Agency Purpose

he University of Minnesota is both the state's landgrant university, with a strong tradition of education and public service, and a major research institution, with faculty of national and international reputation. Its statutory mission is to "offer undergraduate, graduate, and professional instruction through the doctoral degree, and [to] be the primary state supported academic agency for research and extension services." (M.S. 135A.052)

The University of Minnesota, founded in 1851, has four campuses (Twin Cities, Duluth, Morris, Crookston), a collaborative center at Rochester, and research and outreach centers and regional extension offices throughout the state.

The University of Minnesota is a multi-campus university. The chief operating officers for the Twin Cities campus also serve as the senior officers for the entire University.

The Twin Cities campus is one of the three largest campuses in the country in terms of enrollment (49,500 students) and also one of the most comprehensive. It is the state's major research campus and with more than \$500 million annually in research grant awards, it accounts for more than 98% of all research expenditures at Minnesota's higher education institutions, both public and private.

The Duluth campus (10,000 students) is a comprehensive regional university that offers instruction through the master's degree and has unique research strengths in natural and fresh water resources.

The Morris campus (1,900 students) provides an innovative

and high quality residential undergraduate liberal arts education to a very select and intellectually-gifted student body.

The Crookston campus (2,300 students) provides career-oriented education at the baccalaureate level, primarily in poly-technical disciplines.

The Rochester collaborative center is focused on meeting the educational needs of the Rochester area at the upper division and post-baccalaureate levels.

Core Functions

The University of Minnesota's three mission activities are 1) teaching and learning, 2) research and discovery, and 3) outreach and public service.

Teaching and Learning: The University of Minnesota provides instruction through a broad range of educational programs that prepare undergraduate, graduate, and professional students for productive roles in society.

Research and Discovery: The University of Minnesota generates and preserves knowledge, understanding, and creativity by conducting research, scholarship, and artistic activity.

Outreach and Public Service: The University of Minnesota exchanges its knowledge and resources with society by making them accessible to the citizens of the state.

At A Glance

Governance:

The University of Minnesota is governed by a 12-member, legislatively appointed Board of Regents.

Statewide Presence:

- 4 campuses (Crookston, Duluth, Morris, Twin Cities)
- 1 collaborative center in Rochester
- ♦ 6 research & outreach centers (Crookston, Grand Rapids, Lamberton, Morris, Rosemount, Waseca)
- 18 regional University of Minnesota Extension Service offices

Annual Budget:

\$2.18 billion (FY 2003 actual revenues)

Student Enrollment (Fall 2003):

40,324	Undergraduate
13,382	Graduate
2,923	Professional
7,140	Non-Degree
63,769	TOTAL for all campuses

Faculty and Staff (Fall 2003):

17,918	Faculty and Staff
13,654	Student Workers

Operations

The University of Minnesota conducts its mission activities from its campuses and other facilities throughout the state. Each year, the University of Minnesota:

- provides instruction for more than 60,000 students;
- graduates nearly 11,000 students, 35% with graduate or first professional degrees;
- conducts approximately \$500 million in research sponsored by the National Institutes of Health, the National Science Foundation, many other federal agencies, and numerous private companies and foundations; and
- reaches out to more than one million Minnesotans through various outreach and public service activities.

Budget

The University of Minnesota's FY 2003 revenues of \$2.18 billion are a combination of five main sources of revenue:

◆ Gifts, Grants, and Contracts
♦ State Appropriations:
♦ Tuition and Fees:
♦ Sales Revenue:
♦ Endowment/Other:
\$740 million / 29%
\$637 million / 29%
\$430 million / 20%
\$343 million / 16%
\$34 million / 1%

The University of Minnesota's total state appropriation includes both a general unrestricted appropriation that supports the University's core operations and appropriations that are restricted to special purposes (e.g., University of Minnesota Extension Service).

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	Dollars in Thousands							
	Curr	ent	Forecas	Biennium				
	FY2004	FY2005	FY2006	FY2007	2006-07			
Direct Appropriations by Fund								
Environment & Natural Resource								
Current Appropriation	290	291	291	291	582			
Forecast Base	290	291	0	0	0			
Change		0	(291)	(291)	(582)			
% Biennial Change from 2004-05			, ,	, ,	-100%			
General								
Current Appropriation	547,284	550,067	550,067	550,067	1,100,134			
Forecast Base	547,284	550,067	608,429	565,455	1,173,884			
Change		0	58,362	15,388	73,750			
% Biennial Change from 2004-05				·	7%			
Health Care Access								
Current Appropriation	2,157	2,157	2,157	2,157	4,314			
Forecast Base	2,157	2,157	2,157	2,157	4,314			
Change		0	0	0	0			
% Biennial Change from 2004-05				!	0%			
Expenditures by Fund Direct Appropriations								
Environment & Natural Resource	290	291	0	0	0			
General	547,284	550,067	608,429	565,455	1,173,884			
Health Care Access	2,157	2,157	2,157	2,157	4,314			
Open Appropriations								
Special Revenue	23,359	21,861	21,644	21,429	43,073			
Statutory Appropriations								
Miscellaneous Agency	5,600	4,918	5,858	5,862	11,720			
Total	578,690	579,294	638,088	594,903	1,232,991			
Expenditures by Category		Ī						
Local Assistance	578,690	579,294	638,088	594,903	1,232,991			
Total	578,690	579,294	638,088	594,903	1,232,991			
Expenditures by Program		Ī						
Maintenance & Operations	547,284	550,067	608,429	565,455	1,173,884			
Medical Education	25,516	24,018	23,801	23,586	47,387			
Permanent University Fund	5,600	4,918	5,858	5,862	11,720			
Lcmr/Mn Resources	290	291	0	0				
Total	578,690	579,294	638,088	594,903	1,232,991			

Program: MAINTENANCE & OPERATIONS

Narrative

Program Description

The University of Minnesota, through its land grant mission of teaching and learning, research and discovery, and public engagement, is dedicated to advancing knowledge and serving as a partner for the public good. Each year, the University serves more than 60,000 students, conducts approximately \$500 million in externally sponsored research and reaches out to more than one million Minnesotans through public service activities. All of the various activities necessary to bring this three-part mission to life make up the "program" of maintenance and operations.

State appropriations to the University are allocated throughout the system. State funding supports the work on each campus, across all units, in each college, and across a wide variety of departments and centers. The state special appropriations are restricted to particular purposes as indicated in law, while the general operations and maintenance appropriation is unrestricted and is used to support a portion of the University's core cost of instruction, research, public service, academic support, institutional support, student services and support, and operation and maintenance of the physical plant. Combined, these functions categories of expense make up the total of University operations.

Population Served

The University of Minnesota provides services to students and citizens of the state. Some of the University's services are so far-reaching that citizens of the nation and the world are beneficiaries. The University's missions of teaching and learning, research and discovery, and outreach and public service are mutually reinforcing activities and often intersect in the delivery of services.

The *instructional mission* serves students throughout their lifetimes and is delivered in different modalities—from classroom instruction, to the Internet, to outreach activities in local communities. Over 60,000 students enroll in

Program at a Glance

Governance

The University of Minnesota is governed by a 12-member, legislatively-appointed Board of Regents.

Instruction

Student Enrollment (Fall 2003):
40,324 undergraduate
13,382 graduate
2,923 professional
7,140 non-degree
63,769 TOTAL for all campuses

- Twelve academic programs rank in the top 15 nationally
- ♦ More than 11,500 degrees awarded in 2003
- More than 75% of all freshman live on campus

Research

- \$513 million in research grant awards in FY 2003; \$339 million from federal agencies and the balance from private sources, industry, and state and local governments
- 98% of research and development conducted by higher education institutions in Minnesota is conducted at the University of Minnesota
- ◆ 53 patents issued to U researchers in 2003 and 53 new technologies licensed

Public Service

- More than 1 million people served annually
- Regional Extension offices that serve all of Minnesota
- ♦ 6 research and outreach centers in state

undergraduate, graduate, and professional degree programs at the University. Programs at the University can be viewed at

http://www1.umn.edu/twincities/02_academics.php#1 Talented secondary students receive instruction through the Post-Secondary Education Option Act, the Talented Youth Mathematics program, the Native Americans Into Medicine High School Superstar Program, and many other programs. Adult learners have opportunities through online courses, professional development courses, and certificate programs, as well as educational outreach programs in communities throughout the state.

Research conducted at the University of Minnesota benefits the state and all of society. Research fuels job creation—for every \$1 million spent on university-based research, 38.1 jobs are created in Minnesota. Research expands the sum of human knowledge and research labs provide the training ground for future scientists. Research at the University has resulted in discoveries and inventions in agriculture, medicine, engineering, and other fields. Many start-up companies have been formed and technologies licensed as a result of University research. Discoveries — from seed stock to plant varieties, from animal vaccines to drugs for humans, from medical devices to engineering applications — all contribute to the high quality of life in Minnesota. Current

Program: MAINTENANCE & OPERATIONS

Narrative

University of Minnesota research programs are sponsored by hundreds of federal agencies, private foundations, and private companies. These sponsors are among the many who are served by the University. Highlights of FY 2004 research activity are at http://www.ospa.umn.edu/communications/publications/gateway/summer04.pdf

The *outreach and public service mission* of the University serves communities throughout the state. Outreach programs serve as a way to transfer and exchange knowledge between the University and society. A full range of University expertise is offered to respond to the diverse needs of the citizens of the state. More than one million people are served annually by University public service activities. The largest program is the University of Minnesota Extension Service. Examples of the wide range of other programs available are: mini-medical school, a swine disease eradication program, telemedicine, economic development for northeastern Minnesota, a health care purchasing alliance, cooperative programs with school districts, and technology training. The Minnesota Geological Survey, the Veterinary Diagnostics Laboratory, and the Center for Urban and Regional Affairs are just a few of the centers at the University offering outreach services. University of Minnesota faculty who are veterinarians, dentists, pharmacists, and physicians also provide a special kind of public service through their clinical work at the University and affiliated hospitals and clinics.

Services Provided

The University of Minnesota's three mission activities are 1) teaching and learning, 2) research and discovery, and 3) outreach and public service.

- 1. Teaching and Learning: The University of Minnesota provides instruction through a broad range of educational programs that prepare undergraduate, graduate, and professional students for productive roles in society.
- 2. Research and Discovery: The University of Minnesota generates and preserves knowledge, understanding, and creativity by conducting research, scholarship, and artistic activity.
- 3. Outreach and Public Service: The University of Minnesota exchanges its knowledge and resources with society by making them accessible to the citizens of the state.

Historical Perspective

Over the past decade, the University has given high priority to continuing the improvement of its undergraduate, graduate, and professional programs as can be measured by the success of its students (e.g., increased applications, quality of applicants, student satisfaction, and graduation and retention rates). The University offers unique opportunities to its undergraduates through its Undergraduate Research Opportunities Program, intensive seminars with distinguished faculty, and a wealth of disciplines for study, including many cutting-edge interdisciplinary fields. The University has also expanded residential learning—an educational model in which students with shared academic interests choose to reside together. And in cooperation with the state of Minnesota, the University has invested more than \$1 billion in capital improvements on all of its campuses to enhance the learning and research environments for students.

The University continues to grow its highly ranked research endeavor to meet the needs of the state and nation. In FY 2003, the University was awarded \$513 million in grants to pursue research activities. Included in this figure is approximately \$339 million from federal agencies; additional grants were received from business and industry as well as state and local governments. The University was issued 53 patents in FY 2003, currently has more than 580 active licenses with industry, and is ranked sixth nationally in the number of start-up companies formed as a result of university research.

Throughout the decades, the University has fulfilled its mission as the state's land-grant university through numerous public service and outreach activities. The best known, the University of Minnesota Extension Service, is one of the principle ways in which the University delivers the practical applications of its research to the citizens of the state. Through the commercialization of technology, continuing education programs, medical and dental clinics, and numerous other public engagement activities, the University of Minnesota enriches the lives of all Minnesotans.

Program: MAINTENANCE & OPERATIONS

Narrative

Key Measures

In 2000, the Board of Regents requested that three institutional reports — institutional measures, unit compact plans, and an annual academic plan and report — be consolidated into one comprehensive report. This consolidated report, the University Plan, Performance, and Accountability Report, is available at http://www.evpp.umn.edu/uplan/2003/1titlepage2.pdf This report provides an overview of the University of Minnesota and its academic priorities, accountability measures for each campus, as well as University-wide measures related to public engagement, efficiency and effectiveness, and finances.

Program Funding

The general state appropriation for the University of Minnesota totaled \$545 million in FY 2003. In addition to this general appropriation, the University receives restricted state funding for specific purposes at the University. Among these restricted appropriations are the four separate appropriations called State Specials (\$72 million in FY03); revenue from a portion of the cigarette tax that provides funding to the Academic Health Center)*; MinnesotaCare funds for primary care resident educational programs (\$2.5 million in FY03); and various Legislative Commission on Minnesota Resources (LCMR) funded projects.

Combined, these general and restricted sources of state funding supported approximately 29% of the University's FY 2003 total budget.

*Note: In FY03 the Academic Health Center received statutorily appropriated income from the two medical education endowments established with tobacco settlement revenue (\$18.9 million in FY03). In FY04 this funding source was replaced with a dedication of 6.5 cents per pack of cigarette tax revenues.

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MAINTENANCE & OPERATIONS Program:

Enrollment Adjustment

Fiscal Impact (\$000s)	FY 2006	FY 2007	FY 2008	FY 2009	
General Fund	·				
Expenditures	58,362	15,388	15,388	15,388	
Revenues	0	0	0	0	
Other Fund					
Expenditures	0	0	0	0	
Revenues	0	0	0	0	
Net Fiscal Impact	58,362	15,388	15,388	15,388	

Agency Request

Per Minnesota Statutes, section 135A.031, the University of Minnesota is requesting an appropriation increase of \$42,974,000 nonrecurring and \$15,388,000 recurring beginning in FY 2006 to fund state obligations for the funding formula enrollment adjustment.

Background

The current funding formula for higher education has been in place since the 1996-1997 biennium. It was designed to recognize that certain costs at higher education institutions are variable and change with enrollment. Essentially, the formula recognizes that 65% of the instructional services base of each institution will fluctuate with each 2% change in enrollment.

In FY 2004, the funding formula enrollment adjustment for the University was \$9,035,000 recurring and a negative (\$3,163,000) nonrecurring. Although the University's total appropriation was decreased for FY 2004, the overall calculations did recognize these stated enrollment adjustment amounts in arriving at the final reduced appropriation. The recurring adjustment of \$9,035,000 was based on an actual 6% enrollment increase in FY 2002 over the FY 2001 enrollment base. The additional negative (\$3,163,000) base adjustment in FY 2004 was made to back out a nonrecurring positive adjustment of that same amount in the previous year. No funding adjustment was made for actual or estimated enrollments related to FY 2003, 2004 or 2005.

The University's actual 2003 enrollment exceeded the enrollment base by an additional 6%. This generates a funding adjustment of \$12,198,000 based on 65% of the FY 2003 instructional base. Because the University's FY 2004 and 2005 appropriations did not include any adjustment related to FY 2003 enrollments, the request for FY 2006 includes three years of nonrecurring funding (\$12,198,000 x 3 = \$36,594,000) for the years 2003, 2004 and 2005 plus the recurring adjustment associated with that year (\$12,198,000).

In addition, the University's actual 2004 enrollment exceeded the enrollment base that year by 2%. This generates a funding adjustment of \$3,190,000 based on 65% of the FY 2004 instructional base. Again, because the University's FY 2004 and 2005 appropriations did not include any adjustment related to FY 2004 enrollments, the request for FY 2006 includes two years of nonrecurring funding for 2004-2005 (\$6,380,000) plus the recurring funds associated with that year (\$3,190,000).

This request does not include any adjustments related to estimated enrollments for FY 2005, 2006 or 2007. As allowed by the formula, the University calculates its funding enrollment adjustments solely on a lagged basis, based on actual enrollments, rather than on projected future enrollments. Therefore, the 2008-2009 biennial request will include adjustments related to FY 2005 and 2006, should enrollments continue to exceed the base.

		INSTRU	JCTIONAL BA	SE CALCULA	ATIONS (Per M	I.S. 135A)				Legislative
Enrollment Summary (FYE Students) :	Actual FY2003	Actual FY2004	Projected FY2005	Projected FY2006	Projected FY2007	Adjustment Summary:		Adjusted Approp.	Tuition @ 33%	Calculated Spending
Undergraduate						,		11 1		1 0
Lower Division	19,978	19,716	19,775			FY 2003				
Upper Division	22,062	23,003	23,072			FY 2003 Instruction (recurring only)		312,781	154,056	466,837
Subtotal	42,040	42,719	42,847	-	-					
Less: NRNR & MFS (1)	2,427	3,436	3,450			Fixed Base @ 35%		109,473	53,920	163,393
Total UG	39,613	39,283	39,397	-	-					
						Variable Base @ 65%		203,308	100,137	303,444
Graduate	4,271	4,442	4,815							
						Applicable Adjustment Factor	6.00%	12,198	6,008	18,207
Professional	12,417	13,042	13,577							
Marginally Funded Students						Adjusted Instructional Base		324,979	160,065	485,044
	207	4.47	450							
PSEOA	297	447	450							
Midwest Compact	282	352	360							
Subtotal	579	799	810	-	-	FY 2004				
Weight @ .5	290	400	405	-	-	FY 2004 Instruction (recurring only)		245,347	120,843	366,190
Total Formula Enrollment	56,591	57,167	58,194	-	-	Fixed Base @ 35%		85,871	42,295	128,166
Enrollment Base (calculated)	52,612	55,768	56,884	56,884	56,884					
						Variable Base @ 65%		159,476	78,548	238,023
Percent Change From Base	7.56%	2.51%	2.30%	-100.00%	-100.00%					
Allowable Adjustment Factor	6.00%	2.00%	2.00%			Applicable Adjustment Factor	2.00%	3,190	1,571	4,760
						Adjusted Instructional Base		248,537	122,414	370,950
Past Estimated Adjustments and Corrections						•		,	,	,
•	12.100	12.100	12.100	25.505						
FY03 To Be Corrected in F.Y. 2006 (NR)	12,198	12,198	12,198	36,595						
FY04 To Be Corrected in F.Y. 2006 (NR)		3,190	3,190	6,379						
Total Nonrecurring Corrections in FY06				42,974						
Recurring Amounts for F.Y. 2006 & F.Y. 2007				15,388	15,388					
Total Appropriation Change				58,362	15,388					

2006-07 Biennial Budget

Note: No adjustments are being made related to F.Y 2005, F.Y. 2006 or F.Y. 2007

Agency:

Minnesota, University of

⁽¹⁾ Non-resident non-reciprocity and Marginally funded students

Program: MAINTENANCE & OPERATIONS

	Dollars in Thousands							
	Current		Forecas	Biennium				
	FY2004	FY2005	FY2006	FY2007	2006-07			
Direct Appropriations by Fund								
General								
Current Appropriation	547,284	550,067	550,067	550,067	1,100,134			
Technical Adjustments								
November Forecast Adjustment			58,362	15,388	73,750			
Forecast Base	547,284	550,067	608,429	565,455	1,173,884			
Expenditures by Fund		I						
Direct Appropriations				i				
General	547,284	550,067	608,429	565,455	1,173,884			
Total	547,284	550,067	608,429	565,455	1,173,884			
Expenditures by Category		Ī		:				
Local Assistance	547,284	550,067	608,429	565,455	1,173,884			
Total	547,284	550,067	608,429	565,455	1,173,884			
Expenditures by Activity		Ī						
Maintenance & Operations	547,284	550,067	608,429	565,455	1,173,884			
Total	547,284	550,067	608,429	565,455	1,173,884			

Program: MEDICAL EDUCATION

	Dollars in Thousands								
	Current		Forecas	Biennium					
	FY2004	FY2005	FY2006	FY2007	2006-07				
Direct Appropriations by Fund									
Health Care Access									
Current Appropriation	2,157	2,157	2,157	2,157	4,314				
Forecast Base	2,157	2,157	2,157	2,157	4,314				
Expenditures by Fund									
Direct Appropriations									
Health Care Access	2,157	2,157	2,157	2,157	4,314				
Open Appropriations									
Special Revenue	23,359	21,861	21,644	21,429	43,073				
Total	25,516	24,018	23,801	23,586	47,387				
Expenditures by Category									
Local Assistance	25,516	24,018	23,801	23,586	47,387				
Total	25,516	24,018	23,801	23,586	47,387				
Expenditures by Activity									
Minncare	2,157	2,157	2,157	2,157	4,314				
Medical Education	23,359	21,861	21,644	21,429	43,073				
Total	25,516	24,018	23,801	23,586	47,387				

Program: LCMR/MN RESOURCES

	Dollars in Thousands							
	Current		Forecas	Biennium				
	FY2004	FY2005	FY2006	FY2007	2006-07			
Direct Appropriations by Fund								
Environment & Natural Resource								
Current Appropriation	290	291	291	291	582			
Technical Adjustments								
One-time Appropriations			(291)	(291)	(582)			
Forecast Base	290	291	0	0	0			
Expenditures by Fund		I						
Direct Appropriations			_		_			
Environment & Natural Resource	290	291	0	0	0			
Total	290	291	0	0	0			
Expenditures by Category								
Local Assistance	290	291	0	0	0			
Total	290	291	0	0	0			
Expenditures by Activity								
Lcmr/Mn Resources	290	291	0	0	0			
Total	290	291	0	0	0			

Program: PERMANENT UNIVERSITY FUND

	Dollars in Thousands								
	Curr	ent	Forecas	Biennium					
	FY2004	FY2005	FY2006	FY2007	2006-07				
Expenditures by Fund									
Statutory Appropriations									
Miscellaneous Agency	5,600	4,918	5,858	5,862	11,720				
Total	5,600	4,918	5,858	5,862	11,720				
Expenditures by Category									
Local Assistance	5,600	4,918	5,858	5,862	11,720				
Total	5,600	4,918	5,858	5,862	11,720				
Expenditures by Activity									
Permanent Unversity Fund	5,600	4,918	5,858	5,862	11,720				
Total	5,600	4,918	5,858	5,862	11,720				