Basic Plan members	11.78%	11.78%
Coordinated Plan members	5.53	6.00
Public Employees Police and Fire Fund	9.30	10.50
Public Employees Correctional Fund	8.75	8.75

The County's contributions for the years ending December 31, 2005, 2004, and 2003, for the Public Employees Retirement Fund, the Public Employees Police and Fire Fund, and the Public Employees Correctional Fund were:

	Public Employees Retirement Fund		Ei Pe	Public Employees Police and Fire Fund		Public Employees Correctional Fund	
2005 2004 2003	\$	447,162 469,693 487,839	\$	102,234 96,987 95,439	\$	47,680 44,841 43,536	

These contribution amounts are equal to the contractually required contributions for each year as set by state statute.

#### 4. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters for which the County carries commercial insurance. The County has entered into a joint powers agreement with other Minnesota counties to form the Minnesota Counties Insurance Trust (MCIT). The County is a member of both the MCIT Workers' Compensation and Property and Casualty Divisions. The County is a member of the Southeast Service Cooperative to establish, procure, and administer group employee benefits. For other risk, the County carries commercial insurance. There were no significant reductions in insurance from the prior year. The amount of settlements did not exceed insurance coverage for the past three fiscal years.

The Workers' Compensation Division of MCIT is self-sustaining based on the contributions charged, so that total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage at \$760,000 per claim in 2005 and \$390,000 per claim in 2006. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

The Property and Casualty Division of MCIT is self-sustaining, and the County pays an annual premium to cover current and future losses. MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

The County has entered into a joint powers agreement with other Minnesota counties to form the Southeast Service Cooperative for group employee benefits. Group employee benefits include, but are not limited to, health benefits coverage, life insurance, disability income protection, dental insurance, flexible spending programs, and other services as directed by the joint powers board.

## 5. <u>Summary of Significant Contingencies and Other Items</u>

## A. <u>Contingent Liabilities</u>

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures that may be disallowed by the grantor cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County Attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the government.

## B. Joint Ventures

## Family Services Collaborative

The Mower County Family Services Collaborative was established in 1996 under the authority of Minn. Stat. §§ 471.59 and 124D.23. The Collaborative includes Mower County; the City of Austin; SEMCAC; Mower County Township Association; and Independent School District Nos. 491, 492, 495, 499, and 500. All of these entities appoint members to the Collaborative's governing board. The purpose of the Collaborative is to provide a coordinated approach to support and nurture individuals and families through prevention and intervention so as to ensure success for every child.

Control of the Collaborative is vested in a Board of Directors. Mower County appoints two members to this 14-member Board. The Mower County Department of Human Services acts as fiscal agent for the Collaborative. The Collaborative is financed by state grants and appropriations from participating members. In the event of withdrawal from the Collaborative, the withdrawing party shall give a 30-day notice. The withdrawing party remains liable for fiscal obligations incurred prior to the effective date of withdrawal and shall not be entitled to any compensation as long as the Collaborative continues in existence. Should the Collaborative cease to exist, all property, real and personal, at the time of termination shall be distributed by the Minnesota Department of Education.

## 5. <u>Summary of Significant Contingencies and Other Items</u>

#### B. Joint Ventures

## Family Services Collaborative (Continued)

Currently, the Collaborative does not prepare complete financial statements; therefore, the Collaborative does not have audited financial statements. Financial information can be obtained by contacting Todd Lysne, Mower County Social Service Collections and Financial Supervisor, Social Services Department, 201 First Street N.E., Austin, Minnesota 55912.

#### Austin Mower County Area Transit (AMCAT)

AMCAT was established July 2004 under the authority of Minn. Stat. § 471.59. The City of Austin and Mower County joined to promote efficient and economic delivery of public transit services to residents in participating jurisdictions. The AMCAT Board consists of five members, two from members of the Austin City Council and two from members of the Mower County Board, and one resident of Mower County that has been mutually appointed by the City Council and the County Board and serves as chair of the AMCAT Board. The City of Austin acts as fiscal agent and lead agency for the purpose of payments from the Department of Transportation for financial assistance. AMCAT does not levy taxes or borrow money.

The City of Austin and Mower County equally share the net cost of this program. This joint powers agreement stays in effect until notice from either party of its desire and intention to withdraw. Withdrawal does not take effect until the next calendar year has been completed. Financial statements are available at the office of the fiscal agent, City of Austin, Tom Dankert, Administrative Services, 500 - 4th Avenue N.E., Austin, Minnesota 55912.

#### C. Jointly-Governed Organizations

Mower County, in conjunction with other governmental entities and various private organizations, has formed the jointly-governed organizations listed:

#### Minnesota Counties Computer Cooperative

The Minnesota Counties Computer Cooperative was established to provide computer programming to member counties. During the year, Mower County paid \$77,829 to the Cooperative.

#### 5. <u>Summary of Significant Contingencies and Other Items</u>

## C. Jointly-Governed Organizations (Continued)

Southeast Minnesota Emergency Management Services (EMS)

The EMS provides various health services to several counties. During the year, the County paid \$2,000 to the EMS.

#### Southeast Minnesota Recyclers Exchange (SEMREX)

The County paid \$1,300 to SEMREX for recycling coordination services.

#### Southeastern Minnesota Community Action Council

During the year, the County made no payments to the Southeastern Minnesota Community Action Council.

#### Southeastern Minnesota Narcotics Task Force

The Southeastern Minnesota Narcotics Task Force provides drug investigation services for member organizations. During the year, the County paid \$5,000 to the Task Force.

#### Southeastern Minnesota Private Industry Council

The Southeastern Minnesota Private Industry Council provides various job training services to member counties. During the year, the County paid \$326,379 to the Council.

#### Southeast Minnesota Water Quality Board

The Southeast Minnesota Water Quality Board provides water quality services to several counties. The County paid \$3,100 to the Board during the year.

#### 6. <u>Component Unit Disclosures</u>

#### A. Summary of Significant Accounting Policies

In addition to those identified in Note 1, the County's discretely presented component unit has the following significant accounting policies.

#### Reporting Entity

The Housing and Redevelopment Authority (HRA) is governed by a five-member Board of Directors appointed by the County Board. The HRA has a fiscal year-end of September 30.

Because of the significance of its financial relationship, Mower County considers the HRA a discrete component unit.

#### Basis of Presentation

The HRA prepares separate financial statements. These statements were prepared in accordance with GASB Statement 34.

#### Cash, Cash Equivalents, Investments, and Restricted Investments

For the purposes of reporting cash flows, the HRA considers all cash on hand, checking, and money market savings accounts, excluding amounts restricted by mortgage agreements, to be cash equivalents. Investments consist of non-negotiable certificates of deposit. Restricted investments represent balances that are held in escrow by agencies to which the HRA owes a mortgage payable--the Minnesota Housing Finance Agency (MHFA). The investments in these accounts cannot be spent without regulatory agency approval.
## 6. <u>Component Unit Disclosures</u> (Continued)

## B. Detailed Notes on All Funds

1. Assets

### **Deposits and Investments**

The HRA's total cash and investments are reported as follows:

Component unit	
Cash and pooled investments	\$ 358,730
Investments	516,244
Restricted assets	
Cash and pooled investments	 965,351
Total Cash and Investments	\$ 1,840,325

In accordance with Minnesota statutes, the HRA maintains deposits at depository banks authorized by the Board of Commissioners.

### Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the HRA's deposits may not be returned to it. The HRA's deposit policy for custodial credit risk follows Minnesota statutes for deposits.

Minnesota statutes require that all deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by insurance or corporate surety bonds.

The HRA's deposits in banks at September 30, 2005, were entirely covered by federal depository insurance or by surety bonds and collateral in accordance with Minnesota statutes.

## 6. <u>Component Unit Disclosures</u>

## B. Detailed Notes on All Funds

1. <u>Assets</u> (Continued)

### Investments

The HRA may also invest idle funds, as authorized by Minnesota statutes, as follows:

- direct obligations or obligations guaranteed by the United States or its agencies;
- shares of investment companies registered under the Federal Investment Company Act of 1940 that either receive the highest credit rating and one of the two highest ratings by a statistical rating agency, with all of the investments having a final maturity of no more than 13 months, or holds itself out to be a money market mutual fund and is rated in one of the two highest ratings by a statistical rating agency;
- general obligations rated "A" or better; revenue obligations rated "AA" or better;
- general obligations of the Minnesota Housing Finance Agency rated "A" or better;
- bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System;
- commercial paper issued by United States corporations or their Canadian subsidiaries, of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less;
- guaranteed investment contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; and

### 6. <u>Component Unit Disclosures</u>

## B. Detailed Notes on All Funds

1. Assets

## Investments (Continued)

• repurchase or reverse purchase agreements and securities lending agreements financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities broker-dealers.

### **Restricted Investments**

At September 30, 2005, the HRA had the following restricted investments:

	 Estimated rket Value
Held in escrow at the MHFA	\$ 956,205

The MHFA requires the HRA to establish various escrow and reserve accounts. These investments are restricted and held in an escrow account by the MHFA in the HRA's name in accordance with debt agreements. These restricted investments are administered by the MHFA. Eligible investments of these funds, as stated in the escrow agreement, include instruments of the U.S. government and its agencies, the State of Minnesota and its agencies, certain financial institution demand or time deposits, and certain shares of investment companies. The balances are stated at their cost, which approximates fair value. The HRA does not have the authority to invest or to disburse funds from these accounts. Expenditures must be approved by the MHFA, who then withdraws the funds and mails the funds to the HRA. Interest income generated by these investments totaled \$30,140 and \$26,267 for the years ended September 30, 2005 and 2004, respectively.

### 6. <u>Component Unit Disclosures</u>

### B. <u>Detailed Notes on All Funds</u>

1. <u>Assets</u> (Continued)

### Interest Rate Risk

The HRA has an informal investment policy that addresses permissible investment, portfolio diversification, and instrument maturities. Investment maturities are scheduled to coincide with projected cash flows. Within these parameters, it is the HRA's policy to stagger portfolio maturities to avoid undue concentration of assets, provide for stability of income, and limit exposure to fair value losses arising from rising interest rates.

## Concentration of Credit Risk

The HRA does not have a policy that limits the amount of the total portfolio that may be invested with any one depository. In general, other than escrowed funds, all other excess funds are invested in deposits and are covered under the HRA's collateral requirements.

### Balance Sheet Presentation

Deposits Cash on hand Restricted investments – MHFA	\$ 883,970 150 956,205
Total	\$ 1,840,325
Cash and pooled investments Investments Restricted assets	\$ 358,730 516,244 965,351
Total	\$ 1,840,325

# 6. <u>Component Unit Disclosures</u>

# B. Detailed Notes

1. <u>Assets</u> (Continued)

# Capital Assets

HRA capital asset activity for the year ended September 30, 2005, was as follows:

	I	Beginning Balance	1	Increase	De	crease		Ending Balance
Governmental Activities								
Capital assets depreciated								
Equipment	\$	3,120	\$	-	\$	-	\$	3,120
Transportation	<u> </u>	18,021	·	-		-		18,021
Total capital assets depreciated	\$	21,141	\$	-	\$	-	\$	21,141
Less: accumulated depreciation for								
Equipment	\$	299	\$	377	\$	-	\$	676
Transportation		18,021		-		-		18,021
Total accumulated depreciation	\$	18,320	\$	377	\$	-	\$	18,697
Total Governmental Activities								
Capital Assets, net	\$	2,821	\$	(377)	\$	-	\$	2,444
								<b>D</b> 1'
	1	Beginning Balance	1	Increase	Da			Ending Balance
		Dalalice		Increase	De	crease		Dalance
Business-Type Activities								
Capital assets not depreciated								
Land	\$	42,304	\$	-	\$	-	\$	42,304
Capital assets depreciated								
Land improvements	\$	260,854	\$	10,948	\$	_	\$	271,802
Buildings	ψ	3,690,856	ψ	39,575	Ψ	_	ψ	3,730,431
Furnishings		315,316		2,369		-		317,685
Maintenance equipment		27,325		-		-		27,325
Total capital assets depreciated	\$	4,294,351	\$	52,892	\$	-	\$	4,347,243
Less: accumulated depreciation for								
Land improvements	\$	132,038	\$	13,935	\$	-	\$	145,973
Buildings	Ŷ	1,793,318	Ŷ	107,023	Ŷ	-	Ŷ	1,900,341
Furnishings		172,131		18,764		-		190,895
Maintenance equipment		21,626		1,541		-		23,167
Total accumulated depreciation	\$	2,119,113	\$	141,263	\$	-	\$	2,260,376
Total capital assets depreciated, net	\$	2,175,238	\$	(88,371)	\$	-	\$	2,086,867
Total Business-Type Activities								
Capital Assets, Net	\$	2,217,542	\$	(88,371)	\$	-	\$	2,129,171
								Page 52

### 6. Component Unit Disclosures

### B. Detailed Notes

1. Assets

## Capital Assets (Continued)

Depreciation expense was charged to functions/programs of the discretely presented component unit as follows:

Governmental Activities General government	\$ 377
Business-Type Activities Housing	\$ 141,263

### 2. Liabilities

### Long-Term Debt

Long-term debt outstanding at September 30, 2005, for the HRA consists of the following:

Type of Indebtedness	Final Maturity	Interest Rate (%)	Original Issue Amount	emaining mmitment	 e Within ne Year
Mortgage payable Mortgage payable	2020 2024	6.50 8.75	\$ 857,870 123,000	\$ 578,448 76,900	\$ 23,358 1,682

## **Debt Service Requirements**

Mortgage debt service requirements to maturity for the HRA are as follows:

Year Ending September 30	Principal	Interest
2006	\$ 25,040	\$ 43,573
2007	26,758	41,855
2008	28,595	40,018
2009	30,558	38.055
2010	32,657	35,956
2011 - 2015	200,234	142,831
2016 - 2020	279,440	63,625
2021 - 2025	32,066	4,894
Total	\$ 655,348	\$ 410,807
		Page 53

## 6. <u>Component Unit Disclosures</u>

# B. Detailed Notes

2. <u>Liabilities</u> (Continued)

# Changes in Long-Term Liabilities

The following is a summary of the long-term debt transactions of the HRA for the year ended September 30, 2005.

	eginning Balance	A	dditions	ductions	Ending Balance		
Notes payable Mortgages payable Compensated absences	\$ 678,768 15,789	\$	13,793	\$	23,420 12,600	\$	655,348 16,982
Long-Term Liabilities	\$ 694,557	\$	13,793	\$	36,020	\$	672,330

**REQUIRED SUPPLEMENTARY INFORMATION** 

<u>Schedule 1</u>

#### BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2005

	<b>Budgeted Amounts</b>			nts		Actual	Variance with		
		Original		Final	Amounts		Final Budget		
Revenues									
Taxes	\$	6,474,366	\$	6,474,366	\$	5,437,076	\$	(1,037,290)	
Special assessments		333,723		333,723		454,364		120,641	
Licenses and permits		69,826		69,826		83,085		13,259	
Intergovernmental		3,110,662		3,140,662		4,090,708		950,046	
Charges for services		1,719,881		1,719,881		1,860,016		140,135	
Fines and forfeits		77,275		77,275		41,572		(35,703)	
Gifts and contributions		-		-		12,288		12,288	
Investment earnings		872,418		872,418		762,307		(110,111)	
Miscellaneous		494,300		494,300		565,594		71,294	
Total Revenues	\$	13,152,451	\$	13,182,451	\$	13,307,010	\$	124,559	
Expenditures									
Current									
General government									
Commissioners	\$	338,592	\$	338,592	\$	212,158	\$	126,434	
Courts		62,183		62,183		84,640		(22,457)	
County administration		419,606		434,606		424,184		10,422	
County auditor		135,821		135,821		136,596		(775)	
County treasurer		224,884		227,984		223,525		4,459	
County assessor		387,921		387,921		397,790		(9,869)	
Elections		50,894		50,894		51,984		(1,090)	
Accounting and auditing		75,000		75,000		83,388		(8,388)	
Data processing		336,839		336,839		312,111		24,728	
Central services		101,029		101,029		93,115		7,914	
Attorney		577,171		577,171		712,691		(135,520)	
Law library		70,804		70,804		57,124		13,680	
Recorder		203,795		203,795		181,069		22,726	
Planning and zoning		199,170		392,170		265,088		127,082	
Buildings and plant		439,174		439,174		390,627		48,547	
Veterans service officer		115,492		115,492		111,673		3,819	
Cost allocation		7,000		7,000		-		7,000	
Game and fish		-		-		12,832		(12,832)	
Other		1,189,820		1,120,705		534,522		586,183	
Total general government	\$	4,935,195	\$	5,077,180	\$	4,285,117	\$	792,063	

The notes to the required supplementary information are an integral part of this schedule.

<u>Schedule 1</u> (Continued)

#### BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2005

	Budgeted .		Amou	Amounts		Actual		Variance with	
		Original		Final		Amounts	Fir	nal Budget	
Expenditures									
Current (Continued)									
Public safety									
Sheriff	\$	2,249,541	\$	2,249,541	\$	1,835,195	\$	414,346	
Coroner		47,950		47,950		37,100		10,850	
E-911 system		53,476		53,476		2,345		51,131	
County jail		1,393,731		1,444,270		1,385,659		58,611	
Law enforcement center		433,670		433,670		432,717		953	
Community corrections		490,581		490,581		687,899		(197,318)	
Sentence to serve		33,500		33,500		33,895		(395)	
Canteen jail fund		-		-		15,222		(15,222)	
Probation and parole		225,447		225,447		-		225,447	
Civil defense		91,245		121,245		54,687		66,558	
Other public safety		64,386		64,386		46,981		17,405	
Suler public salety		01,000		01,000		10,201		17,105	
Total public safety	\$	5,083,527	\$	5,164,066	\$	4,531,700	\$	632,366	
Sanitation									
Solid waste	\$	527,923	\$	527,923	\$	717,510	\$	(189,587)	
Health									
Nursing service	\$	1,529,529	\$	1,529,529	\$	1,288,436	\$	241,093	
Maternal and child health		57,233		57,233		42,217		15,016	
County health officer		1,678		1,678		1,355		323	
Women, infants, and children		174,544		174,544		182,866		(8,322)	
Other		191,035		191,035		171,047		19,988	
Total health	\$	1,954,019	\$	1,954,019	\$	1,685,921	\$	268,098	
Culture and recreation									
Historical society	\$	159,577	\$	159,577	\$	33,360	\$	126,217	
Senior citizens	Ŷ	33,000	÷	33,000	÷	33,000	Ŷ	-	
Regional library		231,899		231,899		213,768		18,131	
Other		22,450		22,450		9,493		12,957	
Total culture and recreation	\$	446,926	\$	446,926	\$	289,621	\$	157,305	

The notes to the required supplementary information are an integral part of this schedule.

<u>Schedule 1</u> (Continued)

#### BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2005

		Budgeted	Amou	ints		Actual	Variance with		
		Original		Final		Amounts	Fi	nal Budget	
Expenditures									
Current (Continued)									
<b>Conservation of natural resources</b>									
Cooperative extension	\$	136,524	\$	136,524	\$	109,323	\$	27,201	
Soil and water conservation		132,537		132,537		132,537		-	
Feedlot		67,559		67,559		70,010		(2,451)	
Agricultural inspections		23,600		23,600		21,025		2,575	
Agricultural society/County fair		36,257		36,257		73,216		(36,959)	
Water planning		40,810		40,810		65,924		(25,114)	
Other						17,724		(17,724)	
Total conservation of natural									
resources	\$	437,287	\$	437,287	\$	489,759	\$	(52,472)	
Economic development									
Economic development	\$	42,400	\$	42,400	\$	42,400	\$	-	
Capital outlay									
General government	\$	-	\$	-	\$	26,603	\$	(26,603)	
Culture and recreation		250,000		250,000		48,048		201,952	
Conservation of natural resources		1,832,000		1,832,000		-		1,832,000	
Total capital outlay	\$	2,082,000	\$	2,082,000	\$	74,651	\$	2,007,349	
Total Expenditures	\$	15,509,277	\$	15,731,801	\$	12,116,679	\$	3,615,122	
I otur Experienter es	Ψ	10,009,117	Ψ	10,701,001	Ψ	12,110,075	Ψ	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Excess of Revenues Over (Under)									
Expenditures	\$	(2,356,826)	\$	(2,549,350)	\$	1,190,331	\$	3,739,681	
Fund Balance - January 1		19,858,151		19,858,151		19,858,151		-	
Fund Balance - December 31	\$	17,501,325	\$	17,308,801	\$	21,048,482	\$	3,739,681	

The notes to the required supplementary information are an integral part of this schedule.

<u>Schedule 2</u>

#### BUDGETARY COMPARISON SCHEDULE ROAD AND BRIDGE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2005

	<b>Budgeted Amounts</b>					Actual	Variance with	
		Original		Final		Amounts	Fi	nal Budget
Revenues								
Taxes	\$	1,822,053	\$	1,822,053	\$	1,507,378	\$	(314,675)
Licenses and permits	Ŧ	12,000	Ŧ	12,000	+	11,585	Ŧ	(415)
Intergovernmental		6,172,755		6,172,755		5,314,909		(857,846)
Charges for services		315,000		315,000		581,553		266,553
Miscellaneous		3,700		3,700		7,794		4,094
Total Revenues	\$	8,325,508	\$	8,325,508	\$	7,423,219	\$	(902,289)
Expenditures								
Current								
Transportation								
Administration	\$	451,072	\$	451,072	\$	435,481	\$	15,591
Engineering		-		-		522,903		(522,903)
Maintenance		2,810,772		2,810,772		2,409,470		401,302
Construction		4,901,933		4,901,933		3,461,597		1,440,336
Equipment maintenance and shop		591,875		591,875		685,266		(93,391)
Other		131,677		131,677		9,118		122,559
Unallocated - highway and streets		-		-		120,671		(120,671)
Total Expenditures	\$	8,887,329	\$	8,887,329	\$	7,644,506	\$	1,242,823
Excess of Revenues Over (Under)								
Expenditures	\$	(561,821)	\$	(561,821)	\$	(221,287)	\$	340,534
Fund Balance - January 1 Increase (decrease) in reserved for		6,073,217		6,073,217		6,073,217		-
inventories		-		-		(75,523)		(75,523)
Fund Balance - December 31	\$	5,511,396	\$	5,511,396	\$	5,776,407	\$	265,011

<u>Schedule 3</u>

#### BUDGETARY COMPARISON SCHEDULE SOCIAL SERVICES SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2005

	<b>Budgeted Amounts</b>			Actual		Variance with		
	Original Final		Amounts		Final Budget			
Revenues								
Taxes	\$	1,722,194	\$	1,722,194	\$	1,430,521	\$	(291,673)
Intergovernmental		5,129,152		5,129,152		5,383,862		254,710
Charges for services		598,697		598,697		207,854		(390,843)
Total Revenues	\$	7,450,043	\$	7,450,043	\$	7,022,237	\$	(427,806)
Expenditures								
Current								
Human services								
Income maintenance	\$	2,334,699	\$	2,334,699	\$	2,048,942	\$	285,757
Social services		5,641,505		5,641,505		5,170,277		471,228
Total Expenditures	\$	7,976,204	\$	7,976,204	\$	7,219,219	\$	756,985
Excess of Revenues Over (Under) Expenditures	\$	(526,161)	\$	(526,161)	\$	(196,982)	\$	329,179
Fund Balance - January 1		2,547,371		2,547,371		2,547,371		-
Fund Balance - December 31	\$	2,021,210	\$	2,021,210	\$	2,350,389	\$	329,179

## NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2005

### **Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds, except for the Heartland Express Special Revenue Fund, which is not budgeted. All annual appropriations lapse at fiscal year-end.

On or before mid-July of each year, all departments and agencies submit requests for appropriations to the Mower County Coordinator so that a budget can be prepared. Before September 15, the proposed budget is presented to the County Board for review. The Board holds public hearings, and a final budget must be prepared and adopted no later than December 31.

The appropriated budget is prepared by fund, function, and department. The County's department head may make transfers of appropriations within a department. Transfers of appropriations between departments require approval of the County Board or County Coordinator if under \$5,000. The legal level of budgetary control (the level at which expenditures may not legally exceed appropriations) is the fund level. During the year, the Board made expense reductions to meet unbudgeted state-aid reductions.

Encumbrance accounting is employed in governmental funds. Encumbrances (such as purchase orders or contracts) outstanding at year-end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reapportioned and honored during the subsequent year.

SUPPLEMENTARY INFORMATION

# **GOVERNMENTAL FUNDS**

## NONMAJOR GOVERNMENTAL FUNDS

## SPECIAL REVENUE FUNDS

The <u>Ditch Fund</u> is used to account for the financing of public improvements or services for the construction, reconstruction, and maintenance of both County and joint-County drainage systems. These services are financed by special assessments against benefited properties.

The <u>Heartland Express Fund</u> accounts for the operation of the County's bus system through June 30, 2004. Effective July 1, 2004, the operation of the bus system was transferred to the City of Austin.

The <u>Sewer Improvement Fund</u> accounts for sewer system improvement loans made through the County.

<u>Statement 1</u>

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2005

	Special Revenue Funds							
	Ditch		H	eartland	Sewer			
			Express		Improvement			Total
Assets								
Cash and pooled investments	\$	363,499	\$	172,338	\$	539,060	\$	1,074,897
Special assessments receivable		2.52.000						252 000
Current		352,000		-		-		352,000
Prior		1,341		-		-		1,341
Due from other funds		-		7,662		-		7,662
Due from other governments Loans receivable		4,061		-		- 370,517		4,061
		-		-		26,307		370,517
Restricted investments - temporary		-		-		20,307		26,307
Total Assets	\$	720,901	\$	180,000	\$	935,884	\$	1,836,785
<u>Liabilities and Fund Balances</u> Liabilities								
Accounts payable	\$	5,156	\$		\$	_	\$	5,156
Due to other governments	Ψ	2,386	Ψ	180,000	Ψ	_	Ψ	182,386
Deferred revenue - unavailable		353,341		-		-		353,341
Total Liabilities	\$	360,883	\$	180,000	\$	-	\$	540,883
Fund Balances								
Reserved for loans receivable	\$	-	\$	-	\$	370,517	\$	370,517
Reserved for debt service		-		-		40,000		40,000
Unreserved								
Designated for debt service		-		-		218,659		218,659
Undesignated		360,018		-		306,708		666,726
Total Fund Balances	\$	360,018	\$	-	\$	935,884	\$	1,295,902
Total Liabilities and Fund Balances	\$	720,901	\$	180,000	\$	935,884	\$	1,836,785

Statement 2

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2005

	Special Revenue Funds							
			Heartland		Sewer			
		Ditch	Express		Improvement			Total
Revenues								
Special assessments	\$	104,790	\$	-	\$	-	\$	104,790
Intergovernmental		14,896		3,571		-		18,467
Charges for services		-		94		-		94
Investment earnings		-		-		470		470
Miscellaneous		8,200		7,662		11,819		27,681
Total Revenues	\$	127,886	\$	11,327	\$	12,289	\$	151,502
Expenditures								
Current								
Transportation	\$	-	\$	105,843	\$	-	\$	105,843
Conservation of natural resources		119,543		-		-		119,543
Debt service								
Principal		-		-		40,000		40,000
Total Expenditures	\$	119,543	\$	105,843	\$	40,000	\$	265,386
Excess of Revenues Over (Under)								
Expenditures	\$	8,343	\$	(94,516)	\$	(27,711)	\$	(113,884)
Other Financing Sources (Uses)								
Loans issued		-		-		54,000		54,000
Net Change in Fund Balance	\$	8,343	\$	(94,516)	\$	26,289	\$	(59,884)
Fund Balance - January 1		351,675		94,516		909,595		1,355,786
Fund Balance - December 31	\$	360,018	\$		\$	935,884	\$	1,295,902

<u>Schedule 4</u>

#### BUDGETARY COMPARISON SCHEDULE DITCH SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2005

	<b>Budgeted Amounts</b>				Actual		Variance with	
	Original		Final		Amounts		Final Budget	
Revenues								
Taxes	\$	107,000	\$	107,000	\$	-	\$	(107,000)
Special assessments		-		-		104,790		104,790
Intergovernmental		-		-		14,896		14,896
Interest on investments		1,000		1,000		-		(1,000)
Miscellaneous		-		-		8,200		8,200
Total Revenues	\$	108,000	\$	108,000	\$	127,886	\$	19,886
Expenditures								
Current								
Conservation of natural resources								
Ditch maintenance		427,628		427,628		119,543		308,085
Excess of Revenues Over (Under)								
Expenditures	\$	(319,628)	\$	(319,628)	\$	8,343	\$	327,971
Fund Balance - January 1		351,675		351,675		351,675		-
E I D.L. D. L. 21	¢	22.047	¢	22.047	¢	260.019	¢	207.071
Fund Balance - December 31	\$	32,047	\$	32,047	\$	360,018	\$	327,971

<u>Schedule 5</u>

#### BUDGETARY COMPARISON SCHEDULE SEWER IMPROVEMENT SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2005

	Budgeted Amounts				Actual		Variance with	
		Original		Final	Amounts		Final Budget	
Revenues								
Special assessments	\$	140,000	\$	140,000	\$	-	\$	(140,000)
Interest on investments		15,000		15,000		470		(14,530)
Miscellaneous		-		-		11,819		11,819
Total Revenues	\$	155,000	\$	155,000	\$	12,289	\$	(142,711)
Expenditures								
Current								
Conservation of natural resources								
Other	\$	140,000	\$	140,000	\$	-	\$	140,000
Debt service						40,000		(40,000)
Principal		-		-		40,000		(40,000)
Total Expenditures	\$	140,000	\$	140,000	\$	40,000	\$	100,000
Excess of Revenues Over (Under)								
Expenditures	\$	15,000	\$	15,000	\$	(27,711)	\$	(242,711)
Other Financing Sources (Uses)								
Transfers in		-		-		54,000		54,000
Net Change in Fund Balance	\$	15,000	\$	15,000	\$	26,289	\$	(188,711)
Fund Balance - January 1		909,595		909,595		909,595		-
Fund Balance - December 31	\$	924,595	\$	924,595	\$	935,884	\$	(188,711)

FIDUCIARY FUNDS

# AGENCY FUNDS

Agency funds are used to account for assets the County holds as an agent for others.

The <u>State Revenue Fund</u> accounts for monies received by the County that will be remitted to the various state agencies.

The <u>Family Services Collaborative Fund</u> accounts for the operation of Mower County Family Services.

The <u>Taxes and Penalties Fund</u> accounts for the collection and distribution of property taxes (current and delinquent).

<u>Statement 3</u>

#### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2005

STATE REVENUE         Assets         Cash and pooled investments       \$       92,897       \$       1,109,051       \$       1,115,287       \$       86,661         Liabilities            8       66,661         Due to other governments       \$       92,897       \$       1,109,051       \$       1,115,287       \$       86,661         Section       \$       92,897       \$       1,109,051       \$       1,115,287       \$       86,661         Due to other governments       \$       92,897       \$       1,109,051       \$       1,115,287       \$       86,661         Cash and pooled investments       \$       116,408       \$       765,957       \$       5,23,580       \$       3,58,785         Due to other governments       \$       116,408       \$       765,957       \$       5,23,580       \$       3,58,785         Cash and pooled investments       \$       116,408       \$       765,957       \$       5,23,580       \$       110,752         Cash and pooled investments       \$       116,408       \$       2,57,08,009       \$       2,60,56,642       110,752         Due to oth		Balance January 1	Additions	Deductions	Balance December 31
Cash and pooled investments\$92,897\$1,109,051\$1,115,287\$86,661Liabilities86,661FAMILY SERVICES COLLABORATIVE86,661FAMILY SERVICES COLLABORATIVE86,661Cash and pooled investments\$92,897\$1,109,051\$\$1,115,287\$86,661Cash and pooled investments\$92,897\$1,109,051\$\$1,115,287\$86,661Due to other governments\$116,408\$765,957\$523,580\$358,785Cash and pooled investments\$116,408\$765,957\$523,580\$358,785Cash and pooled investments\$116,408\$765,957\$523,580\$358,785Cash and pooled investments\$459,385\$25,708,009\$26,056,642\$110,752Liabilities\$\$459,385\$25,708,009\$26,056,642\$110,752Due to other governments\$459,385\$25,708,009\$26,056,642\$110,752Due to other governments\$459,385\$25,708,009\$26,056,642\$110,752Due to other governments\$459,385\$25,708,009\$26,05	STATE REVENUE				
Liabilities       §       92.897       §       1,109.051       §       1,115.287       §       86,661         FAMILY SERVICES COLLABORATURE              86,661         FAMILY SERVICES COLLABORATURE              86,661         Castes  <	Assets				
Due to other governments       \$       92,897       \$       1,109,051       \$       1,115,287       \$       86,661         FAMILY SERVICES COLLABORATIVE       Lisbilities       S       S       765,957       \$       523,580       \$       358,785         Cash and pooled investments       \$       116,408       \$       765,957       \$       523,580       \$       358,785         Liabilities       Liabilities	Cash and pooled investments	\$ 92,897	\$ 1,109,051	\$ 1,115,287	\$ 86,661
FAMILY SERVICES COLLABORATIVE         Assets         Cash and pooled investments       \$ 116,408       \$ 765,957       \$ 523,580       \$ 358,785         Liabilities         Due to other governments       \$ 116,408       \$ 765,957       \$ 523,580       \$ 358,785         Liabilities       S       S 765,957       \$ 523,580       \$ 358,785         Liabilities       S       S 765,957       \$ 523,580       \$ 358,785         Cash and pooled investments       \$ 116,408       \$ 765,957       \$ 523,580       \$ 358,785         Cash and pooled investments       \$ 116,408       \$ 765,957       \$ 523,580       \$ 358,785         Due to other governments       \$ 116,408       \$ 765,957       \$ 26,056,642       \$ 110,752         Liabilities       S       25,708,009       \$ 26,056,642       \$ 110,752         Liabilities       S       459,385       \$ 25,708,009       \$ 26,056,642       \$ 110,752         Liabilities       S       S       25,708,009       \$ 26,056,642       \$ 110,752         Liabilities       S       S       25,708,009       \$ 26,056,642       \$ 110,752         Liabilities       S       S       S       S       S       S       S       S	Liabilities				
Assets         Cash and pooled investments       \$ 116,408       \$ 765,957       \$ 523,580       \$ 358,785         Liabilities       ************************************	Due to other governments	\$ 92,897	\$ 1,109,051	\$ 1,115,287	\$ 86,661
Cash and pooled investments       \$       116,408       \$       765,957       \$       523,580       \$       358,785         Liabilities       Due to other governments       \$       116,408       \$       765,957       \$       523,580       \$       358,785         TAXES AND PENALTIES       \$       116,408       \$       765,957       \$       523,580       \$       358,785         Cash and pooled investments       \$       116,408       \$       765,957       \$       523,580       \$       358,785         Liabilities                   Due to other governments       \$       459,385       \$       25,708,009       \$       26,056,642       \$       110,752         Liabilities           25,708,009       \$       26,056,642       \$       110,752         COTAL ALL AGENCY FUNDS       \$       459,385       \$       25,708,009       \$       26,056,642       \$       110,752	FAMILY SERVICES COLLABORATIVE				
Liabilities         Due to other governments       \$ 116,408       \$ 765,957       \$ 523,580       \$ 358,785         TAXES AND PENALTIES       S <ths< th="">       S       <ths< th=""></ths<></ths<>	Assets				
Due to other governments       \$ 116,408       \$ 765,957       \$ 523,580       \$ 358,785         TAXES AND PENALTIES	Cash and pooled investments	\$ 116,408	\$ 765,957	\$ 523,580	\$ 358,785
TAXES AND PENALTIES         Assets         Cash and pooled investments       \$ 459,385       \$ 25,708,009       \$ 26,056,642       \$ 110,752         Liabilities         Due to other governments       \$ 459,385       \$ 25,708,009       \$ 26,056,642       \$ 110,752         TOTAL ALL AGENCY FUNDS	Liabilities				
Assets         Cash and pooled investments       \$ 459,385       \$ 25,708,009       \$ 26,056,642       \$ 110,752         Liabilities         Due to other governments       \$ 459,385       \$ 25,708,009       \$ 26,056,642       \$ 110,752         TOTAL ALL AGENCY FUNDS       \$ 459,385       \$ 25,708,009       \$ 26,056,642       \$ 110,752	Due to other governments	\$ 116,408	\$ 765,957	\$ 523,580	\$ 358,785
Cash and pooled investments       \$ 459,385       \$ 25,708,009       \$ 26,056,642       \$ 110,752         Liabilities         Due to other governments       \$ 459,385       \$ 25,708,009       \$ 26,056,642       \$ 110,752         TOTAL ALL AGENCY FUNDS	TAXES AND PENALTIES				
Liabilities         Due to other governments       \$ 459,385       \$ 25,708,009       \$ 26,056,642       \$ 110,752         TOTAL ALL AGENCY FUNDS	Assets				
Due to other governments       \$ 459,385       \$ 25,708,009       \$ 26,056,642       \$ 110,752         TOTAL ALL AGENCY FUNDS	Cash and pooled investments	\$ 459,385	\$ 25,708,009	\$ 26,056,642	<u>\$ 110,752</u>
TOTAL ALL AGENCY FUNDS	Liabilities				
	Due to other governments	\$ 459,385	\$ 25,708,009	\$ 26,056,642	\$ 110,752
Assets	TOTAL ALL AGENCY FUNDS				
	Assets				
Cash and pooled investments         \$ 668,690         \$ 27,583,017         \$ 27,695,509         \$ 556,198	Cash and pooled investments	\$ 668,690	\$ 27,583,017	\$ 27,695,509	\$ 556,198
Liabilities	Liabilities				
Sector         \$         668,690         \$         27,583,017         \$         27,695,509         \$         556,198		<u>\$ 668,6</u> 90	<u>\$ 27,583,017</u>	<u>\$ 27,695,509</u>	<u>\$ 556,198</u>

**OTHER SCHEDULES**
<u>Schedule 6</u>

#### SCHEDULE OF INTERGOVERNMENTAL REVENUE FOR THE YEAR ENDED DECEMBER 31, 2005

	Go	Governmental Funds	
Shared Revenue			
State			
Highway users tax	\$	4,465,312	
County program aid		2,218,339	
Market value credit		1,567,737	
PERA rate reimbursement		40,232	
Disparity reduction aid		214,100	
Police aid		95,793	
Enhanced 911		91,737	
Total Shared Revenue	\$	8,693,250	
Reimbursement for Services			
State			
Minnesota Department of Human Services	\$	2,356,753	
Payments			
Local			
Local grants	\$	100,000	
Payments in lieu of taxes		6,042	
Total Payments	<u>\$</u>	106,042	
Grants			
State			
Minnesota Department of			
Corrections	\$	271,207	
Public Safety		2,000	
Health		241,495	
Human Services		1,795,382	
Office of Environmental Assistance		87,854	
Pollution Control Agency		14,777	
Total State	\$	2,412,715	
Federal			
Department of			
Agriculture	\$	165,851	
Transportation		25,748	
Environmental Protection		2,100	
Homeland Security		185,880	
Health and Human Services		859,607	
Total Federal	\$	1,239,186	
Total State and Federal Grants	\$	3,651,901	
Total Intergovernmental Revenue	<u>\$</u>	14,807,946	

<u>Schedule 7</u>

#### TAX CAPACITY, TAX RATES, LEVIES, AND PERCENTAGE OF COLLECTIONS

	2004		2005		2006		
	Amount	Net Tax Capacity Rate (%)	Amount	Net Tax Capacity Rate (%)	Amount	Net Tax Capacity Rate (%)	
Tax Capacity Real Property JOBZ Personal Property Tax Increment	\$ 19,977,798 - 949,993 (492,679)		\$ 22,340,333 - 1,018,336 (557,409)		\$ 24,446,588 1,028 1,005,698 (588,129)		
Net Tax Capacity	<u>\$ 20,435,112</u>		\$ 22,801,260		\$ 24,865,185		
Taxes Levied for County Purposes							
General	\$ 5,557,903	26.911	\$ 5,800,222	25.509	\$ 6,109,400	21.513	
Road and Bridge	1,411,042	6.832	1,822,053	8.013	2,024,772	7.13	
Social Services	1,574,433	7.623	1,722,194	7.574	1,997,092	7.003	
County Buildings	336,697	1.63	395,245	1.738	395,245	1.392	
County Library	226,421	2.084	231,899	1.9	232,861	1.526	
Total Taxes Levied for							
County Purposes	\$ 9,106,496	45.08	\$ 9,971,613	44.734	\$ 10,759,370	38.564	
Tax Capacity - Light and Power							
Transmission	\$ 182		\$ 141		\$ 128		
Distribution	8,588		9,955		8,603		
Total Tax Capacity -							
Light and Power	\$ 8,770		\$ 10,096		\$ 8,731		
Light and Power Tax Levies Transmission Distribution	\$	0.969 0.969	\$	0.916 0.916	\$		
Total Light and Power Tax Levies	\$ 13,248		\$ 9,798		\$ 963		

<u>Schedule 7</u> (Continued)

#### TAX CAPACITY, TAX RATES, LEVIES, AND PERCENTAGE OF COLLECTIONS

	2004		2005		2006				
			Net Tax			Net Tax			Net Tax
			Capacity			Capacity			Capacity
	A	Mount	Rate (%)		Amount	Rate (%)		Amount	Rate (%)
Special Assessments									
Ditch	\$	68,750		\$	107,000		\$	91,800	
Sewer and Water		-			-			88,283	
Solid Waste		346,711			278,723			278,723	
ISTS		111,829			117,777			118,843	
Total Special Assessments	\$	527,290		\$	503,500		\$	577,649	
Percentage of Tax Collections for All Purposes		97.95%			98.84%				

Management and Compliance Section

<u>Schedule 8</u>

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2005

# I. SUMMARY OF AUDITOR'S RESULTS

- A. Our report expresses an unqualified opinion on the basic financial statements of Mower County.
- B. No matters involving internal control over financial reporting were reported in the "Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*."
- C. No instances of noncompliance material to the financial statements of Mower County were disclosed during the audit.
- D. No matters involving internal control over compliance relating to the audit of the major federal award programs were reported in the "Report on Compliance with Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance with OMB Circular A-133."
- E. The Auditor's Report on Compliance for the major federal award programs for Mower County expresses an unqualified opinion.
- F. No findings were disclosed that are required to be reported in accordance with Section 510(a) of OMB Circular A-133.
- G. The major programs are:

Temporary Assistance for Needy Families	CFDA #93.558
Social Services Block Grant	CFDA #93.667

- H. The threshold for distinguishing between Types A and B programs was \$300,000.
- I. Mower County was not determined to be a low-risk auditee.

# II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

None.

# III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARD PROGRAMS

None.

# IV. OTHER FINDINGS AND RECOMMENDATIONS

# A. <u>MINNESOTA LEGAL COMPLIANCE</u>

# PREVIOUSLY REPORTED ITEM NOT RESOLVED

# 02-3 Financial Statement Preparation

Previous reports have discussed the need for the County to prepare annual financial reports on a timely basis to comply with Minnesota statutes. Our review for 2005 found some improvement, but significant work is still needed. Specifically, this would include the timely preparation of working trial balances and financial statements. To complete this work, staff may require additional guidance on accounting and reporting principles. Also, management must be committed to a specific timetable for preparing the financial statements and other related information.

We recognize that the County Board has taken steps to improve its financial reporting process. We encourage the County to continue with this process to assure timely financial reporting.

# Client's Response:

Trial balances will be completed as soon as information is gathered from all funds. Financial statements will be prepared using Excel format.

# B. <u>MANAGEMENT PRACTICES</u>

# PREVIOUSLY REPORTED ITEM RESOLVED

#### **Disaster Recovery Plan (97-5)**

Previous reports have recommended that the County prepare a disaster recovery plan to address current business operations should they become disrupted. We recommended that strategies be formulated to guide the County through disruptive times to enable the re-establishment of operations though most likely at a reduced level.

## Resolution

County officials have begun meeting with emergency personnel to identify a formal disaster recovery plan. Also, the County has been approved for a Homeland Security grant that will be used to purchase a backup server and other related hardware. These actions, together with a formal plan approved by the Board, will serve as the basis for restoring County services during business disruptions. We encourage the County Board to continue with efforts toward developing a plan for business continuation.

# C. <u>OTHER ITEM FOR CONSIDERATION</u>

#### Other Postemployment Benefits (OPEB)

The Governmental Accounting Standards Board (GASB) recently issued Statement No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, which establishes financial reporting for OPEB plans, and Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, which governs employer accounting and financial reporting for OPEB. These standards, similar to what GASB Statements 25 and 27 did for government employee pension benefits and plans, provide the accounting and reporting standards for the various other postemployment benefits many local governments offer to their employees. OPEB can include many different benefits offered to retirees such as health, dental, life, and long-term care insurance coverage. If retirees are included in an insurance plan and pay a rate similar to that paid for younger active employees, this implicit subsidy is considered OPEB. In fact, local governments may be required to continue medical insurance coverage pursuant to Minn. Stat. § 471.61, subd. 2b. This benefit is common when accumulated sick leave is used to pay for retiree medical insurance. Under the new GASB statements, accounting for OPEB is now similar to the accounting used by governments for pension plans.

Some of the issues that the County Board will need to address in order to comply with the statements are:

- determine if employees are provided OPEB;
- if OPEB are being provided, the County Board will have to determine whether it will advance fund the benefits or pay for them on a pay-as-you-go basis;
- if OPEB are being provided, and the County Board determines that the establishment of a trust is desirable in order to fund the OPEB, the County Board will have to wait until legislation is enacted authorizing the creation of an OPEB trust and establishing an applicable investment standard; and
- in order to determine annual costs and liabilities that need to be recognized, the County Board will have to decide whether to hire an actuary.

If applicable for Mower County, GASB Statements 43 and 45 would be implemented for the years ended December 31, 2007 and 2008, respectively.

# Client's Response:

The County Board has reviewed actuary reports regarding retiree insurance and will develop a funding plan in addition to the pay-as-you-go funding in place.

# **OTHER REQUIRED REPORTS**



# **STATE OF MINNESOTA** OFFICE OF THE STATE AUDITOR

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# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of County Commissioners Mower County

We have audited the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Mower County as of and for the year ended December 31, 2005, and have issued our report thereon dated November 3, 2006. We did not audit the financial statements of the Mower County Housing and Redevelopment Authority, the discretely presented component unit, as of and for the year ended September 30, 2005. These financial statements were audited by other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered Mower County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting to be a material weakness.

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# Compliance and Other Matters

As part of obtaining reasonable assurance about whether Mower County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Minnesota Legal Compliance

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minnesota Legal Compliance Audit Guide for Local Government*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65. Accordingly, the audit included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

The *Minnesota Legal Compliance Audit Guide for Local Government* contains six categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, and miscellaneous provisions. Our study included all of the listed categories.

The results of our tests indicate that, for the items tested, Mower County complied with the material terms and conditions of applicable legal provisions, except as described in the Schedule of Findings and Questioned Costs as item 02-3.

This report is intended solely for the information and use of the Board of County Commissioners, management, and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

End of Fieldwork: November 3, 2006



# **STATE OF MINNESOTA** OFFICE OF THE STATE AUDITOR

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# REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of County Commissioners Mower County

# Compliance

We have audited the compliance of Mower County with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended December 31, 2005. Mower County's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

Mower County's financial statements include the operations of the Mower County Housing and Redevelopment Authority (HRA), which expended \$548,113 in federal awards during the year ended September 30, 2005, which are not included in the Schedule of Expenditures of Federal Awards. Our audit described below, did not include the operations of the HRA because it was audited by other auditors.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program

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occurred. An audit includes examining, on a test basis, evidence about Mower County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, Mower County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2005.

# Internal Control Over Compliance

The management of Mower County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

#### Schedule of Expenditures of Federal Awards

We have audited the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Mower County as of and for the year ended December 31, 2005, and have issued our report thereon dated November 3, 2006. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Board of County Commissioners, management, and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

End of Fieldwork: November 3, 2006

<u>Schedule 9</u>

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2005

Federal Grantor Pass-Through Agency Grant Program Title	Federal CFDA Number	Expenditures	
U.S. Department of Agriculture			
Passed Through Minnesota Department of Health			
Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	\$	140,928
Passed Through Minnesota Department of Human Services			
Matching Grants for Food Stamp Program	10.561		24,923
Total U.S. Department of Agriculture		\$	165,851
U.S. Department of Transportation			
Passed Through Minnesota Department of Transportation			
Highway Planning and Construction	20.205	\$	22,177
Federal Transit Capital Assistance Grant	20.507		1,201
Formula Grants for Other Than Urbanized Areas	20.509		2,370
Total U.S. Department of Transportation		\$	25,748
U.S. Environmental Protection Agency			
Passed Through Minnesota Department of Health			
Nonpoint Grant	66.460	\$	2,100
U.S. Department of Health and Human Services			
Passed Through Minnesota Department of Human Services			
Promoting Safe and Stable Families	93.556	\$	6,570
Temporary Assistance for Needy Families	93.558		358,253
Child Care Development Block Grant	93.575		14,040
Child Care Mandatory and Matching Funds	93.596		24,284
Child Welfare Services - State Grants	93.645		23,672
Foster Care Title IV-E	93.658		65,737
Social Services Block Grant Title XX	93.667		261,555
Independent Living Grant	93.674		6,698
Community Mental Health Block Grant	93.958		3,480
Passed Through Minnesota Department of Health			
Centers for Disease Control and Prevention - Investigations			
and Technical Assistance	93.283		47,539
Maternal and Child Health Services Block Grant	93.994		47,779
Total U.S. Department of Health and Human Services		\$	859,607

<u>Schedule 9</u> (Continued)

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2005

Federal Grantor Pass-Through Agency Grant Program Title	Federal CFDA Number	Expenditures	
U.S. Department of Homeland Security			
Passed Through Minnesota Department of Public Safety			
Homeland Security	97.004	\$	45,160
State Domestic Preparedness	97.036		135,298
Disaster Assistance/Hazard Mitigation Grant	97.039		5,422
Total U.S. Department of Homeland Security		\$	185,880
Total Federal Awards		\$	1,239,186

#### Notes to Schedule of Expenditures of Federal Awards

 The Schedule of Expenditures of Federal Awards presents the activity of federal award programs expended by Mower County, except for those expended by its discretely presented component unit, the Mower County Housing and Redevelopment Authority (HRA). The HRA had a separate audit. The County's reporting entity is defined in Note 1 to the basic financial statements.

2. The expenditures on this schedule are on the modified accrual basis of accounting.

3. Pass-through grant numbers were not assigned by the pass-through agencies.