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Mississippi Headwaters Board (MHB) 2003-2005 Biennial report to the MN State Legislature:

Ensuring the Economic and Environmental Future of the first 400 miles of America's Greatest River over the last 25 years

08 - 0445

Why is this report submitted?

MN Stat. 103F.377 states

"During the first year of each biennial legislative session, the (MHB) board shall prepare and present to the appropriate policy committee of the legislature a report concerning the actions of the board in part must include an assessment of the effectiveness of the plan and its implementation in protecting and enhancing the natural, scientific, historic, recreational and cultural values of the Mississippi River and related shore lands situated within the member counties."

Who is the MHB?

The MHB consists of 8 elected County Commissioners from the following 8 counties: Aitkin, Beltrami, Cass, Clearwater, Crow Wing, Hubbard, Itasca and Morrison, an Advisory Committee, as well as many volunteers. Originally, the incorporated areas did not join the MHB. To date, three municipalities have adopted MHB minimum standards through the annexation process outlined in MN Stat. 103F.375. This activity serves to fulfill the uniform and common administration of the minimum standards in the Plan as required by Statute. Other municipalities along the Corridor are considering adopting MHB standards.

Minnesotans can be proud that MHB was the first River protection **joint** powers board and has served as a model for many similar joint powers groups in Minnesota, and other states. As a result of the grass roots efforts the Counties protect the first 400 miles of the most beautiful and untouched stretches of the greatest River in North America, the Mississippi. Through a Memorandum of Understanding (MOU) and a partnership with the Leech Lake Band of Ojibwa who administer MHB standards on tribal trust lands in the Corridor.

MHB has evolved into a regional unifying entity facilitating management joint water protection, wildlife habitat, forest and shore land protection projects through grant writing, annual NW Regional Science Fairs and educational activities.

Why is MHB still here?

- 1. Provide protection of a national resource at a local level of government.
- 2. Facilitate a regional and unified voice for the region.
- 3. Facilitate funding for special projects in fulfillment of common goals for the Upper Mississippi River Basin.
- 4. Satisfy the Federal requirements of the National Park Service.
- 5. Balance the positive aspects of increasing pressures for economic development with the need to sustain natural amenities.
- 6. Provide these services in a cost effective manner.
- 7. Provide citizens easy access to regulators.
- 8. Provide a funding and facilitating vehicle for special projects across jurisdictional boundaries.
- 9. Protect one of Minnesota's most critical drinking water sources.

MN Stat. 103F.369 Subd. 4 states: The **Purpose** is "to assure that the plan is not nullified by unjustified exceptions in particular cases and to promote uniformity in the treatment of applications for exceptions (through) a review and certification procedure..."

The MHB Mission statement is: To protect and enhance the scientific, natural, cultural, historic, and recreational values of the first 400 miles of the Mississippi River.

Originally, Senator Lessard proclaimed that the \$35 million being set aside by the federal government for the purchase of private lands by the federal government was <u>inadequate and unnecessary</u>. He stated money could be saved if the Counties maintained protective controls. The job could be done cheaper and better without condemnation of private lands. MHB's current annual administrative budget is \$75,500 (\$65,000 received from the State of Minnesota budget + \$10,500 cash with \$1,086,470.23* of In-kind from the 8 Counties). MHB's track record shows that the Senator was correct. MHB has done the task for 25 years for less than the initial budget suggested by the Federal Government.

MHB was and can still do it cheaper however our budget has gone from \$130,000 to \$65,000 (state funding) and County appropriation has dropped from \$3,000 to \$1,500 annually. Due to these cuts we no longer maintain adequate staff levels to do the necessary grant writing that secures additional monies to support and/or develop the following projects within the 8 counties w/in the Upper Mississippi River corridor:

- NW Regional Science Fair (one of only two educational programs still maintained to satisfy our mandated obligation)
- River Watch Program (the 2nd educational program still maintained but at diminished levels)
- Snowden and Blackberry SWCD Shoreline restoration
- Baxter City Whiskey Creek/Monet Pond erosion control
- Ten Mile Lake/Upper Boy River stewardship projects
- Cass County ESD Septic Inventory
- MHB/MDOH Wellhead inventory workshops
- Hubbard County ESD Crescent Shores wastewater treatment
- Master Gardener Shoreline restoration
- Bi-annual Newsletter
- Local Realtor workshops on land/water regulations
- Involvement and support of area lake property owner's effort with respect to dam management
- Joint involvement in watershed projects with area Tribal

Special projects are conducted, as grants are available and in keeping with the legislative directive.

MHB funded Projects in collaboration with partners

▶ Scientific and Natural Values protected and enhanced through:

- 1. River Watch (RW) program. Original funding in 1990 was through the Blandin Foundation. Current funding is through MHB, Minnesota Power, County Water Planning taskforces, and lake associations.
- 2. An annual Youth Congress fulfill the scientific protection and enhancement of the River by providing community based monitoring in the educational system in collaboration with local water planning taskforces. Approximately 23 schools are involved with an average of 10 students per year. Youth Congresses were held where students and teachers presented information, data and stream monitoring experiences.
- 3. The Rossman Water Book which publishes ACOE (Army Corps of Engineers) water level data from Headwaters dams in an easy to use format shows acceptable ranges and water level trends since 1898. This encompasses both current and historical data scientifically showing trends which impact recreation/natural impacts and certainly culture. Funders: MHB, Blandin Foundation and website from Paul Bunyan.net.
- **4.** In conjunction with this project, MHB has worked with the ACOE and other dam tenders through a letter of agreement to discuss dam management techniques in public forums and receive citizen input regarding better ways of managing the dams as a system. This was especially important during the high ground water and surface levels of 1999.
- 5. MHB has continued to support the ACOE and WAPOA (Whitefish Area Property Owners) in efforts to better serve the Upper Mississippi River Basin with respect to dam management, specifically at Cross Lake, Bemidji, Cass Lake, Stump Lake, and Lake Winnibigoshish, including Ottertail Dam, Knudsen Dam and Federal Dam.
- 6. Four Public informational meetings (ROPE study) were conducted with the Corps and the dam tenders. Public meetings were held with the ACOE in an effort to receive citizen considerations in determining the need for revision of reservoir management formulas. Formulas presently used by ACOE dams and others were for 'turn of the century' purposes, which may no longer be valid. The Rossman Water book places relevant information on these subjects in an understandable scientific format for citizen use.
- 7. Approximately 16 MHB/MDOH wellhead inventory workshops for MHB counties (used by MN Geologic Survey) to develop data for Wellhead protection.
- 8. As a result, Source Water Protection and Well-head modeling will be enhanced more accurate in scientifically determining areas of land surrounding water sources which may need protection from certain uses in order to protect public water supplies
- 9. 319 grant completion. Projects and workshops included: NW Regional Science Fair, Snowden and Blackberry SWCD Shoreline restoration, Ten Mile Lake/Upper Boy River stewardship project, Cass County ESD Septic Inventory, Hubbard County ESD Crescent Shores wastewater treatment, Baxter City Whiskey Creek/Monet Pond erosion control, and Master Gardener Shoreline restoration
- 10. Cass County Upland model pilot project (through LCMR/319 grant) uses GIS ranking technique to scientifically determine the best location options for development, and determine mitigation needed in specific areas in order to allow certain uses.

➤ Cultural Values protected and enhanced:

- 11. Through a Memorandum of Understanding the Leech Lake Band of Ojibwa jointly address citizen complaints, common administration, joint watershed projects, and support each other toward mutual goals for the Mississippi River.
- 12. County Realtors Certification Pilot project which informed realtors and the public as to the basic land use options in land transactions, which are implemented through the Plan.
- 13. Shore land workshops informing citizens of plan implementation guidelines, new scientific methods through EQIP (University of MN Extension), and the 319 Grant.
- 14. Revisions and update of the 1992 MHB Management Plan have been conducted on a yearly basis by a series of public meetings taskforce and Technical Committee meetings. Public hearings at the county level resulted in 8 resolutions of support.
- 15. Updates of Memorandums of Understanding with state, tribal, and federal agencies are being discussed.
- 16. Routine implementation of the Plan consists of monthly meetings to conduct business, responding to citizens' requests, networking, and providing support to partners. Approximately 228 building permits were issued under the MHB minimum standards. There were about 36 variances certified, 25 conditional uses approved, 2 plats certified, 3 amendments to ordinances certified, 27 complaint responses, 1 appealed decision, and 7 administrative approvals. Updates of MOU's with the Forestry service, the DNR, The PCA, the Leech Lake Band of Ojibwa are in process as required under MN Stat 103F. 367 subd, 8. MHB's support and inclusion has been solicited by the Star Island Protective League on issues of concern and a strong partnership has unfolded. One of Star Island's unique features is Lake Windigo contained within it. However, MHB declined a request for membership on the Advisory Committee due to lack of funding as well as other concerns. The Plan update is funded by the legislative grant and Counties.

► Historic Values protected and enhanced:

17. Oral History Project, "Voices of the River, Tributaries from the Past". Fifty oral histories of events from 1910-1960 have been compiled in two phases of a 3-phase project in fulfillment of enhancement and preservation of the Mississippi River historic values in Minnesota. Fourteen workshops have been conducted training volunteer interviewers. Funded by the Minnesota Historical Society, MHB, MN Power and stretched by volunteers from local historical societies, RSVP and the MHB Advisory Committee.

The sustainability of the tourism industry and the timber industry represents the **effectiveness** of the protection and enhancement of the natural, historic and cultural values in the Mississippi River corridor by the MHB. Resources need to be directed to the outstare Mississippi River Corridor and Headwaters Lakes where quality of outstare living is optimized. Collaborative coordination of local efforts to provide" consistent administration" of MHB's minimum standards should continue in order to sustain the natural amenities. The amenities are the reasons for the rapid growth along this wonderful, natural, meandering Mississippi River and the beautiful Mississippi Headwaters Lakes.

The MHB fulfills the legislative purpose through partnerships, stewardship and education. Thank you for being a part of this great collaborative effort. Take pride in Minnesota's role in protecting and preserving this Nations greatest and most beautiful River, the mighty Mississippi.

2003-2005 MHB Board and Staff

Aitkin: Darrell Bruggman (Brian Napstad '05)

Beltrami: Jack Frost

Cass: Dick Downham (Virgil Foster '05)

Clearwater: Dean Newland

Crow Wing: Ed Larsen - Vice Chair

Hubbard: Swede Nelson Itasca: Russ Klegstad

Morrison: Bill Block - Chair

Office Support Staff: Pam Kichler

Technical Committee: Consists of Planning and Zoning administrators from all 8 Mississippi Headwater Corridor counties

Other consult (on an as needed basis):

Leech Lake Band of Ojibwa

Forestry Service

ACOE

PCA

DNR

BWSR

NRCS

SWCD

2005 Advisory Committee:

Robert Greifzu – Aitkin
Bill Patnaude – Beltrami
Doug Sandstrom – Cass
Jim Cairns - Clearwater
Dan Hecht – Clearwater
Daryl Hartman – Crow Wing
Tom Cowell – Crow Wing
Dave Hills – Crow Wing

Marty Skoglund - Morrison

Tom Witkowski – Crow Wing Ray Nelson – Crow Wing Jim Hodgson – Crow Wing Harold Cotant - Hubbard James Cole - Hubbard David Bachman - Itasca Willard Doucette - Morrison Roger Kuklok - Morrison

ATTACHMENTS:

MHB 2003-2005 Biennial Budget

County Zoning Actions '03-'05

In-Kind Report '03-'05

		2001-02		2002-03		2003-04		2004-0
		Proposed		Proposed		Proposed		Propos
EXPENSES	(Breakdown)	Budget	(breakdown)	Budget	(breakdown)	Budget	(breakdown)	Budge
Salaries		87,782	100/0	97,449		31,098		31,
FT Director	46,991		49210		0		0	
FT Office Manager	\$32,311		39250		0		0	
Casual Staff	8,480		8989		0		0	
Half Time Administrative Asst	0	40.000	0	0.000	31098	0.400	31098	<u> </u>
Per Diems		10,000	7000	9,000	5.100	6,436	5400	6,
MHB (\$50/mtg)(includes MP mtgs)	7,000		7000		5436		5463	
Advisory Committee (\$45/mtg)	3,000		3000		1000	0.040	1000	
FICA/ PERA/ Medical Benefits		16,000	20,500	20,500	2,040	2,040	2,040	2,
Insurance Coverage (E&OLiability)	-	3,180	3,000	3,000	2,321	2,321	2,321	2
State Audit (dedicated fund)	 	2,250	2,250	2,250	1,700	1,700	1,700	1.
Publications	 	10,000	0500	10,000		0		
Quarterly newsletter (inc. postage)	10,000		8500		0		0	
Biennial Report	3,000		1500		0		0	
Professional Services		7,500		6,000		3,900		3
Attorney services - general	5,000		5,000	····	3,500		3,500	
Computer & website services	2,500		1500		400		400	ļ <u>.</u>
Meetings (includes MP mtg costs)	 	6,000	8,000	5,000	0	5 500	5.500	
Mileage (\$.345/mile to \$.375 in '04)	-	10,000	13,500	10,000	5,500	5,500	5,500	5
Office Operations	-	12,500		20,000		7,105		7
Copies	4,000		4000		800		800	
Postage (was Cass Cty Inkind)	3,400		3400		600		600	
Phone (was inkind)	2,600		2600		500		500	
Cass County fiscal services	0	0	7500		4405		4405	
Supplies	2,500		2500		800		800	
Capitol Improvement		2,000	1,200	1,200	1,000	1,000	1,000	1
River Watch (3 workshops, 2 visits per 12 s		29,000		29,551		3,200		3
Consultant/ Training	23,000		23000		2200		2200	
Mileage (\$.325/ mile)	1,000		500		0		0	
Reagents/ equip. aid to counties	4,000		4000		1000		1000	
Youth Congress	1538		1551		0		0	
Oral History co-pay/ Consultant		5,000	4,000	4,000	700	700	700	
Comp. Mgmt. Plan Update (MP)		31,000		0		0		
Consultant	20,000							
Attorney services - Mgmt Plan	3,000		0		0		0	
Mapping	6,000							
Copies of MP review drafts	2,000							
Printing Final Plan	0							
TOTALS		232750		217399		65,000		65
	<u> </u>							
MHB 2003-2005 Biennial Budget								
		2001-02		2002-03		2003-04		2004-
		Proposed		Proposed		Proposed		Propos
REVENUES		Budget		Budget		Budget		Budg
Seneral Fund								
DNR		170,000		170,000		65,000		65
Interest		750		750		185		
Sales		500		500		135		
Fees		20000		20000		0		
Anticipated County Support		16,000		12,000		10,500		10,
RW Support		21,500		21,500		1,000		1,
Services to RDN/SWP Initiative		0		0		0		• • • • • • • • • • • • • • • • • • • •
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dedicated 99-00 carryover (approx.)	 	4000		4000				
Other revenue (10% holdback-grants)		0		0		11820	~	11
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				217,950				

Activity	Aitkin	Beltrami	Cass	Clear water	Crow Wing*	Hubbard	Itasca	Morrison	Total Actions
Permits issued	28	33	27	0	64	16	23	37	228
Variances	0	6	2	0	6	20	0	2	36
Conditional use	2	2	4	2	1	13	1	0	25
Disapprovals	0	2	0	0	1	0	0	1	4
Plat	0	0	0	0	1	0	1	0	2
Amendment	0	1	0	0	2	0	0	0	3
Municipal Annexations/ adoption of standards	1 Palisade	2	0	0	1	0	0	6 Little Falls	10
Complaint response/ref	5	3	12	0	0	2	0	5	27
Appealed decisions	0	1	0	0	0	0	0	0	1
Admin. approvals	1	0	4	2	0	0	0	0	7
Public Meetings held/attended	14	22	12	6	6	14	4	3	81
Educational workshops	1	1	0	0	2	1	0	0	5
Forest Management Plans	1	2	0	2	3	1	3	0	12
TOTAL ACTIVI- TIES	53	75	61	12	87	67	32	54	441

^{* -} numbers were based on the last biennial for Crow Wing County (01-03)

nth	Countles:	Ait	kin		Beltrami		Cass	С	learwater	c	row Wing	Н	ubbard	 Itasca	Morrison		
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Mississ	іррі Неа	adwaters	Board In-kiı	nd Report	2004/200	5					
Month	Counties:	Aitkin	Beltrami	Cass	Clearwater	Crow Wing	Hubbard	Itasca	Morrison		
July	Z I	\$ 932.78	s - S	300.00	\$ -	\$ 2,840.00	\$ 400.00	\$ -	\$ 969.54	\$ 5,442,32	
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Į	TOTAL	\$ 276.24	`		\$ 400.00	\$ 429.52	\$ 849.85	\$ -	\$ 2,858.72	\$ 22,019.52	
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ŀ			\$ - \$		\$ -					6,958.34	
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Bold/Italic monthly enteries indicate that the #'s have changed after the DNR request was submitted